

# 6<sup>th</sup> Cycle Housing Element

City Woodland

Adopted| September 7, 2021

Prepared by:

Lisa Wise Consulting, Inc.

LWC





# Contents

- Section 1 Introduction ..... 3
  - 1.1 Community Context ..... 3
  - 1.2 Organization of the Housing Element..... 3
  - 1.3 Data Sources and Methods..... 4
  - 1.4 Summary of Public Participation ..... 5
  - 1.5 Relationship to Other General Plan Elements ..... 7
  - 1.6 Relationship to Zoning ..... 8
  - 1.7 Affirmatively Furthering Fair Housing ..... 8
- Section 2 Projected Housing Need ..... 11
- Section 3 Housing Resources..... 14
  - 3.1 Land Resources..... 14
  - 3.2 Financial and Administrative Resources ..... 15
  - 3.3 Opportunities for Energy Conservation ..... 19
- Section 4 Housing Plan ..... 21
  - Goal A: Development of Housing ..... 21
  - Goal B: Maintenance of Housing ..... 28
  - Goal C: Equal Opportunity in Housing ..... 30
  - Goal D: Energy Conservation and Sustainable Housing Development..... 33
  - Quantified Objectives ..... 35
- Appendix A: Existing Program Review..... A-1
- Appendix B: Housing Needs Assessment..... B-1
- Appendix C: Site Inventory and Methodology..... C-1
- Appendix D: Housing Constraints..... D-1
- Appendix E: Public Outreach Summaries..... E-1
- Appendix F: Affirmatively Furthering Fair Housing..... F-1

***This page intentionally left blank***



---

# Section 1 Introduction

## 1.1 Community Context

---

Situated 20 miles northwest of Sacramento and the county seat of Yolo County, the City of Woodland is located in one of the fastest growing regions in California. Despite this growth, Woodland has been able to maintain a small-town, picturesque community for its 60,000 residents. Woodland is characterized by its safe neighborhoods, strong schools, and an active downtown district.

Temperate conditions and fertile land fueled a significant agricultural industry, contributing to much of Woodland's economic growth. The city is also near UC Davis, a premier agricultural research institution. The City's commitment to sustainable development has allowed Woodland to serve as a world leader in sustainable agriculture and agricultural technology. Proximity to I-5 and SR-113, rail service, and access to the larger Sacramento region are local assets that have also supported Woodland's strong transportation and manufacturing sectors.

Woodland's architectural heritage can be seen today, with many of the city's historic buildings and Victorian houses preserved and converted into modern homes, offices, and commercial spaces. The city is home to many historic landmarks, many of which are throughout the Downtown Woodland Historic District. These institutions include the Woodland Opera House, Hotel Woodland, and the Woodland Public Library. The downtown district also serves as the historic, cultural, and entertainment center of the city. In the last five years, this district has seen the re-opening of the historic State movie theater, as well as hosted new restaurants and popular outdoor festivals on Main Street, such as Brewfest, Honey Festival, and Movies on Main Street.

## 1.2 Organization of the Housing Element

---

The housing element is the primary tool the State of California uses to ensure local governments are appropriately planning to facilitate enough housing production to meet their allocated regional housing needs. It is a mandatory part of a jurisdiction's General Plan but differs from other General Plan elements in two key aspects. The housing element must be updated every eight years for jurisdictions within a metropolitan planning organization (MPO) on a 4-year regional transportation plan (RTP) cycle, such as the Sacramento Area Council of Governments (SACOG). The housing element must also be reviewed and approved (i.e., certified) by the California Department of Housing and Community Development (HCD) to ensure compliance with statutory requirements.

Per California Government Code Sections 65580-65589, the housing element must consist of the following components:

Review of the Previous Housing Element: This section reviews the results of the goals, policies, and programs adopted in the previous Housing Element and compares projected outcomes with actual achieved results. This review is provided in Appendix A.

Housing Needs Assessment: This section reviews the existing and projected housing needs of the community. It provides a profile of socio-demographic information, such as population characteristics, household information, housing stock, tenure, and housing affordability. The assessment also considers local special housing needs, such as, seniors, farmworkers, homeless, large households, and female-headed households. This section also includes an assessment of fair housing. See Appendix B.

Inventory of Adequate Sites: This section provides an inventory of adequate sites that are suitably zoned and available within the planning period to meet the jurisdiction's fair share of regional housing needs across all income levels. A summary is provided in Section 3, with the details provided in Appendix C.

Governmental and Nongovernmental Constraints: This section identifies and analyzes impediments to housing production across all income levels. See Appendix D.

Affirmatively Furthering Fair Housing: This section provides an assessment of fair housing by identifying disparities in housing needs, unequal access to opportunity, and/or patterns of racial and ethnic segregation, a process referred to as affirmatively furthering fair housing (AFFH). See Section 1.7, below, and Appendix F. This assessment meets AB 686 requirements for all housing elements due to be revised on or after January 1, 2021

Program of Actions: This section provides a statement of the community's goals, quantified objectives, and policies to maintain, preserve, improve, and develop housing, as well as a schedule of implementable actions to be taken during the planning period to achieve the aforementioned goals, objectives, and policies. Quantified objectives for new construction, rehabilitation, and conserved units by income category (i.e. very low, low, moderate, and above moderate) are included to make sure that both the existing and the projected housing needs are met, consistent with the City's share of the Regional Housing Needs Allocation (RHNA). See Section 4.

### **1.3 Data Sources and Methods**

---

This Housing Element was updated per HCD guidelines for the 6<sup>th</sup> Cycle, incorporating additional considerations required under new State housing-related legislation. Specific documents are referenced throughout the Housing Element, including but not limited to the Woodland 2035 General Plan, Spring Lake Specific Plan, Southeast Area Specific Plan, Complete Downtown Specific Plan, Interim Zoning Ordinance, and Chapter 17: Zoning, of the Municipal Code. The analyses and findings in this document relied on data compiled from various sources, including:

- US Census Bureau (American Community Survey)
- California Department of Housing and Community Development (HCD)
- California Department of Finance (DOF)
- US Department of Housing and Urban Development (HUD)

- Consumer Financial Protection Bureau (CFPB)
- SACOG pre-certified data

This document was also informed by information provided by residents, business groups, local institutions, City staff, and elected officials.

## 1.4 Summary of Public Participation

---

Public participation of and input from all economic segments of the community is crucial to the development of the Housing Element. To achieve a diverse level of participation, the City sought input from a variety of community members throughout different phases of the Housing Element development process. Lisa Wise Consulting, Inc. (“LWC”) was retained by the City to lead the public engagement effort with representatives of the community, as well as with the Planning Commission and City Council. LWC conducted three focus group meetings, one community-wide public workshop, and two public hearings, one with the Planning Commission and one with City Council to adopt the updated Housing Element.

Focus group meetings (February 2021): The purpose of these smaller meetings is to understand housing challenges and opportunities from the perspective of these stakeholder groups and those they represent, and to solicit more detailed feedback and recommendations about various housing policies. The City conducted three focus group meetings in February 2021, one with housing advocates, one with housing developers, and one with local businesses and institutions. Each meeting began with a presentation by LWC, which introduced the Housing Element, provided context of the housing situation in the City, and discussed the importance of the Housing Element. Discussing at each meeting was facilitated using a unique set of discussion questions, tailored to the expertise and knowledge of the group. See Appendix E for a summary of the Focus Group meetings. Comments received were utilized to refine City policies and develop new programs to address identified housing needs. Questions included:

- Who are the most underserved groups in the City?
- Do you see any disparities or concerns in housing patterns or trends in Woodland?
- Are you concerned about concentration, segregation in housing and access and opportunity in Woodland?
- What type of housing is most needed/in short in supply in Woodland?
- What are the unique challenges with building housing in Woodland?
- Are there any specific constraints with residential development standards and/or approval procedures in Woodland?
- Where (geographically) do you see opportunities for (affordable) housing in Woodland?

Topics discussed during the meetings included:

- Transit connectivity and access to jobs and healthy food should be a priority.
- Mixed-income housing can increase diversity.

- In-fill development can reduce car dependency and lessen the cost of infrastructure and maintenance.
- Current fee structure favors single-family homes over multi-family development, as fees are calculated on a per-unit rather than a per-SF basis, and disincentivizes smaller, denser housing.
- Though construction costs are similar across the region, market-rate for-sale prices vary. Woodland’s market-rate housing market is not as competitive as other areas in the region, which makes it more difficult for multi-family developments to “pencil out”.
- Incentivizing developers to rehab older, existing residential units can be a more cost-effective way of producing more affordable housing than new construction of on-site inclusionary housing.
- The City could explore modular housing as a means for cost and time savings.
- The City should align priorities with the County and other local housing organizations to in an effort to promote affordable housing.

Community-wide public workshop (June 2021): The City conducted one public workshop on June 2, 2021 in webinar format to present the Public Draft Housing Element. At this event LWC introduced the Housing Element update, explained the goals and requirements for the document, and presented the City’s approach to accommodating projected housing growth to address housing needs. The meeting included an opportunity for feedback on draft policies and programs. A total of 212 mailers were sent out noticing the event, including to the Planning Commission, City Council, all individuals identified for the focus groups, any additional interested parties, and all property owners of sites identified in the sites inventory. Notice was also provided by email when known, and all information was posted on the City’s web site. Communication and web information was provided in both Spanish and English. Two display ads regarding the meeting, both in Spanish and English, were published in the local Daily Democrat newspaper. The community was given the opportunity to submit questions or comments in advance of the meeting (in writing or over the phone) if they could not attend.

A total of 8 individuals attended the meeting, as observed via zoom. Additional individuals may have watched the meeting via the City’s web page or on Channel 20, the local government cable channel.

Topics discussed during this meeting included:

- The Research and Technology Park Specific Plan is utilized to help fulfill parts of the City’s RHNA, including lower income RHNA. Annexation is underway. Lower income housing can be built elsewhere not identified in the site inventory.
- Concern of the limited number of sites on the east side of the City and not evenly distributed on the west side. The City focused on vacant sites that can accommodate higher density development.
  - In response to this comment and the AFFH analysis, the City included Program C.10, improvements to Armfield neighborhood to improve neighborhood conditions

which will facilitate housing and Program A.20, expanding housing types in high opportunity areas.

Public Review Period. The public review draft of the Housing Element was released to the public on May 14, 2021, the same day it was sent to HCD. Notice of the document availability was sent to all focus group invitees, Planning Commission and City Council members, as well as to all property owners of sites identified in the Sites analysis. The document was placed on the City's web page and display ads in Spanish and English were published in the local newspaper.

The Affirmatively Furthering Fair Housing analysis was completed at the end of June 2021. The City incorporated the results of the analysis into the Public Review Draft Housing Element, submitted a revised draft to HCD and published the revised draft on the City's website on July 1, 2021. The City continues to accept public questions and comments on the Public Review Draft, including the revisions provided in July, in writing or directly. Comments received during public hearings will be noted and presented to the Planning Commission and City Council for consideration.

Public hearings (August 5 and September 7, 2021): The City also provided opportunities for public engagement during the public hearing process.

On August 5, 2021, the City presented the Public Review Draft Housing Element at a Planning Commission hearing for public review and comment. The Planning Commission recommended the City Council adopt the Draft Housing Element. Only one public comment was received from Legal Services of Northern California (LSNC), voicing support of the Housing Element, thanking the City for changes made in the 7/29/21 version, which included revisions addressing LSNC written comments, and emphasizing the need to identify low-income housing sites in areas of high opportunity.

On September 7, 2021, the City Council unanimously adopted the Public Review Draft Housing Element. The only public comment was received from Legal Services of Northern California (LSNC), voicing support of the Housing Element and thanking the City for on going work to improve the document.

The meetings were held virtually via Zoom, consistent with other City public hearings. Notice for the Planning Commission and City Council hearings were provided by mail to all identified RHNA housing sites and interested parties, by email to interested parties and stakeholders, by display ad in the local newspaper and by notices posted in front of City Hall. Additional information was provided on the City's web page. All notices were provided in Spanish and English. No written public comment was received.

## **1.5 Relationship to Other General Plan Elements**

---

The Housing Element is one of seven mandatory elements of the City's 2035 General Plan, a long-range vision document adopted in 2017 that provides guidance for future development in Woodland. For the General Plan to provide effective guidance on land use issues, the goals,

policies, and programs of each element must be internally consistent with other elements. This Housing Element builds upon the existing General Plan and is consistent with its goals and policies. In the event an element of the General Plan is amended, the City will consider the impacts of the amendment on the other elements to maintain consistency across all documents.

## 1.6 Relationship to Zoning

The purpose of zoning is to implement the policies set forth by the General Plan, including the Housing Element. The City last comprehensively updated its Zoning Code decades ago, but recently amended in 2018 to include the Interim Zoning Ordinance (IZO). The IZO is meant to provide a more predictable and streamlined pathway to dense, mixed-use and residential projects along major corridors and in downtown-adjacent areas of the city. While it is the first step to implementing the 2017 General Plan, it is limited to specific corridors and applies to only about 11 percent of the land area.

While the IZO provides development predictability and certainty during a “transition” period, the City is currently undergoing a comprehensive update of the city-wide Zoning Code to fully address all issues related to the current land use regulations and to create more predictable development review procedures. The comprehensive Zoning Code update will further streamline and facilitate housing development across the entire city. This effort is funded by SB 2 and LEAP/REAP grants.

## 1.7 Affirmatively Furthering Fair Housing

Assembly Bill (AB) 686, signed in 2018, establishes new requirements to Government Code Section 65583 requiring cities and counties to take deliberate actions to foster inclusive communities through fair and equal housing choice by establishing policies to address disparities in housing needs, access to opportunity, and patterns of racial and ethnic segregation, a process referred to as affirmatively furthering fair housing (AFFH).

The California Department of Housing and Community Development (HCD) released AFFH assessment guidelines on April 27, 2021. The AFFH analysis covers, and is built upon, several other required components of the Housing Element, including the Needs Assessment (Appendix B), Sites Inventory (Appendix C), and Constraints Assessment (Appendix D), and as such is provided for in a separate appendix, referencing other technical components as needed. The summary of findings is provided below, in Table 1-1. For the complete analysis, see Appendix F.

**Table 1-1: Factors that Contribute to Fair Housing Issues and Implementation Programs to AFFH**

AFH Identified Fair Housing Issue	Contributing Factor	Implementation Programs
<b>Disparities in Access to Opportunity</b>	<ul style="list-style-type: none"> <li>- Concentration of lower-income sites in low resource areas</li> <li>- Lack of vacant land in area of the city</li> </ul>	<p><b>Proposed Housing Element Programs That Specifically Address Identified Issues:</b></p> <p>Programs A1, A2, A3, and A15 – Complete the update to the Zoning Code to expand residential development opportunities and ensure adequate site choices in the near and long term. Consider allowing</p>

**Table 1-1: Factors that Contribute to Fair Housing Issues and Implementation Programs to AFFH**

AFH Identified Fair Housing Issue	Contributing Factor	Implementation Programs
	<p>considered “high resource”</p>	<p>residential in the Community Commercial zone and implementing form-based zoning. Facilitate infill development in all areas of the City.</p> <p>Program A5 – Compile and maintain a list of non-vacant sites that are candidates for redevelopment and assess opportunities and constraints.</p> <p>Program A6- Regularly review the Affordable Housing Ordinance to identify constraints to housing production and recommend improvements.</p> <p>Program A8 – Amend the Code to further facilitate housing for farmworkers</p> <p>Program A16-Offer incentives to developers of affordable housing.</p> <p>Program A18-Pursue grant and loan funding opportunities and coordinate with other agencies and non-profits organizations to facilitate a range of sizes and types of housing.</p> <p>Program A20- Consider Zoning Code and General Plan Amendments to allow duplex/triplex/and other unit types in higher resource areas.</p> <p>Program A-21 – Encourage ADUs or multi-gen units to offer additional housing opportunities</p> <p>Program B-4 encourages the construction of infill and affordable, mixed-use housing projects in the downtown area</p> <p>Program C9- Continue to support a First Time Homebuyer program to support and increase housing opportunities for first time homebuyers by providing loan assistance, utilizing local, State, Federal revenue sources.</p> <p>Program C10- Utilize REAP grant funds to work with Yolo County Housing Authority to develop a plan for the Armfield neighborhood which promotes housing opportunities and improves conditions in the area northeast of East Street and Main Street.</p> <p>Program C-11- Meet with stakeholders to discuss constraints to housing for persons with disabilities and the Reasonable Accommodation procedures.</p> <p>C-12 – Continue to evaluate housing needs and fund programs and services using CDBG funding with an emphasis on assisting low resource areas.</p>
<p><b>Displacement Risk</b></p>	<ul style="list-style-type: none"> <li>- High housing cost burden for renter households</li> <li>- Limited deed-restricted affordable housing units in central city</li> <li>- Low rates of homeownership in central city, particularly for Hispanic/Latino residents</li> </ul>	<p><b>Proposed Housing Element Programs That Specifically Address Identified Issues:</b></p> <p>Program A5 – Compile and maintain a list of non-vacant sites that are candidates for redevelopment and assess opportunities and constraints.</p> <p>Program A6- Regularly review the Affordable Housing Ordinance to identify constraints to housing production and recommend improvements.</p> <p>Program A13 – Seek funding opportunities to provide financing to assist construction of lower income and moderate income units that serve HCD identified special needs groups.</p> <p>Program A14 – City shall assist developers with the preservation and conservation of extremely low, very low and low-income units.</p>



**Table 1-1: Factors that Contribute to Fair Housing Issues and Implementation Programs to AFFH**

AFH Identified Fair Housing Issue	Contributing Factor	Implementation Programs
		<p>Program A18-Pursue grant and loan funding opportunities and coordinate with other agencies and non-profits organizations to facilitate a range of sizes and types of housing.</p> <p>Program A-21 – Encourage ADUs or multi-gen units to offer additional housing opportunities</p> <p>Program B1-City to submit applications when funding is available to provide for rehabilitation and maintenance assistance for lower income units and special needs groups.</p> <p>Program B4- continue to encourage the preservation of existing housing in the downtown area, as well as construction of infill and mixed-use housing projects.</p> <p>Program B5-Facilitate the preservation of at-risk affordable housing. Where properties are at risk of conversion, City to work with tenants to provide education regarding tenants’ rights. Ensure all materials are provided in Spanish and English.</p> <p>Program B6-Continue to strive for greater energy conservation in existing residential development and use CDBG monies for energy efficiency work. Increase public awareness of self-help and rehabilitation programs through outreach.</p> <p>Programs C1, C5, C8- Continue to support Fair Housing efforts with focused on special needs population groups that might face housing discrimination, such as farmworkers or persons with disabilities.</p> <p>Program C6- Ensure that relocation assistance is provided to tenants relocated as a result of removal of housing.</p> <p>Program C7 – Affirmatively further fair housing by contracting with the Fair Housing Hot Line provided through Legal Services of Northern California.</p> <p>Program D5-Coordinate with PG&amp;E, community-based organizations, other public agencies to provide public education and outreach on energy conservation. Represents a savings to renters and owners.</p>
<p><b>Displacement Risk (cont.)</b></p>	<p>The General Plan is an integrated document in which the Housing Element is a required element that must be internally consistent with goals, policies, and programs contained other Elements. Therefore, goals, policies and programs contained in other elements will also serve to address housing. Please see the listing of those programs that are aligned with the Housing Element and Affirmatively Furthering Fair Housing.</p>	<p><b>Related Programs Contained in the 2035 General Plan Implementation Programs</b></p> <p>Program 2.18-Continue to apply for grants to allow streetscape improvements to Main Street, West Main Street, East Street, Court, Street, Kentucky Avenue, and Gibson Road. Such improvements will provide updated infrastructure, improve mobility options, and reduce the cost burden on new affordable housing development.</p> <p>Program 3.1- Develop an active transportation plan to guide development and maintenance of Woodland’s bicycle and pedestrian network and promote active transportation modes.</p> <p>Program 3.3 – Assess the feasibility of repurposing abandoned rail lines and relocating existing rail lines to the east of the City. Removing tracks along East Main Street will significantly benefit areas located at the Northeast corner of Main Street and East Street.</p> <p>Program 5.1- Create and maintain a central directory of youth programs serving woodland. Ensure the directory is accessible on line.</p> <p>Program 5.2 – Complete the draft Parks Recreation and Community Services Master Plan. The plan shall include the provision for</p>



**Table 1-1: Factors that Contribute to Fair Housing Issues and Implementation Programs to AFFH**

AFH Identified Fair Housing Issue	Contributing Factor	Implementation Programs
		<p>development of new parks with new development and the development of parks to address existing deficiencies. It shall also include provisions for community gardens and urban farms.</p> <p>Program 5.4- Target increased participation in existing recreation programs, and increase the number of subsidized program spots available for lower income residents.</p> <p>Program 5.13 – Develop a master plan for the city’s broadband network.</p> <p>Program 6.1 – Collaborate with Yolo County Health and Human Services Agency to review existing health and community data. Develop and implement new programs to better meet the needs of the Woodland community.</p> <p>Program 6.2 – Implement as feasible Spanish translation for all City services and materials.</p> <p>Program 6.7 – Provide information about federal food assistance programs. Maintain handouts and/or brochures.</p> <p>Program 6.9 – Partner with the Woodland Joint Unified School District, Yolo County Health and Human Services Agency, Cooperative Extension, Yolo Food Bank, and other organizations to establish higher nutrition standards, to incorporate culturally sensitive options, continue to use appropriate sites for school gardens, continue the Farm to School program.</p>

## **Section 2 Projected Housing Need**

State Housing Element law (Government Code § 65580 et. seq.) requires regional councils of governments to identify for each city and county its "fair share allocation" of the Regional Housing Needs Determination (RHND) provided by the California Department of Housing and Community Development (HCD). The Sacramento Area Council of Governments (SACOG), the council of governments for the Woodland area, adopted the Regional Housing Needs Plan (RHNP) for this planning period in March 2020. SACOG took into account several factors in preparing the RHNP, including projected households, job growth, and regional income distribution. In turn, each city and county must demonstrate the capacity to accommodate their local share of regional housing needs in the community’s housing element. Each jurisdiction’s responsibility for meeting the overall regional housing need is established as a Regional Housing Needs Allocation or RHNA.

SACOG’s methodology to allocate RHNA assignments considered three key adjustment factors: Regional Income Parity, Affirmatively Furthering Fair Housing, and Jobs Housing Fit. Regional income parity considered the existing proportion of lower income households in a jurisdiction. Jurisdictions with a higher-than-average proportion of lower income households received a downward adjustment of lower income RHNA units. The analysis for Affirmatively Furthering Fair Housing considered the proportion of existing homes in high-opportunity areas. Jurisdictions with a higher-than-average proportion of existing units in high-opportunity areas received an upward

adjustment of lower income RHNA units. Finally, the Jobs Housing Fit analysis compared the ratio between low-wage workers to the number of housing units affordable to low-wage workers in each jurisdiction. Jurisdiction with a higher-than-average ratio received an upward adjustment of lower income RHNA units. Woodland had a higher-than-average proportion of existing lower income households, a lower-than-average proportion of high opportunity units, and a higher-than-average ratio of low-wage jobs (<\$2,300/month) compared to eligible low-income units (\$1,000/month). As a result, Woodland’s percentage allocation of lower income units was reduced below the regional average of 40.7 percent to 34.4 percent. Of the 3,087 total RHNA allocation, 1,062 units are lower income, a reduction of 194 units from average.

The projected housing needs are broken down by income category based on definitions in the California Health and Safety Code (Section 50079.5). HCD calculates “extremely low”, “very low”, “low”, “median”, “moderate”, and “above moderate” income limits, and publishes these limits at the county level. Yolo County’s 2020 income limits are shown in Table 2-1.

**Table 2-1: Yolo County 2020 Income Limits**

Number of Persons in Household	1	2	3	4
<b>Extremely Low</b>	\$19,450	\$22,200	\$25,000	\$27,750
<b>Very Low</b>	\$32,400	\$37,000	\$41,650	\$46,250
<b>Low</b>	\$51,800	\$59,200	\$66,600	\$74,000
<b>Median</b>	\$64,750	\$74,000	\$83,250	\$92,500
<b>Moderate</b>	\$77,700	\$88,800	\$99,900	\$111,000

The RHNA for Woodland is shown in Table 2-2. The City has a total allocation of 3,087 units for the October 31, 2021, to October 31, 2029 planning period of which 1,064, or 34.4 percent, are allocated to very low- and low-income households.

**Table 2-2: 6<sup>th</sup> Cycle RHNA**

Area/Income	Woodland		Yolo County		SACOG	
	Number	Percent	Number	Percent	Number	Percent
<b>Total</b>	<b>3,087</b>	<b>100%</b>	<b>15,242</b>	<b>100%</b>	<b>153,512</b>	<b>100%</b>
<b>Extremely Low<sup>1</sup></b>	331	21.5%	1,834	24.1%	19,499	25.4%
<b>Very Low</b>	332		1,835		19,500	
<b>Low</b>	399	12.9%	2,211	14.5%	23,503	15.3%
<b>Moderate</b>	601	19.5%	2,777	18.2%	26,993	17.6%
<b>Above Moderate</b>	1,424	46.1%	6,585	43.2%	64,017	41.1%

*NOTE - The Unincorporated area of Yolo County excludes group quarters units (aka student only housing) which are not included in the RHNA process. Yolo County does not have land use authority on UC property.*

*1. Assumes 50% of the Very Low Income RHNA are for Extremely Low-Income households.*

The City of Woodland is not responsible for the actual construction of these units. Woodland is, however, responsible for creating a regulatory environment in which the private market could build unit types included in their State housing allocation. This includes the creation, adoption, and implementation of General Plan policies, zoning standards, and/or economic incentives to encourage the construction of various types of units.

---

## Section 3 Housing Resources

The following section provides an overview of the resources available to support the continued development, preservation, and rehabilitation of housing in Woodland. It includes a summary of vacant land available to accommodate future housing in the city. The full site inventory analysis is in Appendix C. This section also includes a list of federal, state, and local programs that provide financial assistance to support the City in meeting its housing goals.

### 3.1 Land Resources

---

A critical part of the Housing Element is the site inventory, which identifies a list of sites that are suitable for future residential development. State law mandates that each jurisdiction ensure availability of an adequate number of sites that have appropriate zoning, development standards, and infrastructure capacity to meet its fair share of the regional housing need at all income levels. The inventory is a tool that assists in determining if the jurisdiction has enough land to meet its RHNA given its current regulatory framework. The 6<sup>th</sup> Cycle includes new criteria to determine whether or not sites are suitable for residential development, the criteria are significantly more complex and strict than in previous cycles. The new criteria are due to laws passed after the last housing element cycle, including the following:

- Infrastructure requirements (AB 1397, 2017). Provides infrastructure requirements for sites.
- Suitability of nonvacant sites (AB 1397, 2017). Regulates and requires further justification for the feasibility of redevelopment of nonvacant sites.
- Size of site requirements (AB 1397, 2017). Sites for lower-income housing should be on sites between 0.5 acres and 10 acres in size.
- Sites identified in previous housing elements (AB 1397, 2017). Vacant sites used in two consecutive housing elements must meet certain criteria.

#### Identification of Sites Suitable for Housing

The sites identified in the Site Inventory are comprised of vacant sites throughout the City of Woodland. Each site has undergone an assessment to determine development potential, residential unit capacity given zoning designations and residential density standards, as well as development feasibility given flood zone limitations, infrastructure availability, and site access. For more information see Appendix C: Site Inventory.

#### Summary of Adequate Sites

Table 3-1 provides a summary of the sites within the 6<sup>th</sup> cycle inventory, organized by income category. The inventory includes a total of 143 vacant sites located throughout the City that can accommodate 2,628 units with existing zoning. Given the 449 units in the pipeline, and the potential 837 units expected in the next-8 years under the Research and Technology Park Specific Plan (RTSP), the City has capacity for an additional 827 units above the required RHNA of 3,087 units. The inventory includes 29 sites used in the 4<sup>th</sup> cycle (but not used in the 5<sup>th</sup>) and four sites

that were identified in the 5<sup>th</sup> cycle Housing Element (but not the 4<sup>th</sup> Cycle) that are still vacant as of July 2021.

**Table 3-1: Summary of 6th Cycle Site Inventory**

	Very Low and Low-Income	Moderate Income	Above Moderate-Income	Total
RHNA	1,062	601	1,424	3,087
Pipeline Projects	180	0	269	449
<b>Remaining RHNA</b>	<b>882</b>	<b>601</b>	<b>1,155</b>	<b>2,638</b>
Realistic Unit Capacity	763	885	980	2,628
RTSP	279	279	279	837
<b>Total Capacity</b>	<b>1,042</b>	<b>1,164</b>	<b>1,259</b>	<b>3,465</b>
<i>Excess Capacity Above RHNA</i>	160	563	104	827

The site inventory reflects vacant land across the city of Woodland. Many of the sites are located along Kentucky Avenue, Main Street, East Street, and in the Spring Lake Specific Plan area. A detailed list of the sites by APN is available in Appendix C. These sites are vacant, have appropriate utilities available and otherwise meet the state requirements per Gov. Code, § 65583.

These identified sites do not represent the full inventory of vacant and underutilized sites in Woodland but are sites that are considered the most appropriate for residential development in the upcoming planning period.

### 3.2 Financial and Administrative Resources

There are a variety of federal, state, and local resources available to support the City implementing its housing strategy. The following subsection contains a list of financial, administrative, and other resources to help the City address its housing needs. Availability of these tools is dependent on governmental priorities, legislation, and continued funding, which are subject to change at any time.

#### Federal

HOME Program: Participating jurisdictions may use HOME funds for a variety of housing activities, according to local housing needs. Eligible uses of funds include tenant-based rental assistance; housing rehabilitation; assistance to homebuyers; and new construction of housing. HOME funding may also be used for site acquisition, site improvements, demolition, relocation, and other necessary and reasonable activities related to the development of non-luxury housing. Funds may not be used for public housing development, public housing operating costs, or for Section 8 tenant-based assistance, nor may they be used to provide non-federal matching contributions for other federal programs, for operating subsidies for rental housing, or for activities under the Low-Income Housing Preservation Act.

CDBG: The CDBG program, administered by the U.S. Department of Housing and Urban Development (HUD), allows the City of Woodland to issue grants to local organizations for the implementation of eligible CDBG activities such as affordable housing, construction or improvement of public facilities and infrastructure, economic development, the provision of public service, revitalization efforts, and other activities that benefit low and moderate-income individuals and areas. The City of Woodland received \$817,451 in FY 2020-21.

Section 108 Loan Guarantee Program: Allows CDBG entitlement jurisdictions to leverage their annual grant allocations to access low-cost financing for capital improvement projects. Eligible activities include housing, economic development, public facility, and infrastructure. This program is often used to catalyze private investment in underserved communities or as gap financing.

Section 811 Project Rental Assistance: HUD offers long-term project-based rental assistance through a NOFA published by the California Housing Finance Agency (CalHFA).

Emergency Solutions Grants (ESG) Program: This program provides funding for cities, counties, and states to (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly rehouse homeless individuals and families, and (6) prevent families/individuals from becoming homeless.

Low-Income Housing Preservation and Residential Home Ownership Act (LIHPRHA): This program requires all eligible HUD Section 236 and Section 221(d) projects at risk of conversion to market-rate rentals from mortgage pre-payments be subject to LIHPRHA incentives, which include subsidies to guarantee an eight percent annual return on equity.

Low-Income Housing Tax Credit: Administered through the California Tax Credit Allocation Committee (TCAC), the Low-Income Housing Tax Credit (LIHTC) subsidizes the acquisition, construction, and rehabilitation of affordable housing by providing a tax credit to construct or rehabilitate affordable rental housing for low-income households.

Continuum of Care (CoC) Program: The Continuum of Care (CoC) Program is designed to promote communitywide commitment towards ending homelessness. It provides funding to nonprofits, State, and local governments to provide shelter and services to people experiencing homelessness. Per HUD's 2019 Continuum of Care Program Funding Awards, Davis, Woodland/Yolo County CoC received \$450,287 for Permanent Supportive Housing and \$66,282 for Transitional Housing.

U.S. Department of Agriculture (USDA) Housing Programs: This program provides homeownership opportunities for individuals and below market-rate loans/grants to public and non-profit organizations for new construction, preservation, or rehabilitation of farmworker/rural multi-family rental housing.

## **State**

Affordable Housing and Sustainable Communities Program (AHSC): Administered by the Strategic Growth Council, this program provides grants and/or loans to fund land-use, housing, transportation, or land preservation projects that support infill and compact development that reduce greenhouse gas emissions.

CalHome: HCD provides grants to local public agencies and non-profit housing developers to assist first-time homebuyers with down payment assistance through deferred-payment loans, rehabilitation, homebuyer counseling, self-help mortgage assistance, or other technical assistance. \$57 million available in state CalHome program.

California Emergency Solutions and Housing (CESH): This program provides funds for a variety of activities to assist persons experiencing or at risk of homelessness, such as housing relocation and stabilization services (including rental assistance), operating subsidies for permanent housing, flexible housing subsidies, emergency housing operating support, and homeless delivery systems.

Homekey: This program provides funding to protect Californians experiencing homelessness who are impacted by COVID-19.

Housing for a Healthy California (HHC) Program: This program creates supportive housing for recipients of or those eligible for health care provided through the California Department of Health Care Services' Medi-Cal program.

Housing Navigator's Program: This grant program funds housing navigators to help young adults aged 18 to 21 years secure and maintain housing, with priority for individuals in the foster care system.

Infill Infrastructure Grant Program (IIG): This program promotes infill housing development by providing grant funding, in the form of gap assistance, for infrastructure improvements required for qualifying multi-family or mixed-use residential development.

Joe Serna, Jr. Farmworker Housing Grant (FWHG) Program: This program provides deferred payment loans for both owner-occupied and rental housing for agricultural workers, with a priority for lower income households.

Local Housing Trust Fund (LHTF) Program: This program provides matching funds to local or regional housing trust funds for the creation, preservation, and rehabilitation of affordable housing, transitional housing, or emergency shelters.

Mobilehome Park Rehabilitation and Resident Ownership Program (MPRRP): This program provides financing to support the preservation of affordable mobilehome parks through conversion of the park to an ownership model.

Multifamily Housing Program (MHP): This program provides deferred payment loans for the construction, preservation, and rehabilitation of permanent and transitional rental housing for lower-income households.

National Housing Trust Fund: This program provides deferred payment or forgivable loans for the construction of permanent housing for extremely-low income households. The covenant is for 55 years.

Predevelopment Loan Program (PDLP): This program provides financing to cover pre-development costs to construct, preserve, or rehabilitate assisted housing.

Supportive Housing Multifamily Housing Program (SHMHP): This program provides low-interest deferred loan payments to developers building affordable rental housing that contain supportive housing units.

Transit-Oriented Development (TOD) Housing Program: This program provides low-interest loans as gap financing for higher density affordable rental housing near transit.

Veterans Housing and Homelessness Prevention Program (VHHP): This program supports the acquisition, construction, rehabilitation, and preservation of affordable multi-family housing for veterans and their families.

Golden State Acquisition Fund: This \$93 million fund provides low-cost financing aimed at supporting the creation and preservation of affordable housing across the state.

California Housing Finance Agency (CalHFA): CalHFA offers a variety of low-cost loan programs to support the development of affordable multi-family rental housing, mixed-income housing, and special needs housing.

California Housing Finance Agency (CalHFA), Mortgage Credit Certificate Program: The MCC program is a homebuyer assistance program designed to help lower-income families afford home ownership. The program allows home buyers to claim a dollar-for-dollar tax credit for a portion of mortgage interest paid per year, up to \$2,000. The remaining mortgage interest paid may still be calculated as an itemized deduction.

## **Local**

Yolo County Housing: Yolo County Housing is dedicated to providing quality affordable housing and community development services to those within its service area. It administers the Housing Choice Voucher Program.

City of Woodland Affordable Housing Ordinance: The City updated the ordinance in 2020 to expand its applicability citywide, except in Spring Lake. The proposed amendments attempt to alleviate any burden and facilitate overall housing production and provide temporary relief from the standard provisions of the Affordable Housing Ordinance for two years. Projects over 81 units require 10 percent dedicated as affordable to low-income households, removing the requirement for very low-income. In order to incentivize higher density projects, development projects shall be required to meet a five percent low-income requirement if they are developed to a level of at least 95 percent of the maximum allowed density. In the event of project infeasibility, the City allows for payment of standard in-lieu fees.



Spring Lake Specific Plan Inclusionary Units: As stated in the SLSP, developers of a multi-family project are required to provide at least twenty percent (20%) of the units on-site affordable to and occupied by very low-income households and ten percent (10%) of the units affordable to and occupied by low-income households. Alternatively, the developers may make twenty-five percent (25%) of the units affordable to and occupied by very low-income households.

Spring Lake Scattered Site Program: This program levies an “offsite” fee of \$1,100 per market rate.

## **Private Resources**

California Community Reinvestment Corporation (CCRC): CCRC is a non-profit, multi-bank lending consortium providing financing for multifamily affordable rental housing throughout the state. CCRC specializes in projects for families, seniors, citizens with special needs, and mixed-use developments.

Federal National Mortgage Association (Fannie Mae): Fannie Mae is a government-sponsored enterprise that increases the number of lenders in the mortgage market by supporting the secondary mortgage market. Fannie Mae provides a variety of loans for single- and multifamily housing, and has programs specifically designed for affordable housing.

Federal Home Loan Mortgage Corporation (Freddie Mac): Freddie Mac operates similarly to Fannie Mae and also offers loans for affordable multifamily housing.

### **3.3 Opportunities for Energy Conservation**

---

The cost of energy can greatly impact housing affordability, as energy costs can constitute a significant portion of total housing costs. High energy costs also particularly impact low-income households that are less likely to have the ability to cover increased expenses.

Pacific Gas and Electric (PG&E) provides gas and electricity services for the City of Woodland. PG&E assists low-income, disabled, and senior citizen customers through several programs and community outreach projects, including:

CARE (California Alternate Rates for Energy): The CARE program provides a 20 percent discount on monthly bills for qualified low- or fixed-income households and housing facilities. Qualifications are based on the number of people living in the home and total annual household income.

FERA (Family Electric Rate Assistance): Family Electric Rate Assistance is PG&E’s rate reduction program for large households of three or more people with low- to middle-income.

Energy Partners Program: The Energy Partners Program provides qualified low-income customers free weatherization measures and energy-efficient appliances to reduce gas and electricity usage.

Medical Baseline Allowance: Residential customers can get additional quantities of energy at the lowest (baseline) price. To qualify for Medical Baseline, a California-licensed physician must

certify that a full-time resident in the home has a serious medical condition such being dependent on life-support equipment while at home.

Low-Income Home Energy Assistance Program (LIHEAP): The program is funded by the federal government and the State Department of Community Services & Development (CSD) administers LIHEAP. The federal Department of Health and Human Services distributes funds to states annually to assist with energy bills and offset heating and/or cooling energy costs for eligible low-income households. California's annual share is approximately \$89 million which CSD distributes to contracted community energy service providers. Active. During March 2020, the CARES Act allocated California an additional \$49 million to supplement its LIHEAP program, which totaled \$203 million for Federal Fiscal Year 2019-2020.

Relief for Energy Assistance through Community Help (REACH): This is a one-time energy-assistance program sponsored by PG&E and administered through the Salvation Army from 170 offices in Northern and Central California. Those who have experienced an uncontrollable or unforeseen hardship may receive an energy grant of up to \$300. Generally, recipients can receive REACH assistance only once within a 12-month period, but exceptions can be made for seniors, the physically challenged, and the terminally ill.

Business Rebates: Companies can qualify for rebates on energy-efficient products.

Other conservation program includes:

California Department of Community Services & Development Programs, Low-Income Weatherization Program (LIWP): California's Low-Income Weatherization Program (LIWP) provides low-income households with solar photovoltaic (PV) systems and energy efficiency upgrades at no cost to residents. LIWP is the only program of its kind in California that focuses exclusively on serving low-income households with solar PV and energy efficiency upgrades at no cost. The program reduces greenhouse gas emissions and household energy costs by saving energy and generating clean renewable power. LIWP currently operates three program components: Multi-Family (\$63.9 million), Community Solar (\$2.05 million), and Farmworker Housing (\$10.7 million). According to CDS's Nov. 2020 Low-Income Weatherization Program Impact Report, LIWP has received \$212 million from the Greenhouse Gas Reduction Fund since 2014. Note: The multi-family energy efficiency & renewables program component is estimated to end in June 2022.

California Public Utilities Commission, Energy Savings Assistance Program (ESA): ESA provides no-cost weatherization services to low-income households who meet the CARE income guidelines. Services provided include attic insulation, energy efficient refrigerators, energy efficient furnaces, weatherstripping, caulking, low-flow showerheads, water heater blankets, and door and building envelope repairs which reduce air infiltration.

Federal Housing Administration, Energy Efficient Mortgage Program (EEM): This program helps families save money on their utility bills by enabling them to finance energy efficient improvements with their FHA-insured mortgage. The EEM program recognizes that an energy-efficient home will

have lower operating costs, making it more affordable for the homeowners. Cost-effective energy improvements can lower utility bills and make more income available for the mortgage payment.

Yolo Energy Watch (YEW): This program helps Yolo County residents, businesses, nonprofits, and local governments implement energy savings measures, leading to reduced energy usage, lower utility bills, and fewer greenhouse gas emissions. Active.

Tree Shade Rebate: Under this program, the City will reimburse the purchase price of the residential street tree(s) up to \$75 per address.

---

## Section 4 Housing Plan

The implementation plan of the Housing Element serves as the City's strategy for addressing its housing needs. This section describes the housing goals, policies, and programs of the Housing Element for the City of Woodland.

Goals are aspirational purpose statements that indicate the City's direction on housing-related needs. Each goal encompasses several policies, which are statements that describe the City's preferred course of action among a range of other options. Each goal also includes programs, which are actionable steps taken to implement the policies. Some programs contain quantified objectives, which refer to the number of units that are expected to be constructed, preserved, or rehabilitated through the program during the planning period. These quantified objectives represent measurable outcomes that can be used to benchmark the success of each program.

This Housing Element contains institutional changes intended to significantly increase the amount and type of housing for all income levels in Woodland. These efforts are expected to be initiated throughout the planning period, which is from May 15, 2021 to May 15, 2029. In accordance with State law, the City will also evaluate the progress and effectiveness of these programs on an annual basis. Together, these initiatives reflect the City's commitment to increasing affordable housing and improve existing housing conditions.

### Goal A: Development of Housing

---

**Development of Housing.** To promote the provision of adequate housing for all persons in the City, at all income levels, including those with special housing needs and to emphasize the basic human need for housing as shelter.

#### Policies:

1. **Increase Development Certainty.** The City shall employ a variety of zoning tools, such as objective standards and form-based code, in order to facilitate and streamline the review of residential projects to create sense of certainty in the development approval process while increasing the quality of design and development.

2. **Minimize Development Constraints.** The City shall regularly evaluate the presence of development constraints, including regulatory, environmental, or market-based, and when possible, identify programs to alleviate or minimize identified constraints.
3. **Adequate Sites to Accommodate New Housing Needs.** Residential Land. The City shall ensure sufficient land for residential development at all times during the planning period, consistent with the City's fair share obligation, that promotes efficient use of land and reduces significant environmental impacts.
4. **Variety.** The City shall ensure that there is sufficient land zoned for a variety of housing types, residential densities, and housing prices with convenient access by various travel modes to services, employment, recreation areas, schools, parks, and other community amenities.
5. **Private and Nonprofit Participation in Housing Programs.** The City shall encourage private and nonprofit housing builders and developers to participate in federal, State, or other programs that assist in providing and maintaining housing affordable to lower income and special needs groups consistent with the General Plan and development regulations.
6. **City Participation in Housing Programs.** The City shall participate, whenever eligible, in federal, state, or other programs that assist in providing and maintaining housing affordable to lower income and special needs groups.
7. **Regional Coordination.** The City shall continue to work cooperatively with neighboring cities, Yolo County, and the Sacramento Area Council of Governments (SACOG) to ensure that the region addresses its fair share of affordable housing and promotes sustainable land use and transportation planning.
8. **Cooperation.** The City shall cooperate with and seek the advice of developers, builders, financial institutions, community groups, nonprofit agencies, and interested community members on housing needs and the solutions to housing problems. The City can also actively engage with eligible religious institutions to encourage the development of affordable housing units under the provisions of SB899.
9. **Infill Housing Development.** The City shall continue to promote infill housing development in appropriate locations.
10. **Age in Place.** The City shall encourage housing options that allow residents to age in place such as multi-generational housing, multi-family housing, senior housing, and residential care.
11. **Homeless, Transitional, and Special Needs Housing Review and Coordination.** The City shall periodically review homeless, transitional housing, and other special housing needs with Yolo County and other cities in the county, and participate in coordinated programs with other public agencies and nonprofit organizations to meet identified needs.

12. **Provision for Affordable Housing.** The City shall continue to require the provision of affordable housing as a component of market-rate projects, as codified in Chapter 15.16 of the municipal Code. The City shall continue to implement the affordable housing requirements of the Spring Lake Specific Plan as applicable.
13. **Monitoring and Reporting.** The City shall monitor and annually report to the City Council on the number of affordable ownership units constructed and any converted to unrestricted market-rate units.
14. **Inclusionary Housing.** The City shall strive to ensure the effectiveness and adequacy of the Affordable Housing Ordinance and make modifications as appropriate.
15. **Public Land for Affordable Housing.** The City shall inventory surplus public land, give first priority to affordable housing, and write down the cost of the land to provide additional subsidy for affordable housing purposes.
16. **Housing Priority.** The City shall prioritize processing housing applications and provision of services to projects that provide for affordable housing.

**Programs:**

- A.1. As part of the Code update, ensure adequate zoning is maintained across all sites identified in the site inventory to accommodate the City’s RHNA at all income levels.
  - Primary Responsibility: Community Development Department
  - Time Frame: Within three years following adoption of the Housing Element
- A.2. Update the Code to, when possible, establish minimum densities on housing opportunity sites identified in the Site Inventory, and ensure sites can be realistically developed at densities needed to meet unit estimates. Utilize Form-Based Code to accommodate a variety of housing types at realistic density ranges.
  - Primary Responsibility: Community Development Department
  - Time Frame: Within three years following adoption of the Housing Element
- A.3. Concurrent with the Code Update, consider ways to expand residential development opportunities and ensure adequate site choices in the near and long term. This includes consideration of allowing residential development in the Community Commercial Zone and increasing the allowed density of low-density zones to medium density (as originally considered in the General Plan).
  - Primary Responsibility: Community Development Department
  - Time Frame: Within three years following adoption of the Housing Element
- A.4. Annex the Research and Technology Park Specific Plan Area. If the annexation cannot be completed within three years, the City will identify and rezone additional sites to address the shortfall of sites to accommodate the City’s RHNA. The rezoning program will

comply with by-right and density requirements, pursuant to Government Code section 65583.2, subdivisions (h) and (i).

- Primary Responsibility: Community Development Department
- Time Frame: Within three years following adoption of the Housing Element, ongoing maintenance

A.5. Compile and maintain a list of non-vacant sites that are candidates for redevelopment and assess opportunities and constraints to redevelopment. Notify owners that their property may be eligible for redevelopment and the City will assist in developing, including technical assistance.

- Primary Responsibility: Community Development Department
- Time Frame: Within 12 months following adoption of the Housing Element

A.6. To ensure no net loss, regularly review the Affordable Housing Ordinance to identify constraints to housing production and recommend improvements.

- Primary Responsibility: Community Development Department
- Time Frame: biennially

A.7. Require that any request to lower the minimum density of a site that is counted towards meeting the City's RHNA shall include findings that justify the request, and must demonstrate the reduction is consistent with the Housing Element and the remaining sites identified in the Housing Element will be adequate to accommodate the remaining share of the City's RHNA, or demonstrate the City has identified alternative sites.

- Primary Responsibility: Community Development Department
- Time Frame: Within 12 months following adoption of the Housing Element

A.8. Amend the Code consistent with Health and Safety Code Section 17021.5 and 17021.6 to further facilitate housing for farmworkers. Financial and technical assistance are available from HCD's Office of migrant Services, the Joe Serna, Jr. Farmworker Housing Grant Program, the California Tax Credit-Allocation Committee's Farmworker Housing Assistance Program, and the USDA Rural Development Program.

- Primary Responsibility: Community Development Department
- Time Frame: Within 12 months following adoption of the Housing Element; provide financial and technical assistance annually, as needed

A.9. The City shall continue to cooperate with and advise developers to utilize creative development approaches in considering new housing development. The City will take proactive approach to contacting housing developers and will indicate a desire to work with them to achieve housing development.

- Primary Responsibility: Community Development Department

- Time Frame: Ongoing
- A.10. Amend the City’s Density Bonus ordinance to comply with the latest changes to State law. Continue to regularly promote the use of the City’s Density Bonus Incentive Program as contained in Section 17.104.070 of the Zoning Ordinance to qualified or potential applicants. Bonus incentives are available to developers for including lower-income units in their projects. The City will proactively contact housing developers to advertise the Density Bonus Program. The City will provide a one-page fact sheet that summarizes the Program and options of density bonuses for distribution to developers at the City’s permit counter.
- Primary Responsibility: Community Development Department
  - Time Frame: Amend Ordinance within three years of Housing Element adoption. Ongoing coordination. One-page fact sheet complete by 2022 and revised, as needed.
- A.11. Continue to actively work with affordable housing developers interested in multi-family housing bonds.
- Primary Responsibility: Community Services Department
  - Time Frame: Ongoing
- A.12. Annually review accomplishments in implementing the Housing Element and document these accomplishments in an Annual Progress Report, and present findings to the City Council. The City Council shall hold a meeting each year, per Section 65400 of the Government Code, to review accomplishments in implementing the Housing Element and document these accomplishments in an Annual Progress Report, and present findings to the City Council.
- Primary Responsibility: Community Development Department
  - Time Frame: Annually
- A.13. Seek funds to provide financing to assist housing construction of lower-income units and moderate-income units that serve HCD-identified special needs groups. Funding sources may include City of Woodland Affordable Housing In-Lieu Fees, Spring Lake Affordable Housing Off-Site Fees, Home, and other federal and State sources.
- Primary Responsibility: Community Services Department
  - Time Frame: Annually
- A.14. The City shall assist affordable housing developers with the construction, preservation or conservation of extremely low-income units, very low-income units, low-income units, and moderate-income housing units. City assistance for these projects may include CDBG funds.

- Primary Responsibility: Community Services Department
  - Time Frame: Ongoing, City to meet with affordable developers annually to assess needs and opportunities for City support.
- A.15. Review and update the Zoning Code standards and review procedures in order to facilitate infill development and streamline new housing development to the extent possible.
- Primary Responsibility: Community Development Department.
  - Time Frame: Ongoing, align with new legislation as available. Complete initial streamlining as part of comprehensive update, within 3 years of housing element adoption.
- A.16. Offer incentives to developers of affordable housing in addition to existing incentives such as fee deferrals, reduced MPFP fees for infill and multi-family housing, and option to pay in lieu fees for inclusionary units, such as waiver and/or deferral of all or a portion of City development fees; waiver or modification of City development standards; or assistance in obtaining federal, state, or local financing and/or subsidies.
- Primary Responsibility: Community Development Department
  - Time Frame: Ongoing
- A.17. Continue to implement the strategies outlined in the City’s Homeless Action Plan, which includes increasing the availability of services and increasing Permanent Supportive Housing, as well as facilitate the provision of emergency shelter services through its participation in the countywide Homeless Coordination Project that provides services to the homeless in Yolo County. The Project includes support of the Cold Weather Shelter.
- Primary Responsibility: Community Services Department
  - Time Frame: Ongoing
- A.18. Pursue grant and loan funding opportunities from federal, State, and other agencies and coordinate with other agencies and nonprofit organizations for the provisions of different sizes, scales, and types of housing, including transitional housing, efficiency units, housing with supportive services, and other special-needs housing, consistent with policies in the Land Use, Community Design, and Historic Preservation Element.
- Primary Responsibility: Community Development Department and Community Services Department
  - Time Frame: Seek grant funding as it is available and review grant offerings annually.
- A.19. Continue to support rehousing efforts, through the East Beamer Way Emergency Shelter and Neighborhood Campus Project, to move people from emergency shelter to permanent supportive/affordable housing.



- Primary Responsibility: Community Development Department and Community Services Department
  - Time Frame: Ongoing
- A.20. Consider Zoning Code and General Plan amendments to allow duplex/triplex/and other unit types in higher resource areas. If amendments are not feasible, develop alternative strategy to increase access to housing in high opportunity areas.
- Primary Responsibility: Community Development Department
  - Time Frame: Assessment of opportunity for General Plan amendment and complete rezoning of sites within 3 years of Housing Element adoption.
- A.21. Continue to encourage new projects to incorporate accessory dwelling units (ADUs) or multi-gen units that can be utilized as ADUs in the future. Continue to post information about ADUs on the City's website and offer technical assistance to homeowners regarding standards, application, and permit requirements.
- Primary Responsibility: Community Development Department
  - Time Frame: Ongoing. Update information on City website as needed.
- A.22. Prepare a map showing the parcels that meet the City's requirements for emergency shelters (i.e., in the R-M and Downtown Zones). The City will then evaluate whether any of the mapped parcels are vacant or have redevelopment potential. If appropriate, based on the results of this assessment, the City will amend emergency shelter requirements in the Zoning Code to facilitate the production of emergency shelters, including identifying new zones with vacant land to allow emergency shelters by right.
- Primary Responsibility: Community Development Department
  - Time Frame: Identify suitable sites within 12 months of Housing Element adoption. Rezone sites, if needed, within 3 years of Housing Element adoption
- A.23. Amend the development standards in Chapter 17.152 to comply with Government Code section 65583, subdivision (a)(4)(A) and other emergency shelter requirements, including compliance with maximum distance requirements between shelters.
- Primary Responsibility: Community Development Department
  - Time Frame: Within 12 months of Housing Element adoption.
- A.24. Amend existing Specific Plans (including the Spring Lake Specific Plan) to clarify the Citywide Zoning Code applies if/when the Specific Plan does not comply with State law regarding special needs housing, including but not limited to: Emergency shelters, transitional and supportive housing, accessory dwelling units, and residential care facilities.
- Primary Responsibility: Community Development Department

- Time Frame: Within 12 months of Housing Element adoption.
- A.25. Amend the Zoning Code regulations for transitional and supportive housing to ensure compliance with AB101 and AB2162, including allowing transitional and supportive housing in areas that allow multi-family and mixed use residential.
- Primary Responsibility: Community Development Department
  - Time Frame: Within 12 months of Housing Element adoption.
- A.26. Develop a written policy or project review and approval guidelines as appropriate to specify the SB 35 (2017) streamlining approval process and standards for eligible projects, as set forth under California Government Code, Section 65913.4.
- Primary Responsibility: Community Development Department
  - Time Frame: Within 12 months of Housing Element adoption.
- A.27. Utilize LEAP grant funds to fund an affordable housing analysis that will evaluate an affordable in-lieu fee payment based on square footage. with consideration for payment from non-residential development in addition to residential.
- Primary Responsibility: Community Development Department
  - Time Frame: Within 24 months of Housing Element adoption.
- A.28. Utilize REAP grant funds to evaluate the City’s cost recovery entitlement fees, including building, engineering, fire, and planning fees.
- Primary Responsibility: Community Development Department
  - Time Frame: 12 months after Code Update completed.

## Goal B: Maintenance of Housing

---

**Maintenance of Housing.** To encourage the preservation, maintenance, and improvement of existing housing, especially affordable housing, and the replacement of unsafe or dilapidated housing.

### Policies:

1. **Housing Rehabilitation.** The City shall continue to support rehabilitation of substandard residential units using federal and State subsidies for lower-income households
2. **Code Compliance Program.** The City shall continue to implement a code compliance program to ensure identification, repair, rehabilitation, or demolition of unsafe or dilapidated housing.
3. **Housing Conditions Survey.** The City shall periodically conduct a sample survey of housing conditions in targeted neighborhoods based on code enforcement records to identify substandard residential units.

4. **Code Enforcement.** The City shall continue to track code enforcement cases to monitor progress in addressing substandard conditions.
5. **Housing Retention Downtown Mixed Use.** The City shall continue to support a mixture of residential and commercial uses in the downtown area that will allow housing to be retained or re-established.
6. **Housing Preservation Subsidized Rental Housing.** The City shall continue to monitor and work with owners of subsidized rental housing projects to ensure that they remain affordable to lower-income households or are replaced if converted to market rate housing.
7. **Energy Conservation and Efficiency.** The City shall promote greater energy conservation and efficiency in existing housing as a preservation strategy.

### **Programs:**

- B.1. Periodically review City eligibility for various federal and State programs that will provide rehabilitation and maintenance assistance for lower-income units and special needs groups. The City shall submit applications for programs for which the City is eligible, as appropriate.
  - Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Annually
- B.2. Continue to periodically gather information regarding the status of local housing conditions to determine the need for housing rehabilitation and/or the removal of unsafe units. Conduct a housing condition survey that meets the criteria of the State Department of Housing and Community Development in targeted neighborhoods.
  - Primary Responsibility: Community Development Department
  - Time Frame: Ongoing monitoring. Complete housing conditions survey by 2024. Review results prior to the next Housing Element Cycle
- B.3. Continue to fund code compliance and nuisance abatement programs. Monitor complaint based code enforcement issues to ensure appropriate inspections and follow-up are provided, and adjust approach as determined appropriate.
  - Primary Responsibility: Community Development Department
  - Time Frame: Ongoing code compliance and nuisance abatement. Annually review code enforcement complaints.
- B.4. Continue to encourage the preservation of existing housing in the downtown area, the conversion of underutilized upper floors of commercial buildings to housing, and construction of infill, mixed-use housing projects with street-level commercial uses. The

City shall monitor and annually report on the number of housing units constructed as part of infill and mixed-use projects in the Downtown Area.

- Primary Responsibility: Community Development Department
- Time Frame: Ongoing

B.5. Preservation of at-risk affordable housing through the participation from agencies or funding assistance. No later than three years prior to expiration of affordability, sooner if possible to ensure time for negotiation, the City will contact property owners of units at-risk of converting to market-rate housing to discuss the City's desire to preserve complexes as affordable housing. The City will seek participation from agencies interested in purchasing and/or managing units at-risk. Funding assistance, which can be leveraged with outside sources by the developer to either transfer ownership, or provide rent subsidies to maintain affordability, shall utilize applicable federal, State, and local financing sources. Where properties are at risk of conversion, the City will work with tenants to provide education regarding tenant rights and conversion procedures pursuant to California law.

- Primary Responsibility: Community Development and Community Services Department
- Time Frame: Ongoing

B.6. Continue to strive for greater energy conservation in existing residential development. CDBG monies are available for energy efficiency work as a part of the local housing rehabilitation program. Additionally, the City will continue to provide information to residents regarding available home rehabilitation programs, and increase public awareness of self-help and rehabilitation programs through outreach.

- Primary Responsibility: Community Development and Community Services Department
- Time Frame: Ongoing

## Goal C: Equal Opportunity in Housing

---

**Equal Opportunity in Housing.** To assure that housing opportunities are open to all without regard to income, source of income, marital status, familial status, age, sex, gender, sexual orientation, religion, creed, color, race, national origin, ancestry, or disability.

### Policies:

1. **Consistency.** The City shall ensure that local regulations and programs related to equal opportunity in housing are consistent with State and federal law.

2. **Equal Opportunity.** The City shall promote housing programs that maximize equal opportunity, affirmatively further fair housing, and avoid economic segregation.
3. **Fair Housing Hotline Program.** The City shall continue to fund and support the City's Fair Housing Hotline Program.
4. **Enforcement.** The City shall support housing discrimination case processing and enforcement of Fair Housing laws through the State Department of Fair Employment and Housing.
5. **Housing Equity.** The City shall support programs and housing projects that promote inclusive, racially and ethnically diverse, and mixed-income residential communities throughout the City, such as inclusionary housing programs, intergenerational housing, large family units, rent control for manufactured home spaces, and HUD approved affirmative fair housing marketing plans.

### **Programs:**

- C.1. Continue to distribute Fair Housing brochures and booklets indicating what the Fair Housing laws are and where advice, assistance and enforcement activities can be obtained. The City will provide this information to any person who feels they have been discriminated against in acquiring housing within the city and to any housing provider who requests such information. Information will be made available at the City's website and at the City's Homebuyer Education Seminars. These efforts will also focus on special needs population groups that might face housing discrimination, such as farmworkers and persons with disabilities.
  - Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing
- C.2. Support an Annual Fair Housing Open House for rental property owners and various social services organization and agencies to discuss mechanisms to evaluate tenant applications according to fair housing law.
  - Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing
- C.3. Continue to provide individuals with disabilities reasonable accommodation in rules, policies, practices and procedures that may be necessary to ensure equal access to housing pursuant to the Reasonable Accommodations for Persons with Disabilities provisions of Section 25.21.85 of the Municipal Code.
  - Primary Responsibility: Community Development Department

- Time Frame: Ongoing
- C.4. Continue to implement measures to encourage developers to apply universal design principles in new housing developments so that housing units and the neighborhoods in which they are located are as accessible as possible to all individuals, regardless of age or abilities. Such measures include density bonuses, fee reductions/deferrals, or other incentives.
- Primary Responsibility: Community Development Department
  - Time Frame: Ongoing
- C.5. Increase its educational outreach efforts by providing fair housing information in English and Spanish whenever feasible. Financial and technical assistance may be sought from California Rural Legal Assistance the Farmworker Justice Fund, the USDA Rural Development Program, and HCD's Office of Migrant Services.
- Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing
- C.6. Continue to ensure that relocation assistance is provided to tenant relocated as a result of removal of housing, in compliance with the federal Housing and Community Development Act of 1974.
- Primary Responsibility: Community Development Department
  - Time Frame: Ongoing as needed
- C.7. Affirmatively further fair housing by contracting with the Fair Housing Hotline Project provided through Legal Services of Northern California.
- Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing
- C.8. Refer fair housing complaints to the Fair Housing Hotline Project provided through Legal Services of Northern California and State Department of Fair Employment and Housing for resolution.
- Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing. Advertise program annually. Meet with prospective homebuyers as requests come in.
- C.9. Continue to support a First Time Homebuyer program to support and increase housing opportunities for first time homebuyers by providing loan assistance, utilizing local, State, Federal revenue sources.

- Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing
- C.10. Utilize REAP grant funds to work with Yolo County Housing Authority to develop a plan for the Armfield neighborhood which promotes housing opportunities and improves conditions in the area northeast of East Street and Main Street.
- Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing
- C.11. Meet with stakeholders, residents, and nonprofit organizations to discuss constraints to housing for persons with disabilities, including limits on group housing for 7 or more persons and the City Reasonable Accommodation procedures in Section 17.104.190 of the Zoning Code. As constraints are identified, the City will modify the Code to reduce constraints to the extent feasible while ensuring compliance with State law.
- Primary Responsibility: Community Development Department
  - Time Frame: Meet with stakeholders by December 2022. Amend Code, as needed, within three years of Housing Element adoption.
- C.12. Continue to evaluate program needs and services when allocating CDBG funding with an emphasis on assisting low and moderate resource areas.
- Primary Responsibility: Community Development and Community Services Department
  - Time Frame: Ongoing, as CDBG Funds are allocated

## Goal D: Energy Conservation and Sustainable Housing Development

---

**Energy Conservation and Sustainable Housing Development.** To establish development and construction standards which encourage energy conservation and sustainable development practices in residential development.

### Policies:

1. **Site Design.** The City shall encourage innovative site designs and orientation techniques, which incorporate passive and active solar designs and natural cooling techniques, low impact development practices, and water conserving features.
2. **Infill, Adaptive Reuse, and Mixed Use.** The City shall promote infill development, including affordable housing, in proximity to services, transit, pedestrian and bicycle facilities, and other urban amenities; mixed use of commercial areas – including upstairs spaces in the downtown area (e.g., uses including retail, entertainment, services, and

residential); and adaptive reuse and redevelopment of vacant or underutilized lots with buildings, including second stories for retail, residential, or office uses.

3. **CALGreen.** The City shall continue to promote energy-conserving construction pursuant to the CalGreen Code and Title 24 of the California Code of Regulations (California Building Code Standards).
4. **Energy Cost-Savings.** Encourage the continued affordability of both rental and ownership housing by encouraging energy conservation in all existing development.
5. **Energy and Environment.** The City shall promote policies pertaining to energy conservation, sustainable development, and climate adaptability, including education and outreach regarding existing local and regional energy conservation, solar, and weatherization programs; encouraging sustainable building practices; and developing and promoting climate resiliency.

### **Programs:**

- D.1. Incorporate sustainability, conservation and climate adaptation standards and requirements into the Comprehensive Code update, consistent with goals and policies contained in the 2035 General Plan and 2035 Climate Action Plan.
  - Primary Responsibility: Community Development Department
  - Time Frame: Monitor and report to the City Council every five years, as a part of the implementation of the Climate Action Plan.
- D.2. Ensure consistency with the State Model Water Conservation Ordinance (MWEL0) and City Water Conservation Ordinance in the review of landscape plans and by incorporating standards in the Zoning Ordinance update.
  - Primary Responsibility: Community Development Department.
  - Time Frame: Ongoing
- D.3. Encourage and support community-based programs, such as Woodland Tree Foundation, to facilitate planting shade trees throughout the community consistent with Climate Action Plan goals and the Urban Forestry Master Plan.
  - Primary Responsibility: Community Development and Community Services Department.
  - Time Frame: Ongoing
- D.4. Promote residential energy conservation practices pursuant to the Title 24 provisions of the California Building Code Standards, including the provisions for sustainable construction and development practices that are contained in the CalGreen Code.
  - Primary Responsibility: Community Development Department



- Time Frame: Ongoing
- D.5. Coordinate with Pacific Gas & Electric, community-based organizations, other public agencies to provide public education and outreach on energy conservation. Specific actions related to energy conservation will be coordinated through the Climate Action Plan.
- Primary Responsibility: Community Development Department
  - Time Frame: Ongoing

## Quantified Objectives

---

Table 4-1 presents the City’s quantified objectives for construction, preservation, and rehabilitation for the 2021 – 2029 planning period that will be achieved through the policies and programs described above.

**Table 4-1: Quantified Objectives**

Program Type/Affordability	Extremely Low	Very Low	Low	Moderate	Above Moderate	Total
<b>New Construction</b>	331	326	184	525	1,424	2,801
<b>Rehabilitation</b>		-	-	-	-	-
<b>Conservation/Preservation</b>	0	15	215	76	-	306
<b>Total</b>	<b>331</b>	<b>332</b>	<b>399</b>	<b>601</b>	<b>1,424</b>	<b>3,087</b>

# Appendix A: Existing Program Review

The City of Woodland has made significant strides in addressing special needs populations over the course the 5<sup>th</sup> cycle Housing Element Period. The City provided \$1.5 million for phase 2 of Mutual Housing at Spring Lake, 39 rental units for farmworker households, and construction of the units was completed in 2019. The City is providing a \$1,482,000 grant (from affordable housing in-lieu and Spring Lake Off-Site Affordable housing revenues) and dedicating City-own land at no cost to a local nonprofit for construction of a 61-unit permanent supportive housing project at the corner of Beamer Street and County Road 102 to serve the homeless, including individuals with mental health disorders. In addition, the City has taken on the developer functions for the project with in-house staff and is using a \$679,972 grant from Partnership Health Plan of California for pre-development and construction costs. The City acted as the developer for a 100-unit emergency shelter project on City-owned land at the corner of Beamer Street and County Road 102. Construction was completed in December 2020 with shelter operations starting in January 2021 and the City dedicated the project site to a local nonprofit at no cost. City funds in excess of \$1,100,000 were used for the pre-development and construction costs while the City acted as the developer for the project. In 2019, the City had a 4.6-acre multi-family site in the Spring Lake Specific Plan area dedicated to a local nonprofit instead of receiving \$900,000 in affordable housing in-lieu fees. The City executed an affordable housing covenant for the site requiring that a minimum of 112 units senior citizen units be constructed for very low and low income households. Table A-1, below, provides an overview of the other accomplishments from the previous Housing Element, and recommendations to carry forward, remove, or modify existing Housing programs.

## Existing Program Evaluation Matrix

Table A-1: Existing Program Review Table

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
<b>“A” Programs</b>						
9.A.1	The City shall continue to cooperate with and advise developers in the use of the P-D Planned Development Overlay Zone to reduce housing costs by utilizing various techniques such as: <ul style="list-style-type: none"> <li>zero lot lines, cluster development, private</li> </ul>	--	Community Development Department	Ongoing	Cleveland Suites Tentative subdivision map has been approved for 16 infill lots in the Mixed Use District of the Downtown Specific Plan Area. The developer is working with the city on the architectural design at this time. While a P-D Overlay Zone was not used for the development, City staff worked with the developer/builder to find solutions for setbacks and parking requirements. Cleveland Street Suites is the second dense residential project constructed or under	<b>Modify- modify the program to include additional methods to allow flexibility from regulations to encourage</b>

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	<ul style="list-style-type: none"> <li>streets, parking and setback innovations and other creative development approaches.</li> </ul>				<p>construction in Woodland's downtown area in the last two years. (Construction of the first project, Downtown Suites, was completed in 2020.)</p> <p>Two small lot single-family projects were entitled in the Spring Lake Specific Plan area in 2020 utilizing the PD overlay to allow modification to setbacks and lot coverage resulting in a total of 169 lots. The new developments provide for 3.5-foot side yard setbacks of which one side provides an access easement to the adjacent lot. The projects utilize private drives for garage access. The two projects varied in density from 11 to 13 du per acre. The projects have begun site improvements but have not had building permits issued.</p> <p>The City approved an Interim Zoning Ordinance that allows multi-family as a permitted use and includes objective development standards for multi-family in both the High Density and Corridor Mixed Use Districts. The first project approved using the new streamlined standards is a 168 unit apartment complex at 310 Main Street. The City is currently reviewing a possible 80 unit development on East Street that will utilize the streamlined development review process.</p> <p>The City is in the process of preparing a Comprehensive Zoning Code update that will provide further direction for planned development criteria and intends to provide objective review criteria for qualified multi-family development.</p>	<b>housing development</b>
<b>9.A.2</b>	The City has identified lands for housing that can be developed by 2021 and that could accommodate Woodland's share of the	Rezone land to R-25, Update Zoning Code.	Community Development Department	Within 12 months following adoption of the 2035	The Woodland City Council approved the rezone of the following six parcels on May 1, 2018: assessor parcel numbers 063-071-015, 063-060-006, 005-720-027, 005-060-044, 064-170-049, and 064-010-037. As a	<b>Program Complete-delete</b>

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	<p>regional housing needs by income category. Since adoption of the 2013 Housing Element, the City has rezoned land to R-25 (20 to 25 units per acre) and shall rezone at least 5 acres to R-25 or equivalent zone that has a minimum density of 20 units per acre and meets the requirements of California Government Code Section 65583.2, paragraphs “h” and “i.” The target for rezoning of 5 acres is based on the assumption that 5 acres, developing at 80% capacity, at 20 units per acre, which would provide for approximately 80 units, exceeding the City’s shortfall. This additional land to be rezoned is intended to accommodate the City’s Regional Housing Need Allocation (RHNA) of 664 units affordable to households earning 80% or less of the Yolo County median household income.</p> <p>The City has identified several properties with a total land area of approximately 45 acres within the Spring Lake Specific Plan Area that will be considered for re-designation, consistent with the requirements of this program. In addition, there are various vacant and underutilized properties (see Appendix E-1 and Figures E-1 and E-2) that may be appropriate for re-</p>			General Plan.	result of the rezonings, the sites have additional capacity for 1000+ residential units. Because of the 2018 rezonings, no action was taken in 2020. HCD approved the updated inventory of sites to add sites available to low and very low income households.	

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	<p>designation and re-zoning to allow higher density housing development, consistent with this program. Sites shall be a minimum of two acres in land area (or, in infill contexts, adjacent sites that together comprise at least two acres). The areas considered by the City for re-zoning are within existing City limits, near infrastructure, and without substantial environmental constraints.</p> <p>Within 12 months of adoption of the General Plan Update, the City will update the Zoning Code to reflect increased residential densities and housing opportunities resulting from the revised General Plan. If, at any time, the supply of sites zoned for housing falls below the quantity of land required to accommodate the City's remaining regional housing needs allocation for any income group during the Housing Element planning period, the City shall initiate redesignations and rezonings to provide additional land.</p>					
9.A.3	The City shall provide flexibility on the identification of sites for accommodating its Regional Housing Needs Plan (RHNP) Allocation as part of the update of the zoning code. A request to lower the density of a site that is counted towards	--	Community Development Director	Ongoing as needed	No action was taken on this program in 2020. There were no requests made to downzone properties.	<b>Modify-</b> modify the program to expand the applicability of these standards to sites identified in the 6th Cycle

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	meeting the City's RHNP Allocation shall include findings that justify the rezone and identify an adequate replacement site(s) that will provide the minimum number of units by income level for accommodating the City's RHNP Allocation and is developable during the term of the Housing Element planning period.					
9.A.4	The City shall continue to cooperate with and advise developers in the use of the City's Density Bonus Incentive Program as contained in Section 25-21-25 of the Zoning Ordinance. Bonus incentives are available to developers for including lower-income units in their projects. The City will provide a one-page fact sheet that summarizes the Program and options of density bonuses for distribution to developers at the City's permit counter.	The City will provide a one-page fact sheet that summarizes the Program and options of density bonuses for distribution to developers at the City's permit counter.	Community Development Department	Prepare fact sheet within 90 days after adoption	No action was taken on this program in 2020 however, it should be noted that the developer of Gracewood Commons (senior affordable housing rental project in the Spring Lake Specific Plan area of Woodland) plans to seek a bonus density from the City to increase the overall residential yield to 146 units. The City will evaluate the existing Density Bonus provisions as part of the comprehensive update to ensure that they are consistent with State Law	Continue
9.A.5	The City shall continue to cooperate with Yolo County and other cities in the County and actively work with affordable housing developers interested in multi-family housing bonds.	--	Community Development Department	Ongoing	The City, Yolo County, Friends of the Mission, Yolo Wayfarer Center, and Woodland Opportunity Village are partnering on a 61-unit permanent supportive housing project to house the homeless on a City-owned site near the northwest corner of East Beamer Street and County Road 102. Funds of \$582,000 were approved by the City Council on December 15, 2020 for the project; this in addition to \$900,000 approved by the City Council in 2019. The 61 units are expected to be installed in summer/fall 2021.	Continue

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
9.A.6	The City Council shall hold a meeting each year, per Section 65400 of the Government Code, to review accomplishments in implementing the Housing Element and document these accomplishments in a report to State office of Housing and Community Development.	Documented accomplishments in a report to State office of Housing and Community Development. APRs?	Community Development Department	Annually	Each Housing Element Annual Report has been submitted to HCD consistent with their submittal requirements.	Continue
9.A.7	Seek funds to provide financing to assist housing construction of lower-income units and moderate-income units that serve special needs groups. Funding sources may include HOME, CalHome, and other federal and State sources.	--	Community Development Department	Annually	The City, Yolo County, Friends of the Mission, Yolo Wayfarer Center, and Woodland Opportunity Village are partnering on a 61-unit permanent supportive housing project to house the homeless on a City-owned site near the northwest corner of East Beamer Street and County Road 102. Funds of \$582,000 were approved by the City Council on December 15, 2020 for the project; this in addition to \$900,000 approved by the City Council in 2019. The 61 units are expected to be installed in summer/fall 2021.	Continue
9.A.8	The City shall allocate CDBG funds for the provision of extremely low-income units, very low-income units, low-income units, and moderate-income housing units. The City shall identify sites, establish partnerships, and pursue CDBG funds.	Allocated funds	Community Development Department	Annually	In 2020, the City's CDBG Review Panel recommended awarding \$65,000 in funds for the continued rehabilitation of the 42-unit Cottonwood Meadows apartment complex that serves low income senior citizen households. The City has worked with the property owner, the nonprofit New Hope Community Development Corporation, to fund needed rehabilitation work on multiple occasions that otherwise would require rent increases if City CDBG funds and other funding sources were not available. Final action on the funding will be taken by the City Council in 2021.	Continue
9.A.9	Offer incentives to developers of affordable housing such as:	--	Community Development Department	Ongoing on a case-by-case basis	The City has an approved fee deferral program that has been actively utilized by multiple housing developments.	Continue



Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	<ul style="list-style-type: none"> <li>waiver and/or deferral of all or a portion of City development fees;</li> <li>waiver or modification of City development standards; or</li> <li>assistance in obtaining federal, state, or local financing and/or subsidies</li> </ul>				<p>The city provides means through a minor exception, or per Community Development Director, or Planned Development to allow a waiver or modification of standards. A PD process was utilized to approve two small lot single family project in Spring Lake in 2020.</p> <p>City focuses efforts on assisting those projects that are seeking federal, state, or local financing and subsidies. The city uses funds available in the Housing Trust fund when needed and appropriate to assist projects that will provide housing to low to extremely low income households.</p>	
9.A.10	<p>The City shall amend its zoning code consistent with Health and Safety Code Section 17021.5 and 17021.6 to further facilitate housing for farmworkers.</p> <p>Financial and technical assistance will be sought from HCD's Office of migrant Services, the Joe Serna jr. Farmworker Housing Grant Program, the California Tax Credit-Allocation Committee's Farmworker Housing Assistance Program, and the uSDA Rural Development Program.</p>	Amend Zoning Code to further facilitate housing for farmworkers.	Community Development Director	Within 12 months following adoption of the 2035 General Plan; provide financial and technical assistance annually, as needed	<p>While no action was taken in 2020, it should be noted that the City provided \$2,410,000 in loan funds from local sources (Spring Lake Affordable Housing Off-Site and affordable housing in-lieu fee funds) for Mutual Housing California's farmworker housing development in the Spring Lake Specific Plan area (phase 1 and 2). The development resulted in the construction of 100 rental units for farmworker families.</p> <p>City will address code updates as part of the Comprehensive Code Update.</p>	<b>Incomplete - Continue</b>
9.A.11	The City shall continue to require the provision of affordable housing as a component of market-rate projects, as codified in Chapter 6A of the municipal Code. The City shall continue to	--	Community Development Department	Ongoing	The City continues to implement the affordable housing provisions (inclusionary housing) of its Municipal Code and Spring Lake Affordable Housing Plan. It should be noted that the South East Area Specific Plan has been built out. The City continues to work with the developer of the Gracewood	<b>No ongoing action-establish as a policy or delete.</b>

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/ Continue
	<p>implement the affordable housing requirements of South East Area Specific Plan as applicable.</p> <p>The City shall continue to implement the affordable housing requirements of the Spring lake Specific Plan, as applicable. The City shall monitor and annually report to the City Council on the number of affordable ownership units constructed and converted to unrestricted market-rate units.</p>				<p>Commons senior citizen affordable housing project to secure funding for construction of the first phase of the rental project. In 2019, the City the City had the 4.6-acre site multi-family site dedicated to the developer's nonprofit partner. The project is expected to generate 146 units through two phases. (The Woodland Municipal Code was re-codified and the City's Inclusionary Housing Ordinance is now located at Chapter 15.16 of the code.)</p> <p>In the Spring Lake Specific Plan area, the majority of the single-family projects approved have been required, through Development Agreements, to pay fees in lieu of constructing affordable on-site homes. The in-lieu fees have been used to assist projects that benefit homeowners who are extremely and very low income including the East Beamer Way homeless shelter.</p>	
9.A.12	<p>The City shall continue to facilitate the provision of emergency shelter services through its participation in the countywide Homeless Coordination Project that provides services to the homeless in Yolo County. The Project includes Homeless Coordination and the Cold Weather Shelter.</p>	--	Community Development Department	Ongoing	<p>The City continues to participate in the Countywide Homeless Coordination Project to support staffing for the homeless services and operation of Fourth &amp; Hope's emergency shelter. In addition, the City established a Homeless Coordinator position in 2018. The position provides community outreach and coordination with internal/external partners on services, programs, and projects; and referrals to address community social service needs, including at-risk youth and individuals and families that are homeless or at risk of homelessness. In 2020 the City's CDBG review panel recommended the award of CDBG funds to Fourth &amp; Hope for operation of its emergency shelter and to Empower Yolo for operation of its emergency shelter that serves the homeless who are victims of domestic violence, sexual assault, stalking,</p>	Continue

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
					<p>and trafficking. Final action on the review panel funding recommendations will be taken by the City Council in 2021. The City Council in 2020 approved funds of \$1,400,000 for the construction of the Emergency Shelter Project on City-owned land located near the northwest corner of East Beamer Street and County Road 102. The City served as the developer for the shelter project and construction was started and completed in 2020. The new shelter has capacity for 100 single men and women and began operations in early January 2021 with a reduced capacity because of the COVID-19 pandemic. The previous emergency shelter location had capacity for 65 individuals. Starting in March 2020 and continuing into 2021, the City's Homeless Coordinator and other City staff have been working on Project Roomkey in partnership with Yolo County and other project partners to shelter vulnerable homeless in local motels during the pandemic. A number of the individuals have exited the motel sheltering into permanent housing.</p>	
9.A.13	<p>The City shall pursue grant and loan funding opportunities from federal, State, and other agencies and coordinate with other agencies and nonprofit organizations for the provisions of different sizes, scales, and types of housing, including transitional housing, efficiency units, housing with supportive services, and other special-needs housing, consistent with policies in the Land Use, Community Design, and Historic Preservation Element.</p>	--	Community Development Department	Ongoing	<p>The City continues to partner with Fourth &amp; Hope applied for grant funds through the Federal Continuum of Care Competition to provide permanent supportive housing for chronically homeless families and individuals. The U.S. Department of Housing and Urban Development has delayed the notice of funding availability for the 2020 Federal Continuum of Care Program.</p>	Continue

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
9.A.14	The City shall continue to support the services of Yolo County's Homeless Coordinator.	--	Homeless Coordinator	Ongoing	The City continues its participation in the Countywide Homeless Coordination Project to support staffing for homeless services and operation of Fourth & Hope's emergency shelter. In addition, the City established a Homeless Coordinator position in 2018. The position provides community outreach and coordination with internal/external partners on services, programs, and projects; and referrals to address community social service needs, including at-risk youth and individuals and families that are homeless or at risk of homelessness.	Continue
9.A.15	The City shall consider options to allow Residential Care Homes with more than six mentally disordered or otherwise handicapped persons or dependent and neglected children as a permitted use in the Multiple-Family Residential Zone (R-M).	Amend RM Zone's permitted uses	Community Development Director	Within 12 months following adoption of 2035 General Plan	The 2035 General Plan update was approved on May 16, 2017. The City is in the process of putting together a comprehensive update of its zoning code.	Delete
<b>"B" Programs</b>						
9.B.1	The City shall periodically review its eligibility for various federal and State programs that will provide rehabilitation and maintenance assistance for lower-income units and special needs groups. The City shall submit applications for programs for which the City is eligible, as appropriate.	Submitted applications	Community Development Department	Annually	The City, Yolo County, Friends of the Mission, Yolo Wayfarer Center, and Woodland Opportunity Village are partnering on a 61-unit permanent supportive housing project to house the homeless on a City-owned site near the northwest corner of East Beamer Street and County Road 102. Funds of \$582,000 were approved by the City Council on December 15, 2020 for the project; this in addition to \$900,000 approved by the City Council in 2019. The 61 units are expected to be installed in spring/summer 2021. The City Council in 2020 approved funds of \$1,400,000 for the construction of the Emergency Shelter Project on City-owned land located near the northwest	Continue

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
					corner of East Beamer Street and County Road 102. The City served as the developer for the shelter project and construction was started and completed in 2020. The new shelter has capacity for 100 single men and women and began operations in early January 2021 with a reduced capacity because of the COVID-19 pandemic. The previous emergency shelter location had capacity for 65 individuals.	
9.B.2	The City shall continue to periodically gather information regarding the status of local housing conditions to determine the need for housing rehabilitation and/or the removal of unsafe units. A housing condition survey that meets the criteria of the State Department of Housing and Community Development will be conducted in targeted neighborhoods.	Housing conditions survey	Community Development Department	Every 5 years	The City employs a full-time code compliance officer who works with residents and owners to facilitate improvement of housing conditions as needed. . In 2014 one residential structure was demolished because of substandard conditions. No persons were displaced since the home had been vacant for a number of years.	Continue
9.B.3	The City shall continue to include funds in its operating budget for code compliance and nuisance abatement programs.	Allocated funds	Community Development Department	Ongoing	The City employs a full-time code compliance officer.	Continue
9.B.4	The City shall continue to implement the Downtown Specific Plan to encourage the preservation of existing housing in the downtown area, the conversion of underutilized upper floors of commercial buildings to housing, and construction of infill, mixed-use housing projects with street-level commercial uses. The	Report on housing units constructed as part of the DTSP	Community Development Department	Ongoing	The City continues to encourage conversion of underutilized upper floors of commercial buildings to residential uses. The City is in the process of preparing a Comprehensive Zoning Code update that will provide further direction for planned development criteria and intends to provide objective review criteria for qualified multi-family development.	Remove reference to Downtown Specific Plan. Continue

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	City shall monitor and annually report on the number of housing units constructed as part of infill and mixed-use projects in the Downtown Specific Plan Area.					
9.B.5	No later than one year prior to expiration of affordability, the City will contact property owners of units at-risk of converting to market rate housing to discuss the City's desire to preserve complexes as affordable housing. The City will seek participation from agencies interested in purchasing and/or managing units at-risk. Funding assistance, which can be leveraged with outside sources by the developer to either transfer ownership, or provide rent subsidies to maintain affordability, shall utilize applicable federal, State, and local financing sources. Where properties are at risk of conversion, the City will work with tenants to provide education regarding tenant rights and conversion procedures pursuant to California law.		Community Development Department	Ongoing	No action was taken in 2020.  For 2020, the City's CDBG Review Panel recommended awarding CDBG funds to Friends of the Mission to install energy efficient water heaters at the 925 North Street affordable rental complex and Walter's House, a residential treatment facility. A portion of the Walter's House clients are homeless.	<b>Modify- contact property owners sooner than 12 months from expiration in order to ensure adequate time to negotiate preservation.</b>
9.B.6	The City shall continue to strive for greater energy conservation in existing residential development. CDBG monies are available for energy efficiency work as a part of the local housing rehabilitation	Allocated funds.	Community Development Director	Ongoing	For 2020, the City's CDBG Review Panel recommended awarding CDBG funds to Friends of the Mission to install energy efficient water heaters at the 925 North Street affordable rental complex and Walter's House, a residential treatment facility. A	<b>Continue</b>

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	program. Additionally, the City will continue to provide information to residents regarding available home rehabilitation programs and increase public awareness of self-help and rehabilitation programs through outreach.				portion of the Walter's House clients are homeless. The City will incorporate sustainability and energy conservation requirements as part of the comprehensive code update.	
<b>"C" Programs</b>						
<b>9.C.1</b>	The City shall continue to distribute Fair Housing brochures and booklets indicating what the Fair Housing laws are and where advice, assistance and enforcement activities can be obtained. The City will provide this information to any person who feels they have been discriminated against in acquiring housing within the city and to any housing provider who requests such information. Information will be made available at the City's website and at the City's Homebuyer Education Seminars. These efforts will also focus on special needs population groups that might face housing discrimination, such as farmworkers and persons with disabilities.	Fair Housing brochures and booklets	Community Development Department	Ongoing	Information such as Fair Housing brochures are published in English and Spanish and are available at the Community Development Department office and through the City's website.	<b>Continue</b>
<b>9.C.2</b>	The City shall support an Annual Fair Housing Open House for rental property owners and various social services organization and agencies to discuss	Annual Fair Housing Open House	Community Development Department	Ongoing	Legal Services of Northern California did not hold the Fair Housing Conference in 2020 because of the COVID-19 pandemic. In 2019, the fair housing conference was held at the Woodland and Community Center and the City did not charge for the use of the	<b>Continue</b>

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	mechanisms to evaluate tenant applications according to fair housing law.				facility. In addition, the City paid for the refreshments provided to conference participants and assisted with outreach.	
9.C.3	The City shall continue to provide individuals with disabilities reasonable accommodation in rules, policies, practices and procedures that may be necessary to ensure equal access to housing pursuant to the Reasonable Accommodations for Persons with Disabilities provisions of Section 25.21.85 of the Municipal Code	--	Community Development Department	Ongoing	The City continues to follow the Reasonable Accommodation provisions of its Municipal Code. (The Woodland Municipal Code was recodified, and the reasonable accommodation provisions are now located in Section 1 No action was taken in 2020.7.104.190 of the code.)	Continue
9.C.4	The City shall continue to implement measures to encourage developers to apply universal design principles in new housing developments so that housing units and the neighborhoods in which they are located are as accessible as possible to all individuals, regardless of age or abilities. Such measures include density bonuses, fee reductions/deferrals, or other incentives.	--	Community Development Department	Ongoing	Barrier-free design is governed by accessibility law and incorporated with all designs. All apartments are required to comply with Chapter 11B of the California Building Code.  The City has incorporated specific conditions in Development Agreement for the Prudler project, located adjacent to the Senior Center, to require universal design features	Continue



Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
9.C.5	The City shall increase its educational outreach efforts by providing fair housing information in English and Spanish whenever feasible. Financial and technical assistance may be sought from California Rural Legal Assistance the Farmworker Justice Fund, the USDA Rural Development Program, and HCD's Office of Migrant Services.	English/ Spanish fair housing flyers	Community Development Department	Ongoing	Information such as Fair Housing brochures are published in English and Spanish and are available at the Community Development Department office and through the City's website.	Continue
9.C.6	The City shall continue to ensure that relocation assistance is provided to tenant relocated as a result of removal of housing, in compliance with the federal Housing and Community Development Act of 1974	--	Community Development Director	Ongoing as needed	No action was taken in 2020.	Continue
9.C.7	The City shall affirmatively further fair housing by contracting with the Fair Housing Hotline Project provided through Legal Services of Northern California.	Contract with Fair Housing Hotline Project.	Community Development Department	Ongoing	For 2020, the City's CDBG Review Panel recommended awarding CDBG funds to Legal Services of Northern California to support the operation of the Fair Housing Hotline Project.	Continue
9.C.8	The City shall refer fair housing complaints to the Fair Housing Hotline Project provided through Legal Services of Northern California and State Department of Fair Employment and Housing for resolution.	--	Community Development Department	Ongoing	Fair housing issues continue to be referred to the Fair Housing Hotline Project.	Continue

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
<b>“D” Programs</b>						
9.D.1	The City shall consider citywide application of energy conservation policies contained in the Spring Lake Specific Plan. These policies include but are not limited to the use of energy efficient air conditioners, light-colored roofing materials, photovoltaic energy systems, and Energy Star appliances. The City shall monitor and report on the number of housing units constructed with energy efficiency features that exceed the requirements of the CalGreen Code.	--	Community Development Director	Monitor and report to the City Council every five years, as a part of the implementation of the Climate Action Plan; Ongoing	For 2020 the City issued 617 building permits for rooftop solar energy systems. Most of the permits were issued for residential structures.	<b>Continue</b>
9.D.2	Through its General Plan, Zoning Code, and Climate Action Plan, the City shall promote infill development, including affordable housing, in proximity to services, transit, pedestrian and bicycle facilities, and other urban amenities; mixed use of commercial areas – including upstairs spaces in the downtown area (e.g., uses including retail, entertainment, services, and residential); and redevelopment of vacant or underutilized lots with buildings, including second	--	Community Development Director	Ongoing	Construction of the Cleveland Street Suites development started in 2020 on a site in the "Mixed Use District" of the Downtown Specific Plan Area. The 26,170 square foot project site was subdivided to accommodate the construction of 16 for sale units. City staff worked with the developer/builder to find solutions for setbacks and parking requirements. Cleveland Street Suites is the second infill residential project constructed or under construction in Woodland's downtown area in the last two years. (Construction of the first project, Downtown Suites, was completed in 2020.)	<b>Continue</b>

Program #	Program Description	Quantified Objectives	Responsible Party	Timeline	Evaluation	Modify/Delete/Continue
	stories for retail, residential, or office uses.					
9.D.3	The City shall continue to promote residential energy conservation practices pursuant to the Title 24 provisions of the California Building Code Standards, including the provisions for sustainable construction and development practices that are contained in the CalGreen Code.		Community Development Department	Ongoing	The City has adopted the 2019 California Building Standards Code and 2019 California Green Code. For 2020 the City issued 617 building permits for rooftop solar energy systems. Most of the permits were issued for residential structures.	Continue
9.D.4	The City shall coordinate with Pacific Gas & Electric, community-based organizations, other public agencies to provide public education and outreach on energy conservation. Specific actions related to energy conservation will be coordinated through the Climate Action Plan.	--	Community Development Department	Ongoing	The City joined the Valley Clean Energy (VCE) Alliance, a joint powers authority, in 2017 to empower local control of electricity procurement decisions, reduce the carbon footprint associated with their electricity services, and help support growth of local renewables. The other members of VCE include the City of Davis and Yolo County.	Continue
9.D.5	The City shall encourage the continued affordability of both rental and ownership housing by encouraging energy conservation in all existing development.	--	Community Development Director	Ongoing	For 2020 the City issued 617 building permits for rooftop solar energy systems. Most of the permits were issued for residential structures.	Continue

# Appendix B: Housing Needs Assessment

## Contents

- Appendix B: Housing Needs Assessment..... 1
- Section B.1 Population Characteristics and Trends.....2
  - B.1.1 General Characteristics and Trends.....2
  - B.1.2 Age, Race, And Ethnicity Characteristics .....3
  - B.1.3 Employment Characteristics .....4
- Section B.2 Household Characteristics .....5
  - B.2.1 Household Type.....5
  - B.2.2 Household by Tenure.....5
  - B.2.3 Household Size and Overcrowding .....5
  - B.2.4 Household Income .....6
  - B.2.5 Special Housing Needs.....7
- Section B.3 Housing Stock Characteristics ..... 14
  - B.3.1 Housing Type..... 14
  - B.3.2 Housing Occupancy and Vacancy ..... 14
  - B.3.3 Housing Age and Condition ..... 15
- Section B.4 Housing Cost and Affordability ..... 16
  - B.4.1 Housing Costs Compared to Ability to Pay..... 17
  - B.4.2 Overpayment ..... 19
  - B.4.3 Units At-Risk of Conversion ..... 19

## Section B.1 Population Characteristics and Trends

The 2020 City of Woodland Housing Element is an update to the 2013 Housing Element, which relied primarily on 2010 U.S. Census and State of California, Department of Finance (DOF) data. This update uses data from the previous Housing Element where applicable, along with American Community Survey data and population, housing, and employment data published by DOF and the Sacramento Area Council of Governments (SACOG).

The primary sources of the data used are SACOG’s HCD Approved data packages. Data Package 1 is primarily point-in-time data based off 2013-2017 Census ACS 5-year data. Data Package 2 is primarily trend data based off of the 2000 Census, the 2010 Census, and Census ACS 5-year data products from 2010-2014 and 2014-2018. Data for some analysis topic areas was provided in both data packages; however, more recent data is available in Data Package 2, making it the preferred source of data for background trend analysis and context. In some cases, comparable data between Data Packages is not available, thus in some instances total values (such as number of units or number of households) varies across tables in this analysis. To overcome the limitations, both total number and percentages are provided, to ensure a similar point of comparison.

The data for Woodland is presented alongside comparable data for Yolo County where possible. This facilitates an understanding of Woodland’s characteristics by illustrating how the City’s demographics are similar to, or differ from, the county.

### B.1.1 General Characteristics and Trends

As shown in Table B-1, Woodland’s population grew modestly, 6.4 percent between 2010 and 2018, compared to 7.0 percent for Yolo County.

Woodland’s median age was 35.9 in 2018, higher than Yolo County’s median of 31.0 years. Between 2010 and 2018, Woodland experienced a decrease in persons per household.

**Table B-1: Population and Household Trends for Woodland and Yolo County 2010-2018**

	Woodland			Yolo County		
	2010	2018	Percent Increase	2010	2018	Percent Increase
<b>Population</b>	55,468	59,044	6.4%	200,849	214,977	7.0%
<b>Median Age</b>	33.7	35.9	6.5%	30.4	31.0	2.0%
<b>Total Households</b>	18,721	20,408	9.0%	70,872	73,510	3.7%
<b>Household Population</b>	54,483	57,876	6.2%	194,140	206,773	6.5%
<b>Group Quarters Population</b>	985	1,168	18.6%	6,709	8,204	22.3%
<b>Persons per Household</b>	2.91	2.84	-2.6%	2.74	2.81	2.7%

*Source: 2019 SACOG Data Package 2, 2010 Census, ACS 2014-2018, Worksheet 1-5 population trends, Table 5. Group Quarters Total; 2019 SACOG Data Package 2, 2010 Census, ACS 2014-2018, Worksheet 8-10 household growth, Table 8. Households by Tenure, Table 9. Household Population by Tenure*

## B.1.2 Age, Race, And Ethnicity Characteristics

Table B-2 compares 2014-2018 ACS data for a variety of demographic characteristics including age, sex, and race, and ethnicity for Woodland and Yolo County. The Hispanic population in Woodland is significantly greater than that of the County, at 48.6 percent compared to 31.5 percent.

**Table B-2: Woodland and Yolo County Age, Sex, and Race and Ethnicity**

Age Distribution	Woodland		Yolo County	
	Number	Percent	Number	Percent
<b>Total Population</b>	<b>59,044</b>	<b>100%</b>	<b>214,977</b>	<b>100%</b>
Under 5	3,653	6.2%	12,467	5.8%
5 to 9	3,960	6.7%	12,618	5.9%
10 to 14	4,261	7.2%	13,052	6.1%
15 to 19	4,199	7.1%	20,389	9.5%
20 to 24	4,099	6.9%	30,396	14.1%
25 to 34	8,531	14.4%	29,455	13.7%
35 to 44	7,734	13.1%	24,981	11.6%
45 to 54	8,055	13.6%	23,778	11.1%
55 to 59	3,374	5.7%	11,704	5.4%
60 to 64	3,286	5.6%	10,696	5.0%
65 to 74	4,579	7.8%	14,761	6.9%
75 to 84	1,919	3.3%	7,050	3.3%
85 and Over	1,394	2.4%	3,630	1.7%
<b>Median Age</b>	<b>35.9</b>	<b>-</b>	<b>31.0</b>	<b>-</b>
<b>Sex</b>				
Male	28,864	48.9%	104,375	48.6%
Female	30,180	51.1%	110,602	51.4%
<b>Race/Ethnicity</b>				
<b>Total Population</b>	<b>59,044</b>	<b>100%</b>	<b>214,977</b>	<b>100%</b>
Hispanic	28,703	48.6%	67,809	31.5%
Not Hispanic	30,341	51.4%	147,168	68.5%
<i>White</i>	<i>23,149</i>	<i>39.2%</i>	<i>101,274</i>	<i>47.1%</i>
<i>Black</i>	<i>880</i>	<i>1.5%</i>	<i>5,215</i>	<i>2.4%</i>
<i>American Indian/Alaskan Native</i>	<i>154</i>	<i>0.3%</i>	<i>533</i>	<i>0.2%</i>
<i>Asian</i>	<i>4,713</i>	<i>8.0%</i>	<i>29,360</i>	<i>13.7%</i>
<i>Native Hawaiian/Other Pacific Islander</i>	<i>99</i>	<i>0.2%</i>	<i>919</i>	<i>0.4%</i>
Other/Two or more	1,346	2.3%	9,867	4.6%

Source: 2019 SACOG Data Package 2, 2010 Census, ACS 2014-2018, Worksheet 1-5 population trends

### B.1.3 Employment Characteristics

According to the data provided by SACOG (2014-2018 ACS data), the City of Woodland has 27,210 persons in the civilian labor force (age 16 years and over) who are employed (Table B-3). The largest employment sector continues to be the Educational, health, and social services category at 24.7 percent, which saw an increase of 1.8 percent from 2010. Between 2010 and 2018, Woodland saw the largest declines in shares of employment in the Construction and Finance, insurance, real estate, and rental and leasing sectors. Less than 6 percent work in the Agriculture, forestry, fishing, hunting and mining category (Table B-3).

**Table B-3: Employment History by Industry**

	2014-2018 Jobs of Resident Population	Percent	Percentage Increase from 2006-2010 ACS
<b>Employed civilian population 16 years and over</b>	<b>27,210</b>	<b>100%</b>	<b>7.6%</b>
Agriculture, forestry, fishing and hunting, and mining	1,567	5.8%	0.8%
Construction	1,594	5.9%	-2.1%
Manufacturing	1,984	7.3%	2.3%
Wholesale trade	865	3.2%	0.2%
Retail trade	3,791	13.9%	-0.1%
Transportation and warehousing, and utilities	1,433	5.3%	0.9%
Information	179	0.7%	-0.4%
Finance, insurance, real estate, and rental and leasing	910	3.3%	-3.0%
Professional, scientific, management, administrative, and waste management services	2,132	7.8%	-1.6%
Educational, health, and social services	6,716	24.7%	1.8%
Arts, entertainment, recreation, accommodation, and food services	2,617	9.6%	1.2%
Other services (except public administration)	1,495	5.5%	0.6%
Public administration	1,927	7.1%	-0.6%

*Source: 2019 SACOG Data Package 2, ACS 2014-2018, Worksheet 25 disabled-emp-NEW, Table 23. Total Civilian noninstitutionalized population with a disability; 2019 SACOG Data Package 2, ACS 2006-2010, 2014-2018, Worksheet 6-employment, Table 6. Employment by Industry*

## Section B.2 Household Characteristics

### B.2.1 Household Type

The U.S. Census divides households into two different categories, depending on their composition. Family households are those that consist of two or more related persons living together. Non-family households include persons who live alone or in groups composed of unrelated individuals. As shown in Table B-4, Woodland had a larger percentage of family households (73 percent) than Yolo County (63 percent). Additionally, it also had fewer non-family households equaling 27 percent of the total units, compared to the County's 37 percent.

**Table B-4: Woodland and Yolo County Household Type**

	Woodland		Yolo County	
	Total	Percent	Total	Percent
Family Households	14,857	73%	46,152	63%
Non-Family Households	5,551	27%	27,358	37%
<b>Total Households</b>	<b>20,408</b>	<b>100%</b>	<b>73,510</b>	<b>100%</b>

*Source: 2019 SACOG Data Package 2, ACS 2014-2018, Worksheet 32-33 female headed households*

### B.2.2 Household by Tenure

The rate of home ownership in Woodland was 54.8 percent in 2018, slightly higher than the 51.7 percent in Yolo County (Table B-5, below).

**Table B-5: Woodland and Yolo County Housing Tenure**

	Woodland		Yolo County	
	Total	Percent	Total	Percent
Owner-occupied	11,181	54.8%	38,013	51.7%
Renter-occupied	9,227	45.2%	35,497	48.3%
<b>Total Households</b>	<b>20,408</b>	<b>100.0%</b>	<b>73,510</b>	<b>100.0%</b>

### B.2.3 Household Size and Overcrowding

As shown in Table B-1, in 2018, the average household size in Woodland was 2.84 persons per household, compared to 2.81 persons per household in Yolo County. The average household size in Woodland has decreased from 2.91 persons per household in 2010. Over the same time period, the average household size in Yolo County increased from 2.74.

SACOG provides overcrowding data, expressed as the number of persons per room in occupied housing units. The Census includes living rooms, dining rooms, bedrooms, kitchens, finished attics and basements, family rooms, offices, and permanently enclosed porches in the definition



of a “room”. A housing unit with more than 1 person per room is considered overcrowded, and a housing unit with 1.5 or more people per room is severely overcrowded.

In Woodland, 90.6 percent of the occupied housing units were not overcrowded, and had less than 1 person per room during the 2013-2017 period. A total of 1,449 units (7.2 percent of units) were overcrowded, including 352 owner-occupied and 1,097 renter-occupied units. Approximately 2 percent of total units were severely overcrowded, including 170 owner-occupied and 271 renter-occupied units. The data indicates a need for additional units with enough rooms that are affordable to larger households, as well as additional affordable units to reduce the need for multiple families to share a single housing unit, particularly for renters. Table B-6 presents overcrowding data for Woodland.

**Table B-6: Number of Households in Woodland by Tenure with Overcrowding Conditions**

	Number of Units	Percent
<b>Owner occupied units</b>	<b>11,159</b>	<b>55.4% of total occupied units</b>
Overcrowded	352	3.2% of owner-occupied units
Severely Overcrowded	170	1.5% of owner-occupied units
<b>Renter Occupied Units</b>	<b>8,991</b>	<b>44.6% of total occupied units</b>
Overcrowded	1,097	12.2% of renter occupied units
Severely Overcrowded	271	3.0% of renter occupied units
<b>Total Occupied Units</b>	<b>20,150</b>	<b>100.0%</b>

*Source: 2019 SACOG Data Package 1, ACS 2013-2017, Worksheet Overcrowding*

## B.2.4 Household Income

Table B-7 shows the distribution of households according to their 2014-2018 incomes for Woodland and Yolo County. Woodland’s median household income is similar to the median income countywide, and Woodland had a lower percentage of households earning less than \$25,000 per year. Woodland has a slightly higher proportion of households that fall within the medium ranges (between \$25,000 and \$99,000) while Yolo County has higher proportion of households at the highest and lowest ranges.

**Table B-7: Household Income Distribution for Woodland and Yolo County**

	Woodland		Yolo County	
	Number	Percent	Number	Percent
Less than \$24,999	3,440	16.9%	15,843	21.6%
\$25,000 to \$49,999	4,307	21.1%	12,877	17.5%
\$50,000 to \$74,999	3,952	19.4%	12,203	16.6%
\$75,000 to \$99,999	2,795	13.7%	8,701	11.8%
\$100,000 or more	5,914	29.0%	23,886	32.5%
<b>Total Households</b>	<b>20,408</b>	<b>100%</b>	<b>73,510</b>	<b>100%</b>
Median Household Income	\$ 64,122	-	\$65,923	-

## B.2.5 Special Housing Needs

The following subsections discuss these special housing needs of six groups identified in State housing element law (Government Code, Section 65583(a)(7)). These groups, referred to in this document as “special needs groups,” include seniors, persons with disabilities, large households, farm workers, families with female heads of households, and the homeless.

### **Total Population Developmental Disabilities and Disabilities by Type**

As shown in Table B-8, 6,478 Woodland residents from over the ages of-zero to 64 have some form of disability, which is 11.2 percent of the noninstitutionalized population in 2018. 60 percent of persons with a disability are under the age of 65, and one third of these persons have independent living difficulty.

	<b>Number</b>	<b>Percent</b>
Total Persons with a Disability(ies)	6,478	100%
<b>Person’s with a Disability(ies) for Ages 0 to 64</b>	<b>3,983</b>	<b>61.5%</b>
Hearing Difficulty	780	12%
Vision Difficulty	774	11.9%
Cognitive Difficulty	1,853	28.6%
Ambulatory Difficulty	1,722	26.6%
Self-Care Difficulty	811	12.5%
Persons with a Disability(ies) for ages 18 to 64	3,583	100%
Independent Living Difficulty (Ages 18-64 only)	1,086	30.3%
<b>Persons with a Disability(ies) for Ages 65 and Over</b>	<b>2,495</b>	<b>38.5%</b>
Hearing Difficulty	1,300	20.1%
Vision Difficulty	395	6.1%
Cognitive Difficulty	599	9.2%
Ambulatory Difficulty	1,485	22.9%
Self-Care Difficulty	489	7.5%
Independent Living Difficulty	960	14.8%

*Source: ACS 2013-2017 Table S1810*

Table B-9 presents data on the types of disabilities among people in Woodland from the ACS. Based on the data, more than 50 percent of civilian noninstitutionalized Woodland residents who have a disability are not in the labor force.

**Table B-9: Disability and Employment**

	Total	Percent
<b>Total civilian noninstitutionalized population 18 to 64 years</b>	<b>36,081</b>	
<b>In the labor force:</b>	<b>27,614</b>	<b>76.5%</b>
<b>Employed:</b>	<b>26,055</b>	<b>94.4%</b>
With a disability	1,204	4.6%
No disability	24,851	95.4%
<b>Unemployed:</b>	<b>1,559</b>	<b>5.6%</b>
With a disability	90	5.8%
No disability	1,469	94.2%
<b>Not in labor force:</b>	<b>8,467</b>	<b>23.5%</b>
With a disability	1,927	22.8%
No disability	6,540	77.2%

*Source: 2019 SACOG Data Package 2, ACS 2014-2018, Worksheet 25 disabled-emp-NEW*

### Senior Households

Senior households are defined as households with one or more persons over the age of 65 years. Approximately 13.1 percent of Woodland’s population is comprised of seniors. Commonly seniors own their own home, but due to limited or fixed incomes or disabilities, may need assistance to remain in their homes.

Table B-10 shows the number of persons over the age of 65 years and the percent of change in 2010-2018 per age category, indicating an aging population.

Table B-11 provides information about seniors with incomes below the poverty level. 8.0 percent of the total seniors had incomes below the poverty level during this period. This rate is below the overall poverty rate of Woodland families (9.8 percent) and the poverty rate of other special needs groups (such as persons with disabilities and single mothers with minor children). This also represents a 4 percent decrease in the percent of households headed by persons 75 years and older who are below the poverty line.

As of 2018, the majority of senior households in Woodland were homeowners as shown in Table B-12. Of all 2018 households headed by a person 65 years or older, 70.4 percent owned their homes and 29.6 percent rented.

**Table B-10: Senior Population and Percentage Change**

	Total Population	Total Population 65+	65 to 69	70 to 74	75 to 79	80 to 84	85 and older
Number of Persons 2019	<b>59,044</b>	7,892	2,594	1,985	988	931	1,394
Number of Persons 2010	<b>55,468</b>	6,024	1,793	1,290	1,055	833	1,053
Percent Change between 2010-2018	<b>6.4%</b>	31.0%	44.7%	53.9%	-6.4%	11.8%	32.4%

*Source: 2019 SACOG Data Package 2, 2010 Census, ACS 2014-2018, Worksheet 26-28 elderly*

**Table B-11: Seniors with Incomes Below the Poverty Rate**

	Total		Below Poverty			
	65 to 74	75+	65 to 74		75+	
	Number	Number	Number	Percent of Population 65 to 74	Number	Percent of Population 75+
2019	4,487	3,102	325	7.2%	310	10%
2010	2,876	3,380	210	7.3%	489	14.5%

*Source: 2019 SACOG Data Package 2, ACS 2014-2018, Worksheet 26-28 elderly*

**Table B-12: Housing Tenure of Woodland’s Senior and Non-Senior Households**

Household Type and Tenure	Number	Percent
<b>Senior-Headed Households<sup>1</sup></b>	<b>4,787</b>	<b>100%</b>
Renter-occupied	1,417	29.6%
Owner-occupied	3,370	70.4%
<b>Households Headed by a Non-Senior Person<sup>1</sup></b>	<b>15,621</b>	<b>100%</b>
Renter-occupied	7,810	50.0%
Owner-occupied	7,811	50.0%
<b>Total Households</b>	<b>20,408</b>	

Note:  
<sup>1</sup> Based on 65+

*Source: 2019 SACOG Data Package 2, ACS 2014-2018, Worksheet 26-28 elderly*

American Community Survey data indicates a need in Woodland for additional programs to assist senior renters. Although Table B-12 shows there are more senior homeowners, it is more often the renters who experience the greatest housing challenges because of fixed incomes and rising (and unstable) rental rates. Senior homeowners, however, do face the problem of maintaining their homes, often on fixed incomes as well.

Many of the needs of senior households are related to housing affordability and may be met by implementing the City’s programs aimed at providing, preserving, and rehabilitating affordable housing. Other needs include in-home services, and assistance in home rehabilitation or maintenance.

## Large Households

Large households are those with five or more household members. Large households require housing units with more bedrooms than housing units needed by smaller households. In general, housing for these households should provide safe outdoor play areas for children and should be located to provide convenient access to schools and child-care facilities. These types of needs can pose problems particularly for large families that cannot afford to buy or rent single-family houses, as apartment and condominium units are most often developed with childless, smaller households in mind. According to the 2018 American Community Survey, 2,372 households, or 11.6 percent of the total households in Woodland, had five or more members (Table B-13, below).

**Table B-13: Tenure for Large Households**

	1 to 4 Person Household		5 or More Person Household		Total Households
	Total	Percent	Total	Percent	
<b>Total Households</b>	<b>18,036</b>	<b>88.4%</b>	<b>2,372</b>	<b>11.6%</b>	<b>20,408</b>
Owner-occupied	9,982	89.3%	1,199	10.7%	11,181
Renter-occupied	8,054	87.3%	1,173	12.7%	9,227

*Source: 2019 SACOG Data Package 2, ACS 2014-2018, Worksheet 29-31 large households*

The 2014-2018 ACS estimates that Woodland housing stock has 3,712 owner-occupied units and 637 renter-occupied units with 4 or more bedrooms. That is 33.2 percent of the owner-occupied housing unit stock and 6.9 percent of the renter-occupied unit stock. However, the majority of these larger homes are not affordable to lower-income large families, creating a gap in housing need for this group.

## Farm Workers

Farm Workers are generally considered to have special housing needs because of their limited income and the often-unstable nature of their employment (i.e., having to move throughout the year from one harvest to the next).

Farm workers are historically undercounted by the census and other data sources. The USDA Census of Agriculture provides a count of the number of farms and ranches and of the people who operate them, for each county in the nation. The USDA Census of Agriculture includes farm labor categorized by number of farms, total workers, workers working less than 150 days, and workers working more than 150 days. Table B-14 provides a summary of the total number of farms, and farmers by permanent and part-time (seasonal) labor. More than half (1,983 workers) of permanent workers are on farms with 10 or more employees.

**Table B-14: Yolo County Farms and Farm Labor Workers**

	Farms	Total Workers	Permanent Workers > 150 Days	Seasonal Workers < 150 Days
Yolo County	467	4,506	2,600	1,906

*Source: 2019 SACOG Data Package 1, USDA Agricultural Census 2017, Table 7*

**Table B-15: Farm Worker Housing in and near Woodland**

Facility Name	Location	Number of Units
Casa Del Sol Mobile Home Park	Woodland	156
Dixon Center	Dixon	85
Madison Migrant Center	Madison	90
Davis Center	Davis	64
Spring Lake Sacramento Mutual Housing	Woodland	100
<b>Total Units</b>		<b>495</b>

*Source: Yolo County and City of Woodland, 2021*

### Female-Headed Households

Female-headed households are another special needs group defined by State law. These households often have special needs due to their family or lower-income status. Of particular concern are single female-headed households with children, as this group tends to have lower incomes and high dependency on social services. The U.S. Census provides household information regarding single female-headed households with children under the age of 18. Children living in female-headed households are more likely than others to live below the poverty level. Single mothers have a greater risk of falling into poverty than single fathers, due to such factors as the wage gap between men and women, limited training, required education for higher-wage jobs, and inadequate child support.

As shown in Table B-16, of the 14,857 family households in 2018, females headed 18.7 percent of the City’s family households. Further examination shows that 47.1 percent of female-headed family households had children under 18, and of these households 40 percent of them are below the poverty line. In other words, 9.8 percent of households live below poverty line, 51 percent of which are headed by females, and 43 percent of these are female households with children younger than 18 years old.

**Table B-16: Female-Headed Households**

	Number	Percent
<b>Total Family Households</b>	<b>14,857</b>	<b>100%</b>
<b>Total Female-Headed Family Households</b>	<b>2,772</b>	<b>18.7%</b>
with Children under 18	1,305	47.1%
without Children under 18	1,467	52.9%
<b>Total Family Households Under the Poverty Level</b>	<b>1,461</b>	<b>9.8%</b>
Female-Headed Family Households Under the Poverty Level	744	51%
Female-Headed Family Households Under the Poverty Level with children under 18	640	43.8%

*Source: 2019 SACOG Data Package 2, ACS 2014-2018, Worksheet 32-33 female headed household*

The difficulty that female heads of households encounter in obtaining affordable housing has often led to homelessness for both them and their children (see Table B-17, below). The Yolo County Homeless and Poverty Action Coalition (HPAC) conducted a biannual count of the homeless in Yolo County in 2019, identifying 655 homeless in Yolo County, including 238 in Woodland. This is a 43 percent increase Countywide since 2017. Of the 238 individuals who were homeless in Woodland, 17 were children under the age of 17, 71 were female, and 14 were veterans. Additionally, a majority (145 persons) have been homeless at least one year. .

The housing needs of female-headed households are similar to those of other groups, although these households are more likely to have lower incomes or to live in poverty. The City’s programs to construct, rehabilitate, and preserve affordable housing, as well as programs supporting emergency shelters and homeless services address many of the needs of female-headed households.

### Homeless Persons

Table B-17 shows the estimated homeless population in Yolo County from the 2019 Yolo County Homeless Census, including the number of chronic homeless, homeless veterans, and homeless households with children.

**Table B-17: 2019 Homeless Census**

	Total	Sheltered	Unsheltered	Chronic Homelessness
<b>Woodland</b>	238	75	163	145
<b>Yolo County</b>	655	258	397	320

*Source: 2019 Yolo County, CoC, Point-in-Time Homeless Count*

The City of Woodland supports and funds (when possible) an array of special services for the homeless. The City participates in the countywide Homeless Coordination Project that provides services to the homeless in Yolo County. The Project includes funding for the Yolo Wayfarer

Center's shelter during the winter and Yolo County's Homeless Coordinator position. The intent of the Homeless Coordination Project is to improve and expand services to the homeless and very low-income individuals, increase funding for local agencies serving these individuals, and increase the efficiency with which grant funds are obtained and managed. City of Woodland's programs for homeless services include the following:

Winter Shelter Program: The program operated from 2017 – 2020 and provided overnight shelter for families and single women in local churches. In 2020, the shelter operated for eight weeks and had capacity for 20 beds. Operation of the shelter allowed the Yolo Wayfarer Center to increase the number of single men provided with overnight shelter at its facility. Because of the COVID-19 pandemic, the shelter did not operate in 2021.

Yolo Wayfarer Center: The emergency shelter operates 365 days a year and provides shelter for up to 100 single men and women at a new facility constructed in 2020. As of March 2021, the capacity has been reduced to 66 beds because of the COVID-19 pandemic. The shelter provides overnight sleeping facilities, meals, showers, laundry, and other services. The shelter works agency partners who provide case management services that connect shelter clients with resources such as housing, employment, health services, income assistance, clothing, and food closets. Clients are required to follow a case plan specific to their individual needs. The case plan outlines the path to housing and may involve strategies to pay a past debt and credit rehabilitation, access income through employment or benefits such as veterans benefits, save money for a rental deposit, secure reliable transportation, reach out to family members, and other strategies for self-sufficiency.

Empower Yolo's Wallace and Vannucci Center: Operated by Empower Yolo, the confidential Wallace and Vannucci Shelter is Yolo County's only 24-hour emergency shelter for adults and children escaping domestic violence, sexual abuse or human trafficking. The 35-bed facility is staffed 24 hours a day, 365 days a year. The shelter offers safe refuge, a comprehensive empowerment program, therapeutic services, and case management to the resident.

Short Term Emergency Aid Committee (STEAC): This non-profit organization provides assistance to low-income families with moving into long-term housing by paying first month's rent, assisting with utility costs, food and/or clothing throughout Yolo County. STEAC also provides eviction prevention services.

City Homeless Coordinator: The City established a homeless coordinator position in 2018. The homeless coordinator position provides strategic planning; community outreach; coordination with internal/external partners on services, programs, and projects; and referrals to address community social service needs, including individuals and families that are homeless or at risk of homelessness and at-risk youth.



## Section B.3 Housing Stock Characteristics

This section describes the housing characteristics and conditions that affect housing needs in Woodland. Important housing stock characteristics include housing type, vacancy rates, tenure, condition, and age.

### B.3.1 Housing Type

Table B-18 presents data on the housing stock in Woodland and Yolo County in 2010. The table breaks out the total housing stock by type. As shown in this table, the majority of housing in Woodland in 2019 was single-family detached housing, which accounted for 64.7 percent of all units. With 59.5 percent of single-family detached units in 2019, Yolo County has a lower proportion of single-family detached units than Woodland.

Multi-family units (units in structures that contain two or more units, not including single-family attached units) accounts for approximately 27 percent of the total stock. This proportion of multi-family units is slightly lower than that in Yolo County, at approximately 30 percent. The proportion of mobile home units (2.6%) is lower than Yolo County (4.6%) as a whole. The proportion of the housing stock by unit type (e.g., single-family versus multi-family) does not equate to tenure (owner versus renter) because some single-family homes are renter-occupied, and some multi-family units may be owner-occupied.

**Table B-18: Housing Units By Units in Structure for Woodland and Yolo County**

	Total Housing Units	Single Family		Multifamily		Mobile Homes
		Detached	Attached	2 to 4 Units	5+ Units	
<b>Woodland</b>	20,794	13,451	1,135	1,673	3,997	538
<b>Yolo County</b>	77,679	46,185	4,870	6,577	16,500	3,547

*Source: 2019 SACOG Data Package 1, Department of Finance, E-5 Population Estimates for Cities, Counties, and the State, 2010-2019, Worksheet Population*

### B.3.2 Housing Occupancy and Vacancy

Table B-19 shows the number of vacant units by vacancy status. It is important to note that these counts include all vacant units, including those units held vacant for seasonal use; not all of the vacant units are actually offered for sale or for rent. Woodland is shown as having an overall 4.2 percent vacancy rate in 2017. Yolo County experienced a similar vacancy rate of 5.3 percent in 2017. In 2018, Woodland had a homeowner vacancy rate of 0.9 percent and a rental vacancy rate of 3.8 percent.

**Table B-19: Occupancy and Vacancy Status for Woodland and Yolo County**

	Woodland	Yolo County
<b>Total housing units</b>	<b>21,031</b>	<b>76,916</b>
<b>Occupied housing units</b>	<b>20,150</b>	<b>72,845</b>
<b>Vacant housing units</b>	<b>881</b>	<b>4,071</b>
For rent	355	920
Rented, not occupied	46	395
For sale only	105	481
Sold, not occupied	26	234
For seasonal, recreational, or occasional use	89	551
All other vacant units	260	1,490
<b>Vacancy Rate</b>	<b>4.2%</b>	<b>5.3%</b>
<b>Homeowner Vacancy Rate</b>	<b>0.9%</b>	<b>1.2%</b>
<b>Rental Vacancy Rate</b>	<b>3.8%</b>	<b>2.5%</b>
<i>Source: 2019 SACOG Data Package 1, ACS 2013-2017, Worksheet Housing Stock</i>		

### **B.3.3 Housing Age and Condition**

The U.S. Census provides only limited data that can be used to infer the condition of Woodland’s housing stock. In most cases, the age of a community’s housing stock is a good indicator of the likely condition of the housing stock. As a general rule, structures older than 30 years begin to show signs of deterioration and require active maintenance to maintain good condition and property value. According to the 2017 ACS data shown in Table B-20 (below), 73 Percent of Woodland’s 2017 housing stock, 15,348 units, was built 30 or more years ago. Only 2.8 percent of Woodland’s 2017 housing stock was built within the past 10 years. Maintaining and improving housing quality is an important goal for the City. It should be noted that the City of Woodland has several recognized historic neighborhoods. Since 1989 the Woodland Community has been actively celebrating its significant architectural heritage and large stock of historic homes. Annual awards for rehabilitation efforts are provided by the City. It is generally found that the older stock of homes are in good condition.

In 2019, the City conducted a focused property and structural conditions assessment in three areas: Armfield, East Street north of Main Street, and portions of Beamer Street. Of the 86 properties that were assessed, 7 had both structures and landscaping in poor condition, 2 properties had only structures in poor condition, and 12 sites had only landscaping in poor condition. Of the 7 properties with poor landscaping and structures, only 3 were current residential uses, and were non-conforming single family. Using this sample as an indicator, the majority of the existing house stock is in good to fair condition.

**Table B-20: Age of Woodland Housing Stock**

Year Structure Built	Number of Housing Units	Category as Percentage of Total
Built 2014 or later	148	0.7%
Built 2010 to 2013	446	2.1%
Built 2000 to 2009	2,525	12.0%
Built 1990 to 1999	2,564	12.2%
Built 1980 to 1989	4,004	19.0%
Built 1970 to 1979	4,537	21.6%
Built 1960 to 1969	2,315	11.0%
Built 1950 to 1959	2,147	10.2%
Built 1940 to 1949	808	3.8%
Built 1939 or earlier	1,537	7.3%
<b>Total number of units</b>	<b>21,031</b>	<b>100.0%</b>

*Source: 2019 SACOG Data Package 1, ACS 2013-2017, Worksheet Housing Stock*

## Section B.4 Housing Cost and Affordability

One of the major barriers to housing availability is the cost of housing relative to income levels. In order to provide housing to all economic levels in the community, a wide variety of housing types should be available at a range of prices. Housing affordability is dependent on income and housing costs.

The State of California uses common definitions of income levels and affordability for various housing and community development programs to provide a uniform basis of measuring income and ability to pay. The State definitions closely align with federal definitions used by the Department of Housing and Urban Development (HUD), but include a different measure of “moderate income.” For the purpose of this Housing Element, the state definitions are used and shown below in Table B-21.

**Table B-21: Housing Income Limit Definitions**

Term	Definition
<b>Extremely Low-Income Households</b>	Incomes less than 30% of the HUD area median family income (HAMFI) for Yolo County as established by HUD. A household of four is considered to be very low-income in Yolo County if its 2020 combined income is \$27,750 or less.
<b>Very Low-Income Households</b>	Incomes between 30% and 50% of the HAMFI. A household of four is considered to be very low-income in Yolo County if its 2020 combined income is \$46,250 or less.
<b>Low-Income Households</b>	Incomes between 50% and 80% of the HAMFI. A household of four is considered to be low-income in Yolo County if its 2020 combined income is \$74,000 or less.
<b>The Median-Income</b>	The point where half of households earn more, and half earn less. Yolo County’s 2020 median income for a household of four is \$92,500.

Term	Definition
<b>Moderate-Income Households</b>	Incomes between 80% and 120% of the HAMFI. A household of four is considered to be moderate-income in Yolo County if its 2020 combined income is \$111,000 or less.
<b>Above-Moderate-Income Households</b>	Incomes above 120% of the HAMFI. A household of four is considered to have above-moderate-income if its 2020 combined income exceeds \$111,000.
<i>Source: State Income Limits for 2020 Department of Housing and Community Development April 30, 2020 Memorandum</i>	

### B.4.1 Housing Costs Compared to Ability to Pay

The ability to pay for housing is a function of housing cost and other essential living expenses in relation to household income. Since above-moderate income households do not generally have problems in locating affordable units, affordable units are frequently defined as those reasonably priced for households that are low- to moderate-income.

Table B-22 shows the 2020 income limits for Extremely Low-, Very Low-, Low-, Median-, and Moderate-Income households, and compares these income limits to affordable (<30% gross income) rent and purchase prices. Table–B-23 presents recent rental and ownership cost information. Rental and ownership costs in Woodland are lower than Yolo County. These tables show that median gross rents are generally within the range of affordability for households earning 50 percent or more of the Yolo County median income but are not affordable for very-low or extremely low-income households. Homes for purchase are affordable to larger (4+ person) lower-income households, or to smaller median and above moderate-income households. As noted in Appendix D, Section D.3.1, since 2018 housing costs have increased for both rental and for sale products. Average costs in 2021 are \$475,000 for purchase and approximately \$1,700 per month for a 2-bedroom rental, indicating housing is not affordable for most low, very low, and extremely low- income households.

**Table B-22: City of Woodland Ability to Pay for Housing for Extremely Low, Very Low, Low, and Moderate Income Households, and Fair Market Rents**

Number of Persons in Household	1	2	3	4
<b>Extremely Low</b>				
Annual Income Limit	\$19,450	\$22,200	\$25,000	\$27,750
Monthly Income	\$1,621	\$1,850	\$2,083	\$2,313
Max. Monthly Gross Rent <sup>1</sup>	\$486	\$555	\$625	\$694
Max. Purchase Price 5% down <sup>1,2</sup>	\$88,500	\$102,000	\$115,750	\$129,250
Max. Purchase Price 20% down <sup>1,3</sup>	\$107,000	\$123,500	\$140,000	\$156,500
<b>Very Low</b>				
Annual Income Limit	\$32,400	\$37,000	\$41,650	\$46,250
Monthly Income	\$2,700	\$3,083	\$3,471	\$3,854
Max. Monthly Gross Rent <sup>1</sup>	\$810	\$925	\$1,041	\$1,156

Number of Persons in Household	1	2	3	4
Max. Purchase Price 5% down <sup>1,2</sup>	\$152,000	\$174,500	\$197,250	\$219,750
Max. Purchase Price 20% down <sup>1,3</sup>	\$184,000	\$211,250	\$239,000	\$266,250
<b>Low</b>				
Annual Income Limit	\$51,800	\$59,200	\$66,600	\$74,000
Monthly Income	\$4,317	\$4,933	\$5,550	\$6,167
Max. Monthly Gross Rent <sup>1</sup>	\$1,295	\$1,480	\$1,665	\$1,850
Max. Purchase Price 5% down <sup>1,2</sup>	\$247,000	\$283,250	\$319,500	\$355,750
Max. Purchase Price 20% down <sup>1,3</sup>	\$299,250	\$343,250	\$387,000	\$431,000
<b>Median</b>				
Annual Income Limit	\$64,750	\$74,000	\$83,250	\$92,500
Monthly Income	\$5,396	\$6,167	\$6,938	\$7,708
Max. Monthly Gross Rent <sup>1</sup>	\$1,619	\$1,850	\$2,081	\$2,313
Max. Purchase Price 5% down <sup>1,2</sup>	\$310,500	\$355,750	\$401,000	\$446,500
Max. Purchase Price 20% down <sup>1,3</sup>	\$376,250	\$431,000	\$486,000	\$541,000
<b>Moderate</b>				
Annual Income Limit	\$77,700	\$88,800	\$99,900	\$111,000
Monthly Income	\$6,475	\$7,400	\$8,325	\$9,250
Max. Monthly Gross Rent <sup>1</sup>	\$1,943	\$2,220	\$2,498	\$2,775
Max. Purchase Price 5% down <sup>1,2</sup>	\$374,000	\$428,250	\$482,750	\$537,000
Max. Purchase Price 20% down <sup>1,3</sup>	\$453,000	\$519,000	\$585,000	\$650,750
Notes:				
<sup>1</sup> 30% of income devoted to maximum monthly rent or mortgage payment, including utilities, taxes, and insurance				
<sup>2</sup> Assumes 95% loan (i.e., 5% down payment) @ 2.875% annual interest rate and 30-year term				
<sup>3</sup> Assumes 80% loan (i.e., 20% down payment) @ 2.875% annual interest rate and 30-year term				
<i>Based on Yolo HUD Metro FMR Area, FY 2020 Median Family Income; \$83,250: HUD FY 2020 Section 8 Income Limits. Source: Zillow Mortgage Calculator</i>				

**Table B-23: Median Housing Cost**

	2006 to 2010		2010 to 2014		2014 to 2018	
	Gross Rent	Average Cost of Home	Gross Rent	Average Cost of Home	Gross Rent	Average Cost of Home
<b>Woodland</b>	\$935	\$352,100	\$944	\$254,200	\$1,139	\$345,000
<b>Yolo County</b>	\$1,041	\$391,300	\$1,096	\$317,700	\$1,266	\$395,500
<i>Source: 2019 SACOG Data Package 2, ACS 2006-2010, 2010-2014, 2014-2018, Worksheet 19-22 housing stock, Table 20. Median Gross Rent (Not Adjusted for Inflation)</i>						

## B.4.2 Overpayment

According to the U.S. Department of Housing and Urban Development (HUD) and the California Department of Housing and Community Development, a household is considered to be overpaying (cost burdened) when 30% or more of its gross income is spent on rental or mortgage costs. Severe housing cost burden occurs when a household pays more than 50% of its income on housing. The prevalence of overpayment varies significantly by income, tenure, household type, and household size.

In Woodland, 19.5 percent of total occupied units are cost burdened, paying 30-50 percent of their income for housing, and 70.0 percent of these households are Extremely Low, Very Low-, and Low-income categories. Even more notable, of the 15.7 percent severely cost burdened households (paying 50 percent or more of their income for housing), 93.4 percent of these households were in the Extremely Low, Very Low-, and Low-income categories (Tables B-24 and B-25).

**Table B-24: Woodland Households Paying 30-50% of Income for Housing, by Income Level**

	Total	Owner – Occupied	Renter - Occupied
<b>All Occupied Units</b>	<b>20,150</b>	<b>11,159</b>	<b>8,991</b>
<b>Total Paying 30-50%</b>	<b>3935</b>	<b>1875</b>	<b>2060</b>
Household Income ≤ 30% HAMFI	430	145	285
Household Income >30% to ≥50% HAMFI	1105	240	865
Household Income >50% to ≤80% HAMFI	1220	460	760
Household Income >80% to ≤100% HAMFI	510	370	140
Household Income >100% HAMFI	670	660	10
<b>Total Paying More than 50%</b>	<b>3170</b>	<b>990</b>	<b>2185</b>
Household Income ≤ 30% HAMFI	1770	330	1440
Household Income >30% to ≤50% HAMFI	855	315	540
Household Income >50% to ≤80% HAMFI	335	170	165
Household Income >80% to ≤100% HAMFI	125	90	40
Household Income >100% HAMFI	85	85	0

*HAMFI = (HUD Area Median Family Income)*  
*Source: Comprehensive Housing Affordability Strategy, U.S. Department of Housing and Urban Development, 2013-2017 ACS*

## B.4.3 Units At-Risk of Conversion

### Assisted Rental Housing Eligible for Conversion

California housing element law requires jurisdictions to include a study of all low-income housing units, which may at some future time be lost due to the expiration of affordability restrictions. The

law requires that the analysis and study cover a 10-year period, and be divided into two periods, coinciding with updates of the housing element. There are three general cases that can result in the conversion of public assisted units:

Prepayment of HUD Mortgages: Section 221(d) (3), Section 202, and Section 236 — Section 221 (d) (3) is a privately owned project where HUD provides either below-market interest rate loans or market-rate loans with a subsidy to the tenants. With Section 236 assistance, HUD provides financing to the owner to reduce the costs for tenants by paying most of the interest on a market rate mortgage. Additional rental subsidy may be provided to the tenant. Section 202 assistance provides a direct loan to non-profit organizations for project development and rent subsidy for low-income elderly tenants. It also provides assistance for the development of units for physically handicapped, developmentally disabled, and chronically mentally ill residents.

Opt-outs and Expirations of Project-Based Section 8 Contracts: Section 8 is a federally funded program that provides subsidies to the owner of a pre-qualified project. Subsidies make up differences between what the tenants are able to pay, and the actual cost of contract rent. Opt-outs occur when the owner of the project decides to opt-out of a contract with HUD by pre-paying any remaining mortgage. Usually the likelihood of opt-outs increases as market rents exceed contract rents.

Other: Expiration of the low-income use period of various financing sources which may include one or more of the following: Low-income Housing Tax Credit (LIHTC), bond financing, density bonuses, California Housing Finance Agency (CALHFA), Community Development Block Grant (CDBG), and HOME funds. Generally, bond-financing properties expire according to a qualified project period or when the bonds mature. The qualified project period in the City's bond financed multi-family properties is 15 years. Density bonus units expire in 30 years, depending on the level of incentives. No density bonus property was found with a 10-year affordability term. Also, properties that were funded through the City of Woodland's redevelopment agency required an affordability term of 45 years for owner-occupied or 55 years for rental properties.

Of the 25 subsidized affordable housing projects in the City of Woodland, the following are at risk of conversion to market rate within the next 10 years.

Leisureville Mobile Home Park: 150 senior citizen units, at least 76 units must be occupied by low-income households pursuant to a regulatory agreement between the Leisureville Community Association and the City of Woodland. The mobile home park is also subject to the City's manufactured home space rent control ordinance, which sets a ceiling for space rents and requirements in order to raise rents. Low-income households may utilize a CDBG loan fund established for Leisureville to pay the required buy in share. The regulatory agreement expires in 2025 and may be extended with the approval of Leisureville and the Woodland City Council.

Sycamore Pointe: 136 units, 124 low-income and 11 very low-income units. The 30-year regulatory agreement expires in 2031. Staff is unclear if the owner will seek to repay the

loan and convert to market rate. Sycamore Pointe Partnership, L.P., purchased the Sycamore Pointe development from the original owner in 2014 and refinanced the project principal loan in 2020. Financing for the original development included low-income tax credits and an \$885,000 HOME loan from the City. The HOME Regulatory Agreement executed for the project covers 11 very low-income HOME units and continues until the last to occur: (a) full repayment of City HOME loan, or (b) December 1, 2031.

Lincoln Gardens II. 20 units, 4 very low-income units. Lincoln Gardens II is owned by TCC Properties. The City waived \$44,000 in development impact fees and deferred payment of an additional \$77,040 in development impact fees until issue of the certificate of occupancy. A provision of the Senior and Inclusionary Housing Agreement executed for the project requires the owner to provide four very low-income units and this provision does not expire until 2041.

Summertree Apartments. 93 units, 91 low-income units. Highland Property Development LLC is in the process of purchasing Summertree apartments to preserve this affordable housing development. The California Tax Credit Allocation Committee awarded Highland Property Development \$14,750,000 in construction bond tax exempt financing and \$967,393 in annual 4% federal tax credits earlier this year for the acquisition/rehabilitation of Summertree.

## **Preservation and Replacement**

There are 76 low-income mobile homes, 215 low-income units, and 15 very low-income units at risk.

Preservation of at-risk units can be achieved by providing either project-based rental assistance (unit preservation) or project replacement (new construction). For project-based assistance the amount of assistance depends on a variety of factors including household income, housing costs, and household size. Senior households tend to be smaller in size with lower incomes, requiring high rental assistance. Depending on unit size, other at-risk units can house 3 or 4-person households. Rent affordable to low-income households in Yolo County is \$1,295 per month for a one-person household, \$1,480 per month for a two-person household, \$1,665 for a 3-person household, and \$1,850 per month for a 4-person household. Rent affordable to very low-income households is \$1,041 per month for a 3-person household and \$1,156 for a 4-person household.

Median gross rent in Woodland is \$1,139, suggesting rentals are affordable to low- and very low-income households. However, median rent includes studios, 1-bedrooms, 2-bedrooms, and larger. Larger, multi-bedroom units needed for family households are more expensive than the median rents, and have limited availability, with currently available 2-bedroom units renting at \$1,400 to \$1,800 per month, \$1,670 on average, requiring up to \$135 per month subsidy for low-income and \$359 to \$644 per month in subsidies for very low-income households. Total City costs for preservation of affordability could be \$464,200 per year (or more).



Replacement assumes new construction of a property with the same number and type of units, with similar amenities, as those removed from the affordable housing stock. Cost of new construction varies greatly depending on the location, density, unit size, materials, and required improvements. In 2020, construction costs for small multi-family apartments range from \$145 to \$180 per square foot. A typical 6-unit multi-family project costs over \$1.2 million in construction alone, or \$200,000 per unit. To replace the 230 at risk units would cost \$46 million, not including cost of land, improvements, or other fees.

Given the relatively low market rents and high cost of construction, maintenance and preservation of existing affordable units is most cost-effective.

To address subsidized housing units that may be at risk in the future, the City will keep its program that implements the following: monitoring of at-risk units, ensuring compliance with noticing requirements, establish partnerships with entities qualified to acquire and manage at-risk units, and provide assistance and education to tenants. Further, the City of Woodland is strongly committed to the preservation of affordable housing units and therefore has identified the following resources in an effort to save such at-risk units.

Efforts by the City to retain low-income housing must be able to draw upon two basic types of preservation resources that include organizational and financial assistance. Qualified non-profit and for-profit entities need to be made aware of the possibilities of units becoming at-risk. Groups with whom the City has an ongoing association are the logical entities for future participation. There are several non-profit and for-profit organizations active in the Yolo County region and other areas that have the managerial capacity to own and manage affordable housing. These groups have expressed an interest in being notified when assisted rental housing becomes available. In addition to YCH and its subsidiary New Hope CDC, Table B-26 lists additional non-profit and for-profit organizations that are or have previously been interested in affordable rental housing in Woodland.

**Table B-26: Non-Profit and For-Profit Housing Organizations Interested in Acquiring At-Risk Rental Housing**

Name (Non Profit)	Address	City
ACLC, Inc.	42 N. Sutter St., Suite 206	Stockton
Yolo County Housing Authority	147 W. Main St.	Woodland
C. Sandidge and Associates	143 Scotts Valley	Hercules
Christian Church Homes of Northern California, Inc	303 Hegenberger Road, Suite 201	Oakland
Community Housing Opportunities Corp.	5030 Business Center Drive, Suite 260	Fairfield
Eskaton Properties Inc.	5105 Manzanita Ave	Carmichael
Jamboree Housing Corporation	17701 Cowan Ave, Suite 200	Irvine
Mercy Housing California	3120 Freeboard Drive, Suite 202	West Sacramento
Nehemiah Progressive Housing Development Corp.	1851 Heritage Lane, Suite 201	Sacramento
Mutual Housing California	8001 Fruitridge Road, Suite A	Sacramento
Senior Housing Foundation	1788 Indian Wells Way	Clayton

Name (Non Profit)	Address	City
Solano Affordable Housing Foundation	2400 Hillborn Rd, Lower Level	Fairfield
Gala Construction	269 Technology Way, Suite B1	Rocklin
Neighborhood Partners	516 Rutgers Drive	Davis
Pacific Housing, Inc	1801 L Street, Suite 245	Sacramento
Pacific West Builders	8700 Technology Way	Reno, Nevada
St. Anton Partners	1801 I Street, Suite 202	Sacramento
Simpson Housing Solutions	320 Golden Shore, Suite 200	Long Beach
USA Properties Fund	2440 Professional Drive	Roseville
Wasatch Advantage Group	26522 La Alameda, Suite 260	Mission Viejo
Cyrus Youssefi	1001 Sixth St. Suite 200	Sacramento
Source: City of Woodland, 2013. HCD, September 2008.		

### Strategies to Retain Affordable Units

The following is a list of potential financial resources considered a part of the City's overall financial plan to deal with retaining affordable units. The number and availability of programs to assist cities and counties toward increasing and improving their affordable housing stock is limited, and public funding for new projects is unpredictable. Listed below are some federal, state, and local programs.

Deferral of City Development Impact Fees: The City on a case-by-case basis has deferred a portion of the development impact fees due at building permit issuance for affordable housing projects. City Council approval of the deferral permits the developer to delay payment until just prior to the certificate of occupancy issuance. Interest is not charged for the deferral.

Affordable Housing In-Lieu Fees and Spring Lake Affordable Housing Off-Site Fees: The City permits the payment of affordable housing in-lieu fees on a case-by-case basis. Fees collected are used to support affordable housing projects or in some instances land can be substituted for the fees and dedicated for future affordable housing development. For the Spring Lake Specific Plan Area, the City collects an affordable housing off-site fee for all single-family, market-rate units prior to final map approval. The fees are generally used to support affordable housing multi-family development. City has an approved LEAP grant program to evaluate in-lieu fees on a square foot basis for both residential and non-residential permits, see Program A.28.

HOME Program: HOME funds are made available to the City of Woodland on an annual competitive basis. These funds help make it possible to develop and support affordable rental housing and home ownership assistance. Activities include acquisition, rehabilitation, construction, and rental assistance. The City of Woodland has primarily used HOME funds for first-time homebuyers (down payment assistance) and new construction of multi-family projects. HOME funds may be used also for owner-occupied rehabilitation and acquisition/rehabilitation of multi-family projects.

Housing Enabled by Local Partnerships (HELP): HELP funds are made available to the City of Woodland as an unsecured loan from CalHFA for up to 10 years at a simple interest per annum, and carry minimal restrictions and conditions. HELP funds are intended to help the City address its unmet affordable housing needs. The City has received HELP loans for three multi-family projects: Casa Del Sol Mobile Home Park, Heritage Oaks, and Fair Plaza East Senior Apartments.

Tax Credit Allocation Committee (TCAC): TCAC funds are made available from federal and state tax credits to the developers of affordable housing rental projects.

YCH: The YCH administers the Housing Choice Voucher Program (HCV) that is formerly known as Section 8 Rental Assistance. This is a federally funded rental assistance program for low-income families. Very low-income persons and/or families are defined as having income at or below 50% of the area median income as established by HUD. The program's primary purpose is to provide rental assistance to very low-income families for affordable, decent, safe, and sanitary housing. Recipients of the assistance receive a voucher, either a project-based voucher tied by contract to a particular unit, or to rent homes in the private market, or to assist with mortgage payments. The voucher covers a portion of the rent (or mortgage) and the tenant is expected to pay the balance. The tenant's share of the rent is an affordable percentage of their income, which is generally between 30% to 40% of the monthly income for rent and utilities. The program is based on income.

Community Development Block Grant (CDBG): The CDBG Program is a federally administered grant program which allows the City of Woodland to issue grants to local organizations for the implementation of eligible CDBG activities such as:

- Affordable housing (new construction of new affordable units is generally limited to being carried out by community-based development organizations)
- Affordable housing rehabilitation (multi-family and owner-occupied)
- Revitalization efforts
- Other activities that benefit low and moderate-income individuals and areas

The City Council allocates Community Development Block Grant (CDBG) entitlements funds on an annual basis, consistent with the City's five-year Consolidated Plan. Funding allocations during the period of FY 2016/17 through FY 2019/2020 have included the Yolo Wayfarer Center emergency shelter, Empower Yolo shelter services, Yolo Community Care Continuum supportive housing for mentally ill individuals, fair housing services with Legal Services of Northern California (LSNC), and construction of ADA-compliant sidewalk ramps by the City of Woodland.

# Appendix C: Site Inventory and Methodology

Appendix C: Site Inventory and Methodology .....	1
Section C.1 Introduction .....	2
C.1.1 Overview and Purpose.....	2
C.1.2 Data.....	2
Section C.2 Methodology .....	3
C.2.1 Entitled and Proposed Developments .....	3
C.2.2 Inventory of Vacant Developable Sites.....	4
C.2.3 Annexation.....	6
Section C.3 Assumptions .....	8
C.3.1 Zones and Residential uses.....	8
C.3.2 Density.....	8
Section C.4 Results.....	10
C.4.1 Summary .....	10
C.4.2 Map.....	11
C.4.3 Detailed Tables .....	12

---

## Section C.1 Introduction

### C.1.1 Overview and Purpose

---

Critical to every housing element is the site inventory which identifies a list of sites that are suitable for residential development within a jurisdiction. The inventory is a tool that assists in determining if the jurisdiction has enough developable land to meet its regional housing needs allocation (RHNA), given its current regulatory framework and market conditions. State law requires cities and counties to address the needs of all income groups in their housing elements. The official definition of these needs is provided by the Sacramento Area Council of Governments (SACOG) for each city and county within its geographic jurisdiction. Beyond these income-based housing needs, the housing element must also address special needs groups such as persons with disabilities, farmworkers, and homeless persons.

According to California Government Code Sections 65580-65589, the housing element must include an inventory of adequate sites that are zoned and available within the planning period to meet the jurisdiction's fair share of regional housing needs across all income levels.

### C.1.2 Data

---

The analysis used data provided by the City to perform the site inventory analysis, such as GIS data, building permit/entitlement information. The following is an overview of the data used:

- Recently approved projects (since last annual report) and/or projects in the pipeline (including all application, site plans, and other info)
- Prior housing element site inventories
- City GIS data, including the following info at the parcel level:
  - APN
  - Size of each parcel (in acres or square feet)
  - General plan land use designation
  - Zoning designation
  - Vacancy status
  - Ownership

## Section C.2 Methodology

### C.2.1 Entitled and Proposed Developments

Because the RHNA for this 2021-2029 Housing Element begins on May 15, 2021, housing developments that have been proposed or have received entitlement but are not expected to be issued building permits until May 16, 2021 can be credited toward the RHNA. Table C-1 lists the projects that have received approval or entitlement but are not yet permitted. Because these projects have received complete entitlement, it is expected these projects will be available within the planning period. Projects that have received tentative subdivision map approval are not included, as additional approvals, including architectural plan review. The majority of these pipeline projects provide housing units affordable to above moderate-income households, with the exception of Opportunity Village (12 units in the CMU-K Zone) and Chelsea and Main (168 units in the CMU-WM Zone) projects assumed affordable to lower income. The Main Street property was recently purchased by Chelsea Investment Company with the intent of developing a 100% affordable project. The site was originally entitled by private landowners intending to develop a market rate multi-family development. Funded and run by Friends of the Mission, the Opportunity Village project is intended for income qualified residents. The affordability details are pending gap financing negotiations.

**Table C-1: Approved, Entitled, and Proposed Developments**

APN	Address	Lot Acres	Pipeline Units	Du/ac	Estimated Income Level	Status
064-170-049-000	310 W MAIN ST	5.83	168	29	Lower	Ashley and Main. Approved Entitlement for 168 apartments with architectural plans
	334 Freeman	0.46	12	26	Lower	Opportunity Village. Approved Entitlement and design review in May 2021. In negotiation with the city, regarding affordability restrictions in exchange for gap financing.
	421 Cleveland Street	0.60	16	26	Above Moderate	Cleveland Suites. Approved TSM in 2019 and submitted for staff level design review in 2021.
041-243-002-000	1 NO ADDRESS	3.50	47	13	Above Moderate	Parkside 3; Approved Entitlement - a total of 97 units on two lots. 13.3 du/ac with architectural plans

**Table C-1: Approved, Entitled, and Proposed Developments**

APN	Address	Lot Acres	Pipeline Units	Du/ac	Estimated Income Level	Status
041-231-028-000	1 NO ADDRESS	3.79	50	13	Above Moderate	Parkside 3; Approved Entitlement with architectural plans
042-574-001-000	1 NO ADDRESS	5.026	62	12.27	Above Moderate	Beeghly TSM Entitlement approved with architectural plans
042-561-015	Steward Circle	0.91	10	11.1	Above Moderate	Beeghly TSM Entitlement approved with architectural plans
042-580-083	NW of Parkland Ave and Pioneer Ave	20.72	84	4	Above Moderate	Richmond American - Spring Lake Central Phase 3 - In plan check; Begin issuance of building permits - R-4
<b>Total:</b>		449 (180 Lower, 269 Above Moderate)				

## C.2.2 Inventory of Adequate Vacant Developable Sites Potential

The sites identified in the Site Inventory are comprised of vacant sites throughout the City of Woodland. Each site has undergone an assessment to determine development potential and residential unit capacity given zoning designations, environmental and infrastructure capacity, and residential density standards.

Estimated unit capacity is based on vacant sites that allow residential development. Initially, all city parcels that are vacant and zoned for residential use (or have land use policy which allows residential) were identified. These parcels allow a range of residential uses from single-and multi-family to supportive and transitional housing and include residential and mixed-use zones that allow for 100 percent residential. The maximum unit capacity for each vacant parcel was calculated using the maximum density standard associated with each zone. In order to estimate a more realistic expectation of unit capacity limited by site constraints, land use controls, developer preferences, market conditions (e.g. costs incurred for denser/taller development typologies), and cumulative effect of zoning regulations (such as parking, height, and lot coverage requirements), the analysis assumed a realistic estimate at 80 percent of the maximum capacity. This is a conservative estimate, and it is possible future developments may exceed this estimate given programs identified to reduce governmental constraints. The City adopted the interim zoning code in 2018, modified development impact fees in 2019, and included objective development standards in 2020. The City is just now beginning to see very positive results from those changes, including more project proposals and projects proposed at higher densities. This is consistent with recently entitled projects, including an affordable 168-unit project in the CMU-WM Zone on a 5.82-acre site, at approximately 73 percent of

maximum capacity—and a subdivision map for 231 lots on a 42.48-acre portion of a site, at approximately 86 percent of maximum capacity, the 97-unit Parkside project in the R-15 Zone built at 87 percent of maximum capacity, the deed-restricted affordable 80-unit Mercy Housing project in the RM zone, built at 71 percent maximum density, and the deed-restricted affordable Mutual at Spring Lake 101-unit project built at 80 percent of maximum density in the RM Zone. Additionally, the City has seen affordable projects in the R-20 and R-15 zones, built at 25 and 16 units per acre, respectively, which used the City's density bonus ordinance. The maximum and realistic density assumptions are shown in Table C-3.

After estimating maximum unit capacity for each parcel, the analysis identified any parcels that have been utilized in prior housing element cycles to satisfy the City's RHNA. Per HCD guidelines, vacant sites to meet the City's low-income housing need that have been used in two or more consecutive housing element cycles prior will need to be rezoned to allow housing by right with low-income requirements. No sites identified have been used in two prior housing elements. Sites with zoning regulations that satisfy HCD default minimum density requirements of 30 units per acre were determined to be suitable to meet lower-income need. Finally, as parcels considered viable for lower-income housing must be between 0.5 and 10 acres, any parcels outside of this size requirement were automatically assumed appropriate for moderate- or above moderate-income. This resulted in 201 sites suitable for residential development.

At this point, a site-by-site review was performed to assess and confirm 1) vacancy status 2) environmental constraints (e.g. flood zones), 3) infrastructure constraints (e.g. access), and 4) any other constraints. This analysis eliminated 55 sites, with 146 eligible sites remaining.

The City of Woodland provides water to residents as a member entity as part of the Woodland-Davis Clean Water (WDCWA) JPA Agency. The City provides sewer and is not dependent upon an outside agency. The City and WDCWA have sufficient water supply and sewer treatment capacity for all customers. The 2020 Urban Water Management Plan (that was adopted in June 2021) shows the City has adequate water supplies through 2040. There are no service allocation constraints for any type of housing. Water demand is evaluated based on the aggregate water supply needed for the City as a whole. The City evaluates demand calculations based on type of development: residential, commercial, landscape, etc. There are no water supply restrictions that the City imposes on customers. The Sewer System Master Plan was adopted in 2015. The City has an annual Sewer Repair and Replacement program to maintain the existing system, particularly throughout the older areas of the City. All identified sites have access to adequate infrastructure and utilities.





and sewer from the Spring Lake Specific plan area west to the continuation of Farmers Central and along Marston. Roadway improvements will follow. This will provide infrastructure access to the High Density Residential site located near Farmers Central as well as potential access to the site south of Marston. Infrastructure is expected to be available within 3 to 5 years.

**Table C-2: Woodland Research and Technology Park Land Use Build-Out**

Land Use Designations	Zones	Gross Acres	Density Range	Floor Area Ratio Range	Estimated Dwelling Units			Estimated Non-Res Square footage
					0 to 5 years	5 to 10 years <sup>1</sup>	Total	
<b>Residential</b>								
Low Density	LDR	74.8	1.0 - 8.0		186	186	500	
Village Center Low Density	VCLDR	13.1	1.0 - 8.0					
Medium Density	MDR	35.5	8.1 - 19.9		186	186	600	
Village Center Medium Density	VCMDR	16.7	8.1 - 19.9					
High Density	HDR	9.7	20.0 - 40.0		186	186	500	
High Density / Community Commercial Overlay	HDR-CCO	15.9	20.0 - 40.0	0.2 - 2.0				
<b>Subtotal</b>		<b>165.7</b>			<b>558</b>	<b>558</b>	<b>1,600</b>	<b>68,000</b>
<b>End Note:</b>								
<sup>1</sup> Assume only 50% of year 5-10 buildout available within planning period.								

If annexation is necessary to meet RHNA, HCD requires that the housing element include a program committing to completing the annexation within three years of the planning period. Program A.4 is included to satisfy this requirement. Adoption of the specific plan is underway. The comment period on the Public Draft EIR is complete and the Final EIR is being prepared. Adoption hearings are scheduled for November 2021. After adoption, the City will petition LAFCO to complete the annexation, estimated to be complete within 5 months. If the annexation is not complete within the timeframe, the City commits to rezoning sites to accommodate the remaining RHNA.

## Section C.3 Assumptions

### C.3.1 Zones and Residential uses

Table C-3 below summarizes zones that allow residential based on Woodland’s existing zoning code, including the Interim Zoning Code (IZO). All zones listed in Table C-3 allow residential only development. The following uses are considered residential for this purpose:

- Accessory buildings including guesthouses and uses customarily appurtenant to a permitted use
- Accessory dwelling units
- Apartments and multiple-family dwellings
- Boarding and rooming houses
- Duplexes and split lot duplexes
- Foster homes, residential care homes
- Deep lot developments
- Mobile homes on permanent foundations
- Mobile home parks
- Nursing and convalescent homes
- Residence for a caretaker or watchman
- Single-family dwellings
- Supportive housing
- Transitional housing

### C.3.2 Density

Table C-3 summarizes the maximum and realistic density assumptions used in the site inventory, including specific densities for Specific Plan areas.

**Table C-3: Zones and Density Assumptions**

Zone Code	Zone	Max Density (du/acre)	Realistic Density (du/acre) <sup>2</sup>
CMU-E	CMU-East	40	32
CMU-K	CMU-Kentucky	30	24
CMU-WM	CMU-West Main	40	32
CMU-E/LIO	CMU-East Light Industrial Flex Overlay	40	32
CMU-K/LIO	CMU-Kentucky Light Industrial Flex Overlay	30	24
HDR	High Density Residential	40	32
N-P	Neighborhood Preservation	2 per parcel	1.6 per parcel
R-1	Single-Family Residential	1 per parcel	0.8 per parcel
R-2	Duplex Residential	2 per parcel	1.6 per parcel

**Table C-3: Zones and Density Assumptions**

Zone Code	Zone	Max Density (du/acre)	Realistic Density (du/acre) <sup>2</sup>
R-M	Multiple-Family Residential	29	23
DMU	Downtown Mixed Use	40 <sup>1</sup>	32
SLSP	Spring Lake Specific Plan R-3	3	2.4
SLSP	Spring Lake Specific Plan R-4	4	3.2
SLSP	Spring Lake Specific Plan R-5	5	4
SLSP	Spring Lake Specific Plan R-8	8	6.4
SLSP	Spring Lake Specific Plan R-15	15	12
SLSP	Spring Lake Specific Plan R-25	25	20
<p>End Note:</p> <p><sup>1</sup> Downtown allows unlimited density where multi-family is allowed</p> <p><sup>2</sup> Rounded to the nearest whole unit</p>			

## Section C.4 Results

### C.4.1 Summary

Table C-4 summarizes the estimated unit capacity in Woodland, organized by income category. The inventory includes a total of 143 vacant sites that can realistically accommodate 3,465 units under existing zoning. The City has land (including annexation) to accommodate 827 units above the required RHNA of 3,087 units. The inventory includes 29 sites used in the 4<sup>th</sup> cycle (but not used in the 5<sup>th</sup>) and four sites that were identified in the 5th cycle housing element (but not the 4th Cycle) that are still vacant as of July 2021. (See Table C-5).

The site inventory reflects vacant land across the city of Woodland. Many of the sites are located along Kentucky Avenue, Main Street, East Street, and in the Spring Lake Specific Plan area. While the sites identified for lower-income RHNA allow for mixed-use, commercial uses are not required. Since adoption of the interim zoning in 2018, the City has seen 100 percent residential projects in the CMU districts, including 168 unit affordable project in the CMU-WM Zone and a 12 unit project on a 0.46 acre site in the CMU-K Zone. In Downtown, the City approved the Cleveland Street Suites, a 16-unit project on a 0.6 acre lot. This site is located in Area C, a “Transition District,” of the Downtown Specific Plan Area which allows for commercial and medical offices, communication and public utility service facilities, and residential uses.

**Table C-4: Summary of 6th Cycle Site Inventory**

	Extremely Low, Very Low, and Low-Income	Moderate Income	Above Moderate-Income	Total
RHNA	1,062	601	1,424	3,087
Pipeline Projects	180	0	269	449
<b>Remaining RHNA</b>	<b>882</b>	<b>601</b>	<b>1,155</b>	<b>2,638</b>
Realistic Unit Capacity	763	885	980	2,628
Research and Technology Park Specific Plan	279	279	279	837
<b>Total Capacity</b>	<b>1,042</b>	<b>1,164</b>	<b>1,259</b>	<b>3,465</b>
<b>Excess Capacity Above RHNA</b>	<b>160</b>	<b>563</b>	<b>104</b>	<b>827</b>

## C.4.2 Map

Figure C-2 shows the location of the sites for each income category.

Figure C-2A: Location of Sites by Income Category

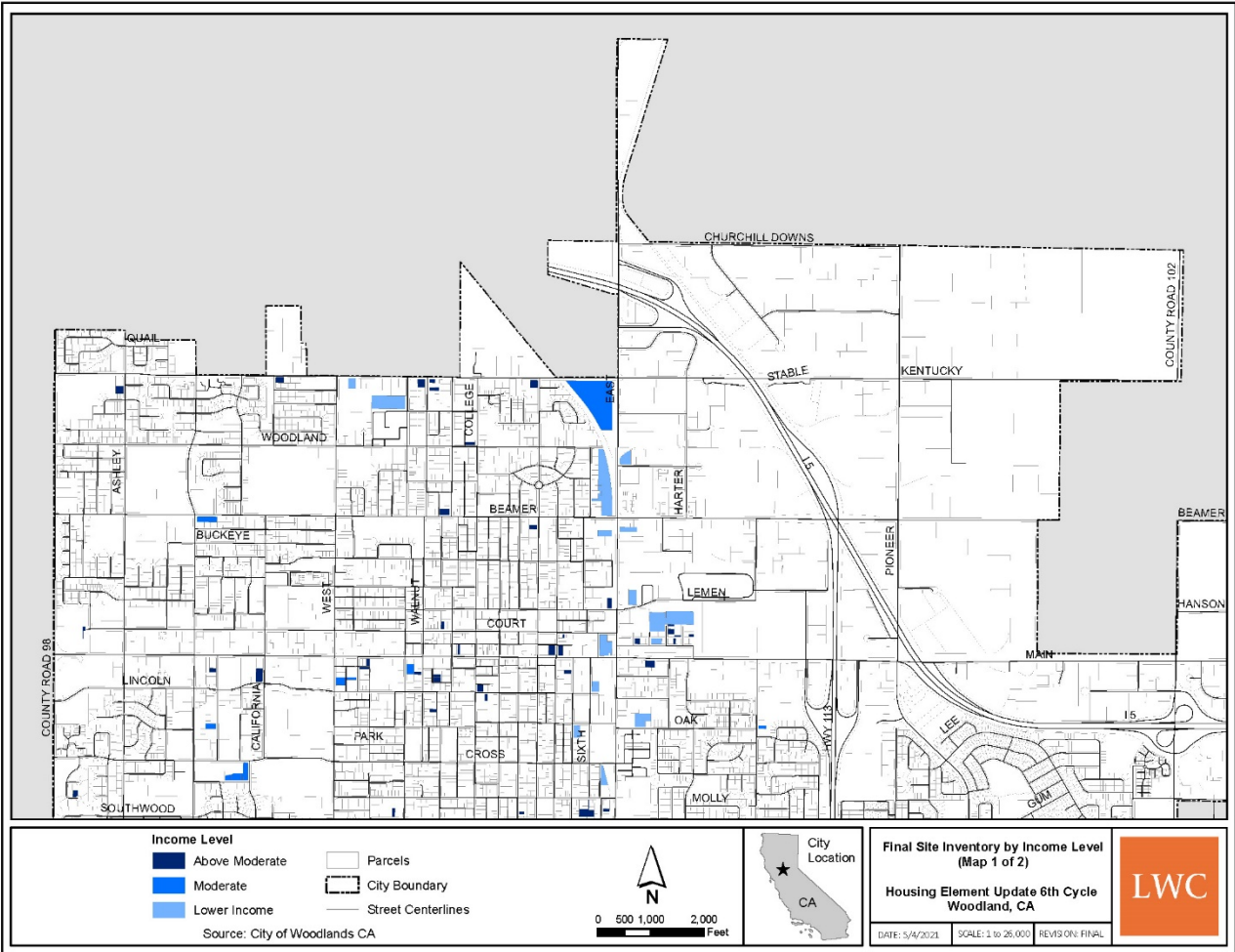
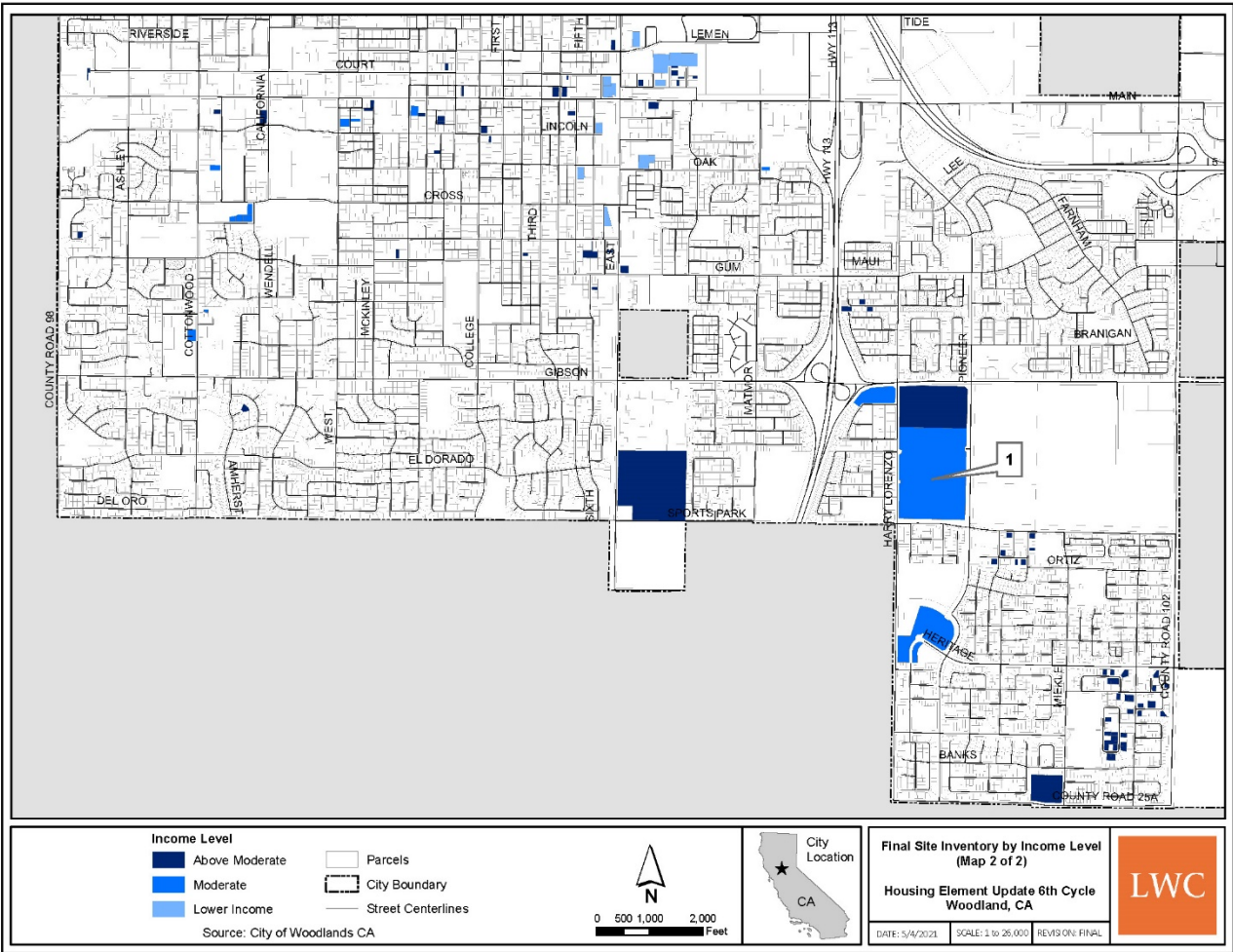


Figure C-2B: Location of Sites by Income Category



### C.4.3 Detailed Tables

Site-specific details are provided in Table C-5.



Table C-5- Site Inventory

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
005-060-025-000	0.96419	1021 BEAMER ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	Yes	Lower income	40	39	31	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-060-044-000	4.815203	0 NO ADDRESS	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	Yes	Lower income	40	193	154	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-124-010-000	0.708117	0 NO ADDRESS	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Lower income	40	28	22	
005-644-016-000	1.28309	321-327 SIXTH ST & 1119 MAIN ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Lower income	40	51	41	
005-644-017-000	0.630228	301 SIXTH ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Lower income	40	25	20	
005-720-025-000	0.630516	22 KENTUCKY AVE	CMU-K	CORRIDOR MIXED USE - KENTUCKY AVE	Corridor Mixed Use		Yes	No	Lower income	30	19	15	
005-720-027-000	3.677865	0 NO ADDRESS	CMU-K	CORRIDOR MIXED USE - KENTUCKY AVE	Corridor Mixed Use		Yes	No	Lower income	30	110	88	
006-122-002-000	0.610805	1101 LINCOLN AVE	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Lower income	40	24	19	
006-222-010-000	0.681625	601-609 FIFTH ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		yes	No	Lower income	40	27	22	
006-264-001-000	0.782042	1152 CROSS ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes, sewer connection; water line to the north. Improvements on Cross likely	No	Lower income	40	31	25	
063-060-006-000	3.029632	1 NO ADDRESS	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Lower income	40	121	97	
063-060-012-000	0.940356	1 NO ADDRESS	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Lower income	40	38	30	
063-071-015-000	2.461123		CMU-E		Corridor Mixed Use		Yes		Lower income	40	98	79	
063-076-001-000	0.528009	1225 ARMFIELD AVE	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Lower income	40	21	17	
063-090-031-000	0.678838	25 EAST ST	CMU-E/LI	CORRIDOR MIXED USE/LIGHT INDUSTRIAL FLEX OVERLAY	Corridor Mixed Use	Light Industrial Overlay	Yes	No	Lower income	40	27	22	



Table C-5- Site Inventory

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
063-101-002-000	1.007212	1203 COMMERCE AVE	CMU-E/LIC	CORRIDOR MIXED USE/LIGHT INDUSTRIAL FLEX OVERLAY	Corridor Mixed Use	Light Industrial Overlay	Yes, Water lines to the east and south ability to connect. Sewer lines nearby.	Yes	Lower income	40	40	32	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
066-021-028-000	1.524347	1237 E OAK AVE	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Lower income	40	61	49	
<b>Lower Income Units</b>											<b>953</b>	<b>763</b>	
005-680-010-000	10.80369	1000 KENTUCKY AVE	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	Yes	Moderate	40	432	346	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
006-022-006-000	0.628791	449 WEST ST & 449 1/2 WEST ST	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	18	14	
006-023-004-000	0.209596	438 GRAND AVE	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	6	5	
006-601-029-000	0.600202	421 Clevelant St	DTSP	District C Transition District	Downtown Mixed Use		Yes	No	Moderate	40	16	16	Realistic capacity based on approved tentative subdivision maps
041-301-007-000	4.658893	1 NO ADDRESS	SLSP	MULTI FAMILY RESIDENTIAL / R-25	High Density Residential		Yes	No	Moderate	25	116	93	
042-580-068-000	49.92048	1 No address (On Pioneer Ave north of Farmers Central Rd)	SLSP	MULTI FAMILY RESIDENTIAL / R-20	High Density Residential		Yes, water and sewer are adjacent to the site with site connections provided. Sewer lines adjacent on all sides.	No	Moderate	20	82	66	A 42.48 acre portion of this site approved for R-5 and R-8, and is included as Above Moderate Income.
042-580-085-000	0.941555	NO ADDRESS	SLSP	MULTI FAMILY RESIDENTIAL / R-25	High Density Residential		Yes	No	Moderate	25	24	19	
042-580-087-000	12.63898	NO ADDRESS (On Parkland Ave)	SLSP	MULTI FAMILY RESIDENTIAL / R-25	High Density Residential		Yes, Sewer and water lines directly to the site.	No	Moderate	25	232.5	231	Realistic capacity based on approved tentative subdivision maps. Only a 9.3 acres of this site is reserved for residential
064-081-037-000	0.416214	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	12	10	
064-081-038-000	0.170324	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	5	4	
064-081-039-000	0.158164	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	5	4	
064-081-040-000	0.170337	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	5	4	
065-120-042-000	0.745464	1212 COTTONWOOD ST	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	22	18	

Table C-5- Site Inventory

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
065-161-021-000	0.10491	1113 COTTONWOOD ST	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	3	2	
065-221-005-000	0.26138	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	8	6	
065-221-006-000	0.137862	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	4	3	
065-221-007-000	0.137889	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	4	3	
065-221-008-000	0.137889	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	4	3	
065-221-009-000	0.137889	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	4	3	
065-221-010-000	0.137889	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	4	3	
065-221-011-000	0.274353	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	8	6	
065-221-012-000	0.200226	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	6	5	
065-221-013-000	0.258348	0 NO ADDRESS	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	7	6	
065-290-007-000	0.443909	530 COMMUNITY LN	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	13	10	
066-242-002-000	0.206573	595 MATMOR RD	R-M	MULTI FAMILY ZONE	Medium Density Residential		Yes	No	Moderate	29	6	5	
							<b>Moderate Income Units</b>				<b>1046.5</b>	<b>885</b>	
005-164-015-000	0.347063	1047 NORTH ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	14	11	
005-182-014-000	0.188204	335 COURT ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	8	6	
005-223-002-000	0.261708	819 MAIN ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	10	8	
005-223-003-000	0.261709	823 MAIN ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	10	8	
005-604-006-000	0.51653	317 BEAMER ST	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	2 per parcel	2	2	
005-624-003-000	0.260791	20 THIRD ST	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	Yes	Above moderate	2 per parcel	2	2	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-645-002-000	0.06281	910 COURT ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	3	2	
005-645-007-000	0.380166	901 MAIN ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	15	12	
005-653-003-000	0.174472	407 MAIN ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	7	6	

Table C-5- Site Inventory

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
005-692-059-000	0.272191	269 PALM AVE & 808 KENTUCKY AVE	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	Yes	Above moderate	2 per parcel	2	2	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-692-061-000	0.219393	267 PALM AVE	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	Yes	Above moderate	2 per parcel	2	2	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-702-008-000	0.47882	0 NO ADDRESS	CMU-K	CORRIDOR MIXED USE - KENTUCKY AVE	Corridor Mixed Use		Yes	Yes	Above moderate	30	14	11	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-703-010-000	0.173984	300 KENTUCKY AVE	CMU-K	CORRIDOR MIXED USE - KENTUCKY AVE	Corridor Mixed Use		Yes	Yes	Above moderate	30	5	4	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-703-013-000	0.248395	326 N WALNUT ST	CMU-K	CORRIDOR MIXED USE - KENTUCKY AVE	Corridor Mixed Use		Yes	Yes	Above moderate	30	7	6	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
005-716-009-000	0.129129	315 WOODLAND AVE	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	2 per parcel	2	2	

Table C-5- Site Inventory

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
005-716-010-000	0.129129	203 N COLLEGE ST	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	Yes	Above moderate	2 per parcel	2	2	Flood depths are shallow. Residential must remain above 200-year flood elevation. Projects approval in flood plain subject to flood study demonstrating not more than 0.02 feet flood depth increase offsite. The developer can mitigate by purchasing flood easements from adjacent properties.
006-024-001-000	0.207768	419 GRAND AVE & 419 1/2 GRAND AVE	CMU-WM	CORRIDOR MIXED USE - WEST MAIN	Corridor Mixed Use		Yes	No	Above moderate	40	8	6	
006-025-003-000	0.210312	116 MAIN ST	CMU-WM	CORRIDOR MIXED USE - WEST MAIN	Corridor Mixed Use		Yes	No	Above moderate	40	8	6	
006-197-003-000	0.145364	518 LINCOLN AVE	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	6	5	
006-291-021-000	0.23416	0 NO ADDRESS	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
006-325-002-000	0.125345	813-815 SECOND ST	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
006-533-013-000	0.538339	0 NO ADDRESS	N-P	NEIGHBORHOOD PRESERVATION ZONE	Low Density Residential		Yes	No	Above moderate	2 per parcel	2	2	To be considered as one site with APN 006-533-014
006-533-014-000	0.396866	0 NO ADDRESS	N-P	NEIGHBORHOOD PRESERVATION ZONE	Low Density Residential		Yes	No	Above moderate	2 per parcel	2	2	
006-534-004-000	0.137739	821 PACIFIC ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	6	5	
006-551-006-000	0.127959	0 NO ADDRESS	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	2 per parcel	2	2	
006-562-007-000	0.358127	509 LINCOLN AVE	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	14	11	
006-572-006-000	0.220691	0 NO ADDRESS	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	9	7	
006-582-008-000	0.185169	533 WALNUT ST	N-P	NEIGHBORHOOD PRESERVATION ZONE	Low Density Residential		Yes	No	Above moderate	2 per parcel	2	2	
006-601-014-000	0.189728	428 WALNUT ST	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	8	6	
006-604-002-000	0.161984	433 MARTIN WAY	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	6	5	
006-604-003-000	0.161983	437 MARTIN WAY	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	6	5	
006-604-004-000	0.161984	441 MARTIN WAY	DMU	DOWNTOWN MIXED USE	Downtown Mixed Use		Yes	No	Above moderate	40	6	5	
039-361-005-000	0.333846	10 AMHERST PL	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
041-070-042-000	37.2699	NO ADDRESS	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	8	298	183	Realistic capacity based on approved tentative subdivision maps.
042-010-056-000	23.08917	1425 HARRY LORENZO AVE	SLSP	MULTI FAMILY RESIDENTIAL / R-8	Low Density Residential		Yes	No	Above moderate	8	205	159	Realistic capacity based on approved tentative subdivision maps.
042-030-054-000	7.028665	1 NO ADDRESS	SLSP	MULTI FAMILY RESIDENTIAL / R-15	Medium Density Residential		Yes	No	Above moderate	15	105	84	

Table C-5- Site Inventory

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
042-351-002-000	0.176768	2601 CELEBRATION WAY	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-351-004-000	0.176768	2609 CELEBRATION WAY	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-351-007-000	0.346232	2003 CELEBRATION WAY	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-352-003-000	0.184804	2606 CELEBRATION WAY	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-352-004-000	0.184804	2610 CELEBRATION WAY	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-352-005-000	0.210869	2614 CELEBRATION WAY	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-353-004-000	0.212012	2612 CENTENNIAL DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-353-006-000	0.237929	2620 CENTENNIAL DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-353-007-000	0.247121	2624 CENTENNIAL DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-361-008-000	0.216856	2112 PROMENADE DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-362-003-000	0.242059	2209 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-362-006-000	0.200063	2248 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-363-005-000	0.236698	2249 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-371-002-000	0.17443	2013 HAMPTON PL	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-371-005-000	0.267858	2001 HAMPTON PL	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-372-004-000	0.218106	2713 LIBERTY DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-372-005-000	0.227195	2709 LIBERTY DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-372-007-000	0.202848	2109 PROMENADE DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-373-001-000	0.168128	2009 LIBERTY DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-373-015-000	0.195867	2700 LIBERTY DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-373-016-000	0.237664	2724 LIBERTY DR	SLSP	SINGLE FAMILY RESIDENTIAL / R-4	Low Density Residential		Yes	No	Above moderate	4	1	1	
042-391-001-000	0.240091	2252 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-391-002-000	0.222934	2256 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-391-003-000	0.231064	2659 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	

Table C-5- Site Inventory

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
042-391-005-000	0.225554	2231 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-391-006-000	0.219543	2227 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-391-008-000	0.219021	2219 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-392-002-000	0.224837	2257 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-392-003-000	0.224901	2261 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-392-006-000	0.244236	2654 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-392-007-000	0.25069	2650 SOMERSET CIR	SLSP	SINGLE FAMILY RESIDENTIAL / R-3	Low Density Residential		Yes	No	Above moderate	3	1	1	
042-532-001-000	0.140279	1627 BRUBAKER ST	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-532-002-000	0.10101	2205 ARMUS ST	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-532-009-000	0.099178	1604 FLORES WAY	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-532-010-000	0.13876	2208 FARMERS CENTRAL RD	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-533-009-000	0.099564	2186 ARMUS PL	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-533-010-000	0.166472	2190 ARMUS PL	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-534-006-000	0.138538	2222 ARMUS ST	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-534-008-000	0.10071	2230 ARMUS ST	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-534-009-000	0.13733	2234 ARMUS ST	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-536-006-000	0.136529	1623 MOTTA ST	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-536-010-000	0.099446	1607 MOTTA ST	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-536-011-000	0.147774	2236 FARMERS CENTRAL RD	SLSP	SINGLE FAMILY RESIDENTIAL / R-5	Low Density Residential		Yes	No	Above moderate	5	1	1	
042-580-068-000	49.92048		SLSP	MULTI FAMILY RESIDENTIAL / R-20	Medium Density Residential		Yes	No	Above moderate	20	82	231	Realistic capacity based on approved tentative subdivision maps. A 4.11 acre portion of this site approved is for R-20, and is included as Moderate Income.
063-072-001-000	0.104137	301 C ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	4	3	
063-072-004-000	0.143481	309 C ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	6	5	
063-072-006-000	0.07174	318 D ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	3	2	
063-072-013-000	0.143481	313 C ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	6	5	
063-073-004-000	0.104285	315 1/2 D ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	4	3	

**Table C-5- Site Inventory**

APN	Site Area (Acres)	Address	Zone	Zone Description	General Plan 2035 Land Use	Overlay	Utilities/ Services	Flood Zone	Income Level	Max Density (du/ac)	Max Capacity (units)	Realistic Capacity (units)	Notes
063-075-002-000	0.132002	1237 ARMFIELD AVE	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	5	4	
063-077-001-000	0.264004	1211 ARMFIELD AVE	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	11	9	
064-022-011-000	0.390519	80 W KENTUCKY AVE	R-2	DUPLEX RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	2 per parcel	2	2	
064-170-050-000	0.151627	0 NO ADDRESS	CMU-WM	CORRIDOR MIXED USE - WEST MAIN	Corridor Mixed Use		Yes	No	Above moderate	40	6	5	
064-320-001-000	0.485536	0 NO ADDRESS	CMU-K	CORRIDOR MIXED USE - KENTUCKY AVE	Corridor Mixed Use		Yes	No	Above moderate	30	15	12	
065-280-023-000	0.480744	0 NO ADDRESS	CMU-WM	CORRIDOR MIXED USE - WEST MAIN	Corridor Mixed Use		Yes	No	Above moderate	40	19	15	
065-280-043-000	0.238752	0 NO ADDRESS	CMU-WM	CORRIDOR MIXED USE - WEST MAIN	Corridor Mixed Use		Yes	No	Above moderate	40	10	8	
065-280-067-000	0.290643	448 CALIFORNIA ST	CMU-WM	CORRIDOR MIXED USE - WEST MAIN	Corridor Mixed Use		Yes	No	Above moderate	40	12	10	
065-380-012-000	0.266725	741 MEADOWOOD CT	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
066-011-007-000	0.18627	1242 E MAIN ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	7	6	
066-011-008-000	0.363123	1244 E MAIN ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	15	12	
066-111-029-000	0.493685	845 EAST ST	CMU-E	CORRIDOR MIXED USE - EAST ST	Corridor Mixed Use		Yes	No	Above moderate	40	20	16	
066-302-026-000	0.388192	1522 HUTCHISON VALLEY DR	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
066-302-031-000	0.211741	1546 HUTCHISON VALLEY DR	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
066-303-030-000	0.114372	1539 HUTCHISON VALLEY DR	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
066-303-031-000	0.114372	1535 HUTCHISON VALLEY DR	R-1	SINGLE FAMILY RESIDENTIAL ZONE	Low Density Residential		Yes	No	Above moderate	1 per parcel	1	1	
									<b>Above Moderate Income Units</b>		<b>1076</b>	<b>980</b>	
									<b>Total Number of Units</b>		<b>3,076</b>	<b>2,628</b>	

# Appendix D: Housing Constraints

## Contents

Appendix D: Housing Constraints .....	1
Section D.1 Introduction .....	2
Section D.2 Governmental Constraints .....	2
D.2.1 Introduction .....	2
D.2.2 Land Use Controls .....	2
D.2.3 Zoning Ordinance .....	4
D.2.4 Building and Housing Codes and Enforcement .....	24
D.2.5 Permit, Processing, Procedures .....	24
D.2.6 On and Off-Site Improvements.....	38
Section D.3 Non-Governmental Constraints.....	39
D.3.1 Housing Supply/Conditions .....	39
D.3.2 Development Costs.....	41
D.3.3 Availability of Financing.....	42
D.3.4 Summary .....	43
Section D.4 Environmental and Infrastructure Constraints .....	43
D.4.1 Environmental Constraints .....	43
D.4.2 Infrastructure Constraints.....	44



---

## **Section D.1            Introduction**

This Appendix covers local governmental, non-governmental, and environmental constraints.

---

## **Section D.2            Governmental Constraints**

### **D.2.1            Introduction**

---

Local policies and regulations can affect the quantity and type of residential development. Since governmental actions can constrain the development and the affordability of housing, State law requires the housing element to "address and, where appropriate and legally possible, remove governmental constraints to the maintenance, improvement, and development of housing" (Government Code § 65583(c)(3)).

The City's primary policies and regulations that affect residential development and housing affordability include: the Zoning Ordinance, the General Plan, development processing procedures and fees, on and off-site improvement requirements, and the California Building and Housing Codes. In addition to a review of these policies and regulations, an analysis of the governmental constraints on housing production for persons with disabilities is included in this Section.

### **D.2.2            Land Use Controls**

---

This section provides an overview of the City's land use controls and their relation to the City's housing supply.

#### **General Plan Land Use Designations**

The City of Woodland adopted the 2035 General Plan in 2017. Chapter 2 of the General Plan is the Land Use, Community Design, and Historic Preservation Element and directs the location and form of future development in the City.

The General Plan includes seven land use designations that allow a range of residential development types (see Table D-1), at a variety of densities.

**Table D-1: City General Plan Residential Land Use Designations**

General Plan Designation	Description
<b>Low Density Residential (LD)</b>	Single family detached and attached homes and second units with a density range of 1 to 8 units per gross acre.
<b>Medium Density Residential (MD)</b>	Single family detached and attached homes, duplexes, triplexes, and fourplexes, multi-family units, group quarters, and mobile home parks with a density range of 8.1 to 19.9 units per gross acre.
<b>High Density Residential (HD)</b>	Triplexes, fourplexes, multi-family units, and group quarters with a density range of 20 to 40 units per gross acre.
<b>Downtown Mixed Use (DX)</b>	Vertical and horizontal mixed-use buildings between two and six stories tall with a focus on vertical mixed-use along Main Street. Uses include offices, housing, theaters, retail stores, professional services, and restaurants. Buildings are allowed unlimited density with residential uses required to be within the defined FAR of 1.0-4.0 for all uses combined. If the development offers significant community benefit such as public open space or adaptive reuse of a historic structure, it may be allowed to exceed FAR limits.
<b>Corridor Mixed Use (CX)</b>	Vertical and horizontal mixed-use with ground-floor retail and residential density ranging from 20 to 40 dwelling units per acre. Allowable FAR of 0.25 to 2.0 for single-use developments and 0.5 to 3.0 for mixed-use developments that combine residential and non-residential uses. If the development offers significant community benefit such as public open space, it may be allowed to exceed FAR limits.
<b>Specific Plan</b>	Depending on the type of master-planned development, the allowable density and FAR standards will correspond to the General Plan land use designation(s). Any residential uses must achieve a minimum of 8 dwelling units per acre.
<b>Neighborhood Commercial (NC)</b>	Small-scale retail, office, and service-oriented businesses with residential units allowed above the ground floor with unlimited density. For all uses combined, FAR must be between 0.15 and 0.50 with a maximum 60,000 square foot floorplate for any single user.

## D.2.3 Zoning Ordinance

### A. Introduction

The Zoning Code, Chapter 17 of the Woodland Municipal Code (Code), was last comprehensively updated decades ago. It has been amended numerous times, including the 2018 Interim Zoning Ordinance, which applies to approximately 11 percent of the land area within the City. The Interim Zoning Ordinance (IZO) is a first step to implement the 2017 General Plan, however, is limited to specific corridors within the City. The IZO is meant to provide a more predictable and streamlined pathway to dense, mixed-use and residential projects along major corridors and in downtown-adjacent areas of the City.

While the IZO provides predictability and certainty for some property owners and developers during a “transition” period, the City is currently in the processes of comprehensive update of the City-wide Zoning Code to fully address all issues related to the current land use regulations and to create more predictable development review procedures. In addition, the City intends to analyze and update the affordable in-lieu fee as well as entitlement fees.

This section analyzes both the existing City-wide Code (Code) and the IZO, as both documents regulate development within the City.

### B. Zoning Districts

There are 11 zones (City and IZO) that allow residential development in the City: 6 residential, 3 mixed use, 1 commercial, and 3 Specific Plans.

The following table lists the zones that allow residential uses, with or without a use permit, and a description of the zone. For detail on the permit requirements by use type, see Tables D-8 through D-11.

**Table D-2: City Zoning Districts that Allow Residential**

Zoning Districts		Purpose/Description	Uses <sup>1</sup>
RR	Large Lot Residential	The RR Zone provides living areas where development is limited to very low density, single-family housing; and to ensure adequate light, air, privacy, and open space for each dwelling.	Single-family, ADUs, and duplexes
R-1	Single-Family Residential	The R-1 Zone provides living areas where development is limited to low density housing; to ensure adequate light, air, privacy, and open space for each dwelling; to provide space for community facilities needed to complement urban residential areas and for institutions which require a residential environment.	Single-family, ADUs, and corner lot duplexes
R-2	Duplex Residential	The R-2 Zone provides living areas where a compatible mixture of one- and two-family dwellings will provide a suitable environment for family living; to ensure adequate light, air, privacy, and open space for each dwelling; to provide space for community facilities needed to complement urban residential areas and for institutions which require a residential environment.	Single-family, ADUs, and duplexes

**Table D-2: City Zoning Districts that Allow Residential**

Zoning Districts		Purpose/Description	Uses <sup>1</sup>
R-M	Multiple-Family Residential	The R-M Zone provides residential areas which can accommodate a suitable mixture of more intensive land uses, including multiple-family dwellings, community facilities, and office, compatible with the surrounding area and consistent with the General Plan.	Single-family, ADUs, duplexes, and multi-family
N-P	Neighborhood Preservation	The N-P Zone stabilizes and protects the established diverse character of older, predominately residential neighborhoods, where a mix of housing types and other uses exists. These areas along the fringes of the central business district are characterized by houses generally constructed prior to 1940 and the continued use of these structures as single-family residences is encouraged. The zone is intended to preserve the overall low density residential character of these neighborhoods while also providing for the continuance of certain existing uses that were legally in existence at the time the zone was created.	Single-family, ADUs, and duplexes
C-2	General Commercial	The C-2 Zone provides a general commercial area for the sale of commodities or the performance of services to serve the entire community.	Single-family (ZA permit), ADUs, duplexes (ZA permit), multi-family (CUP)
CMU-E	Corridor Mixed Use, East	CMUE Zone is an auto-oriented corridor with a mix of uses. The use regulations and standards are intended to facilitate revitalization with design flexibility, while also improving urban character. Residential, retail, commercial service, office, and light industrial uses are permitted in a horizontal or vertical mixed-use setting, subject to appropriate development and design standards to enhance the streetscape.	Multi-family, Single-family (ZA permit), ADUs, duplexes (ZA permit)
CMU-WM	Corridor Mixed Use, West Main	CMUWM Zone is a mixed-use corridor intended to accommodate significant residential infill and neighborhood-serving retail. Higher density and intensity development is allowed to give the corridor a more urban character.	Multi-family
CMU-K	Corridor Mixed Use, Kentucky	CMUK Zone accommodates a mix of mostly service and industrial uses. The district regulations are intended to allow this area to continue to function as an agriculture-industrial corridor while sensitively integrating newer, higher-intensity mixed-use development that activates specific sections of the corridor	Multi-family, Single-family (ZA permit), ADUs, duplexes (ZA permit)
CC	Community Commercial	The CC Zone is intended to provide for commercial development that serves local neighborhoods as well as the rest of the City but does not regularly attract regional, visitor, or pass-through traffic.	Single-family (ZA permit), ADUs, duplexes (ZA permit)
HDR	High Density Residential	HDR Zone is intended to accommodate a broad range of attached housing types, including tri-plexes, four-plexes, row houses, stacked flats (apartments or condominiums). Units can be contained in single structures or in a collection of cohesive structures with common open spaces and amenities.	Multi-family (min 2/3 residential required for any mixed-use)
SLSP	Spring Lake Specific Plan	Specific Plan	Mostly single-family

**Table D-2: City Zoning Districts that Allow Residential**

Zoning Districts		Purpose/Description	Uses <sup>1</sup>
SESP	South East Specific Plan	Specific Plan	Mostly single-family
DMU	Downtown Mixed Use	Specific Plan	Single-family and Multi-family. Some Districts require a ZA permit for multi-family.

<sup>1</sup> Some uses may require a Zoning Administrator use permit. The purpose of the ZA permit is to allow staff level review instead of requiring a Conditional Use Permit (CUP) which is approved by the Planning Commission. Tier1- Minor ZA permit require notice but no public hearing. Tier 2- Major ZA permit is for projects with significant impacts. Most residential are Tier 1- minor.

Planned Development and Specific Plan Zones: The Planned Development (PD) Overlay Zone standards also present flexibility for residential development. While the underlying zoning district sets the baseline development standards for any PD, the PD Overlay allows for deviation from lot area, height, lot width, and yard standards when the total development will be improved by a deviation from the standards. In addition, the maximum density can increase up to 25 percent of the standard density for the underlying zoning district which allows for even greater flexibility in the development of residential units.

The City of Woodland currently has three Specific Plans that allow various types of housing: the Downtown Specific Plan, the Spring Lake Specific Plan (SLSP), and the Southeast Area Specific Plan (SESP). All three Specific Plans allow for single-family, duplex, and multi-family housing types in certain locations. The Downtown Specific Plan is unique in that it contains provisions for transitional housing and single-room occupancy housing. The Spring Lake Specific Plan and the Southeast Area Specific Plan were created to spur greenfield development with specific development standards while the Downtown Specific Plan is focused on infill development with minimal development standards that serve to make development more feasible in the downtown area.

Lastly, the City is the process of reviewing a fourth plan known as the Woodland Research and Technology Park Specific Plan. This new Plan, located south of City limits in the City’s sphere of influence, will be essentially the westward expansion of the Spring Lake Specific Plan (SLSP) and will tie into the SLSP existing infrastructure. The Plan will accommodate a variety of residential, research, hotel, and retail development, including over 1,600 low-density, medium-density, and high-density residential units in the next 25 years. When adopted, the new Specific Plan anticipates over 1,100 units in the first 10 years. The City anticipates completion of the Plan in late 2021.

### C. Development Standards

Development standards can constrain new residential development when the standards make it economically unfeasible or physically impractical to develop a particular lot, or there are no suitable parcels which meet the development criteria for building form, massing, height, and density in a particular zone.

Through its Zoning Code, the City enforces minimum site development standards for new residential uses. These standards are comparable to those in other local communities, and do not pose undue constraints on the development of housing in Woodland. Tables D-3 through D-6 below summarize the basic standards for the City’s residential zoning districts as well as the Specific Plan areas that allow residential development.

**Table D-3: City of Woodland Zoning Ordinance and IZO Development Standards**

Zone Description	Zone	Max. FAR	Min. Setbacks (Front/Rear/Side) (ft.)	Max. Height (ft.)	Min. Lot Width (ft.)	Min. Lot Area (sq. ft.)	Max Lot Coverage	Min. Parking (spaces per unit)
<b>Large Lot Single-Family Residential</b>	R-R	N/A	20/25/5	35	70	10,000	40%	2
<b>Single Family Residential</b>	R-1	N/A	25/20/5	30	Single Family: 60 Duplex corner lot: 70	Single Family: 6,000 Duplex corner lot: 7,000	50%	2
<b>Duplex Residential</b>	R-2	N/A	25/20/5	30	Single Family: 60 Duplex: 60	Single Family: 6,000 Duplex corner lot: 7,000	50%	2
<b>Neighborhood Preservation</b>	N-P	N/A	25/20/5	40	Single Family: 60 Duplex: 70	Single Family: 6,000 Duplex corner lot: 7,000	50%	2
<b>Multiple Family Residential</b>	R-M	N/A	20/20/7.5	40/4 stories	60	6,000 per dwelling unit: 1,500 minimum/4,000 maximum	50%	1.5 + 1 space per 5
<b>Downtown Specific Plan</b>	DSP	N/A						
<b>Corridor Mixed-Use (West Main, East Main, East St. South)</b>	CMUE	0.25 - 2.0 single uses;	5-15/0/0	65/4 stories	N/A	N/A	70%	1

**Table D-3: City of Woodland Zoning Ordinance and IZO Development Standards**

Zone Description	Zone	Max. FAR	Min. Setbacks (Front/Rear/Side) (ft.)	Max. Height (ft.)	Min. Lot Width (ft.)	Min. Lot Area (sq. ft.)	Max Lot Coverage	Min. Parking (spaces per unit)
		0.5 -3.0 mixed use						
<b>Corridor Mixed-Use (Kentucky)</b>	CMUK	0.25 - 2.0 single uses; 0.5 -3.0 mixed use	6-15/0/0	65/4 stories	N/A	N/A	60%	1
<b>Corridor Mixed-Use (Armfield)</b>	CMUW M	0.25 - 2.0 single uses; 0.5 -3.0 mixed use	6-15/0/0	65/4 stories	N/A	N/A	60%	1
<b>Community Commercial</b>	CC	0.20	15/0/0	4 stories	N/A	N/A	50%	Not listed
<b>High Density Residential</b>	HDR	N/A	15/5/10	45	N/A	N/A	70%	1

Source: City of Woodland, 2021

**Table D-4: City of Woodland Spring Lake Specific Plan Development Guidelines**

Zone Description	Land Use Category	Min. Setbacks (Front/Rear/Side) (ft.)	Max. Height (ft.)	Min. Lot Width (ft.)	Min. Parking (spaces per unit)
<b>Single-Family Residential</b>	R-3	20/20/5	35	70	2
<b>Single-Family Residential</b>	R-4	17/20/5	35	55	2
<b>Single-Family Residential</b>	R-5	15/20/5	35	50	2
<b>Single-Family Residential</b>	R-8	12/15/5	35	40	2
<b>Multiple Family Residential</b>	R-15	10/20/5	35	35	1.5 + 1 space per 5
<b>Multiple Family Residential</b>	R-20	10/10/5	35	26	1.5 + 1 space per 5

**Table D-4: City of Woodland Spring Lake Specific Plan Development Guidelines**

Zone Description	Land Use Category	Min. Setbacks (Front/Rear/Side) (ft.)	Max. Height (ft.)	Min. Lot Width (ft.)	Min. Parking (spaces per unit)
Multiple Family Residential	R-25	10/10/5	35	26	1.5 + 1 space per 5
Source: City of Woodland, 2021					

**Table D-5: City of Woodland Southeast Area Specific Plan Development Guidelines**

Zone Description	Land Use Category	Min. Setbacks (Front/Rear/Side) (ft.)	Max. Lot Coverage	Min. Open Space	Max. Height (ft.)	Min. Parking (spaces per unit)
Single-Family Residential	LDR-4	20/20/5	50%	-	30	2
Single-Family Residential	LDR-5	20/20/5	50%	-	30	2
Single-Family Residential	LDR-7	20/20/5	50%	-	30	2
Multiple Family Residential	MDR-20	20/20/10	-	25%	40	1.5 + 1 space per 5
Source: City of Woodland, 2021						



**Table D-6: City of Woodland Downtown Specific Plan Development Guidelines**

District Description	Specific Plan District	Min. Setbacks (Front/Rear/Side) (ft.)	Max. Lot Coverage	Max. Height (ft.)	Min. Parking (spaces per unit)
<b>Eastern and Western Gateway, Downtown Core, Core Expansion</b>	A	Front - Average (1) Side – None Rear Yard – None unless adjacent to residential use, then 10.	100%	65	Studio: 1 One-bedroom: 1 Two-bedroom: 1.75 Three plus-bedroom: 2
<b>Government Center</b>	B	Front - Average (1) Side – None Rear Yard – None unless adjacent to residential use, then 10.	60%	65	Studio: 1 One-bedroom: 1 Two-bedroom: 1.75 Three plus-bedroom: 2
<b>Transition District</b>	C	Front - Average (1) Side – None Rear Yard – 20, unless adjacent to Areas A or B, then 10.	60% adjacent to Areas A or B, 50% adjacent to residential zone	40	Studio: 1 One-bedroom: 1 Two-bedroom: 1.75 Three plus-bedroom: 2
<b>Mixed-Use Area</b>	D	Front - Average (1) Side – N/A Rear Yard – N/A unless adjacent to residential use, then 10.	60%	65	Studio: 1 One-bedroom: 1 Two-bedroom: 1.75 Three plus-bedroom: 2
<b>Gateway Revitalization</b>	E	Front – 20 Side – 15 Rear – 0, except 30 feet setback from RR center line	50%	40	Studio: 1 One-bedroom: 1 Two-bedroom: 1.75 Three plus-bedroom: 2

Development standards for residential uses, such as maximum building height and minimum parking requirements, are similar across the R-R, R-1, R-2, N-P, and R-M zoning districts even as allowed density increases. One exception to note is the minimum lot area per unit decreases as allowable development intensity increases from the R-1, single-family residential zone to the R-M, multiple-family residential. Likewise, the front setback requirement becomes less restrictive as permitted density increases. In addition, some specific plans, such as the Spring Lake Specific Plan and Downtown Specific Plan, allow greater unit density and less restrictive setbacks for mixed use and multi-family residential projects.

The IZO Corridor Mixed-Use and High-Density Residential districts’ development standards allow for more residential units to be built with less restrictive standards. Notably, the development standards allow for taller buildings with more flexibility for architectural features and large maximum lot coverage percentages to increase the feasibility of mixed use or residential structures of being built. The absence of minimum lot area and lot width standards also reduces constraints on these lots. The parking requirements of these zoning districts are lower in comparison to the other districts in the City, requiring only one per unit rather than 1.5 or 2. The IZO increases the ability for developers to build mixed-use and high-density residential. Additionally, the City adopted Code amendments in April 2020 which added high-density

development standards and objective design standards that apply to both the High-Density Residential district and the Corridor Mixed-Use districts. These amendments serve to provide more predictability to the approval process and further the development of residential units. While these code amendments are relatively new, the City has already begun to see an increase in development proposals and increased densities proposed.

Residential parking standards in the City of Woodland are based on the number of units for both single and multi-family developments. All single-family residences and duplex dwelling units are required to provide a minimum of two parking spaces for each unit. Apartments and multiple-family dwellings are required to provide 1.5 parking spaces per unit plus one guest parking space for each five units. Qualified senior citizen housing requires one parking space for each two dwellings. The parking requirement for a second unit is one space for each bedroom not to exceed two spaces, which do not have to be covered. The zoning regulations requires one space per two beds (with a minimum of two spaces) for boarding houses, rooming houses, and group quarters, which do not have to be covered.

The downtown parking standards are more pedestrian-oriented and require less spaces than in other areas of the City. The ordinance reduced parking standards for all allowed residential types: one space per live/work unit, one space for studio and one-bedroom apartments, 1.75 spaces per two-bedroom apartment, and 2 spaces for apartments with 3 or more bedrooms. The City Council also established a parking in-lieu fee for the downtown area as well as shared parking standards for nonresidential uses and off-site parking for residential uses. The City's landscaping requirements apply to all new construction except residential structures of three units or less on one parcel of land.

While all of the base residential development standards are listed above, the Code contains other provisions that provide flexibility for many of the base standards. This allows property owners and developers to maximize development on their lots without requiring discretionary action. For instance, certain architectural features may project into required yards and courts such as canopies, chimneys, cornices, eaves, rain gutters and other architectural features supported from the structure may project twenty-four inches into a required yard or court. Also, balconies, fire escapes, handicapped ramps and outside stairways may project into a required yard. The zoning regulations also allow patio covers, sunshades and similar structures attached to the main building, may utilize up to twenty percent of the required rear yard area.

Other provisions that provide flexibility include: second-story additions may be constructed in the side yard, relocation of rear yard setback for corner lots, and reduced setbacks for accessory structures. In addition, the landscaping regulations require a landscaped strip eight feet wide along the public right of way but there is a provision to reduce the length down to four feet if certain conditions are met.

The City's residential development standards—including setbacks, minimum lot sizes, lot area per dwelling unit, building height limits, and parking requirements—have not served as constraint to the provision of housing development.

Small Lot Development: The Spring Lake Specific Plan provides standards for small lot developments (lots less than 4,000 square feet). The standards act as an alternative to attached

housing in multi-family districts. They apply to all small lot subdivisions, whether the tentative map is designed with single or multiple units per lot (condominium). By providing greater development flexibility and allowing smaller lot sizes, the ordinance facilitates development and reduces development costs. The City has utilized the PD district to provide even greater flexibility from the Small Lot Development standards, particularly for the R-15 land use category where the density standards are more restrictive. The City also uses the Planned Development (PD) review process to provide a means for exceptions from development standards and allow greater flexibility in development concepts. PD review was utilized for two small lot single-family projects in the Spring Lake area, the Beeghly Ranch and Parkside 3, to allow exceptions and the ability to allow development on oddly shaped parcels. Development standards for small lot development are summarized below.

**Table D-7: Small Lot Development Standards**

Specific Plan Land Use	Min. Lot Size – Gross (sq. ft.)	Min. Lot Dimensions (ft.)	Min. Front Setback (House/Garage) (ft.)	Min. Side Setback (Interior/Street) (ft.)	Min. Rear Yard Setback (ft.)	Max. Height (ft.)
R-15	2,904	40 x 60	10/20	5/10	10	35
R-20/R-25	2,178	30 x 62	6/6	3.5/10	10	35

#### D. Provisions for a Variety of Housing.

The City of Woodland has adopted provisions in its Zoning Ordinance that facilitate a range of residential development types (see Table D-8). The following sections outline any additional requirements for certain residential use types. The City has adopted ordinances to ensure the Zoning Ordinance and Interim Zoning Ordinance comply with legal requirements for a variety of housing types. However, some of the Specific Plan areas do not allow all varieties of housing typologies, such as transitional/supportive housing and care facilities and are vague in regulation of accessory dwelling units. The City includes Program A.24 to identify inconsistencies and amend the Specific Plans to allow these typologies.

**Table D-8: Housing Types Permitted by Zoning District**

Residential Use	Zone									
	R-R	R-1	R-2	N-P	R-M	CMUE	CMUK <sup>4</sup>	CMUWM	CC	HDR
Single-Family	P	P	P	P	P	P <sup>3</sup>	P <sup>3</sup>	-	P <sup>3</sup>	-
Duplex	P	C <sup>1</sup>	P	P	P	P <sup>3</sup>	-	-	P <sup>3</sup>	-
Multi-Family	-	-	-	P <sup>2</sup>	P	P	P	P	-	P
Residential Care/Group home <6P	P	P	P	P <sup>2</sup>	P	P	P	P	-	P
Residential Care/Group home >6P	C	C	C	P <sup>2</sup>	C	C	C	C	-	P
Emergency Shelter	-	-	-	-	C	C	C	-	-	-
Manufactured Homes	P	P	P	P	P	-	-	-	-	-

**Table D-8: Housing Types Permitted by Zoning District**

Residential Use	Zone									
	R-R	R-1	R-2	N-P	R-M	CMUE	CMUK <sup>4</sup>	CMUWM	CC	HDR
Mobile Home Parks	C	C	C	C	C	-	-	-	-	-
Accessory Dwelling Units (ADUs)	P	P	P	P	P	P	P	P	P	P
Supportive Housing	P	P	P	P	P	P	P	P	P	P
Transitional Housing	P	P	P	P	P	P	P	P	P	P
Single-Room Occupancy Unit (SRO)	-	-	-	-	-	-	-	-	-	-

P = Permitted Use  
 C = Conditional Use  
 “-“ = Not Permitted

Notes:  
<sup>1</sup> Duplexes permitted on corner lots only  
<sup>2</sup> Existing uses in the N-P zone on December 6, 1979. These uses may be replaced with new structures containing the same number of, but no additional, dwelling units, rooms or beds than existed on December 6, 1979. Nursing and convalescent homes may be expanded or enlarged by a conditional use permit.  
<sup>3</sup> Requires Zoning Administrator permit  
<sup>4</sup> Residential uses on the north side of Kentucky allowed with an approved Specific Plan

**Table D-9: Housing Types Permitted by Spring Lake Specific Plan**

Residential Use	Zone						
	R3	R-4	R-5	R-8	R-15	R-20	R-25
Single-Family	P	P	P	P	-	-	-
Duplex	-	-	P	P	-	-	-
Multi-Family	-	-	-	-	P	P	P
Residential Care <6P	-	-	-	-	-	-	-
Residential Care >6P	-	-	-	-	-	-	-
Emergency Shelter	-	-	-	-	-	-	-
Manufactured Homes	-	-	-	-	-	-	-
Mobile Home Parks	-	-	-	-	-	-	-
Farmworker Housing	-	-	-	-	-	-	-
Accessory Dwelling Units (ADUs)	P	P	P	P	-	-	-
Supportive Housing	-	-	-	-	-	-	-
Transitional Housing	-	-	-	-	-	-	-
Single-Room Occupancy Unit (SRO)	-	-	-	-	-	-	-

P = Permitted Use C = Conditional Use “-“ = Not Permitted

**Table D-10: Housing Types Permitted by Southeast Area Specific Plan**

Residential Use	Zone			
	LDR(4)	LDR(5)	LDR(7)	MDR(20)
Single-Family	P	P	P	1
Duplex	P	P	P	-
Multi-Family	-	-	-	P
Residential Care <6P	-	-	-	-
Residential Care >6P	-	-	-	-
Emergency Shelter	-	-	-	-
Manufactured Homes	-	-	-	-
Mobile Home Parks	-	-	-	-
Farmworker Housing	-	-	-	-
Accessory Dwelling Units (ADUs)	-	-	-	-
Supportive Housing	-	-	-	-
Transitional Housing	-	-	-	-
Single-Room Occupancy Units (SRO)	-	-	-	-

P = Permitted Use  
C = Conditional Use  
“-“ = Not Permitted

Notes:  
<sup>1</sup> Cluster Housing, and senior/retirement units are permitted, but are likely to be more similar to multi-family than attached single-family

**Table D-11: Housing Types Permitted by Downtown Specific Plan**

Residential Use	Districts				
	A	B	C	D	E
Single-Family	-	-	P	P	P
Duplex	-	-	P	P	P
Multi-Family	P	P	-	P	P
Residential Care <6P	-	-	-	-	
Residential Care >6P	-	-	-	-	
Emergency Shelter	-	-	-	-	
Manufactured Homes	-	-	-	-	
Mobile Home Parks	-	-	-	-	
Farmworker Housing	-	-	-	-	
Accessory Dwelling Units (ADUs)	-	-	-	-	
Supportive Housing	-	-	-	-	

**Table D-11: Housing Types Permitted by Downtown Specific Plan**

Residential Use	Districts				
	A	B	C	D	E
Transitional Housing	-	C <sup>1</sup>	-	C <sup>1</sup>	-
Residential Hotel/Temporary Housing	C	-	C	C	-
P = Permitted Use C = Conditional Use “-“ = Not Permitted Notes: <sup>1</sup> Facility or use that provides temporary housing for individuals on a not-for-profit basis. May include, but is not limited to, emergency housing on a short-term basis or temporary transitional basis until permanent housing is available. Does not include temporary shelters for the relief of natural disasters or similar emergencies. Source: City of Woodland, 2021					

**D.1 Multi-Family:** Section 17.48.050 (Other required conditions) of the Zoning Ordinance requires a limited number of specific requirements associated with the development of multi-family housing, including:

- Access From Public Street.
- Distance Between Buildings on Property: One-Story: 10 feet; Two-Story: 15 feet.
- Site plan approval for all uses requiring a building permit.

The City's standing Zoning Ordinance contains design standards for the Multi-family, Neighborhood Preservation, and Low Density Residential Districts. The Interim Zoning Ordinance contains standards for the Corridor Mixed Use and High Density Residential districts where multi-family housing is permitted by right. The Interim Zoning Ordinance contains objective standards for multi-family development.

The Zoning Ordinance also references compliance with community design standards for any multi-family development in the R-M (Multiple-Family Residential Zone). The Community Design Standards, adopted in 1998 and updated in 2004, regulate site planning and architectural style. The design standards require certain elements for any multi-family development such as:

- Sufficient outdoor privacy for each unit such as patios, decks and balconies;
- Covered off-street parking;
- Building mass broken into smaller units, possible including some on-story elements; and
- Attractive landscaping including larger trees.

The Community Design Standards–also include objective parameters for both single-family and multi-family projects such as emphasized entryways, deemphasized garages, appropriate window forms, varied roof styles, and the appropriate use of trim, materials, and colors where appropriate. Multi-family projects are required to use a variety of materials and colors with

architecture variations. Staff works closely with the architects to ensure designs conform to existing guidelines.

One of the goals of the City's design review process is to preserve and enhance buildings and districts that have historical value by virtue of its architecture, historic association, or age. For example, when converting a Victorian house to offices, it would be unacceptable to replace wood-sash windows with modern materials such as aluminum, and signage would need to respect the style of the building and neighborhood. Review of historical structures is guided by the City's Historical Preservation Ordinance and the Downtown Specific Plan where a majority of the historic structures in the City are located.

The Community Design Standards uses both 'standards' and 'guidelines', suggesting some subjectivity to the requirements, which may require additional review of certain applications. For example, "each design topic is divided into standards, which are mandatory elements and techniques that must be incorporated into the design of all new and existing development, and recommended elements, which describe desirable features that should be carefully considered in the design of a project ... [but] are not required."

Site plan and design review for multi-family projects may occur alone or in combination with other entitlement requests, as applicable. If combined with an entitlement request, such as a Tentative Map which requires a public hearing, design review may be conducted at the same time, or it may be deferred for a later time. If deferred, it is typically handled as a staff level approval. Site plan and design review that is conducted for uses that are permitted by right are handled at a staff level as a ministerial action. Staff confirms consistency with recently adopted objective standards and compliance with codes requirements. In the case where a tentative map is required, the standard subdivision findings as required in the subdivision ordinance are required. In the case where a use is ministerial, and permitted by right, the project must show that it is able to meet required standards. Current review and approval procedures, which have been modified to allow staff level review and utilize objective design standards, have reduced previously identified constraints to multi-family housing. The City has already seen positive outcome of these changes.

D.2 Accessory Dwelling Units (ADUs): Section 17.104.010 (Accessory Dwelling Units) provides a wide range of specific development standards for ADUs, including for maximum size, parking/access, height, setbacks, lot coverage, architecture requirements, and landscape requirements. Accessory dwelling units and junior accessory dwelling units are permitted in all zoning districts that allow for any single-family or multifamily residential use, including the corridor mixed use districts if they allow for any residential use. The City has been utilizing the new ordinance to allow ADUs throughout the community. The land use tables will be updated with the Comprehensive zoning update, consistent with the existing ADU ordinance.

The City recently updated their ADU ordinance in early 2020 and all development standards are consistent with State law.

D.3 Single Room Occupancy (SRO): A Single-Room Occupancy (SRO) unit is considered a small, affordable housing unit that can serve as an entry point into the housing market for people who previously experienced homelessness. These units typically range between 200 and 350 square feet in size.

The current Zoning Ordinance does not explicitly define or allow Single Room Occupancy units in any zone, but does allow for residential hotel/temporary housing units are allowed in District A of the Downtown Specific Plan. In addition, the Zoning Ordinance update that the City is currently undergoing aims to address issues relating to permitting procedures to create a more streamlined entitlement process which will help provide greater predictability in the approval and development of permanent affordable housing options such as residential hotels/SROs. The City currently has one residential hotel located on the upper floors of the Woodland Hotel, located in the downtown area.

D.4 Mobile/Manufactured: The Zoning Ordinance includes special provisions for Mobile homes/Manufactured homes in Section 17.104.120 (Mobile homes (manufactured homes), trailers, home and RV/travel trailer parks).

Mobile home parks are allowed with a Conditional Use Permit (R-1, R-2, N-P, R-M) on sites five acres or larger, with the same maximum density as the underlying zoning district. In addition, the park must conform to the provisions of Title 25 of the California Administrative Code.

Mobile/Manufactured Homes are allowed in a residential zone, subject to the following requirements:

- Only be occupied for residential purposes
- Conform to all residential use development standards for single-family structures applicable to the zone.
- Acquire certification under the National Manufactured Housing Constructed and Safety Standards Act of 1974, and has been constructed after June 15, 1976
- Be attached to a permanent foundation system approved by the Woodland Building Inspection Division.

City Municipal Code Chapter 5.36 (Manufactured Home Space Rent Control) establishes a 'space rent ceiling' provision for manufactured home parks. Parks that meet all the requirements of Section 798.17 of the California Civil Code and those under restrictive covenants for affordable housing are exempt. The rent ceiling is based on the rent amount in effect on January 1, 1996. Park owners may only increase the rent above the ceiling in accordance with the provisions of Chapter 5.36.

D.5 Emergency Shelter/Temporary Housing: Emergency shelters are permitted in the R-M zone with a use permit, ~~or~~ by right in Zones C and E of the East Street Corridor Plan, and downtown in CMUE, CMUK, RC/LIF, LIF, and DMU Districts B and C with a CUP, all subject to the following development standards:

1. Must be at least 300 feet from an existing emergency shelter
2. Maximum of 40 beds
3. One off-street parking space for each employee or volunteer plus one space per family sheltered and 0.35 space for each non-family bed. Planning Director can grant



modifications to parking requirements. Bicycle parking must also be provided and may be used to reduce automobile parking requirements.

4. Size and location of indoor and intake and waiting areas, including minimum of 10 square feet per bed and two private offices/cubicles. Outdoor security lighting is required.
5. On-site management must be present at all times during operation. Annual management plans must be filed with the City.
6. Maximum stay is six months in a 12-month period.
7. Central cooking, dining, and laundry facilities must be adequate for the maximum number of residents. A designated outdoor smoking area must be provided and must not be visible from the street.

The Downtown areas and CMU areas have direct access to transportation and services and are not located near any environmental hazards. To ensure the City has adequate land zoned to accommodate emergency shelters, the City includes program A.22. Some of the use specific requirements do not comply with State law, such as the spacing requirements between shelters. The City proposes Program A.23 to modify development standards in Chapter 17.152 to comply with Government Code section 65583, subdivision (a)(4)(A) and other emergency shelter requirements, as needed.

The Zoning Ordinance and Interim Zoning Ordinance stipulates that Transitional and Supportive Housing shall be considered a residential use and only subject to the restrictions that would apply to other similar residential uses in the zoning district. The City proposes Program A.25 to allow transitional and supportive housing by right in all zones that allow residential or mixed-use consistent with AB 2162 and "Low Barrier Navigation Centers" in areas as required by AB 101.

D.6 Farmworker Housing: The City does not explicitly allow farmworker housing in any zoning district. The Housing Element includes Program A.7 to amend the Zoning Ordinance, consistent with Health and Safety Code Section 17021.5 and 17021.6, to allow farmworker housing in residential areas. The City is also utilizing funds generated from in-lieu fees and Spring Lake Affordable Housing Off-Site Fees to construct farmworker rental units, a total of 101 of which were constructed in 2019.

D.7 Residential Care Facilities: City Municipal Code Section 17.12.010 defines a "Residential Care Home" as a state authorized, certified or licensed family care home, foster home, or group home serving six or fewer mentally disordered or otherwise handicapped persons or dependent and neglected children on a 24-hour basis. In compliance with State law, the City currently allows "Residential Care Homes" in the R-1, R-2, N-P, R-M, and CMU zones as a permitted use.

Currently, "Residential Care Homes" with more than six mentally disordered or otherwise handicapped persons or dependent and neglected children are allowed in the R-1, R-2, N-P, R-M, CMU, and ESD zones with a conditional use permit (CUP).

## **E. Housing for Persons with Disabilities**

The State has removed any City discretion for review of small group homes for persons with disabilities (six or fewer residents). The City does not impose additional zoning, building code, or permitting procedures other than those allowed by State law.

The City also allows residential retrofitting to increase the suitability of homes for persons with disabilities in compliance with accessibility requirements.

E.1 Reasonable Accommodation: Persons with disabilities normally have a number of housing needs that include accessibility of dwelling units; access to transportation, employment, and commercial services; and alternative living arrangements that include on-site or nearby supportive services. Woodland ensures that new housing developments comply with California building standards (Title 24 of the California Code of Regulations) and federal requirements for accessibility.

The City's Municipal Code includes Section 17.104.190, "Reasonable Accommodation for Persons with Disabilities." The Code establishes a process and provides criteria for reviewing reasonable accommodation requests for persons with disabilities. Section 17.104.190.B states "A request for reasonable accommodation may include a modification or exception to the rules, standards, and practices for the site, development, and use of housing-related facilities that would eliminate regulatory barriers and provide a person with a disability equal opportunity to housing of their choice." A request for reasonable accommodation is submitted to the Director, and is not subject to any processing fees except as required for other concurrent reviews (e.g. conditional use permit). The Director will make a determination within 45 days and either grant, grant with modifications, or deny a request for reasonable accommodation. Decision for approval are based on the following factors:

1. Whether the housing, which is the subject of the request, will be used by a person with a disability as defined under the acts;
2. Whether the request for reasonable accommodation is necessary to make specific housing available to a person with a disability as defined under the acts;
3. Whether the requested reasonable accommodation would impose an undue financial or administrative burden on the City;
4. Whether the requested reasonable accommodation would require a fundamental alteration in the nature of a City program or law, including, but not limited to, land use and zoning;
5. Potential impact on surrounding uses;
6. Physical attributes of the property and structures;
7. Alternative reasonable accommodations which may provide an equivalent level of benefit.

While the review is intended to promote health, safety, and welfare for all residents, the City proposes Program C.11 to evaluate if existing regulations and findings are a constraint to reasonable accommodation.

Woodland implements and enforces Chapter 11A (Housing Accessibility), of the 2019 California Building Code. The City provides information to all interested parties regarding disabled accommodations within the zoning ordinance, the permitting processes, and the application of relevant building codes for housing for persons with disabilities.

E.2 Zoning and Other land Use Regulations: As part of Woodland’s previous housing element update, the City conducted a comprehensive review of its zoning laws, policies and practices for compliance with fair housing laws. The City has not identified any zoning or other land-use regulatory practices that could discriminate against persons with disabilities and impede the availability of such housing for these individuals. As part of the ongoing comprehensive Code update, the City will ensure any new or modified regulations will not constraint development of housing for persons with disabilities.

The City permits housing for special needs groups—which includes the disabled—without regard to distances between such uses or the number of uses in any part of the City. The Land Use Element of the General Plan does not restrict the siting of special needs housing.

The Woodland Zoning Ordinance provides the following definition of “family.”

One or more persons occupying a premise and living as a single housekeeping unit, as distinguished from a group occupying a boarding house, lodging housing, or hotel, as herein defined. The Zoning Ordinance’s definition of family does not constrain housing for persons with disabilities.

As discussed above, the City allows group homes of six or fewer persons by right, as required by State law. The City does not require a CUP or other special permitting requirements for group homes of six or fewer persons. The City does; however, require a CUP for “Residential Care Homes” that house more than six mentally disordered or otherwise handicapped persons or dependent and neglected children in the zones that allow group homes for six or fewer persons. The City proposes program C.11 to evaluate if CUP requirements for large group homes are a constraint.

## **F. Incentives for Affordable Housing**

F.1 Inclusionary/Affordable Housing: The City of Woodland has had an inclusionary (affordable) housing requirement since the mid-1990s. Under inclusionary zoning, market-rate developers of projects exceeding a specified unit threshold (e.g., 5, 10, 15, or 20 units) are required to provide some percentage of these units at affordable prices or rents.

The requirements of the City’s Affordable Housing Ordinance are based on both the type of housing (for-sale or multi-family rental units) and the geographic location with certain limitations. For residential projects within the Southeast Area Specific Plan (SEASP), in the event of a conflict between this Ordinance and the applicable provisions of the SEASP, the SEASP shall prevail

except when a parcel is rezoned for residential use. In addition, the Ordinance shall regulate the development of affordable housing.

The City updated the Affordable Housing Ordinance in April 2020 to expand its applicability citywide, except in Spring Lake which has its own affordability requirements. The amendments attempt to alleviate any burden and facilitate overall housing production and provide temporary relief from the standard provisions of the Affordable Housing Ordinance for two years. Projects over 81 units require 10 percent dedicated as affordable to low-income households, removing the requirement for very low income. In order to incentivize higher density projects, development projects shall be required to meet a five percent low-income requirement if they are developed to a level of at least 95 percent of the maximum allowed density. In addition, the City is developing a standard in-lieu fee for single-family and multi-family projects, rather than relying on a negotiated process based on gap financing analysis.

The updated Affordable Housing Ordinance provides inclusionary housing requirements for for-sale and rental units, with differing requirements depending on location within the city, a breakdown of the requirements based on the housing type and location is provided below:

- For-sale units in areas within existing city limits and designated in the City's General Plan as Downtown Mixed Use, Corridor Mixed Use, and Neighborhood Commercial:
  - All new for-sale projects of 30 units or less shall be exempt from the requirements.
  - For all new for-sale projects of 31 to 80 units, five percent of units shall be affordable to low-income households.
  - For all new for-sale projects of 81 or more units, 10 percent of units shall be affordable to low-income households. However, for all new, for-sale projects that are developed to a level at least 95 percent of the allowable maximum density, five percent of units shall be affordable to low-income households.
  
- For-sale units in all other areas of the city:
  - In projects of at least 10 units, developed at the maximum allowed density but at no less than 10 units per acre, five percent of new for-sale units shall be affordable to low-income households.
  - In all other projects of at least 10 units in size, 10 percent of new for-sale units shall be affordable to low-income households.
  - Calculations of required affordable units that result in a fraction of a unit shall be rounded up to the nearest whole unit.
  - The City Council may determine the need to implement an additional requirement for 10 percent of new for-sale units to be affordable to moderate income households, based on prevailing conditions in the housing market. Such a finding would require an amendment to this chapter as well as an amendment to the Spring Lake Specific Plan and Spring Lake Affordable Housing Plan.
  
- Multifamily Rental Units in areas within existing city limits and designated in the City's General Plan as Downtown Mixed Use, Corridor Mixed Use, and Neighborhood

Commercial:

- Multifamily rental projects of 30 units or less shall be exempt from the requirements.
  - For all multifamily rental projects of 31 to 80 units, five percent of units shall be affordable to low-income households.
  - For all multifamily rental projects of 81 or more units, 10 percent shall be affordable to low-income households. However, for new, multifamily rental projects that are developed to a level of at least 95 percent of the allowed maximum density, five percent of units shall be affordable to low-income households.
  - Calculations of required affordable units that result in a fraction of a unit shall be rounded up to the nearest whole unit.
- Multifamily Rental Units in all other areas of the city:
    - 10 percent of all multifamily rental units shall be affordable to low-income households.
    - These requirements shall apply to all multifamily rental projects of at least 20 units. Projects with fewer than 20 units are exempt from affordable housing requirements. Calculations of required affordable units that result in a fraction of a unit shall be rounded up to the nearest whole unit.

The Ordinance includes a provision that the sections on For-sale units in areas within existing city limits and designated in the City's General Plan as Downtown Mixed Use, Corridor Mixed Use, and Neighborhood Commercial and the section on Multifamily Rental Units in areas within existing city limits and designated in the City's General Plan as Downtown Mixed Use, Corridor Mixed Use, and Neighborhood Commercial shall expire two years from the effective date of Ordinance No. 1662 or the date when the City has issued building permits for a total of 400 residential dwelling units (included for-sale and multifamily units) in areas designated in the City's General Plan as Downtown Mixed Use, Corridor Mixed Use, and Neighborhood Commercial. Once these subsections have expired, the sections on for-sale units and multi-family rental units in all other areas of the city remain in effect. Ordinance No. 1662 was updated in April of 2020 and it is anticipated that two sections listed above will expire in April 2022 if the dwelling unit goal is not met.

The City has recently received a Local Early Action Planning (LEAP) grant to analyze and develop a standardized affordable housing in-lieu fee. Over the last several years, the City has utilized Development Agreements to allow the payment of fees in-lieu of constructing affordable housing. The City's goal is to standardize this practice and provide greater certainty to future developments rather than negotiating on an ad-hoc basis.

**F.2 Density Bonus:** The City's Bonus Density Ordinance needs to be updated to remain consistent with Government Code Section 65915. See program A.10. Currently, applicants of residential projects of five or more units may apply for a density bonus and additional incentive(s) if the project provides for construction of one of the following:

1. 10 percent of the total units of a housing development for lower income households as defined by Health and Safety Code Section 50079.5; or
2. 5 percent of the total units of a housing development for very-low-income households, as defined in Health and Safety Code Section 50105; or
3. At least 50 percent of the total dwelling units for qualifying residents, as defined in Section 51.3 of the Civil Code; or
4. At least 20 percent of the total dwelling units of a condominium project, as defined in Civil Code Section 1351(f), for residents of moderate income, as defined in Health and Safety Code Section 50093.

The amount of density bonus to which the applicant is entitled varies according to the amount by which the percentage of the affordable housing units exceeds the minimum percentage established in this section, but at least 25 percent above the specified General Plan density. In addition to the density bonus, eligible projects may receive at least one additional development incentives, depending on the proportion of affordable units and level of income targeting. The incentives are offered:

1. Use of federal, state or local affordable housing funds to subsidize the cost of the qualifying project;
2. Waiver or reduction of City building permit, plan check and inspection fees (excluding re-inspection fees);
3. Waiver and/or deferral of City impact fees until issuance of a certificate of occupancy for the qualifying project;
4. Reduction of local zoning standards that indirectly increase housing costs, including, but limited to, to off street parking requirements, minimum square footage, height limitations or setback requirements;
5. Construction by the city of such public improvements as streets, sewers and sidewalks, street name and traffic signs, water mains, storm drains and street lights in association with the project;
6. Approval of mixed-use zoning in conjunction with the housing project if commercial, office, industrial or other land uses will reduce the cost of the housing development and if the commercial, office, industrial or other land uses are compatible with the housing project and the existing or planned development in the area where the proposed housing project will be located.

## **G. Replacement Policies**

**Condominium Conversions:** As a means of maintaining the supply of rental units and preserving the affordable housing stock, the City requires a Conditional Use Permit for conversion of existing rental dwelling units to condominiums and new condominium construction. The conversion requirements mandate relocation assistance for eligible tenants and anti-discrimination policies

in the sale of converted units. The conversion also requires an economic report on availability of comparable rental units at similar rental rates remaining within the city, including vacancy rate information. Several reports are required for condominium conversion, including a report outlining the available low- and moderate-income housing within the city; a report on the feasibility of providing all or a portion of the conversion units for sale to low and moderate income individuals or families; and a report on the feasibility of retaining a portion of the total units for rental occupancy.

## **H. Short-Term Rentals**

The City does not have a short-term rental (STR) ordinance to control or regulate the use of residential properties for temporary rental. Short term rentals are regulated in the IZO, requiring a CUP in the CMU-E and CMU-WM zones. The City has not observed a reduction in the availability or affordability of housing resulting from short-term rentals.

### **D.2.4 Building and Housing Codes and Enforcement**

---

New construction in Woodland, including additions, must comply with the 2019 California Building Codes (CBC), which amends the International Building Code, and the City of Woodland Floodplain Ordinance. The City of Woodland adopted the 2019 CBC with minor revisions relating to Building Permit expiration after 12 months if no site work has begun, the inclusion of Capital Improvement Facilities Fees, updated Violations standards, as well as general standards such as thickness of concrete floor slabs, asphalt paving standards, and automatic sprinkler system installation standards. Overall, these revisions would not adversely affect the ability to construct housing in Woodland.

With regard to existing residences, the Fire Department inspects all apartment buildings annually to ensure that the units comply with life safety requirements, such as having appropriate smoke detectors and emergency exits. Other than the inspections of apartments, City inspectors will only inspect existing residences in response to complaints of substandard housing or life safety conditions received from the public. In these cases, the City takes enforcement action only in cases where the dwelling in question does not comply with the Uniform Housing Code, which specifies minimum standards for the health, safety, and welfare of residents. These standards are less stringent than the current CBC for new construction.

Existing residences may be remodeled or expanded provided that the existing structure has no obvious sanitary or safety hazards, all building code requirements have been met, and the necessary permits have been issued. Additions must comply with the current building codes.

### **D.2.5 Permit, Processing, Procedures**

---

#### **A. Permits and procedures**

The time required to process a project varies greatly from one entitlement to another and is directly related to the size and complexity of the proposal, as well as the number of actions or approvals

needed to complete the process. Table D-12 identifies the typical processing times for most entitlements followed by the reviewing body. It should be noted that each project does not necessarily have to complete each step in the process (i.e., small scale projects consistent with general plan and zoning designations do not generally require Environmental Impact Reports (EIR)), General Plan Amendments, Rezones, or Variances). Also, certain review and approval procedures may run concurrently. The City also encourages the joint processing of related applications for a single project. For example, a rezone petition may be reviewed in conjunction with the required site plan, a tentative tract map, and any necessary variances. These procedures save time, money, and effort from both the public and private sector and could decrease the costs for the developer by as much as 30 percent.

The City approved the Interim Zoning Ordinance in 2018 which allows multi-family housing by right in the High Density Residential and Corridor Mixed Use Districts. To facilitate review, the IZO was amended in 2019 to include objective development standards for multi-family projects which are approved through a staff level design review as a ministerial project. Project applications which include a tentative subdivision map must be approved by Planning Commission. The revised IZO and objective design standards have simplified development review for multi-family projects. Because the modifications are so recent, the City only has had one project approved in the CMU District using the objective design standards since 2019. The “Ashley and Main” project at 310 Main Street provided for 168 units on a 5.78-acre site with a resultant residential density of 29.9 du/ac. Project was submitted on 8/7/20 and was approved on 12/4/20. Prior to the formal submittal and review, the applicant met with the city to discuss the project site and clarify requirements. The project was originally a market rate development subject to the City's Affordable Housing Ordinance. The City accepted an in-lieu fee payment totaling \$469,413. However, subsequent to approval the applicant sold the project to a non-profit developer who intends to build the project as a 100% affordable project.

The review period for the Ashley and Main project is typical of other residential projects. As shown in Table D-12B, the average time to complete entitlement is 6.25 months, with non-discretionary projects entitled within 3.5 months or less, on average. It typically takes 3.3 months to approval applications for building permits, once submitted. The City is not responsible for the time between entitlement and application for building permit applications.

The IZO and associated development standards, which intended to remove constraints and facilitate housing opportunities were adopted in 2018, and updated in 2019. Prior to this, projects were proposed and approved under the Citywide Zoning Ordinance, with lower density limits in multi-family areas. Projects of all types and at a variety of affordability levels, using either the Citywide ordinance or the IZO, are being proposed or built at a variety of densities. On average, most residential projects are proposed at densities around 70-80 percent of the maximum allowed, consistent with the assumed density for the site inventory in Appendix C. However, the City does approve applications for projects at densities ranging from 60 - 100+ percent of the maximum allowed (over 100 percent is achieved through density bonus).



A.1 Permit/Procedure and Approval Authority:

**Table D-12A: Timelines for Permit Procedures (Estimates)**

Type of Approval or Permit	Estimate Processing time	Approval Body
Site Plan Review	2 – 6 weeks	City Staff (Planning Commission if CUP required and then 8 to 12 weeks)
Zoning Administrator Permit (Minor/Major)	6 - 8 weeks	Zoning Administrator
Conditional Use Permit	8 - 12 weeks	Planning Commission/Zoning Administrator
Variance	8 - 12 weeks	Zoning Administrator
Text Amendments (Rezoning, Annexed Area Zoning, Pre-zoning)	12 - 24 weeks	City Council
General Plan Amendment	12 - 24 weeks	City Council
Architectural/Design Review – Minor	2 - 6 weeks	Community Development Director/City Staff
Architectural/Design Review – Major	8 - 12 weeks	Planning Commission
Final Subdivision Map	6 weeks	City Council
Tentative Subdivision Map	10 -16 weeks	Planning Commission
Parcel Map	8 -12 weeks	Planning Commission
Negative Declaration	8 - 16 weeks	Planning Commission
Final Parcel Map	6 weeks	Community Development Director/City Engineer
Environmental Impact Report	4-6 months	Planning Commission

Source: City of Woodland, 2021

**Table D-12B: Permit and Approval Timelines (Actuals)**

Project Name	Type	Entitlement	Entitlement Application	Entitlement Approved	Time (months)	Building Permit Application	Building Permit Approval	Time (months)
Mercury Housing	Affordable MF	GPA/ZA/Design and Site Plan Review	11/23/15	3/15/16	4	12/17/16	5/17/17	5
Sacramento Mutual Housing	Affordable MF	Design and Site Plan Review	2/28/17	4/6/17	1.5	12/18/17	3/30/18	3.2
Downtown Suites	Infill SF Attached	Tentative Parcel Map with Design and Site Plan Review	1/3/18	4/4/18	3	5/21/18	9/07/18	4
Cleveland Suites	Infill SF	Tentative Parcel Map/ Design Review approved later	4/15/19 (TPM) 3/1/21 (DR)	8/15/19(TPM) 5/3/21 (DR)	4 2	2/19/21	4/30/21	2.5
Parkside 3	Small lot SF	GPA/SPA/Tentative	8/17/18	9/15/20	13	3/31/21	5/25/21	2

**Table D-12B: Permit and Approval Timelines (Actuals)**

Project Name	Type	Entitlement	Entitlement Application	Entitlement Approved	Time (months)	Building Permit Application	Building Permit Approval	Time (months)
		subdivision map /Development Agreement						
<b>Beeghly Ranch</b>	Small Lot SF	SPA/ Tentative Subdivision map/ Development Agreement	12/20/19	10/20/20	10	2/11/21	4/22/21	2.2
<b>310 Main Street</b>	MF	Site Plan and Design Review	8/7/20	12/4/20	4	N/A		
<b>Opportunity Village</b>	Duplex affordable	Site Plan and Design Review	11/21/20	5/4/21	6	N/A		
				Average	5.9 months			3.2 months

*Source: City of Woodland, 2021*

**A.2 Residential Development Review Process:** City staff avoids any unnecessary timing constraints on development by working closely with developers to expedite approval procedures. For a typical project, an initial pre-consultation meeting is arranged with the involved departments to discuss the development proposal. The next step in the process usually includes submittal of an application for the proposed entitlement. The application includes instructions that are meant to simplify the process for the applicant by providing steps on how to proceed. Once staff is satisfied that all required information has been submitted to the City, and the application is consistent Woodland’s General Plan and Zoning Ordinance, an initial study is prepared. During the initial study period, commenting departments will review the project and provide comments. At the same time, planning staff will prepare other documents to expedite the process as previously mentioned. All scheduling, noticing, and correspondence with interested parties usually coincides with this period. After the project is approved, the building department performs plan checks and issues building permits. Larger projects requiring minor use permits are sent to the (Zoning Administrator). Minor use permit hearings are publicly noticed and take place at the discretion of the (Zoning Administrator). Throughout construction, the building department will perform building checks to monitor the progress of the project. This process does not put an undue time constraint on most developments but the procedures within the Zoning Ordinance could be clarified to ensure that no undue time constraints could be put upon an application. Improvements to the procedures could include clarifying and consolidating the procedures and permit approval criteria, clarifying the noticing requirements, reducing the reliance on discretionary review processes.

It is noted that the recently adopted, IZO’s objective design standards for housing have proven effective in streamlining the process for projects utilizing the IZO’s development benefits, particularly towards multi-family housing. The City is currently undergoing a comprehensive update to their Zoning Ordinance with the goal of streamlining the approval processes and

eliminating any potential constraints on the overall development process. Table D-13 outlines typical approval requirements for a 30-unit subdivision and a 50-unit multi-family project.

**Table D-13: Typical Process Procedures by Project Type**

	Subdivision	Multi-family Units
	Tentative Subdivision Map	Site Plan
	Final Map	-
	Initial Study	Initial Study
	-	Design Review
	Site Plan Review	Variance
	Design Review	Negative Declaration
<b>Estimated Total Processing Time</b>	<b>6 months</b>	<b>6 months</b>
<i>Source: City of Woodland, 2021</i>		

**A.3 Residential Design Guidelines:** The City of Woodland's Community Design Standards (adopted in 1998 and updated in 2004) were prepared to aid designers, the public, and decision-makers by expressing the community's shared vision for the level of quality and attractiveness expected from new development. The City's Community Design Standards include specific design objectives that serve as standards by which staff evaluates residential development. Residential projects must obtain approval from the Planning Commission or City staff depending on the project. Figures D-1 and D-2 illustrate the City's design review process. Figure D-1 lists the steps for projects that require a discretionary permit, such as a conditional use permit. Figure D-2 lists the process for projects that require only building permit approval. As with all other development-related matters in Woodland, design review is handled by the Community Development Department. Anyone considering a development project is instructed to make an appointment to discuss the project and design standards with a member of the Community Development Department staff. The staff member will help explain the City's development procedures and determine if design review is required. The staff member can also provide an approximate timetable for the processing of the project and describe any other permits or approvals that may be required.

Design review is not a separate process apart from other discretionary approvals such as site plan review or a conditional use permit. To the extent allowed by the City's codes and ordinances, any additional planning or building permits are processed concurrently.

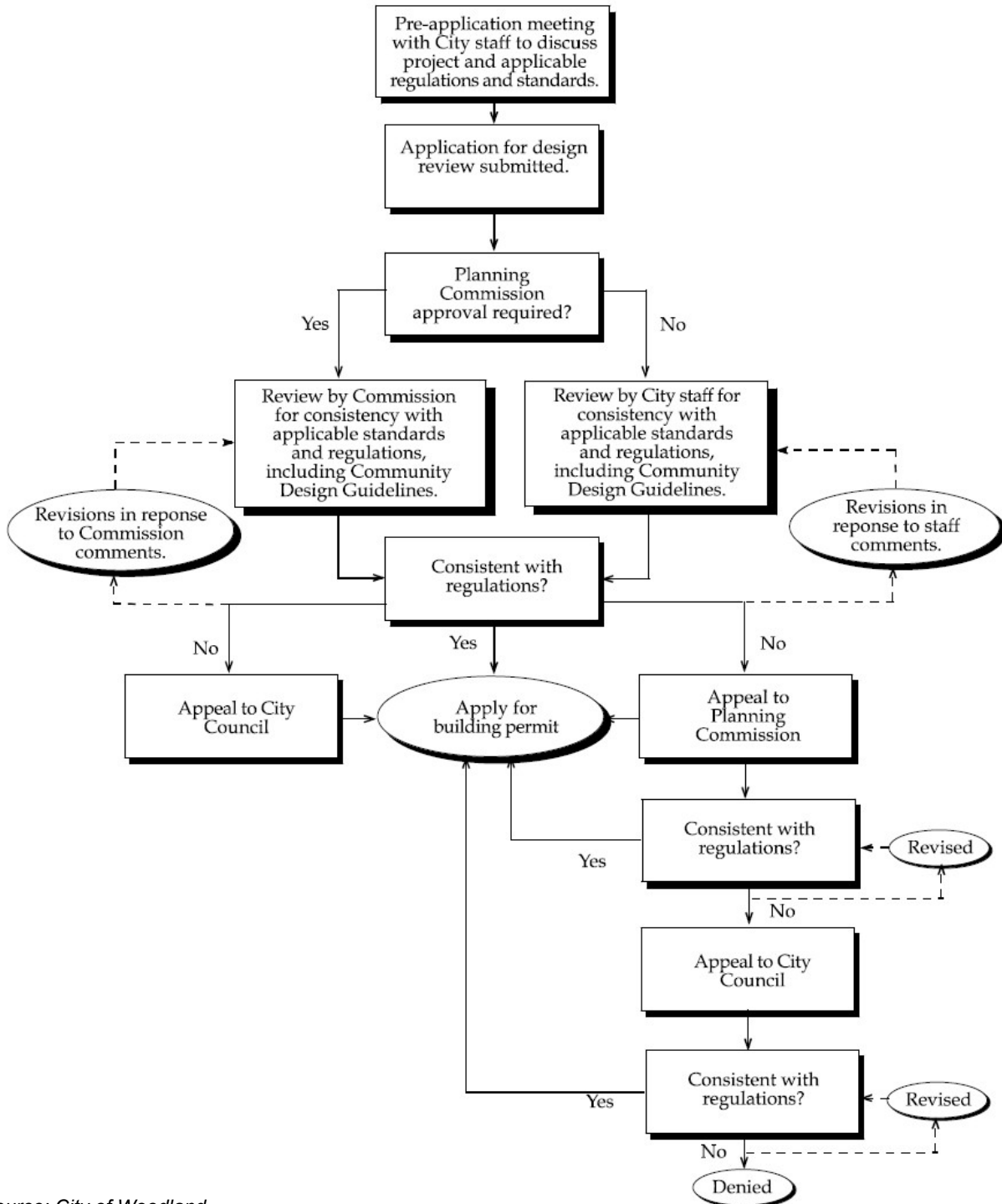
Design review approval typically takes 2-6 weeks for minor projects and 8-12 weeks for major projects, which require more of staff's time. Major building projects, such as large scale commercial or subdivisions over 100 units require hearings before the Planning Commission and can take 8-12 weeks. The Commission meets twice a month. The purpose of the review is to determine compliance with adopted design guidelines that are intended to enhance the appearance and value of property and the livability of neighborhoods. These design standards do not represent a constraint to development.

A.4 Streamlined Approvals: California Senate Bill 35 (“SB 35”), codified at Government Code Section 65913.41, became effective January 1, 2018. The intent of SB 35 is to expedite and facilitate construction of affordable housing. SB 35 requires cities and counties that have not made sufficient progress toward meeting their affordable housing goals for above-moderate and lower income levels to streamline the review and approval of certain qualifying affordable housing projects through a ministerial process. The City complies with state requirements of SB35 as part of project review as projects are proposed. To ensure continued compliance facilitate this process the City proposes Program A.27 to adopt local procedures consistent with SB35.

A.5 Transparency: The City complies with all transparency laws and posts on the City website the zoning code, schedule of fees, exactions, and affordability requirements that would apply to a proposed housing development project.

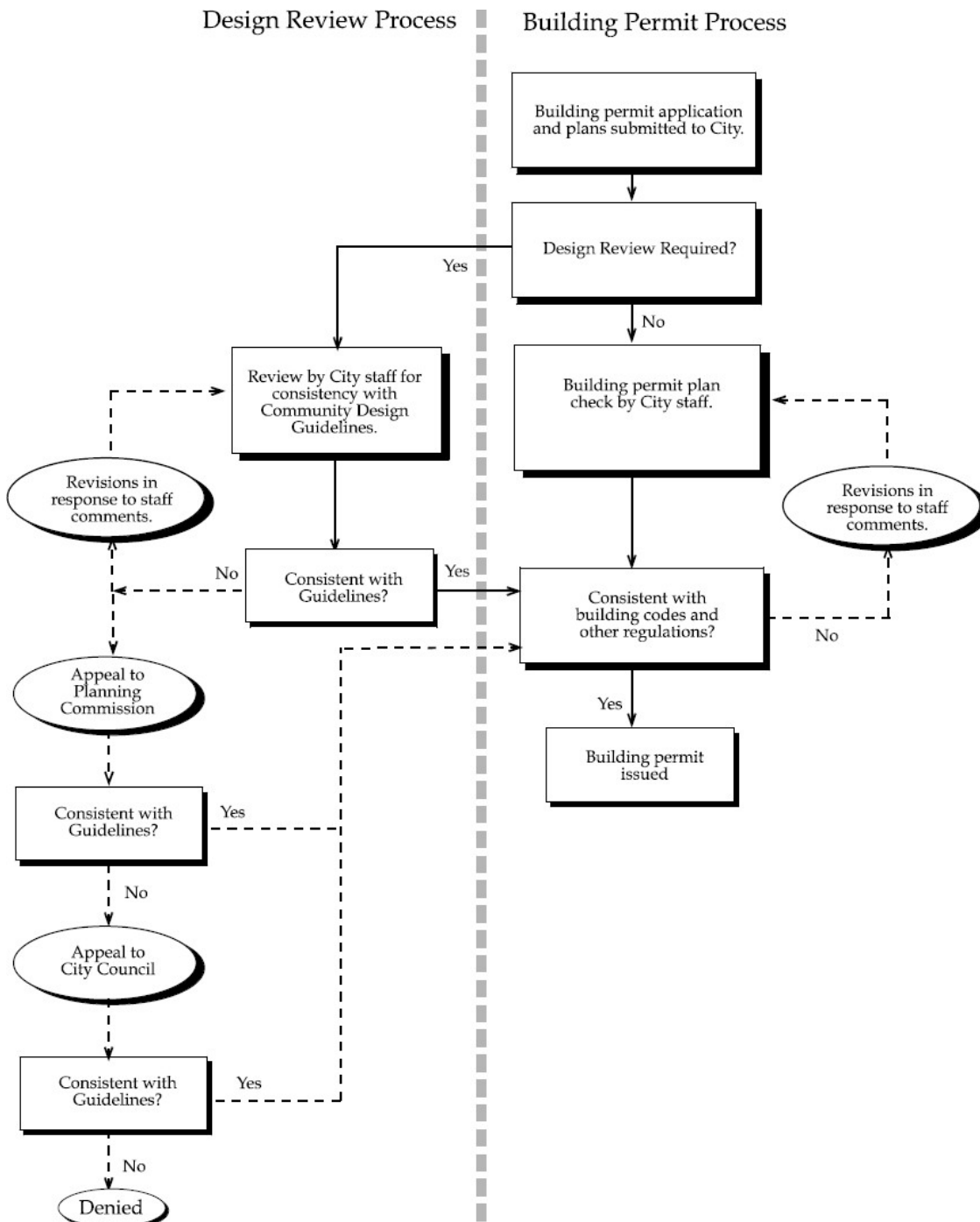
Figure D-1: Woodland’s Design Review for Discretionary Approval(s)

### Design Review Process for Projects Requiring Discretionary Approval(s)



Source: City of Woodland.

Figure D-2: Woodland's Design Review and Building Permit Process



Source: City of Woodland.

## B. Permit and Development Fees

**B.1 Planning Fees:** Table D-14 details the Community Development Department’s processing fees for common planning entitlements. One or more of the entitlements would be required to process a residential project.

The City received a Regional Early Action Planning (REAP) grant through the Sacramento Area Council of Governments (SACOG) to evaluate the City’s entitlement fees (See Program A.29). In tandem with the Code update, the City’s goal is to get a better understanding of cost recovery on development projects and how they can subsidize specific project types, including housing development. For complex projects or those that require the hiring of consultants, the City also requires the developer deposit project funding. In this way, the applicant pays directly for either consultant work required and actual staff time.

**Table D-14: City of Woodland Planning Fees, 2020**

Permits/Entitlements	Fee
Appeals – Staff Decision, Planning Commission, Council	\$277
Conditional Use Permit	\$3,807
General Plan Petition	\$669
General Plan Amendment	\$6,190
Variance and Zoning Administrator Permit	\$2,356
Zone Change and PUD Zone Change	\$6,067
Site Plan Review (Multi-family)	\$2,599
Design Review (Multi-family)	\$1,347
Design Review (Single Family)	\$412
Design Review (Subdivision >10 units)	\$2,870
<b>Environmental</b>	
Categorical Exemption	\$583
Initial Study	\$6,988
Negative Declaration	\$2,184
Mitigated Negative Declaration	\$4,514
<b>Land Division</b>	
Certificate of Compliance	\$313
Lot Line Adjustment	\$738
Lot Merger	\$1,071
Tentative Parcel Map	\$3,805
Tentative Subdivision Map	\$9,304 + \$27/lot
Notes: Each fee represents the total processing fee for planning, public works, fire, police, and parks. Some development projects will be deemed “major projects” and will be charged time and materials. Major projects include projects requiring an EIR.	
Source: City of Woodland, 2021	

**B.2 Impact Fees:**

*Development Fees and Other Exactions Required of Developers*

Table D-15 indicates the development impact fees for a single-family home outside of the Spring Lake Specific Plan (SLSP) area, while Table D-18 shows what it would cost inside the SLSP area. As noted in Table D-18, in order to help encourage smaller units and facilitate more natural occurring market rate affordable housing by design, single family units in Spring Lake that have multi-family density (8+ du/ac) and are under 1,450 square feet are charged the MPFP multi-family fees rather than single family fees. The Beeghly and Parkside 3 projects (See appendix C) are both small lot, smaller unit single-family projects in the Spring Lake Specific Plan area which utilized the small lot exceptions (See Section D.2.3.C, above) and the small unit fees.

A comparison of total fees shows a \$49,672 difference between the SLSP area and non-SLSP locations for a typical 2,500 single-family home in a greenfield (See Table D-19). This difference is largely attributable to the payment of the Spring Lake Infrastructure Fees (SLIF) and other Spring Lake related fees (fire operations & maintenance fund fee, habitat education fee, offsite affordable housing fee, and public transit fee) which are due at final map. Without the SLIF additional fees, impact fees in the SLSP (\$30,570) area are \$3,708 less than greenfield in non-SLSP areas (\$34,278). The comparison does not include the payment of the Storm Drainage Fee at building permit issuance for areas outside of Spring Lake, or the non-City fees to Yolo County and the Woodland Joint Unified School District. The area outside of Spring Lake is divided into 10 different fee zones for payment of the Storm Drainage Fee. The SLIF was established as a financing mechanism for the common, backbone infrastructure required for the SLSP. Significant infrastructure was installed to connect the SLSP area to the existing City infrastructure. Developers who have financed and constructed SLIF facilities are able to take fee credits against nearly 70 percent of the SLIF fees at building permit issuance. As a result, using fee credits would reduce the payment of fees due at permit issuance. It should be noted that SLIF credits can be transferred.

**Table D-15: Development Impact Fees for Single-Family Outside of Spring Lake Specific Plan Area**

Single-Family		
	Greenfield	Infill
<b>Roads</b>	\$8,742	\$5,828
<b>Wastewater</b>	\$6,634	\$6,634
<b>General City</b>	\$886	\$886
<b>Fire</b>	\$3,003	\$3,003
<b>Police</b>	\$725	\$725
<b>Library</b>	\$554	\$554
<b>Water</b>	\$5,297	\$5,297
<b>Parks</b>	\$8,182	\$8,182



**Table D-15: Development Impact Fees for Single-Family Outside of Spring Lake Specific Plan Area**

Single-Family		
	Greenfield	Infill
Admin	\$255	\$233
<b>Subtotal</b>	<b>\$34,278</b>	<b>\$31,342</b>
<b>ADU Subtotal</b>	N/A	

Source: City of Woodland, Development Impact Fees, January 1, 2021

**Table D-16: Development Impact Fees for Multi-Family (per unit) Outside of Spring Lake Specific Plan Area**

Multi-Family				
	Greenfield	Infill	Corridor	Downtown
<b>Roads</b>	\$3,583	\$2,388	\$2,149	\$1,910
<b>Wastewater</b>	\$4,975	\$4,755	\$4,755	\$4,755
<b>General City</b>	\$666	\$636	\$636	\$636
<b>Fire</b>	\$1,801	\$1,751	\$1,751	\$1,751
<b>Police</b>	\$543	\$520	\$520	\$520
<b>Library</b>	\$415	\$397	\$397	\$397
<b>Water</b>	**\$3,973 if individually metered			
<b>Parks</b>	\$6,136	\$5,865	\$5,865	\$5,865
<b>Admin</b>	\$136	\$122	\$121	\$119
<b>Subtotal</b>	<b>\$18,255</b>	<b>\$16,434</b>	<b>\$16,194</b>	<b>\$15,953</b>
<b>ADU Subtotal</b>	\$10,594	\$9,315	\$9,122	\$8,930

\*\*Water Fee is not included in subtotal for Multi-Family. If individually metered, please add water fee above, and an additional admin fee will be due in the amount of .75% of water fee (not included in subtotal). No MPFP fees shall be charged on an ADU <750 sq. ft.

Source: City of Woodland, Development Impact Fees, January 1, 2021

**Table D-17: Development Impact fees for Small Multi-Family (per unit)**

Small Multi-Family (Less than 700 square feet)					
	Greenfield	Infill	Corridor	Downtown	SLSP
<b>Roads</b>	\$3,583	\$2,388	\$2,149	\$1,910	\$3,583
<b>Wastewater</b>	\$3,317	\$3,317	\$3,317	\$3,317	\$3,317
<b>General City</b>	\$444	\$444	\$444	\$444	\$444
<b>Fire</b>	\$1,201	\$1,201	\$1,201	\$1,201	\$1,201
<b>Police</b>	\$362	\$362	\$362	\$362	\$362
<b>Library</b>	\$277	\$277	\$277	\$277	\$277

**Table D-17: Development Impact fees for Small Multi-Family (per unit)**

Small Multi-Family (Less than 700 square feet)					
	Greenfield	Infill	Corridor	Downtown	SLSP
<b>Water</b>	**\$2,649 if individually metered				
<b>Parks</b>	\$4,091	\$4,091	\$4,091	\$4,091	\$2,250
<b>Admin</b>	\$100	\$91	\$89	\$87	\$86
<b>Subtotal</b>	<b>\$13,375</b>	<b>\$12,171</b>	<b>\$11,930</b>	<b>\$11,689</b>	<b>\$11,520</b>
<b>ADU Subtotal</b>	N/A	N/A	N/A	N/A	N/A

\*\*Water Fee is not included in subtotal for Small Multi-Family. If individually metered, please add water fee above, and an additional admin fee will be due in the amount of .75% of water fee (not included in subtotal). No MPFP fees shall be charged on an ADU <750 sq. ft.

Source: City of Woodland, Development Impact Fees, January 1, 2021

**Table D-18: Development Fees for Spring Lake Specific Plan Area**

Fee Type	Fee	
City Development Impact Fees (MPFP)	Single-Family (per unit)	Multi-Family (per unit)
General City	\$886	\$666
Fire	\$3,003	\$1,801
Library	\$554	\$415
Police	\$725	\$543
Wastewater	\$6,634	\$4,975
Water Capacity	\$5,297	(Per Project) <sup>1</sup>
Parks & Recreational Facilities	\$4,501	\$3,375
Roads	\$8,742	\$3,583
MPFP Admin Fee (75%)	\$228	\$115
Storm Drainage Facilities <sup>2</sup>	\$0	\$0
<b>Total Development Impact Fees</b>	<b>\$30,570<sup>3</sup></b>	<b>\$15,473</b>

<sup>1</sup> Market-rate single family only  
<sup>2</sup> No Storm Drain Development Fees in Spring Lake  
<sup>3</sup> Per the administrative guidelines, small single-family homes (under 1,450 square feet) are charged the multifamily MPFP rate.

Spring Lake Infrastructure Fees (SLIF) (Due at Building Permit)	Single-Family (per unit)	Multi-Family (per unit)
Roadway**	\$21,605	\$14,260
Water**	\$2,398	\$1,582
Sewer**	\$3,091	\$2,415
Drainage**	\$11,199	\$7,391
Fire Station	\$900	\$594

**Table D-18: Development Fees for Spring Lake Specific Plan Area**

Fee Type	Fee	
Parks	\$8,891	\$5,869
On-going Admin Costs	\$1,626	\$1,074
<b>Total SLIF Fees</b>	<b>\$49,710</b>	<b>\$33,185</b>
**Allowed to be used for SLIF credits, credit allowed at 90% of fees for first release BUA's and 79% for second and third release BUA's		
Fiscal Deficit Fee (Due at Building Permit)	\$1,500	\$1,050
<b>SubTotal Fees Due at Building Permit</b>	<b>\$81,780</b>	<b>\$49,708</b>
<b>Fees Due at Final Map</b>	<b>Single-Family (per unit)</b>	<b>Multi-Family (per unit)</b>
Art in Public Places*	-	-
Fire Operations & Maintenance Fund Fee	\$771	\$540
Habitat Education Fee	\$56	\$40
Offsite Affordable Housing Fee**	\$1,100	\$0
Public Transit Fee	\$243	\$170
<b>Subtotal</b>	<b>\$2,170</b>	<b>\$750</b>
* Per map-specific development agreement		
** Market-rate single-family only		
<b>Non-City Fees (Receipt required prior to permit issuance)</b>		
Woodland Joint Unified School District Fees (based on a 2,500 sq. ft. single-family dwelling)	\$10,200	\$4,896
Yolo County Facilities and Services Authorization Fees	\$3,118	\$2,312
<b>Total Fees</b>	<b>\$97,268<sup>3</sup></b>	<b>\$57,666</b>
<i>Source: City of Woodland, Spring Lake Residential Development Fees, January 1, 2021</i>		

Table D-16 provides the development fees for multi-family development outside the SLSP and Table D-18 lists the development impacts fees for construction of multi-family development in the SLSP Area. Similar to fees for single-family developments, the cost is higher within the Spring Lake Specific Plan Area, \$50,458 compared to \$18,255 in a greenfield, due to the SLIF, and other SLSP related fees. These fees are due at building permit issuance; however, a portion of MPFP fees (General City, Library, Police, Water, Roads, Administration, and Storm Drain) can be deferred (see below). The difference between the multi-family development impact fees in Spring Lake and outside of Spring Lake is attributable to the payment of the Spring Lake Infrastructure Fee (SLIF) and payment of a Fiscal Deficit Fee at building permit issuance. The comparison of fees also includes the payment of other Spring Lake-related fees (fire operations & maintenance fund fee, habitat education fee, and public transit fee), a total of \$750, at final map. In addition,

the comparison does not include non City fees or the payment of the Storm Drainage, Surface Water, and Surface Water Administration Fees at building permit issuance for areas outside of Spring Lake. The area outside of Spring Lake is divided into 10 different fee zones for payment of the Storm Drainage Fee. For Surface Water, the fees are based on the meter size.

Table D-19, below, compares the development costs for a typical single family and multi-family development, and the total per unit impact fees. (See Table D-20 in Section D.3 (Non-Governmental Constraints) for additional detail on total development costs) The estimates utilize a 2,500 square foot home and a 6-unit multi-family greenfield project outside the SLSP area. The single-family homes are counted as one unit for comparison.

The total estimated development impact fees per unit for a single-family home outside the Spring Lake area is \$34,278 for greenfield and the typical estimated cost of development per unit is \$456,483, with impact fees representing about 7 percent of the total cost. The estimated development impact fee per a multi-family unit outside of the Spring Lake Area is \$18,255 per unit, and the typical estimated cost of development per unit is \$274,1975, with fees accounting for approximately 7 percent of the total cost. Fees for a single-family project in the SLSP area represents 16 percent of development cost, due to the additional fees associated with development in the SLSP area. The overall cost of developing a multi-family unit is \$182,268 less than a single-family unit.

**Table D-19: Development Costs for New Single and Multi-Family Units**

Development Cost for a Typical Unit	Single-Family (SLSP)	Single-Family (Non-SLSP)	Multi-Family (Non-SLSP)
Total estimated development impact fees per unit	\$83,950	\$34,278	\$18,255
Typical estimated cost of development per unit <sup>1</sup>	\$519,000	\$457,000 <sup>1</sup>	\$274,167
Estimated proportion of fee cost to overall development cost (development impact fees and construction costs) per unit	16.2%	7.5%	6.7%

Note: Total estimated development impact fees per unit were taken from the total development impact fees due at building permit issuance and at final map (Tables D-15 to D-18). Does not include non-city fees in the SLSP Area.

<sup>1</sup> Typical estimated cost of development per unit for Single-Family and multi-family was estimated using market-driven cost assumptions for land, construction, and fees. The development cost estimate excludes developer profit and financing costs.

Source: City of Woodland, Lisa Wise Consulting, Inc.2021

### Development Impact Fee Deferral Program

The City Council approved an ordinance in December 2008 to allow the deferral of development impact fees (MPFP fees) for multi-family residential and non-residential projects and extended through June 30, 2022. This program allows the City to defer seven development impact fees (General City, Library, Police, Water, Roads, Administration, and Storm Drain) for a maximum period of 24 months or upon the issuance of the Certificate of Occupancy.

Spring Lake Specific Plan Development Fee Reduction: The Spring Lake financing and development plan was set up based on a building unit allocation process and a payback system

assuming development would occur in three releases. The intent at the time was to moderate growth and ensure development of key oversized infrastructure while also providing a method to pay back the original developers who had to install much of the early infrastructure. Although fees in Spring Lake are a potential constraint on the provision of housing, these fees are necessary to provide the infrastructure that enables development in this area, and the City has taken actions to reduce this constraint to the extent feasible.

## **D.2.6 On and Off-Site Improvements**

---

The City of Woodland requires that developers complete certain minimum site improvements in conjunction with new housing development. Required improvements include the installation of water mains, fire hydrants, sewer mains, storm drainage mains, and streetlights and the construction of streets, curbs, gutters, and sidewalks. The improvements are part of the conditions of approval, typically for subdivisions which require extensive new infrastructure. Compliance and enforcement of these improvement standards are coordinated through the Engineering Division during the design phase of a project and once completed, the Code Compliance Division is charged with enforcing the approved improvements.

The project would have to comply with city engineering standards and improvement requirements depending on the location and type of roadway, (local, collector, arterial). When a project will be developing a site with no final site development improvements, an applicant is typically required to install all utilities to allow connection to existing facilities, which may be located in an adjacent street or at the edge of a property. In some instances, sites may have existing facilities such as curb, gutter, sidewalk and utility stubs. As an example, in Spring Lake single family developers have been required to install adjacent perimeter improvements for multi-family sites. However, all sites will need to install appropriate on-site improvements that may include individual utility connections to each unit, sidewalks, lighting, paving, fencing, as well as actual unit construction. In some instances where the existing facilities, such as curbs or sidewalks are older or in poor condition, they may need to be replaced. This may be the case in older infill areas. However, if a site is adjacent to an area where the City has an approved CIP street improvement project, the proposed project will benefit from the City's installed improvements. This will be the case for the project located at 310 Main Street, where the City received a SACOG grant to improve bike and pedestrian access along that portion of the roadway.

The City of Woodland General Plan identifies the importance of complete streets in order to provide multi-modal accessibility, particularly improving bike and pedestrian access. The 2035 General Plan reduced the city's minimum LOS standard from LOS C to LOS D in recognition that some level of traffic will be necessary in urban settings and to reduce the cost of road improvements that may be required. The City's Engineering Standards include the requirements for local, collector, and arterial roadways. There may be some variability in the specific plan areas. In the City's most recent developing residential area, Spring Lake, as a means of facilitating multi-family development the vacant multi-family sites have had the perimeter infrastructure installed ahead of time by the adjacent single family development areas. These improvements include roadway, curb, gutter, and wet and dry utility connections. Additionally, a number of projects have utilized internal alley access rather than full roadways. The minimum alley width is 20-24 feet

with a limited curb or v-gutter and no sidewalks. However, where there is limited public improvements in some cases an HOA will be required to cover future paving and utility repairs and improvements. These standards and improvement requirements are typical of many communities. The City works to coordinate improvements and build capacity for future projects, including multi-family projects, so the requirements do not affect the provision of affordable housing in Woodland.

---

## **Section D.3                      Non-Governmental Constraints**

Market factors, which a local government has only limited ability to control, can influence the jurisdiction's capacity to develop housing. These market-related constraints include land costs, construction costs, cost and availability of labor, and the availability of financing. An assessment of these non-governmental constraints can inform the development of potential actions that can ameliorate market conditions that inhibit housing production.

### **D.3.1                      Housing Supply/Conditions**

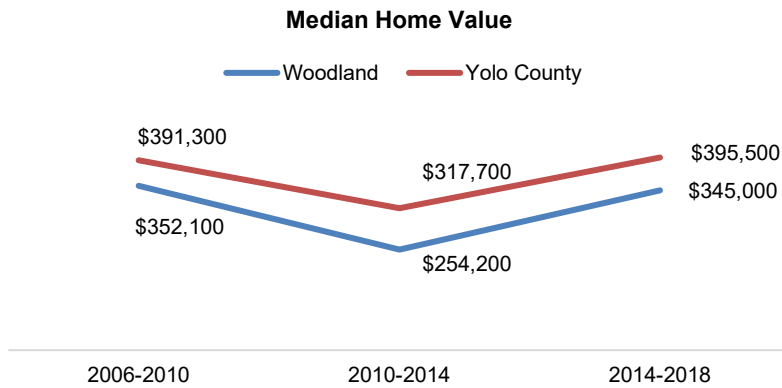
---

#### **Market Overview: Single-Family Residential**

The financial crisis of 2007/2008 and the ensuing Great Recession caused home values in Woodland to drop 28 percent from 2010 to 2014. Woodland home values have since rebounded close to their pre-Recession levels. As of 2018, the median sales value for a single-family home in Woodland was \$345,000, compared to \$352,100 in 2010. Woodland's home values have trended similarly to home values in Yolo County, though County home values are higher. A brief summary of housing market trends provided on Redfin and Zillow provide an average single family home sale price of \$475,000 in July 2021. This represents an approximate 9% increase in the last year.

Since the beginning of the recovery from the Great Recession in 2013, interest rates have been maintained at low levels of 3.5 percent to 4.5 percent. Due to the COVID-19 pandemic, however, national 30-year mortgage rates have dropped to historically low levels, declining to 2.7 percent in late 2020. When interest rates are low, capital investment and housing production generally increases but more people are likely to take out a mortgage than when interest rates are higher. In addition, consumers are able to borrow more money for the same monthly payment. Extremely low interest rates have led to overall increased home values in Woodland over what has been seen in the past several years. Coupled with the generalized desire during the pandemic to move from denser to more spacious neighborhoods, the housing market is expected to continue to be competitive in the near future.

**Figure D-3: Woodland Median Home Value**

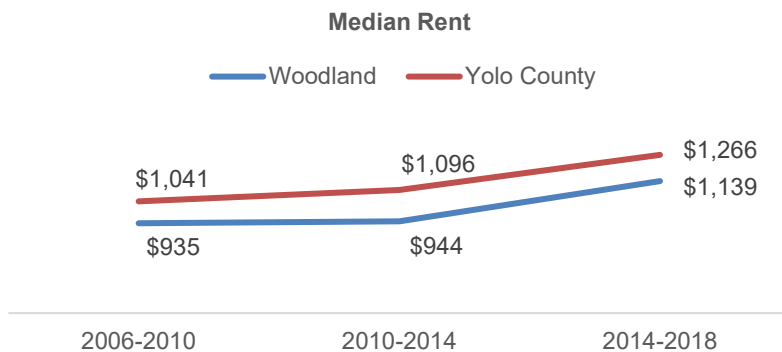


Source: SACOG/ACS 5-Year Estimates

**Market Overview: Multi-Family Rental**

Though lower than Yolo County, rental housing rates for Woodland have also trended similarly to the County. As shown below, the median rental unit in Woodland in 2018 is \$1,139. Since 2010, both Woodland and Yolo County rents grew by 22 percent. In review of recent rental rates, apartments have recorded an approximate 8.1% rent increase in the past year. Increases varied by unit type with the largest increase seen for smaller unit sizes. One- and two-bedroom units saw relatively limited increases by comparison. However, one and two-bedroom units are more expensive than median prices, with average per month rents at \$1,400 and \$1,700, respectively.

**Figure D-4: Woodland Median Rent**



Source: SACOG/ACS 5-Year Estimates

## **D.3.2 Development Costs**

---

### **Land Costs**

Vacant residential lots transacted within the Woodland city boundaries in 2019 and 2020 sold for an average of \$16 per square foot (PSF), or about \$701,000 per acre. Individual lots ranged from \$14 to \$18 PSF, or about \$625,000 to \$780,000 per acre. These lots ranged in sizes from 5,000 to 10,000 SF, with an average land sale price of \$129,000 per transaction.

### **Required Site Improvement Costs (Finished Lots)**

Upon securing the raw land, a residential developer may need to make improvements to the site in order to make the land usable before being able to construct a building on the property. These improvements might include the installation of utilities (such as water, electricity, and sewage), storm drainage mains, and streetlights, or the addition of streets, curbs, gutters, and sidewalks. In addition, pursuant to the City fee schedule on lot street frontage, developer is required to provide a deposit for street trees. Site improvement costs for a single-family lot in Woodland are estimated at \$28,000 to \$33,600, which does not include the cost of land.

### **Construction Costs**

According to a March 2020 report published by the Turner Center for Housing Innovation at UC Berkeley, construction costs for multifamily housing have climbed 25 percent between 2009 and 2018. This increase is in part due to the higher cost of building materials, such as wood, concrete, and steel, as well as prevailing wage requirements. In 2020, construction costs (including materials and labor but excluding soft costs such as fees) for a small apartment complex ranged between \$153 to \$180 PSF. Construction costs can vary depending on the type of development, ranging from the more expensive steel-frame Type I construction to the more affordable wood-frame Type V. Due to the smaller scale, single family homes tend to be more expensive to construct on a PSF basis than multi-family. This cost can fluctuate depending on the type and quality of amenities to the property, such as expensive interior finishes, fireplace, swimming pool, etc.

### **Soft costs**

Soft costs are the costs that are not directly incurred by the physical construction of the development. These costs include services for architectural, consultant, and legal services, as well as permitting requirements and impact fees. They generally range from 15-30 percent of total development costs but can fluctuate depending on local fees and exactions.

### **Permits and Exactions**

Cities collect fees from developers as a means to compensate for the capital improvements required as a result of the new development. Please refer to Table D-15 to D-18 for a full list of the City's required permit and development fees.

Table D-20, shows the total of all housing development costs discussed above for a typical entry-level single-family home (2,500 square feet) or multi-family project, including land, construction



costs, fees and permits (as shown in Table D-14 to D-18, Governmental Constraints). These figures do not include site improvements, developer profit, or financing costs.

**Table D-20: Estimated Housing Development Costs**

	Single Family- SLSP <sup>1</sup>	Single Family- Non SLSP <sup>1</sup>	Multi-Family- Non SLSP <sup>2</sup>
Vacant Lot Cost	\$80,500	\$80,500	\$241,500
Construction Cost	\$322,500	\$322,500	\$1,237,000
Soft Costs (Impact/Permit Fees)	\$116,000	\$54,000	\$166,500
<b>Total Development Cost</b>	<b>\$519,000</b>	<b>\$457,000</b>	<b>\$1,645,000</b>
Notes:			
1 Prices based on a new 2,500 square foot single-family residence on a 5,000 square foot lot.			
2 Prices based on a new 6-unit 7,200 square foot multi-family residence on a 15,000 square foot lot.			
Source: Lisa Wise Consulting, Inc., 2021			

### D.3.3 Availability of Financing

The availability of financing can impact rates of home ownership. The ability to secure financing can be influenced by several factors, including creditworthiness, debt-to-income ratio, and the restrictiveness of mortgage lending standards. Reviewing data collected through the Home Mortgage Disclosure Act (HMDA) can reveal the role the lending market has had on local home sales. Home purchase loans in 2019 are summarized in the table below.

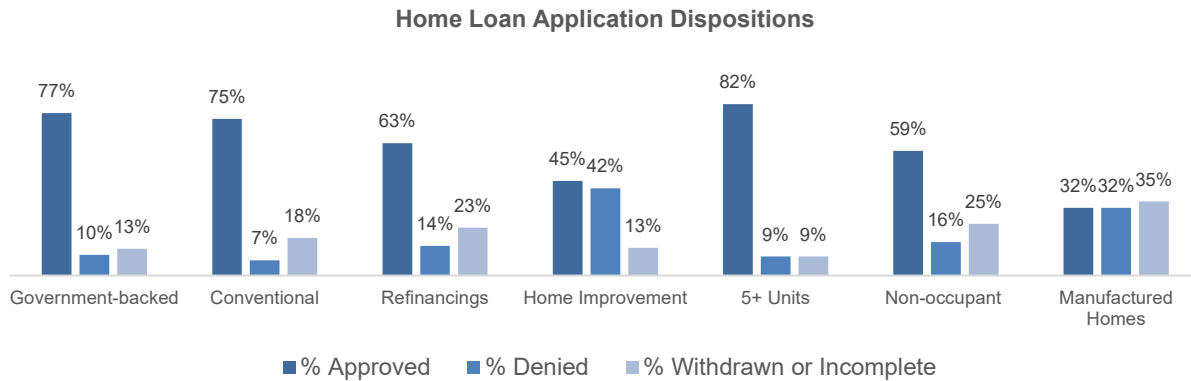
There are more than twice the number of conventional loans than government-backed loans in 2019, for a total of 748 mortgage applications across both types. Though fewer in number, government financing served a large share of total homebuyers. The approval rates for both these types of loans were about 75 percent.

In competitive housing environments when purchasing a new home may be out of reach for some, home renovations can be a desirable and more affordable way to add value to property. There were 144 home improvement applications in 2019. The approval rate for these types of applications was only 45 percent.

**Table D-24: Home Loan Application Dispositions**

	Total Applications	% Approved	% Denied	% Withdrawn or Incomplete
<b>Government-backed</b>	173	77%	10%	13%
<b>Conventional</b>	575	75%	7%	18%
<b>Refinancings</b>	1,386	63%	14%	23%
<b>Home Improvement</b>	144	45%	42%	13%
<b>5+ Units</b>	11	82%	9%	9%
<b>Non-occupant</b>	195	59%	16%	25%
<b>Manufactured Homes</b>	34	32%	32%	35%
Source: HMDA, 2019				

**Figure D-5: Woodland Home Loan Application Dispositions**



Source: HMDA, 2019

### D.3.4 Summary

Despite more robust single-family home production on greenfield sites, multi-family projects are much less common. Economic conditions in Woodland suggest the city’s market rents are not at a high enough price point, relative to Yolo County overall, to attract new multi-family housing development. Assuming construction costs are similar across the region, developers can generate a greater return on their investment elsewhere, yielding higher rental revenue relative to project costs that remain constant across the region. In addition, multi-family development is more likely to occur on infill locations, which are less likely to redevelop given the potential for an existing use or need for remediation.

## Section D.4 Environmental and Infrastructure Constraints

### D.4.1 Environmental Constraints

The City of Woodland is in an area of California with relatively low hazards from seismic activity, slope, and wildfire; these potential environmental constraints do not affect housing development in Woodland. Although some areas within the City are subject to flood hazards, the City has excluded lands in flood hazard areas from its residential land inventory. Finally, the City has not identified individual environmental issues for any of the parcels on the land inventory based on their past use and related potential for residual soil or groundwater contamination.

## **D.4.2 Infrastructure Constraints**

---

### **Roads**

The General Plan states that all new development projects are required to construct or fund improvements necessary to mitigate any traffic impacts resulting from the project. In addition, the 1998 City of Woodland Street Master Plan Update identifies roadway improvements required through 2035 to accommodate growth as proposed under the General Plan. The City has adequate existing and planned roadway capacity to accommodate the new units included in its RHNA.

### **Water**

The City of Woodland provides water for domestic, commercial, and industrial use within the city limits with groundwater and water diversion from the Sacramento River. The City of Woodland has partnered with the City of Davis to create an inter-jurisdictional Clean Water Agency which currently manages the water diversion and an associated treatment facility. The Agency developed a surface water supply project that will divert up to approximately 46,100 acre-feet per year from the Sacramento River and is treated at a Regional Water Treatment facility that was completed in 2016.

The City's 2019 Water Quality Report states that the city's tap water met all State and Federal drinking water standards. In addition, the U.S. EPA selected the Woodland-Davis Clean Water Agency and the cities of Woodland and Davis as models of water resilience. The City of Woodland's efforts include the construction of a new surface water treatment plant, the construction of aquifer storage and recovery wells, installation of advanced metering infrastructure, and continuous water distribution rehabilitation projects. In addition, the source water assessment for the Sacramento River concluded that the river continued to provide good-quality raw water that can be treated to meet all drinking water standards using conventional treatment processes. Overall, Woodland has adequate existing and future water supply and water conveyance infrastructure to meet the needs of the additional housing units identified in the RHNA.

### **Sewer**

The City of Woodland's sewer system is managed by the Department of Public Works (DPW) and currently consists of approximately 200 miles of sanitary sewer piping serving approximately 16,672 lateral connections. The average lateral is 26.5 feet in length, which equals approximately 84 miles of sanitary sewer laterals within the entire sewer collection system. The sewer collection system conveys an average of 5 million gallons of wastewater per day to the City water pollution control facility. The sewer collection system includes three lift stations: Spring Lake and Gibson Ranch stations serve developments in the southern part of the City, and one influent pump station delivers flow into the headworks of the water pollution control facility. In compliance with the State General Waste Discharge Requirements, the City created a Sewer System Management Plan which was last updated in November 2020.

In December 2020, the City released a Sewer System Management Plan Program Audit which highlighted major accomplishments from the Capital Improvement Plan implementation from fiscal years 2018/2019 and 2019/2020, they include:

- **2018 Annual Water & Sewer Repair & Replacement Project (CIP 18-09):** Work included the CIPP lining of over 3,200 LF of 6-inch to 8-inch diameter gravity mains and over 2,000 LF of 15-inch to 18-inch gravity mains, as well as the replacement of 20 break-in or otherwise defective service taps. The Work also consisted of the repair of approximately 180 sewer laterals, totaling to 2,075 LF of CIPP-lined services, 950 LF of open-cut replacement, and 49 new sewer cleanout installations. This Project also included 48 “Top-Hat” installations that sealed the gravity main/sewer lateral interface from tree roots, groundwater infiltration and wastewater exfiltration.
- **Dog Gone Alley – Bush St to College St Water & Sewer Repair & Replacement Project (CIP 19- 16):** Work included replacement of approximately 400 linear feet of sewer main pipe as well as installation of 2 sewer manholes and replacement/rerouting of sewer laterals to improve flow and reduce issues with clogging.
- **2019 Sewer Infiltration Abatement Project (CIP#20-10):** This Project included manhole-sealing with injection grout at 6 manholes and the CIPP lining of over 725 LF of 18-inch to 21-inch trunk lines and approximately 175 LF of 8-inch gravity mains.
- **2020 Sewer and Water Repair & Replacement Project – Gibson Road (CIP #20-07):** As of 6/30/2020, approximately 590 feet of sewer laterals have been rehabilitated, and 13 sewer cleanouts have been replaced.
- In fiscal year 18/19 crews cleaned 305,594 feet of sewer and CCTV'd 223,986.50 feet of the sewer system.
- In fiscal year 19/20 crews cleaned 243,401 feet of sewer and CCTV'd 173,855 feet of the sewer system.

The City currently has more lining and replacement projects to existing sewer lines outlined in the latest Capital Improvement Program which covers fiscal years 2020/2021 through 2023/2024, which will delay the need for increased capacity in the downtown area and the adjacent mixed-use/high density areas. As noted in Appendix C, the City has adequate infrastructure capacity to meet the demand for residential growth.

## Infrastructure Financing

Existing master plans are being updated or completed to cover major capital facilities. The City's Capital Improvement Program (CIP), which schedules projects through 2020, is based on existing development impact fees. The City updated its impact fees in 2020 and provided more specific fees based on types of development such as multi-family infill and multi-family downtown. The routine updating of the fees and comprehensive, distinguishing categories of development types ensure that appropriate fee amounts are applied and therefore do not present a constraint to the development and maintenance of public infrastructure.

# Appendix E: Public Outreach Summaries

## City of Woodland 6<sup>th</sup> Cycle Housing Element Update

### Focus Group Meetings Summary – DRAFT March 8, 2021

#### Overview

The City of Woodland conducted three focus group meetings as part of the preparation of the 6<sup>th</sup> Cycle Housing Element Update. Led by the City's consultant, Lisa Wise Consulting, Inc. (LWC), the meetings were conducted virtually via Zoom, on Tuesday February 9, 2021 and Wednesday February 10, 2021 with 20 representatives from local businesses, institutions, housing advocate groups, and developers. The purpose of the meetings was to provide an introduction to the Housing Element update process and solicit feedback on housing related issues and opportunities which will inform and support the development of policies and programs for the City. The City conducted meetings with the following groups:

1. Community and Housing Advocates
2. Housing Developers
3. Local Businesses and Institutions

Each meeting began with a presentation by LWC on the Housing Element, including its purpose, components, and various State mandates. Following the presentation, LWC facilitated a discussion guided by open-ended questions about market conditions, development constraints, special needs groups, and unique housing and opportunities and needs in the city. Participants were encouraged to respond to the questions verbally, but the chat function was also available for use, if preferred

The City invited 51 individuals to the focus group sessions via email and mail, with reminder notifications closer to the date. Communication was provided in both Spanish and English by mail and email. The following organizations were contacted:

1. Community and Housing Advocates
  - Yolo County Housing Authority
  - Empower Yolo
  - CommuniCare Health Centers
  - Legal Services of Northern California
  - Fourth & Hope
  - Community Housing Opportunities Corp.
  - Friends of the Mission
  - Holy Rosary Church
  - Bayside Church – Woodland
  - Woodland Christian Church

- Woodland Opportunity Village
  - PC Member
  - Armfield Property Representative
2. Housing Developers
- Mutual Housing California
  - Neighborhood Partners
  - USA Properties Fund, Inc.
  - Local Infill Developer
  - Local MF Developer
  - Mercy Housing
  - Lennar Homes
  - Fieldstone Consulting
  - Taylor Morrison
  - Laugenhour and Meikle
  - Cunningham Engineering
  - Tandem Properties
3. Local Businesses and Institutions
- Realtors
  - Chamber of Commerce
  - Yolo Credit Union
  - Yolo Community Care Continuum
  - St. John's Retirement Village
  - Yolo County CASA
  - Yolo Food Bank
  - Summer House, Inc.
  - Cache Creek Lodge
  - Woodland Food Closet
  - Short Term Emergency Aid Committee
  - Yolo Crisis Nursery
  - Meals on Wheels Yolo County
  - Dignity Healthcare
  - Woodland Memorial Hospital
  - California Hispanic Chambers of Commerce
  - Hispanic Chamber of Commerce of Yolo County
  - Yolo County Public Health
  - Woodland Community College
  - Woodland Joint Unified School District
  - Yolo County Association of Realtors

Comments from the focus groups are categorized as follows:

1. Woodland Housing Needs
2. Housing and Development Constraints
3. Policy/Program Recommendations

### Summary of Feedback

The following is a summary of the input received across all three focus groups. When the comment resulted in a change to the Housing Element, section or program references are provided.

#### Woodland Housing Needs

- Underserved groups tend to be low-income individuals, seasoned agriculture workers, millennials, and young families.
  - Program A.8, housing for farmworkers
  - Program A.11, supporting affordable housing developers
  - Program A.13 and A.14 and A.16, funding, support, and incentives for low income and special needs housing
  - Program A.18, pursue funding for different housing types, different sizes, and different needs groups
  - Program C.9, First Time Homebuyer program
- Single-family homes are the most in-demand housing option in Woodland, but a diverse range of housing types are needed to meet the needs of all communities.
  - Program A.2, a variety of housing types
  - Program A.3, expand housing options in more locations
  - Program A.18, pursue funding for different housing types, different sizes, and different needs groups
  - Program A.20, expanding housing types in high opportunity areas
- Interest in shared and/or multigenerational housing, as there is demand from single individuals seeking greater affordability. To ease tensions potentially arising from less privacy, resources could be provided dedicated to resolving tenancy/shared living issues.
  - Program A.21, ADUs and multi-gen housing
- Participants expressed a desire for transit connectivity. Most current housing units are not located near transit stops.
  - Policy A.4, variety of housing types, densities, and transportation access
- Residential areas should be near transit stops and have access to jobs and healthy food opportunities which are already scarce due to big box retailers (e.g., Costco in Woodland, CA) that compete with smaller local retailers. Woodland should prioritize in-fill and development in the Downtown as a large portion of Millennials



do not drive. Concentrating development will also lessen the cost of infrastructure investment and maintenance.

- Mixed-income housing can increase diversity within a community.
  - Program C.9, First Time Homebuyer program
- Woodland neighborhoods are currently not socially and economically diverse.
  - Program C.10, improvements to Armfield neighborhood
  - Program A.20, expanding housing types in high opportunity areas

## **Housing and Development Constraints**

- The City has taken steps to ease development costs and regulatory constraints, such as providing fee deferrals and more efficient plan review.
- Current fee structure favors single-family homes over multi-family development, as fees are calculated on a per-unit rather than a per-square foot basis, and disincentivizes smaller, denser housing.
  - Program A.13 and A.14 and A.16, funding, support, and incentives for low income and special needs housing
- The cost of land is less than 10% of total cost of development; it is not a constraint to development.
- Construction costs have been increasing, especially the cost of lumber.
- The most cost-effective housing typology is a 3-story wood frame walkup garden-style apartment complex.
- Though construction costs are similar across the region, market-rate for-sale prices vary. Woodland's market-rate housing market is not as competitive as other areas in the region, which makes it more difficult for multi-family developments to "pencil out". Neighboring areas, such as West Sacramento, currently offer a higher rate of return with expected revenues that exceed the high construction costs.
  - Program A.13 and A.14 and A.16, funding, support, and incentives for low income and special needs housing
  - Program A.6, evaluate Affordable Housing Ordinance to remove constraints
- Parking standards and other requirements that affect the total number of units developable on a site should be evaluated as potential constraints to housing.
  - Program A.2, ensure Zones can develop at realistic densities as part of the Code Update
  - Policy A.2, identify and minimize constraints
- Financing for the construction of single-family homes is more readily available due to the higher relative returns (high for-sale price) compared to multi-family development. Developers have struggled to attract investment for multi-family housing in Woodland and are attempting to rely on local investors who want to support their community.

## Policy/Program Recommendations

- Sites selected in the site inventory for lower- and low-income housing should be plausible and realistically developable, not just meet State density and size requirements.
  - See Appendix C for analysis of site selection and realistic assumptions.
- Different housing types can be incentivized through fees; the current fee structure incentivizes small lot single family housing products but should incentivize denser, multi-family housing.
- Incentivizing developers to rehab older, existing residential units can be a more cost-effective way of producing more affordable housing than new construction of on-site inclusionary housing.
- The City could explore modular housing as a means for cost and time savings.
- The City should align priorities with the County and other local housing organizations to in an effort to promote affordable housing.
  - Policy A.7, regional coordination and Policy A.8, local cooperation
- The City should strengthen its relationship with the County since the County owns more land in the City than the City does. The City should focus and increase coordination on future land sale transactions to maximize public ownership and local control.
  - Policy A.18, prioritize public land for affordable housing
  - Program A.4, Annexation of the Research and Technology Park Specific Plan Area
- Due to the impacts of COVID-19, there is an opportunity to convert commercial buildings into residential.
- As the City of Trees, Woodland should prioritize shade trees across the city.

# **City of Woodland**

## **6<sup>th</sup> Cycle Housing Element Update**

### **Summary Community Meeting #1- DRAFT**

Tuesday, June 2, 2021 at 6:00 pm  
Zoom Webinar

#### **Introduction**

On June 2, 2021, the City of Woodland hosted a virtual community meeting, the first of a series of public meetings for the 6<sup>th</sup> Cycle Housing Element Update. The meeting was opened by Cindy Norris, Principal Planner, who welcomed attendees, provided an overview of the Housing Element update process, introduced the components of the Draft Housing Element, and reminded attendees of the public review time period. Ms. Norris introduced David Bergman, Director, and Kathryn Slama, Senior Associate, at Lisa Wise Consulting, Inc. (LWC), who presented on the following topics:

- Housing Element Basics
- New State Legislation
- Housing Element Update Process
- Woodland's Existing Conditions and Housing Needs
- Overview of Affordable Housing
- Regional Housing Needs Allocation (RHNA) and 6th Cycle Site Inventory
- 6<sup>th</sup> Cycle Implementation Plan


The presentation included the purpose of the Housing Element, components of a Housing Element, and the project timeline. The presentation also provided an overview of socio-economic data of Woodland that informed the housing goals and programs included in the Implementation Plan, as well as an overview of the sites in the inventory the City has identified as being able to accommodate additional housing units.

The meeting then allowed for public comment to clarify any questions or provide any comments attendees might have about the Housing Element or the update process. The City encouraged attendees to review the Housing Element document in more detail and noted other manners of providing public feedback, such as contacting the City directly, attending future public hearings, and reaching out to HCD. Public participants were able to access the meeting by computer or by phone. There were 8 community members who logged in via computer, however; the City is unable to determine how many persons called in via phone or watched the meeting via the City's web page or on Channel 20, the local government cable channel.

#### **Format**

The public meeting was facilitated by City staff, with assistance from LWC. Due to COVID-19 conditions, the meeting was held virtually via Zoom. Participants were encouraged to provide feedback on the presentation and Housing Element document verbally at the meeting, by sending written comments or calling and leaving a voicemail in advance of the meeting, or submitting written or verbal comments after the meeting.

The City prepared a public meeting notice in English and Spanish that was published on the City's website and distributed via mail and email (if known) to 212 individuals including the Planning Commission, City Council, all individuals identified for the focus groups, any additional interested parties, and all property owners of sites identified in the sites inventory. (see below).



**City of Woodland**

**Housing Element Update**

**Community Workshop Notice**

The City of Woodland will hold a virtual Community Workshop for the purpose of introducing, discussing, and accepting comments concerning the 2021-2029 Housing Element Update project. The meeting will be held on **Wednesday, June 2, 2021** at 6:00 pm. The meeting will be held via Zoom as a webinar. Please view the [Meeting Instructions](#) below.

The Housing Element is one of the seven mandated elements of the City of Woodland General Plan. It sets forth the City's strategy to preserve and enhance the community's residential character, expand housing opportunities for all economic segments, and provide guidance and direction for local government decision-making in all matters related to housing.

The City of Woodland, along with all other California cities and counties, is required to adequately plan to meet the housing needs of everyone in our community. The City is currently updating the 6<sup>th</sup> Cycle Housing Element for the 2021-2029 eight-year period.

The foundation of the Housing Element is the Regional Housing Needs Assessment (RHNA), in which the State estimates each region's housing needs for all income groups for the upcoming eight years. The City of Woodland's RHNA target for the 2021-2029 planning period is 3,087 new residential units. The Housing Element identifies vacant sites that are considered the most appropriate for residential development and have adequate capacity to accommodate the RHNA estimate.

More information regarding the Housing Element can be found on the City's web site at the following <https://www.cityofwoodland.org/1296/Housing-Element-Update-2021>.

**SUMMARY**

The Housing Element Update:

- Will cover the 2021-2029 planning period
- Provides an assessment of current and future housing needs, and the resources and constraints related to those needs.
- Provides a comprehensive strategy that establishes the basis for housing goals, policies, and programs.

**PUBLIC REVIEW**

Draft will be available for review and comment from May 17, 2021 through July 12, 2021 and may be accessed at the following locations:

- On the City's Housing Element Update web page at <https://www.cityofwoodland.org/1296/Housing-Element-Update-2021>
- City Hall Community Development Department, 300 First Street, Woodland CA
- Woodland Library, 260 First Street, Woodland, CA

**MEETING INSTRUCTIONS**

PLEASE NOTE: The Community Workshop will be conducted pursuant to the Governor's Executive Order N-29-20 and as outlined below.

1. The meeting will be held via teleconference and Staff and members and the public will participate via teleconference. Those locations are not listed on the agenda and are not accessible to the public.
2. The public is encouraged to listen to the Community Workshop meeting live on Woodland TV Channel 20. When the meeting is Live, you will see a Live icon to the left of the meeting.
3. If you wish to make a comment during general public comment there are three (3) ways to do that:
  - a. Join the Zoom meeting by logging onto the Zoom link below or by calling the listed number and entering the Webinar ID.
  - b. Leave a voice mail message at (530) 661-5900 (all voice mail messages received by 6:00 p.m. will be played during the meeting and read into the record at the appropriate time); or
  - c. If you are watching the live stream and wish to make a comment on an item as it is being heard you may submit an email to the city at [HousingElement2021@cityofwoodland.org](mailto:HousingElement2021@cityofwoodland.org) prior to Public Comment on that item. Email comments submitted to be read into the record shall be no more than three (3) minutes when read aloud.
  - d. Please check the City's web page prior to the meeting to determine if there have been any changes made to the procedures for public comment provided above.

**Zoom Meeting Information:**

- Zoom Link to join the webinar: <https://zoom.us/j/96538622330>
- Or Telephone, Dial: 1 (669) 900 6833
- Webinar ID: 965 3862 2330

Zoom meeting instructions are provided on the Housing Element Web page.

**QUESTIONS OR COMMENTS**

Email us at [HousingElement2021@cityofwoodland.org](mailto:HousingElement2021@cityofwoodland.org) or visit the Housing Element web page at <https://www.cityofwoodland.org/1296/Housing-Element-Update-2021>

The meeting was recorded and posted on the City's Housing Element Update webpage (<https://www.cityofwoodland.org/1296/Housing-Element-Update-2021>) so it may be viewed at any time. Also, the presentation was posted on the same webpage prior to the meeting. The City's project contact information was included in the presentation to facilitate additional comments or questions being provided at any time via phone or email.

## Summary of Comments

The following is a summary of questions and discussion during the public meeting.

- The City is currently underway in annexing land for Woodland Research & Technology Park, which will have varying levels of development standards and be available for housing development within the next three years. Though Woodland's site inventory uses this Specific Plan area to satisfy one-third of the lower-income RHNA, affordable housing may be developed on sites that are not in the inventory as well.
- One participant expressed concern that the sites identified to accommodate lower-income housing are concentrated on the eastside of the city and not evenly distributed across the westside and in the Spring Lake Specific Plan area. These sites are typically zoned for higher densities that are more likely to accommodate lower-income housing, per HCD requirements. In addition, to Affirmatively Further Fair Housing, the City is committed to

improving and investing in historically under-resourced neighborhoods so all areas can be areas of opportunities.

## Screenshots

Screenshots from the Community Workshop are included below:

The screenshot shows a Zoom Webinar interface. At the top, it says "Zoom Webinar" and "You are viewing David Bergman's screen". Below the title bar, there are icons for "Recording" and "View Options". The main content area displays a presentation slide titled "Update Process". The slide features a circular timeline diagram with the following stages:

- Winter 2020**: Project Kick-off and Data Collection
- Winter**: Start of Technical Assessment
- Spring**: Public Review Draft Housing Element
- Spring**: Public Review Workshop
- Winter 2021**: Focus Groups
- Summer**: Final Housing Element Adoption
- Summer**: Planning Commission and City Planning Adoption Hearings

A red arrow points to the "Spring Public Review Workshop" stage, labeled "WE ARE HERE". A dashed orange line indicates a "HCD 60-Day Review" period between the "Spring Public Review Draft Housing Element" and "Spring Public Review Workshop" stages. The slide also includes the LWC logo and the text "City of Woodland, Housing Element Update".

On the right side of the Zoom window, there is a gallery view of participants:

- Cindy Norris
- Kathryn Slama
- David Bergman (highlighted)
- Dan Sokolow

At the bottom of the Zoom window, there are controls for "Audio Settings", "Chat", "Raise Hand", and a "Leave" button.

## Regional Housing Needs Allocation (RHNA)

### Regional Housing Needs Assessment or RHNA:

- Projected number of new housing units needed
- Each jurisdiction must show it can **accommodate** its total RHNA number, and its allocations by income level.
- Mandated by State law

	SACOG	Woodland
	6th Cycle RHNA	6th Cycle RHNA Share
Very Low 30-50% AMI	38,999	663
Low 50-80% AMI	23,503	399
Moderate 80-120% AMI	29,993	601
Above Moderate >120% AMI	64,017	1,424
<b>Total</b>	<b>153,512</b>	<b>3,087</b>

*Median income 4-person household: \$92,500*



City of Woodland, Housing Element Update

## What is Affordable Housing?



**Extremely Low Income**  
0% to 30% AMI

Household income for a family of 4:

\$27,750



**Very Low Income**  
31% to 50% AMI

\$46,250



**Low Income**  
51% to 80% AMI

\$74,000

**Moderate Income**  
81% to 120% AMI

\$111,000\*

- These income categories are defined by the State and are based on varying percentages of the Area Median Income (AMI) in Yolo County
- Housing is considered "affordable" if occupants pay no more than 30% of their income on housing costs
- AMI = Area Median Income for a region

**Area Median Income in Yolo County is \$92,500 for a family of 4**



\* Moderate income is calculated at 120% of AMI by the State (HCD). The other income thresholds are calculated by the U.S. Department of Housing and Urban Development (HUD).

City of Woodland, Housing Element Update

# Appendix F: Woodland - AB 686 Fair Housing Assessment

## Introduction and Overview of AB 686

Assembly Bill 686, signed in 2018, establishes new requirements to Government Code Section 65583 requiring cities and counties to take deliberate actions to foster inclusive communities through fair and equal housing choice by establishing policies to address disparities in housing needs, access to opportunity, and patterns of racial and ethnic segregation, a process referred to as affirmatively furthering fair housing (AFFH). Housing elements are now required to include or address the following five components:

- **Inclusive and Equitable Outreach:** Housing elements must make a diligent effort to equitably include all community stakeholders in the housing element participation process.
- **Fair Housing Assessment:** All housing elements must include an assessment of fair housing. This assessment should include an analysis of the following four fair housing issues: integration and segregation patterns and trends, racially or ethnically concentrated areas of poverty, disparities in access to opportunity, and disproportionate housing needs, including displacement risk.
- **Analysis of Sites Inventory:** Local jurisdictions must evaluate and address how particular sites available for housing development will meet the needs of households at all income levels. The housing element must analyze and conclude whether the identified sites improve or exacerbate conditions for fair housing.
- **Identification of Contributing Factors:** Based on findings from the previous steps, housing elements must identify, evaluate, and prioritize the contributing factors related to fair housing issues.
- **Priorities, Goals, and Actions to AFFH:** Local jurisdictions must adopt fair housing goals and actions that are significant, meaningful, and sufficient to overcome identified patterns of segregation and affirmatively further fair housing. The housing element should include metrics and milestones for evaluating progress and fair housing results.

## Note on Figures and Analysis

The U.S. Census Bureau divides geographic areas into census tract and block group subdivisions in order to facilitate statistical analyses. These census tract and block group boundaries do not always follow city, town, and other administrative boundaries.

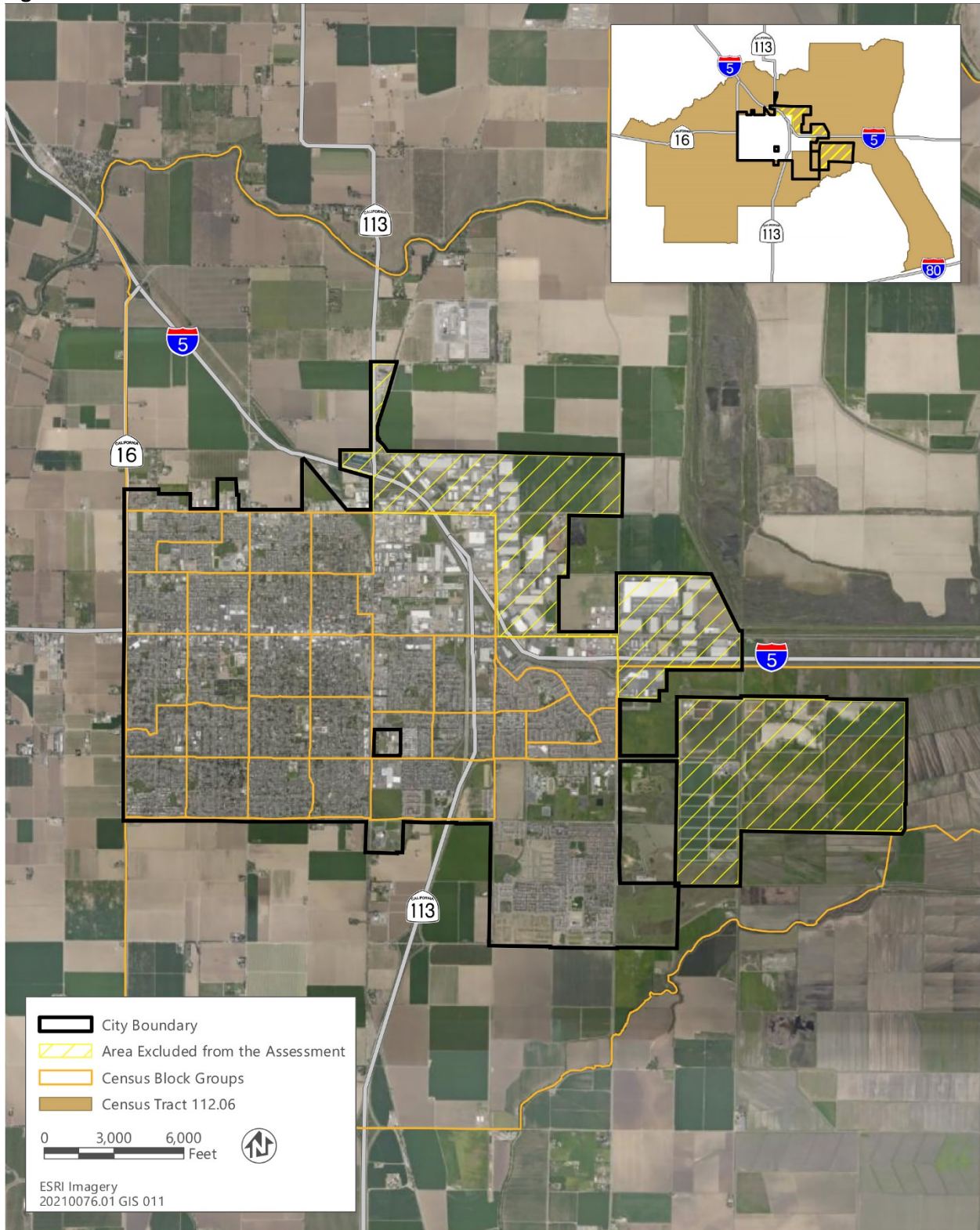
As shown in Figure 1, census tract 112.06 and the block groups within this census tract extend far beyond city boundaries and includes two portions of the city that are non-residential: the industrial area east of Interstate-5 and north of East Main Street; the area south of Interstate-5 and east of County Road 102, which is home to the city's wastewater treatment facility and a tomato processing discharge spray field. Since these areas are non-residential and are primarily located in unincorporated Yolo County, they have been excluded from the text analysis. Although these areas appear in certain maps and figures within the fair housing assessment, they are not considered as part of the overall analysis.

Moreover, this assessment provides caveats for data from Woodland's Spring Lake neighborhood, which is the area south of Gibson Road and east of Harry Lorenzo Avenue, and which includes the City's Community and Senior center and Sports Park as well as a fair amount of vacant land. This

neighborhood is in a block group that is primarily located in unincorporated Yolo County and is shared with the city's wastewater treatment facility and a tomato processing discharge spray field. Since Spring Lake is home to the vast majority of this block group's residents, this data was included in the text analysis.

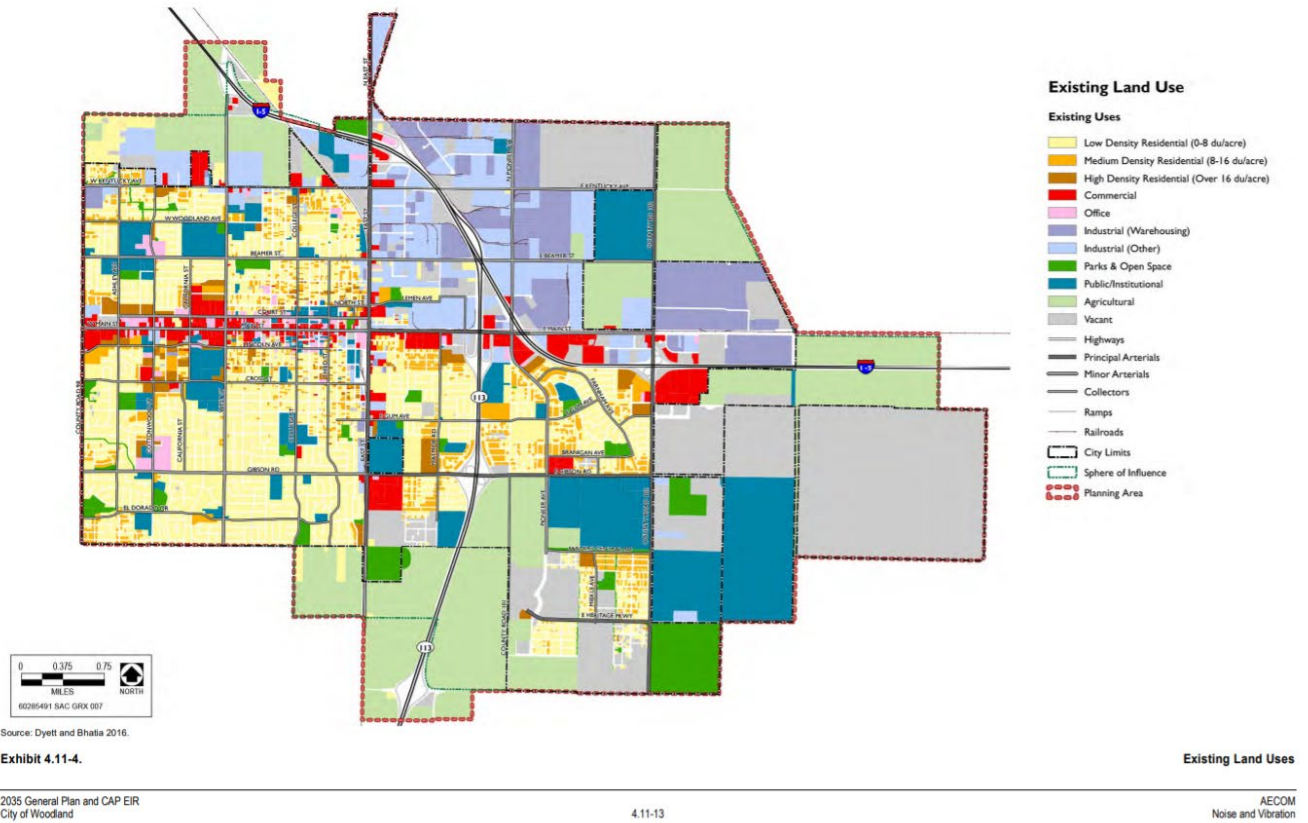


Figure 1: Woodland Boundaries



Source: U.S. Census 2010. Ascent 2021.

The exhibit provided below is an illustration of existing land use which was prepared in 2016 as part of the City’s General Plan update effort. It is found in the 2035 General Plan EIR, Exhibit 4.11.4. While conditions have changed slightly since 2016, in particular with the Spring Lake Specific Plan being 75% built out, this helps provide a picture of existing development in the City.



## Consistency with the 2017 General Plan

The General Plan is the policy document for long-range development for the City of Woodland and governs all actions relating to Woodland’s physical development. The General Plan must be comprehensive, internally consistent and long range. The Housing Element is one of seven mandated elements of the General Plan. State Law requires that the Housing Element state “the means by which consistency will be achieved with other general plan elements and community goals.” (California Government Code Section 65583(c)(6)(B).) The Housing Element must be internally consistent with goals, policies, and programs contained in other elements. Therefore, goals, policies, and programs contained in other elements will also serve to address housing. City’s 2017 GP includes a Healthy Community and Public Services Elements, which include environmental justice evaluation and policies. There is one disadvantaged community located north of the city boundaries in Yolo County called “Westucky”. Through an MOU with Yolo County, the City has provided water and sewer services to the community in (2019). The 2017 General Plan also includes policies to annex the disadvantaged community with any future annexation in the area. Policies and programs contained in other elements of the General Plan also serve to address Fair Housing considerations and are listed in Table F-8.

## Consistency with Other Housing and Service Programs - CDBG

The City of Woodland receives an annual allocation of Community Development Block Grant (CDBG) funds from the Federal government. The CDBG program, administered by the U.S. Department of Housing and Urban Development (HUD), allows the City of Woodland to issue grants to local organizations for the implementation of eligible CDBG activities based on a five year Consolidated Plan such as:

- Affordable Housing
- Construction or Improvement of Public facilities and infrastructure
- Economic Development
- The provision of public services
- Revitalization efforts
- Other activities that benefit low and moderate –income individuals and areas.

## Assessment of Fair Housing Issues

The goal of this analysis is to transform racially and ethnically concentrated areas of poverty into areas of opportunity by replacing segregated living patterns with truly integrated and balanced living patterns. Community amenities and access to opportunities are inherently spatial in nature and are not always readily accessible or attainable due to various social, cultural, and economic barriers that exist in our society. Because of this imbalance, it is important to ensure that sites for housing, particularly lower income units, are available in high resource areas, where access to amenities and opportunities are higher, rather than in concentrated areas of high segregation and poverty, where there is little or poor access to opportunities.

This section serves as an assessment of fair housing practices, pursuant to Government Code Section 65583 (c)(10) in the City of Woodland. It examines local existing conditions and demographic patterns including concentrated areas of poverty within the city; concentrated areas of low- and median- income housing; and areas of low and high opportunity. It also provides an analysis from a regional perspective, describing settlement patterns across the region. The analysis is primarily based on data from the California Department of Housing and Community Development’s (HCD) AFFH Data and Mapping Tool.

## Fair Housing Enforcement and Outreach

Fair housing complaints can be used as an indicator to identify characteristics of households experiencing discrimination in housing. Pursuant to the California Fair Employment and Housing Act [Government Code Section 12921 (a)], the opportunity to seek, obtain, and hold housing cannot be determined by an individual’s “race, color, religion, sex, gender, gender identity, gender expression, sexual orientation, marital status, national origin, ancestry, familial status, source of income, disability, veteran or military status, genetic information, or any other basis prohibited by Section 51 of the Civil Code.” Fair housing issues that may arise in any jurisdiction include but are not limited to:

- housing design that makes a dwelling unit inaccessible to an individual with a disability;
- discrimination against an individual based on race, national origin, familial status, disability, religion, or sex when renting or selling a housing unit; and
- disproportionate housing needs across the city including cost burden, overcrowding, and risk of displacement.



On an annual basis, the City funds fair housing services (Fair Housing Project) through Legal Services of Northern California (LSNC) (Woodland office) with funds from the City’s Community Development Block Grant program. Legal Services provides fair housing services through phone and in-person consultations with Woodland residents who contact Legal Services with housing complaints. Attorneys from Legal Services advise clients with fair housing issues of their right under fair housing laws. Attorneys also pursue reasonable accommodations, where appropriate, and assist clients in filing complaints with the U.S. Department of Housing and Urban Development and the California State Department of Fair Employment and Housing when the issue cannot be resolved informally.

For Fiscal Year 2019/20, the Fair Housing Project assisted 280 Woodland residents with housing issues, including claims of housing discrimination. Staff attorneys from Legal Services assessed all housing cases to determine whether the case involved potential discrimination. After interviewing the 280 Woodland residents who sought assistance with housing problems, LSNC staff determined that clients described legitimate discrimination in 28 cases: disability 24, race 1, gender 1, source of income 1, and familial status 1. Legal Services provided the following level of service for the 28 cases: counsel and advice 7, limited action 7, and negotiated settlement/representation 14. Legal Services has not noted geographic trends for the fair housing complaints they receive from Woodland residents, but has commented on instances in which property managers do not understand their obligations for reasonable accommodations or modifications. Providing education to property managers through Legal Services annual fair housing conference may help lessen these instances as well as provide guidance on other fair housing issues. The City is not aware of any fair housing lawsuits being filed for Woodland rental properties in the last five years.

<u>Type of Discrimination:</u>	<u>Level of Service</u>
• Disability discrimination 24	Counsel and advice 7
• Race 1	Limited action 7
• Gender 1	Negotiated Settlement/Representation 14
• Source of Income 1	
• Familial status 1	

Due to COVID-19, Legal Services staff was working remotely for part of FY 2019/20 and handling all cases, including fair housing cases, via phone, email, and regular mail. Legal Services also had to cancel the annual in-person fair housing conference due to the pandemic, but held a virtual conference in 2021. The last in-person conference was held at the Woodland Community and Senior Center on April 9, 2019, and attended by 157 property managers, property owners, and Legal Services staff.

The City also publicizes and regularly updates affordable housing opportunities and fair housing resources on its website. Fair housing information is provided on the City’s website at the following location: <https://www.cityofwoodland.org/263/Fair-Housing-Mediation-Services>.

For example, the City includes a list of affordable apartment complexes on its website and regularly updates the list when new complexes are open. Additionally, the City provides information on their website regarding LSNC’s annual Fair Housing workshop and when tenant applications are being accepted for upcoming affordable rental units.

The City conducted public outreach for the AFFH analysis in conjunction with the Housing Element, refer to Section 1.4 of the Housing Element and Appendix E: Public Outreach Summary. The focus group meetings included questions specifically seeking information regarding fair housing:

1. Do you see any disparities or concerns in housing patterns or trends in Woodland?
2. Are you concerned about concentration, segregation in housing and access and opportunity in Woodland?

Following the availability of the AFFH analysis, the City posted the Housing Element with the AFFH analysis on the City's web site, provided notice of availability, and continued to accept comments and questions on the Housing Element. The City provided public notice for the Planning Commission and City Council meetings, posted documents and reports in two locations on the city's web site, provided hard copies in public locations, mailed notices to all identified stakeholders, interested parties, and property owners of identified housing sites, and held a noticed public hearings on the Housing Element (which includes the AFFH appendix). All notices and information on the city's web site are provided in both Spanish and English.

The City will continue to fund fair housing programs with Legal Services of Northern California and other service providers as appropriate, typically utilizing CDBG funds as outlined in the City's Five Year CHAS plan.

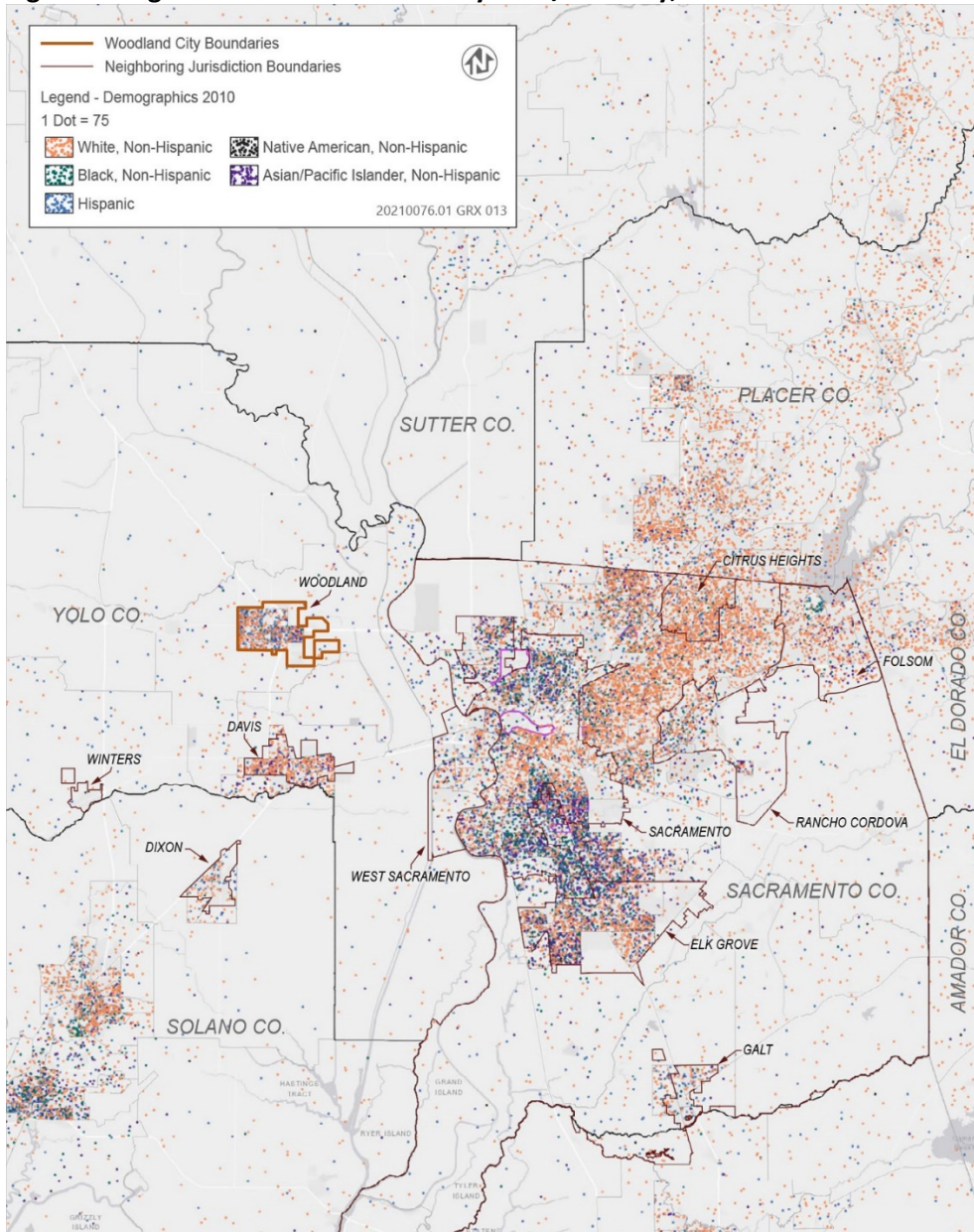
## Integration and Segregation

### *Race and Ethnicity*

The Sacramento Valley region has grown in diversity in recent decades and has higher shares of Hispanic (29.9 percent) and Asian residents (18.9 percent) than the national average (18.4 percent and 5.7 percent respectively). In 2017, non-Hispanic White residents made up 55.7 percent of the population within the region, compared to 73 percent in 1990. Figure 2 shows the racial and ethnic distribution in the Sacramento Region as of 2010. **Generally, patterns of settlement indicate that the majority of people of color reside in and around the City of Sacramento. However, Woodland is generally more diverse than the neighboring cities of Davis and West Sacramento.**

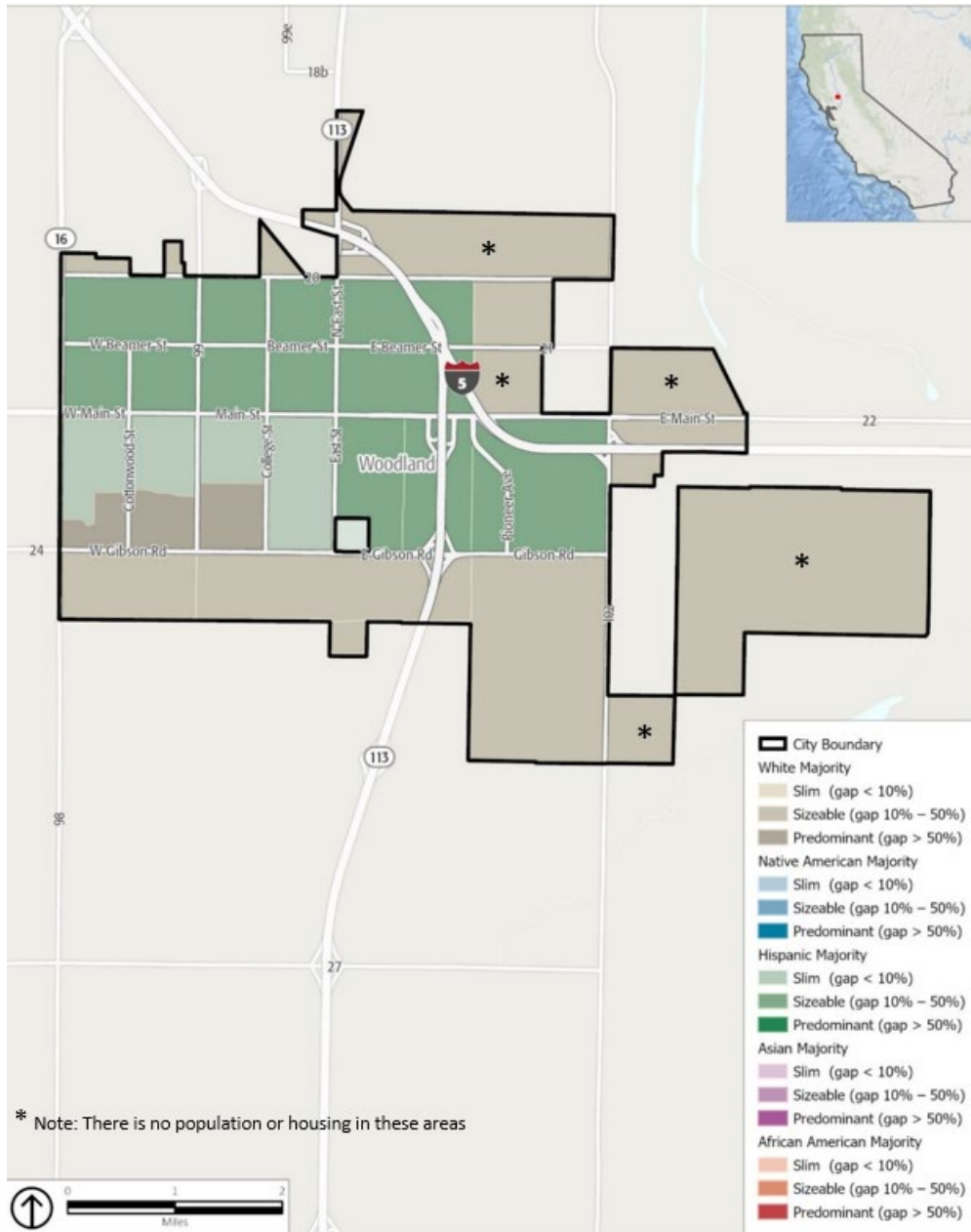
Similar to the region, Woodland has become more diverse over the past decade. As shown in Figure 3, residents in 2010 who identified as non-White Hispanic made up a "slim" to "sizeable" majority of the population for census tracts along Main Street. Moreover, these same areas, shown in Figure 4, had the highest rates of non-White population in the city in 2010 (27 to 54 percent). Alternatively, areas in the southwest corner of the city west of East Street and along Gibson Road had the lowest percentage of non-White population (below 20 percent), and a 'sizeable' to 'predominant' majority of non-Hispanic White residents. By 2018, however, diversity had expanded in most of the city with the percent of non-White population at over 60 percent in a majority of the city's block groups, with some areas at over 80 percent (Figure 5). The predominantly non-Hispanic White area in the southwest corner also increased in diversity, from an average of 20 percent non-White in 2010 to an average of 36 percent by 2018, however these block groups are still predominately made up of non-Hispanic White residents. As a whole, according to the 2015-2019 American Community Survey (ACS), 61 percent of the Woodland's population identifies as non-White.

**Figure 2: Regional Settlement Trends by Race/Ethnicity, 2010**



Source: HUD AFFH Mapping Tool; Adapted by Ascent, 2021.

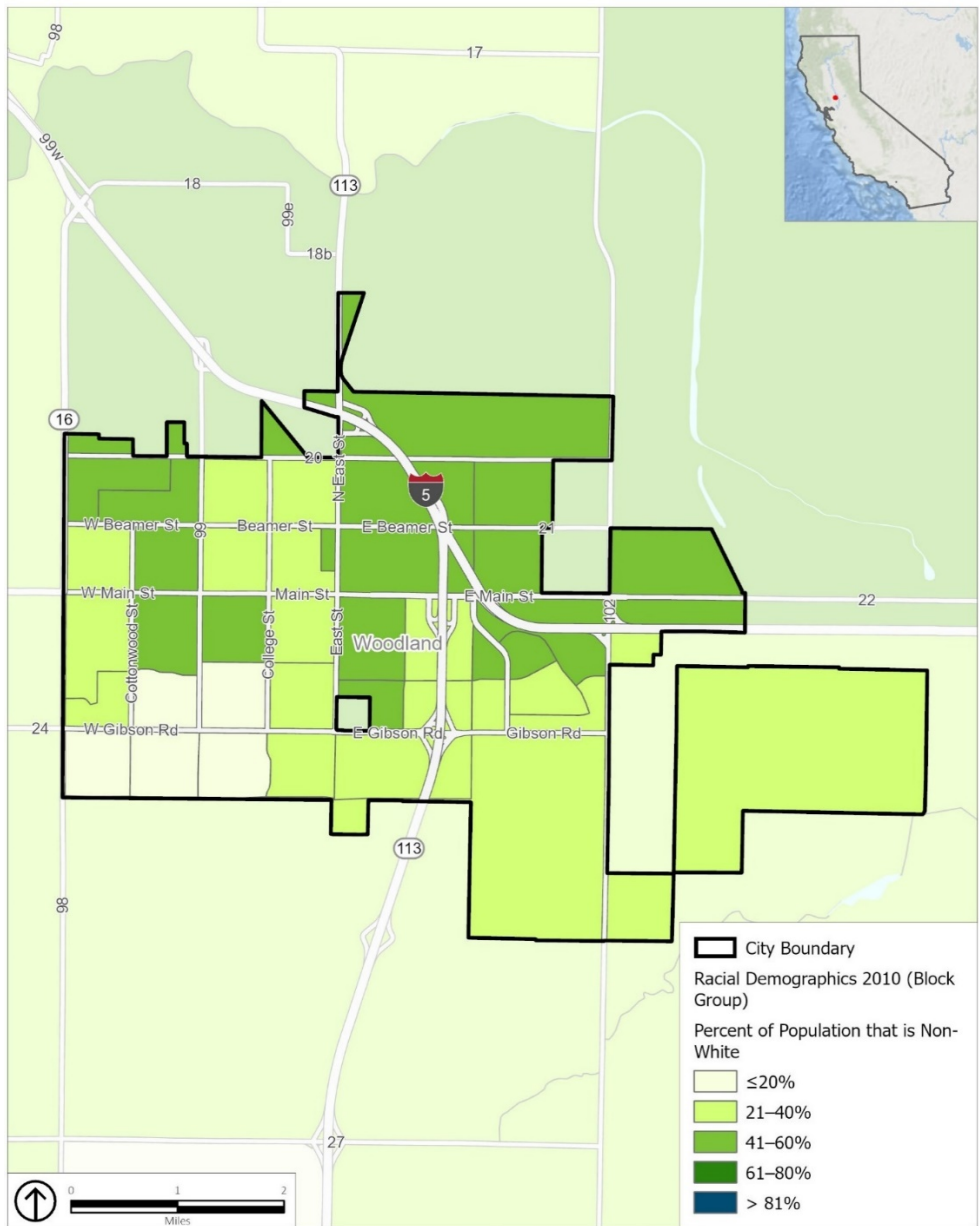
**Figure 3: Racial Predominance, City of Woodland, 2010**



Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2010.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

**Figure 4: Racial Demographics, City of Woodland, 2010**

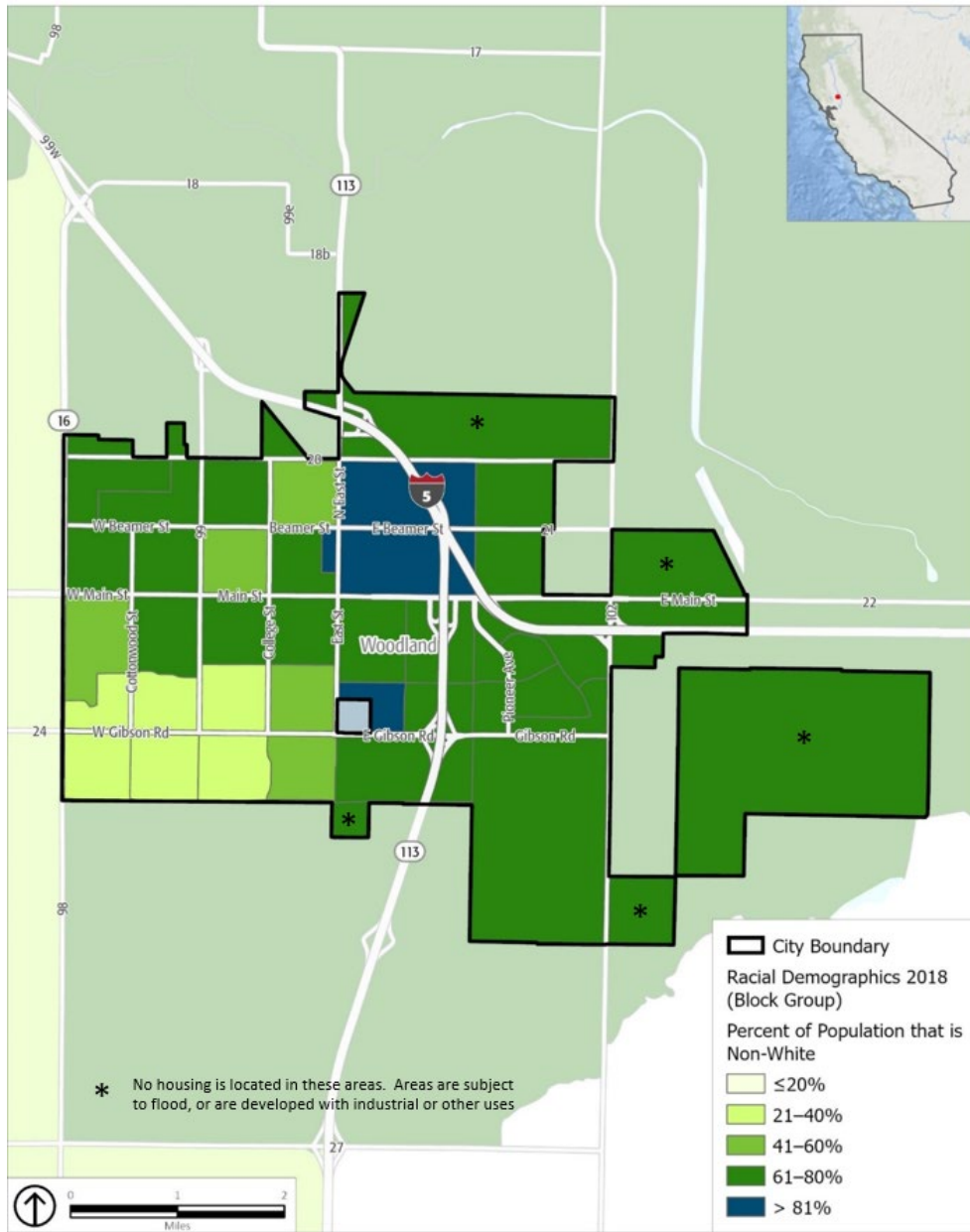


Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2010 ACS.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.



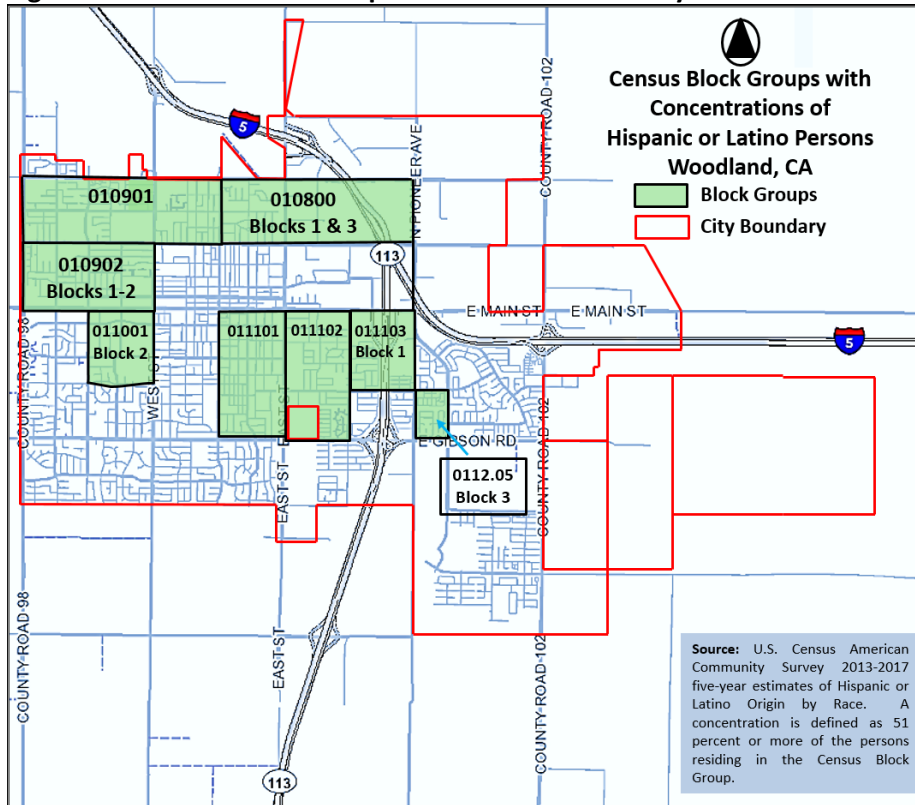
**Figure 5: Racial Demographics, City of Woodland, 2018**



Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2018 ACS.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

**Figure 6: Concentration of Hispanic or Latino Persons by Census Block Group.**



Areas with a concentration of non-white residents coincide with neighborhoods having a high percentage of Hispanic or Latino residents. To some extent, Woodland’s Asian American population may also influence the areas with a concentration of non-white residents. While only 8% of Woodland residents identify as Asian, there are two Census block groups with an Asian American population exceeding 20%: Block Group 2, Census Tract 111.02 at 21.2% and Block Group 3, Census Tract 112.06 at 23.1% (2013-2017 American Community Survey five-year estimates). The first block group is bordered by East Main Street, East Street, Gibson Road, and Matmor Road and this second one is located in the southeastern section of the City within the Spring Lake Specific Plan, a new growth area.

Table B-2 in the Housing Needs Analysis illustrates Woodland and Yolo County Age, Sex, Race, and Ethnicity based on the SACOG 2019 Data package. Areas with Latino/Hispanic concentrations (defined as 51% or more of the persons residing in the Census Block Group) are shown in Figure 6.

### Dissimilarity Index

A common measure of the magnitude of segregation within a city or county is the dissimilarity index (DI). The DI measures the degree to which two specific groups are distributed across a geographic area. The DI varies between 0 and 100 and measures the percentage of one group that would have to move across neighborhoods to be distributed the same way as the second group. A dissimilarity index of 0 indicates conditions of total integration under which both groups are distributed in the same proportions across all neighborhoods. A dissimilarity index of 100 indicates conditions of total segregation such that the members of one group are in completely different neighborhoods than the second group.

It is important to note that the DI provided by the U.S. Department of Housing and Urban Development (HUD) uses non-Hispanic White residents as the primary comparison group. That is, all DI values compare racial and ethnic groups against the distribution of non-Hispanic White residents and do not directly measure segregation between two minority groups (e.g., Black and Hispanic segregation).

Most of the Sacramento region has a low to moderate index rating. **In Woodland, the low dissimilarity index rating for all people of color indicates that most communities of color are dispersed evenly in neighborhoods throughout the city relative to their proportion in the city.** The City received an index rating of 21.58 in comparing all people of color with the base non-Hispanic White population, indicating that roughly 22 percent of the minority population would need to move across neighborhoods to be distributed in the same way as the non-Hispanic white population in the city. **At most, 39 percent of Asian residents in Woodland would need to move across neighborhoods to be evenly distributed in comparison to non-Hispanic White residents** (see Table F-1).

**Table F-1: Dissimilarity Index, 2013**

Jurisdiction	Minority/NHW		Hispanic/NHW		Black/NHW		Asian/NHW	
	Dissimilarity Index		Dissimilarity Index		Dissimilarity Index		Dissimilarity Index	
	Index	Rating	Index	Rating	Index	Rating	Index	Rating
Citrus Heights	18.54	Low	20.64	Low	25.50	Low	18.52	Low
Elk Grove	27.10	Low	19.63	Low	28.80	Low	34.68	Low
Davis	17.96	Low	16.62	Low	21.90	Low	23.63	Low
Rancho Cordova	17.87	Low	18.52	Low	25.16	Low	36.80	Low
Roseville	15.92	Low	20.19	Low	19.41	Low	29.67	Low
Rocklin	12.74	Low	13.44	Low	21.48	Low	24.21	Low
Balance of Sacramento	36.41	Low	36.76	Low	48.52	Moderate	45.19	Moderate
City of Sacramento	37.80	Low	39.56	Low	44.92	Moderate	43.73	Moderate
W. Sacramento	19.26	Low	27.57	Low	29.52	Low	24.27	Low
Woodland	21.58	Low	22.69	Low	30.89	Low	39.69	Low

Note: NHW is Non-Hispanic White.

Source: Decennial Census 2010 pulled from the HUD Exchange and Root Policy Research.

Source: Root Policy Research, 2020. <https://www.shra.org/wp-content/uploads/2019/09/Sacramento-Valley-AI-DRAFT.pdf>

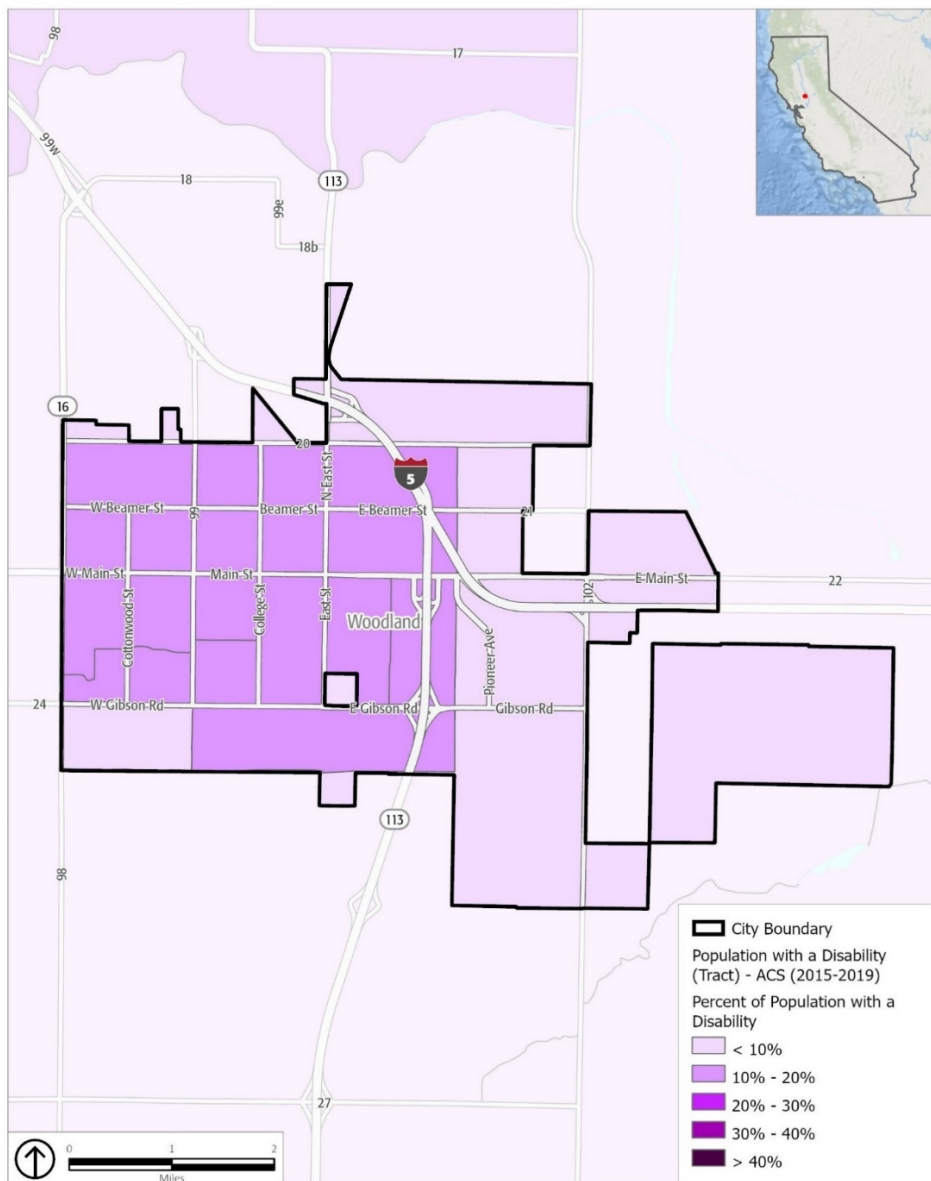
## *Disability*

The U.S. Census Bureau defines disability as one of the following: hearing difficulty, vision difficulty, cognitive difficulty, ambulatory difficulty, self-care difficulty, and independent living difficulty. In Woodland, 6,727 residents had a disability in 2019. This group equates to 11.5 percent of the total non-institutionalized population, which is slightly higher in proportion to Yolo County (9.6 percent) and California (10.6 percent).

Figure 7 shows the population of persons with a disability by census tract in the city using ACS data from 2015-2019. The data reveals that residents with disabilities are evenly distributed throughout the city, however there are some areas with lower concentrations of residents with a disability, including the southwestern corner of the city and the area east of Bourn Drive. At a regional level, **Woodland is similar to the rest of the region in that all census tracts have less than 20 percent of their population living with a disability.**

The following assisted housing projects specifically serve persons with disabilities: Summertree Apartments (555 Community Lane) (69 senior citizen units and 23 family units for persons with physical disabilities) and Summer Housing Inc. Project (undisclosed location) (3 units or beds for adults with brain trauma). However, the first floor units of the newer affordable housing rental project often can be modified to accommodate tenants with physical disabilities and/or these projects already contain accessible units. The Woodland Zoning Code includes a Reasonable Accommodation Ordinance. To ensure the existing procedures are not overly cumbersome, the City proposes program C.11 to evaluate the ordinance. With the update to the Comprehensive Zoning Code the city will ensure that the Reasonable Accommodation Ordinance is consistent with current state requirements.

**Figure 7: Population with a Disability by Census Tract, Woodland (2015-2019)**



Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2015-2019 ACS.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### *Familial Status*

The Fair Housing Act (FHA) bans discrimination based on certain protected classes, including "familial status," which refers to the presence of at least one child under 18 years old. Housing discrimination based on familial status can occur when a landlord, property manager, real estate agent, or property owner treats someone or a group of people differently because they have a family with children under 18 years of age. This assessment examines the spatial distribution of households by familial status to determine the potential of familial status discrimination in Woodland. Figure 8 displays the percent of children in married couple households in the city while Figure 9 shows the distribution of children in female-headed households with no spouse present.

### Married Couple Families

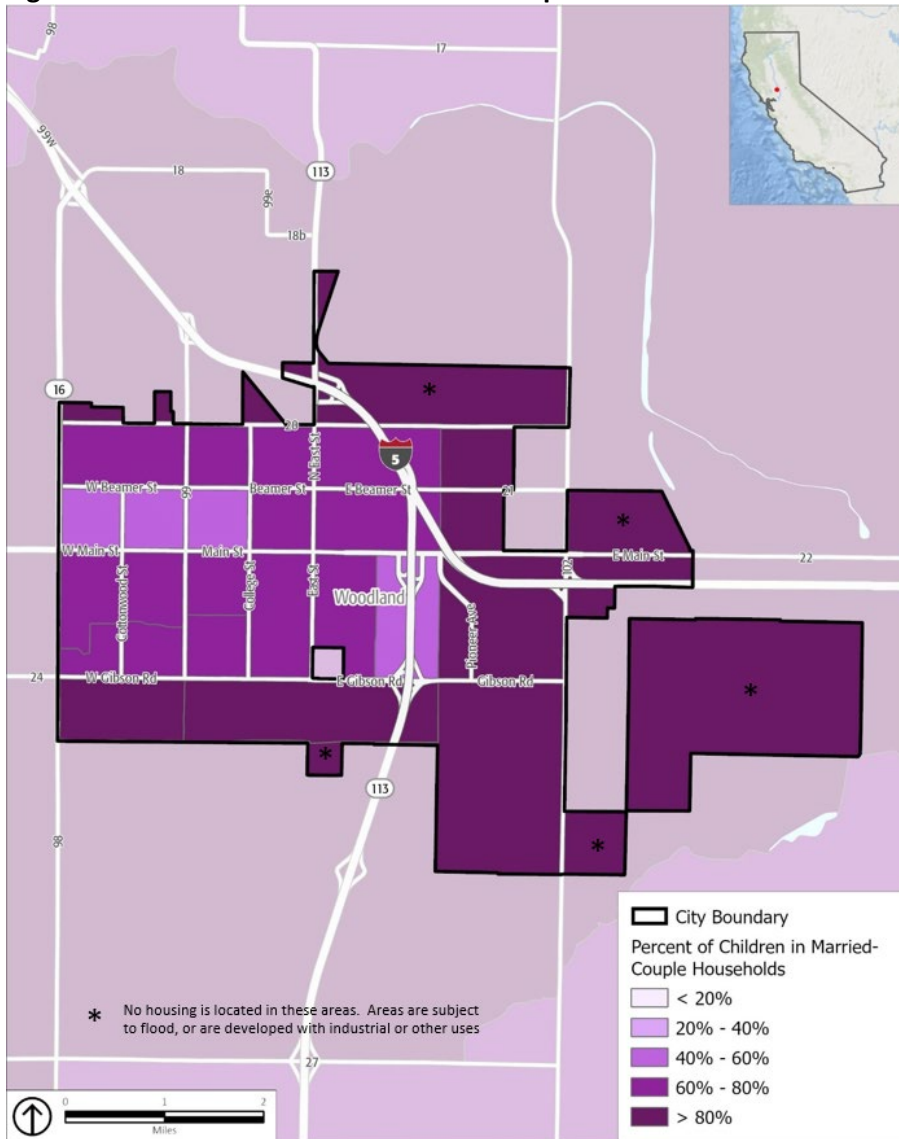
Compared to the broader region, Woodland is a family-oriented community. In 2019, about 55 percent of all households in Woodland were married-couple families, which is higher than the corresponding 48 percent of households in Yolo County. Of the approximately 20,500 households in the city, 25 percent are married-couple households with children under 18 years of age, which is slightly higher than the corresponding countywide proportion of 23.7 percent.

Figure 8 shows the percent of children in married-couple households in the city. Census tracts along Main Street generally have lower percentages (40-60 percent and 60-80 percent) of children in married-couple households than census tracts south of Gibson Rd and east of Bourn Drive where over 80 percent of children are in married-couple households. **On average, 71 percent of children live in a household with a married couple in Woodland, which is higher than that of the region (40-60 percent).** However, within the city, there is a slight disparity with the lowest area having 57 percent of children living in a household with a married couple, and the highest at 88 percent.

### Female Headed Households, No Spouse Present

Additionally, Woodland had a similar proportion of female headed households with children and no spouse present (5.9 percent) than Yolo County (5.2 percent). Figure 9 shows the distribution of the percentage of children in female-headed households with no spouse present. The map indicates that less than 20 percent of children in most census tracts throughout the city live in single-female headed households. However, **there are a few census tracts along Main Street, and especially west of East Street, that have between 20-40 percent of children in single-female headed households.**

**Figure 8: Percent of Children in Married-Couple Households**

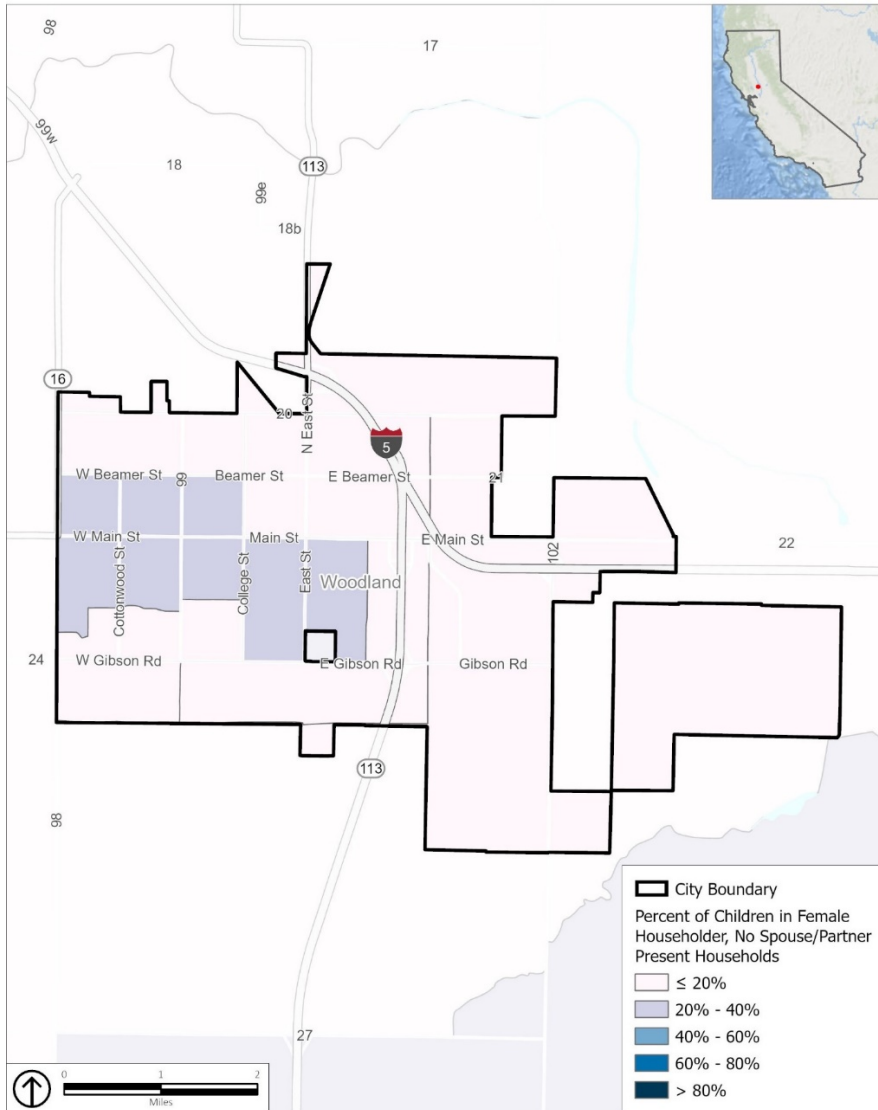


Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2015-2019 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.



**Figure 9: Percent of Children in Single-Female Headed Households**



Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2015-2019 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.



### *Income*

According to the 2015-2019 ACS, Woodland had a similar median household income (\$69,612) to Yolo County (\$70,228). Figure 10 shows the geographic distribution of households by median household income by block groups in Woodland. As displayed in the map, **the majority of block groups in the city have an income less than the 2020 State Median Income (\$87,100). Households with the highest incomes (greater than \$100,000) mostly live in the southern part of the city along Gibson Road while households with lower incomes (less than \$60,000) are generally along Main Street.**

Figure 11 further displays this income information by showing the percentage of low to moderate income households by block groups. As displayed in the map, block groups located in the central and northern parts of the city have a majority of their population living in low and moderate-income households. The lowest percentages (below 25 percent) of low to moderate income households (or households with higher incomes) are generally located in the southern parts of the city along Gibson Road.

Similarly, the area east of East Street and south of Main Street has the highest percentage of the population below the poverty level in the city (see Figure 12). As of 2019, this area had a poverty rate of 22.3 percent. Moreover, the second highest area of concentrated poverty in Woodland is the area directly west of the above area, between Main Street and Gibson Street, which had a poverty rate of 19.6 percent in 2019. In 2014, the ACS reported that this area had a poverty rate of 16.7 percent, which represents a 2.9 percent increase in this area's poverty rate. The rate of poverty outside of these central areas is lower than that of much of the region, with the City of Davis having a much more prominent pattern of income segregation and higher overall poverty rate.

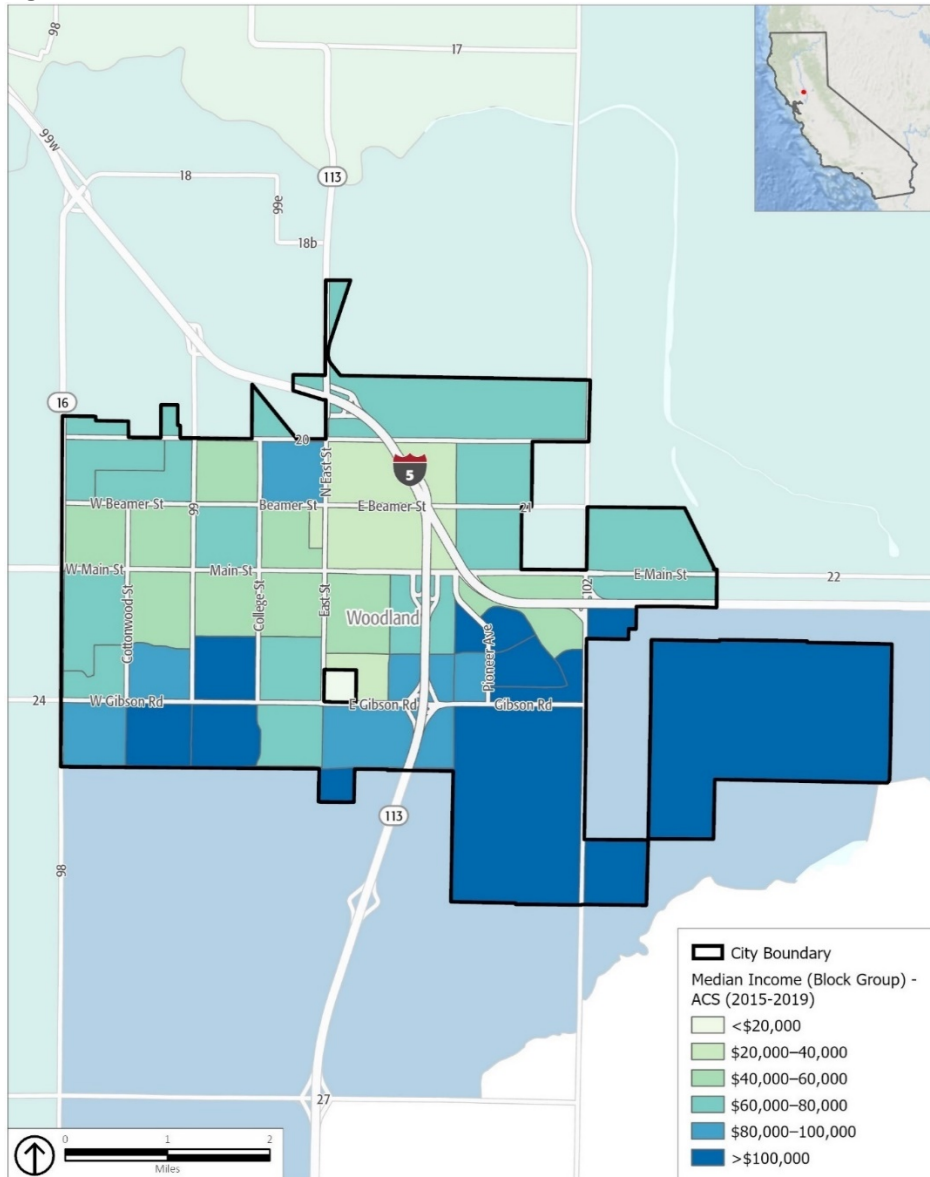
**Table F-2: Poverty by Race and Ethnicity, City of Woodland, 2014-2019**

	Below Poverty Line			Total Population	
	Number	Poverty Rate	Share of Total Population in Poverty	Number	Percent
WHITE (NON-HISPANIC)	1,837	8.0%	28.0%	22,924	39.3%
BLACK	306	31.4%	4.7%	973	1.7%
ASIAN	767	16.5%	11.7%	4,655	8.0%
NATIVE HAWAIIAN AND OTHER PACIFIC ISLANDER	42	33.3%	0.6%	126	0.2%
AMERICAN INDIAN AND ALASKAN NATIVE	98	13.7%	1.5%	714	1.2%
SOME OTHER RACE	867	15.8%	13.2%	5,483	9.4%
TWO OR MORE RACES	255	10.4%	3.9%	2,448	4.2%
HISPANIC OR LATINO	2,385	11.1%	36.4%	21,023	36.0%
<b>TOTAL</b>	<b>6,557</b>	<b>11.2%</b>	<b>100.0%</b>	<b>58,346</b>	<b>100.0%</b>

Source: U.S. Census, 2014-2019 ACS 5 Year Estimates, Table S1701

*Table B-2 in Appendix B shows the population of Hispanic or Latinos of any race, while Table 2 above, helps to identify if racial or ethnic groups are disproportionately affected by poverty, by showing the share of population for each group (both in poverty and in the total population). To get this information the City used Census Table S1701 (2019 5-year estimates), which has different total population numbers than the data source for Table B-2. To avoid double-counting some residents/to make sure that the percentages add up to 100%, the "Hispanic Or Latino" row was calculated by taking the "White alone" row and subtracting the "White alone, not Hispanic or Latino" row from Table S1701. The numbers total population values between the two tables differ because of the different sources used.*

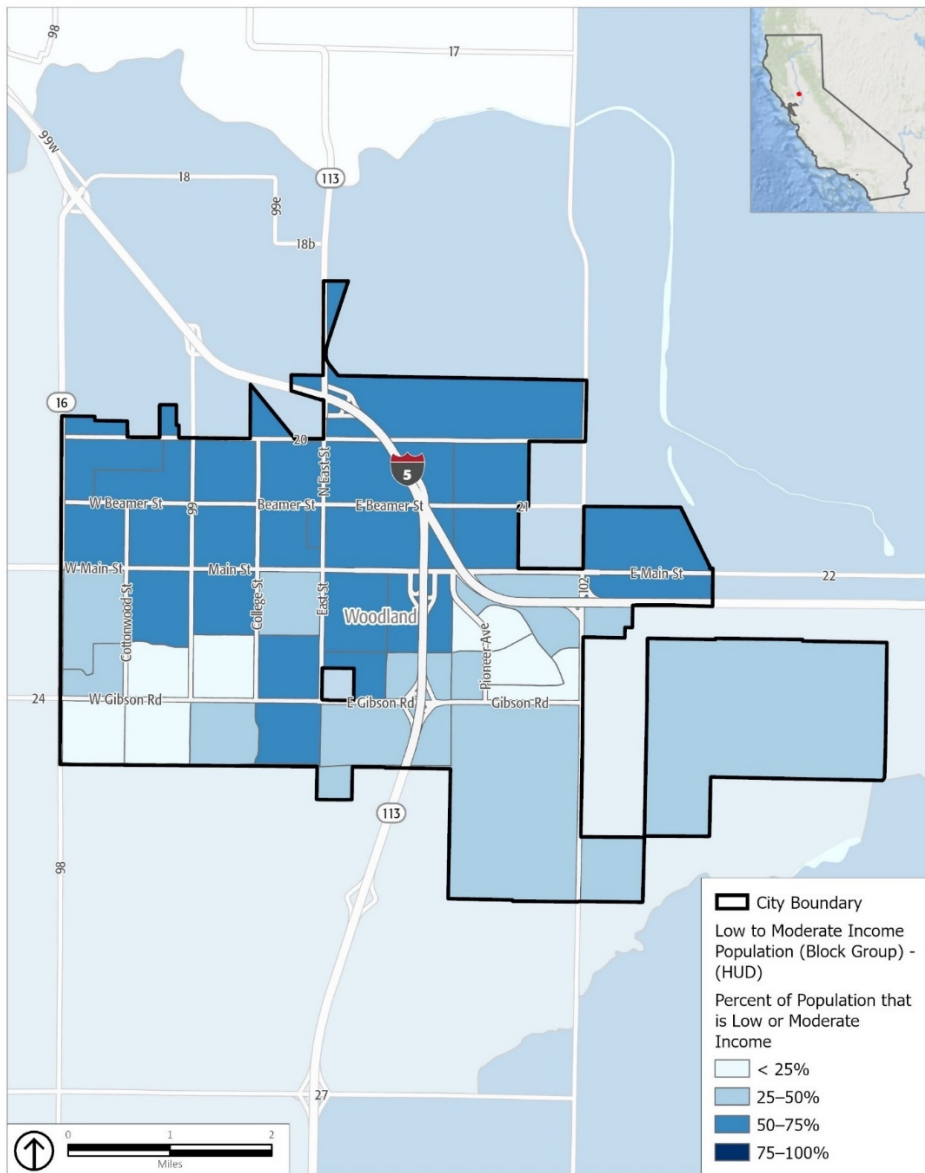
**Figure 10: Median Income, Woodland, 2015-2019**



Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2015-2019 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

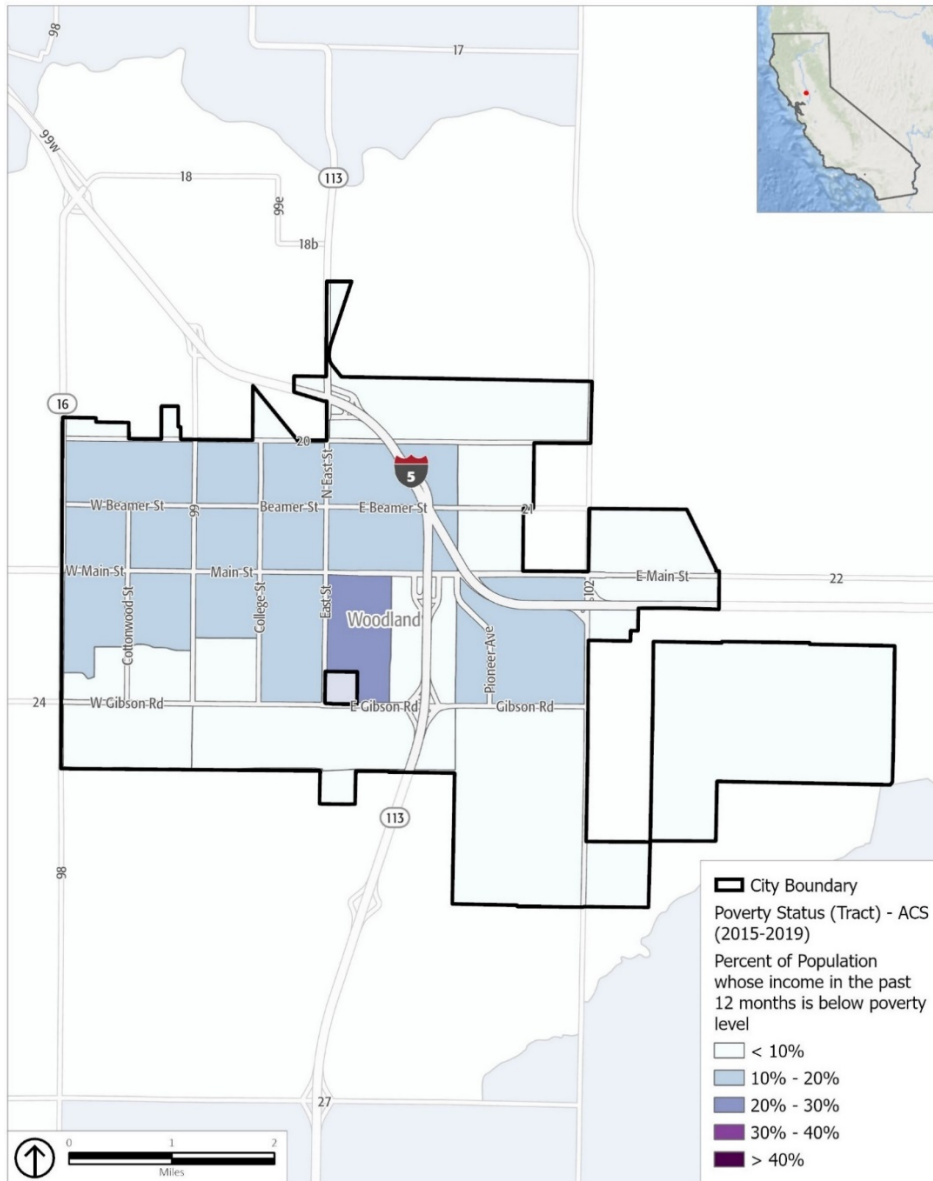
**Figure 11: Low to Moderate Income Populations, Woodland**



Source: HCD AFFH Data Resources and Mapping Tool, HUD, U.S. Census 2011-2015 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

**Figure 12: Poverty Status by Census Tract, Woodland, 2015-2019**



Source: HCD AFFH Data Resources and Mapping Tool, U.S. Census 2015-2019 ACS.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

## Racially and Ethnically Concentrated Areas

### *Racially/Ethnically Concentrated Areas of Poverty*

Racially or Ethnically Concentrated Areas of Poverty (R/ECAP) are neighborhoods in which there are both racial concentrations and high poverty rates. HUD defines R/ECAPs as census tracts with:

- a non-White population of 50 percent or more (majority-minority) or, for non-urban areas, 20 percent, AND a poverty rate of 40 percent or more; OR
- a non-White population of 50 percent or more (majority-minority) AND the poverty rate is three times the average poverty rate for the county, whichever is lower.

Households within R/ECAP tracts frequently represent the most disadvantaged households within a community and often face a multitude of housing challenges. R/ECAPs are meant to identify where residents may have historically faced discrimination and continue to be challenged by limited economic opportunity. While there are no R/ECAPs in the City of Woodland, there are concentrated areas of poverty that correspond within areas of high diversity and there are R/ECAPs located near Woodland in the Cities of Davis and Sacramento (see Figure 13).

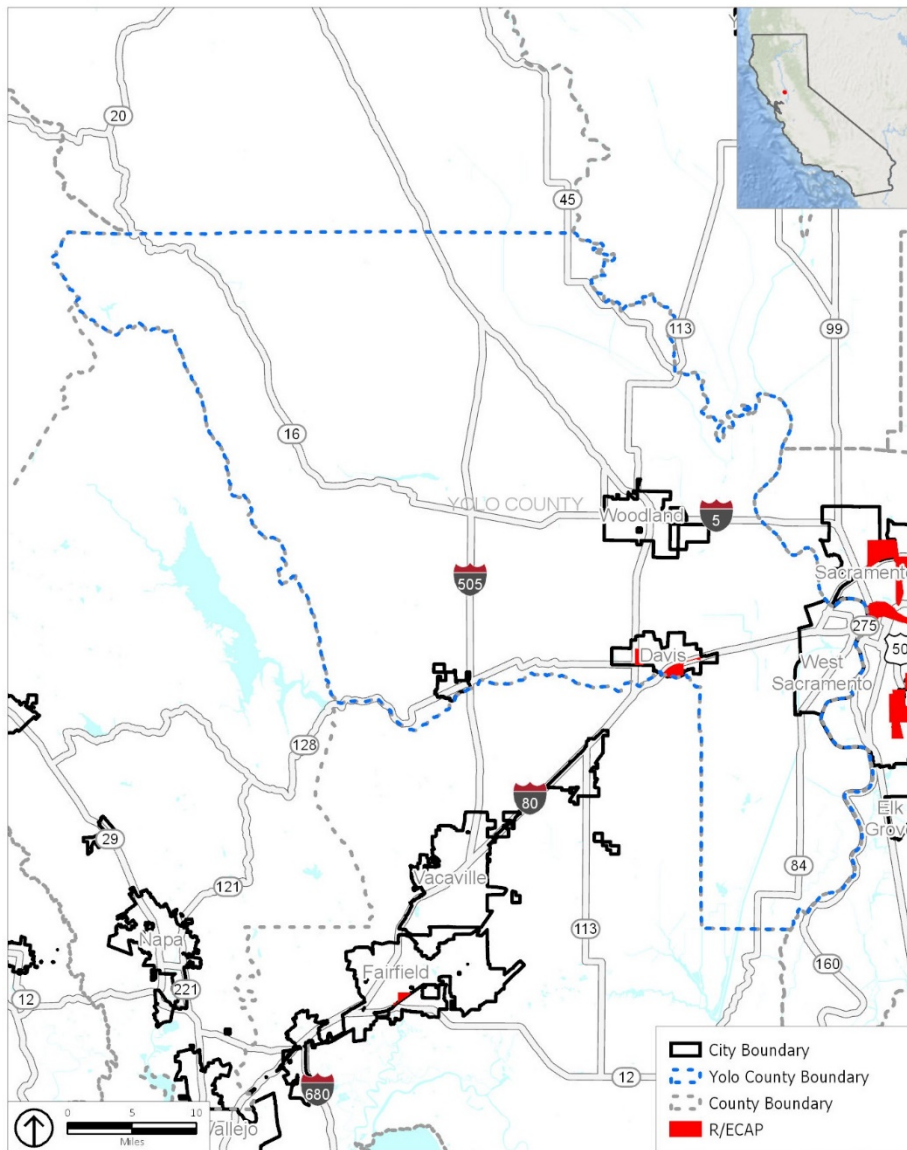
Race and ethnicity are critical factors in understanding patterns of segregation and integration by income. Although the citywide poverty rate was 11.2 percent in 2019, not all racial and ethnic groups in Woodland had the same likelihood of experiencing poverty. As shown in Table F 2, residents who identified as non-Hispanic White were much less likely to experience poverty. In contrast, residents who identified as Black, Native Hawaiian and other Pacific Islander, Asian, or some other race were disproportionately represented in the share of the total population in poverty in comparison to their actual proportion of the city's population.

According to Table B-2, 48.6% of the City's population is Hispanic, 39.2% White, 8% Asian, 1.5% Black 0.3% American Indian/Alaskan Native, and 0.2% Native Hawaiian/Other Pacific Islander. Table F-2 provides a listing of number of individuals below the poverty line by Race and Ethnicity. According to Table F-2, 11.1% of Hispanic or Latino individuals, 31.4% Black individuals, 33.3% of Native Hawaiian and other Pacific Islanders, 16.5% Asian individuals and 8% of white individuals are below the poverty line.

For the Hispanic or Latino ethnicity, there are concentrations in fourteen Census block groups: Block Groups 1 and 3, Census Tract 108; Block Group 1, Census Tract 109.01; Block Groups 2 and 3, Census Tract 109.01; Block Groups 1 and 2, Census Tract 109.02; Block Group 2, Census Tract 110.01; Block Group 1, Census Tract 111.01; Block Group 2, Census Tract 111.01; Block Groups 1 and 2, Census Tract 111.02; Block Group 1, Census Tract 111.03; and Block Group 3, Census Tract 112.05. While a number of these areas are also low-moderate income Census block groups, none of these areas approach poverty levels of 40% or more.

Woodland's overall poverty level is 11.2% and Yolo County's is 16.9% (U.S. Census, July 2019 estimates).

**Figure 13: Racially/Ethnically Concentrated Areas of Poverty, Sacramento Region**



Source: HCD AFFH Data Resources and Mapping Tool; HUD AFFH Tool 2013.

*Racially/Ethnically Concentrated Areas of Affluence*

Although HUD and HCD have not established standard definitions for Racially or Ethnically Concentrated Areas of Affluence (RCAAs), they are generally understood to be neighborhoods in which there are both high concentrations of non-Hispanic White households and high household income rates. Comparing the City of Woodland to the surrounding Sacramento region, **Woodland has a lower presence of higher income levels and higher diversity than other incorporated cities.** However, the city’s southwest corner has two census block groups along West Gibson Road and West Street that fit the criteria for a local RCAA. As was discussed previously, these block groups are between 70 and 75 percent non-Hispanic White (see Figure 5), and the median household income is between \$80,000 and \$115,000 (see Figure 10).



## Access to Opportunity

Across the nation, affordable housing has been disproportionately developed in communities of color with high poverty rates, thereby reinforcing the concentration of poverty and racial segregation in low opportunity and low resource areas. HUD and HCD, in coordination with the California Tax Credit Allocation Committee (TCAC), have developed “opportunity indices” to assess and measure geographic access to opportunities. Access to opportunity is measured by access to positive economic, educational, and health outcomes. For this assessment, the opportunity indices prepared by HUD, HCD, and TCAC are used to analyze access to opportunity in Woodland.

### *Analysis of Impediments Findings*

The information in this section is from the Analysis of Impediments to Fair Housing Choice (AI) report, prepared for the Sacramento Valley Fair Housing Collaborative in February 2020. The AI assessed fair housing in cities and unincorporated jurisdictions of Placer, Sacramento, and Yolo counties. The AI examined the HUD opportunity indicators, local and regional needs assessment, and findings from community engagement surveys and reports. The study thoroughly examined many opportunity factors and evaluated access based on intersecting factors such as race and ethnicity, tenure (e.g. renter or homeowner), income, disability, and other factors.

**The primary findings pertinent to Woodland indicate that the city is an area of low/moderate opportunity. Compared to the region, residents have similar access to economically strong neighborhoods, major employment centers, and labor market engagement, but they have less access to high quality schools.**

HUD’s low poverty index measures neighborhood exposure to poverty with higher scores indicating less exposure to poverty and greater access to economically strong neighborhoods. Woodland earned moderate scores for access to economically strong neighborhoods with an average score of 52, which is higher than the regional average of 48. Moreover, there is only a nine-point gap in economic access by race or ethnicity among Woodland residents (between 47 and 56 depending on the race/ethnic group) in comparison to the 20-point gap in economic access among all residents of the region (between 39 and 59 depending on the race/ethnic group). <https://hudgis-hud.opendata.arcgis.com/datasets/HUD::low-poverty-index/about>

HUD’s school proficiency index measures access to proficient schools on a scale of 0 to 100 with higher scores indicating greater likelihood of access to elementary schools with high levels of academic proficiency within 1.5 miles. Woodland earned a lower average score of 35 in comparison to the regional average score of 44. Therefore, **Woodland residents have less likelihood of access to academically proficient schools.** However, there is only a nine-point gap in education access by race or ethnicity among Woodland residents (between 32 and 41 depending on the race/ethnic group) in comparison to the 17-point gap in education access among all residents of the region (between 36 and 53 depending on the race/ethnic group). <https://hudgis-hud.opendata.arcgis.com/datasets/HUD::school-proficiency-index/about>.



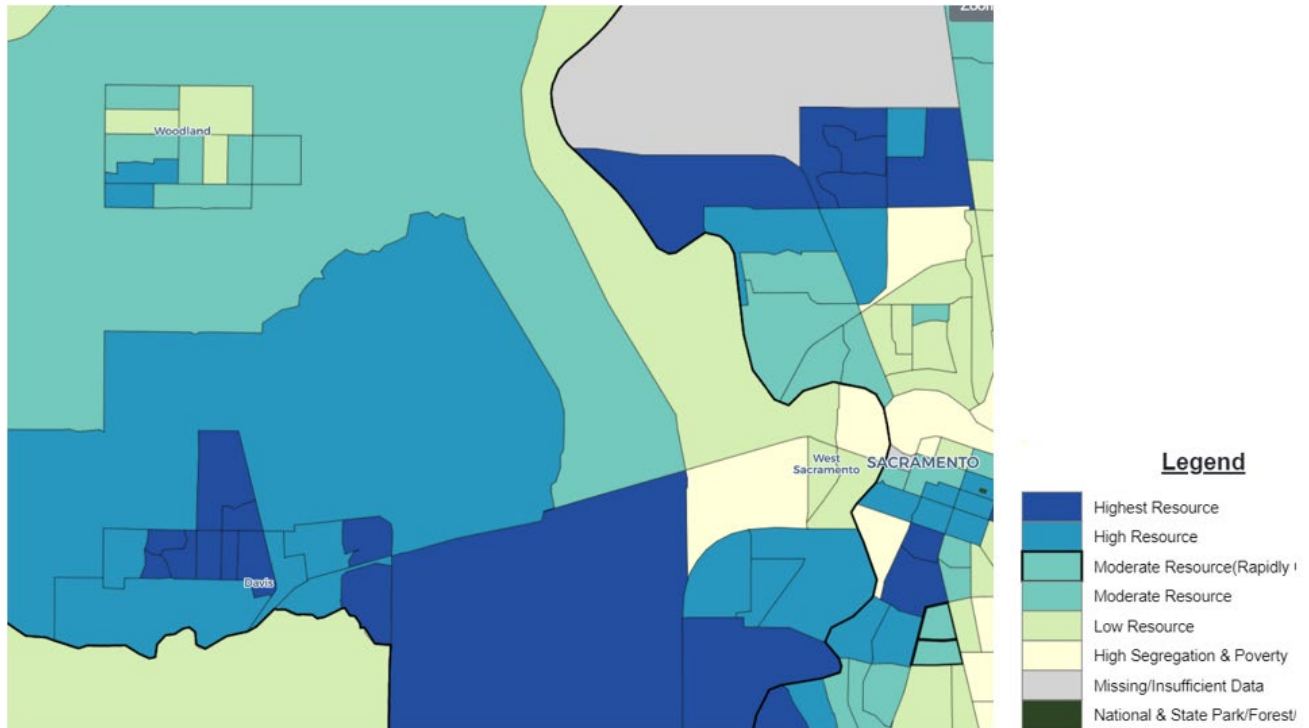
Additionally, **residents of Woodland report higher than average healthy neighborhood indicators.** Healthy neighborhood indicators comprise several factors, which include the relative quality of parks and recreation facilities among neighborhoods, convenient access to grocery stores and health care facilities, a supportive network of friends or family, neighborhood housing condition, crime, and the quality of public infrastructure.

#### *HCD/TCAC Opportunity Areas*

HCD and TCAC prepared opportunity maps to determine areas with the highest and lowest resources. The maps display the areas, according to research, that offer low-income children and adults the best chance at economic advancement, high educational attainment, and good physical and mental health (highest resource) along with lower resource areas that have fewer of these opportunities. The primary function of TCAC is to oversee the Low-Income Housing Tax Credit (LIHTC) Program, which provides funding to developers of affordable rental housing. The opportunity maps play a critical role in shaping the future distribution of affordable housing in areas with the highest opportunity.

As shown in Figures 14 & 15, a small portion of Woodland is categorized as a high resource area, which includes two census tracts in the southwest section of the city, bounded by Pendegast Street and Southwood Drive to the north, and College Street and West Street to the east. High resource areas are areas with high index scores for a variety of educational, environmental, and economic indicators. Some of these indicators include high levels of employment and close proximity to jobs, access to effective educational opportunities for both children and adults, low concentration of poverty, and low levels of environmental pollutants, among others. **In comparison to other incorporated cities in the Sacramento region, Woodland has fewer high resources areas.** Woodland does not have areas identified as Highest Resource, but Woodland also does not have areas of High Segregation and Poverty.

**Figure 14 TCAC Opportunity Map Resource Areas for Region (Yolo County, Woodland, Davis, West Sacramento (portions)).**



2021 HCD TCAC/HCD Opportunity map

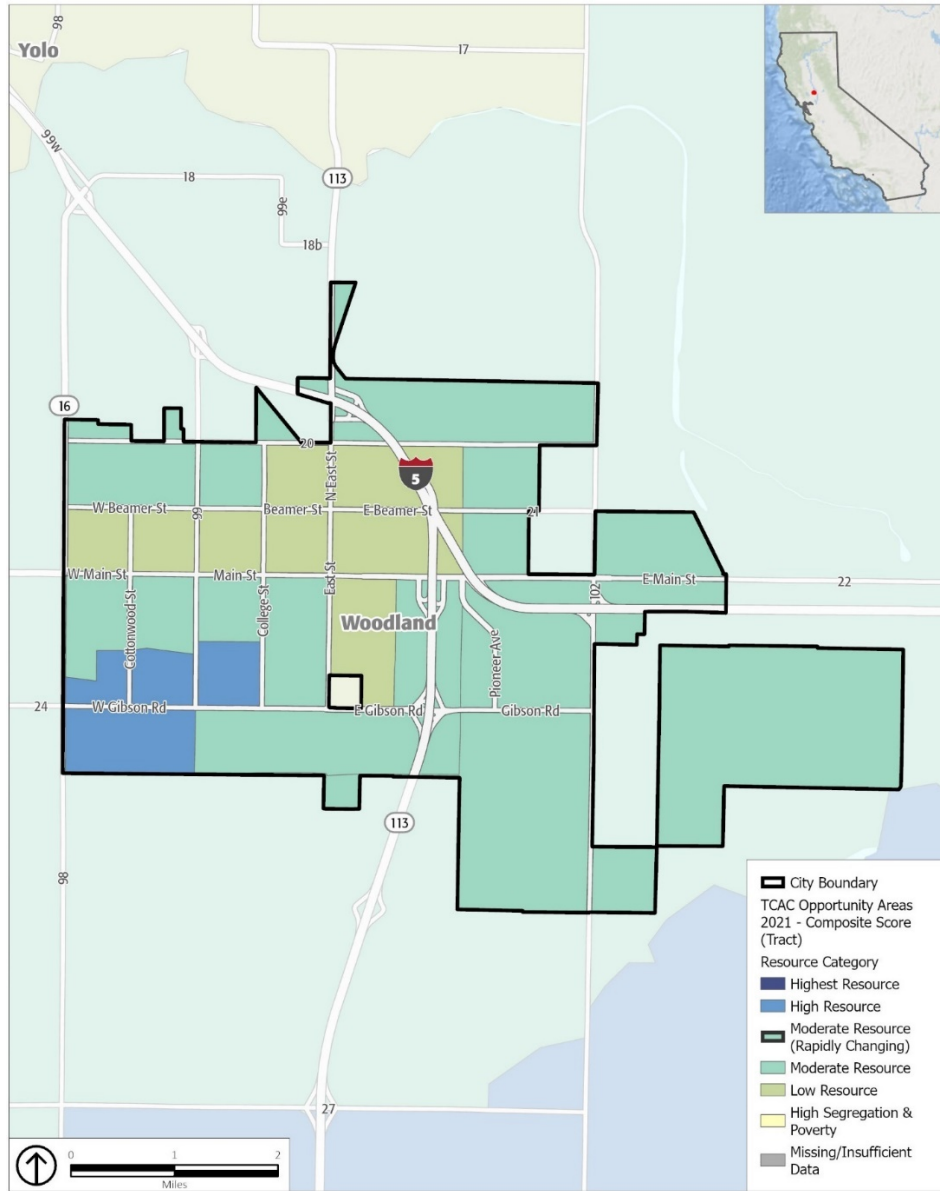
A larger portion of the city is categorized as moderate resource, including nearly all areas south of Main Street, and one census tract in the northwest corner of the city. These areas have access to many of the same resources as the high resource areas but may have longer commutes to places of employment, lower median home values, fewer educational opportunities, or other factors that lower their indexes for economic, environmental, and educational indicators.

A portion of the city is considered low resource, including areas immediately north of Main Street and the area bounded by Main Street, East Street, Gibson Road, and Matmor Road. TCAC and HCD define these as areas where there are fewer opportunities to access jobs, education, and lower home values in addition to other economic, environmental, and educational indicators. The designation of low resource areas in the city is likely a result of weak educational opportunities and economic indicators throughout most of Woodland, meaning there is a need for the City to prioritize its resources towards improving opportunities for current and future residents in these areas.

The area to the Southwest identified as High Resource is primarily built out with lower density single family homes. There are four school sites in the area or directly adjacent. (Whitehead Elementary, Zamora Elementary, Lee Middle School and Douglas Middle School). There are approximately three neighborhood parks in the identified area. Whereas the area north of Main Street between CR 98 and East Street contain three elementary schools, Woodland High School, and a Special Education School. There are four neighborhood parks and three specific recreational facilities. The area northeast of Main Street and East Street has limited facilities as it has developed with some mixed uses, limited homes, and largely industrial uses. The Yolo County Housing Authority has a lower density housing

development north of Lemen Avenue, and east of East Street with two public housing developments: Yolano Village (60 family units) and Donnelly Circle (72 family units).

**Figure 15: TCAC Opportunity Areas - Composite**



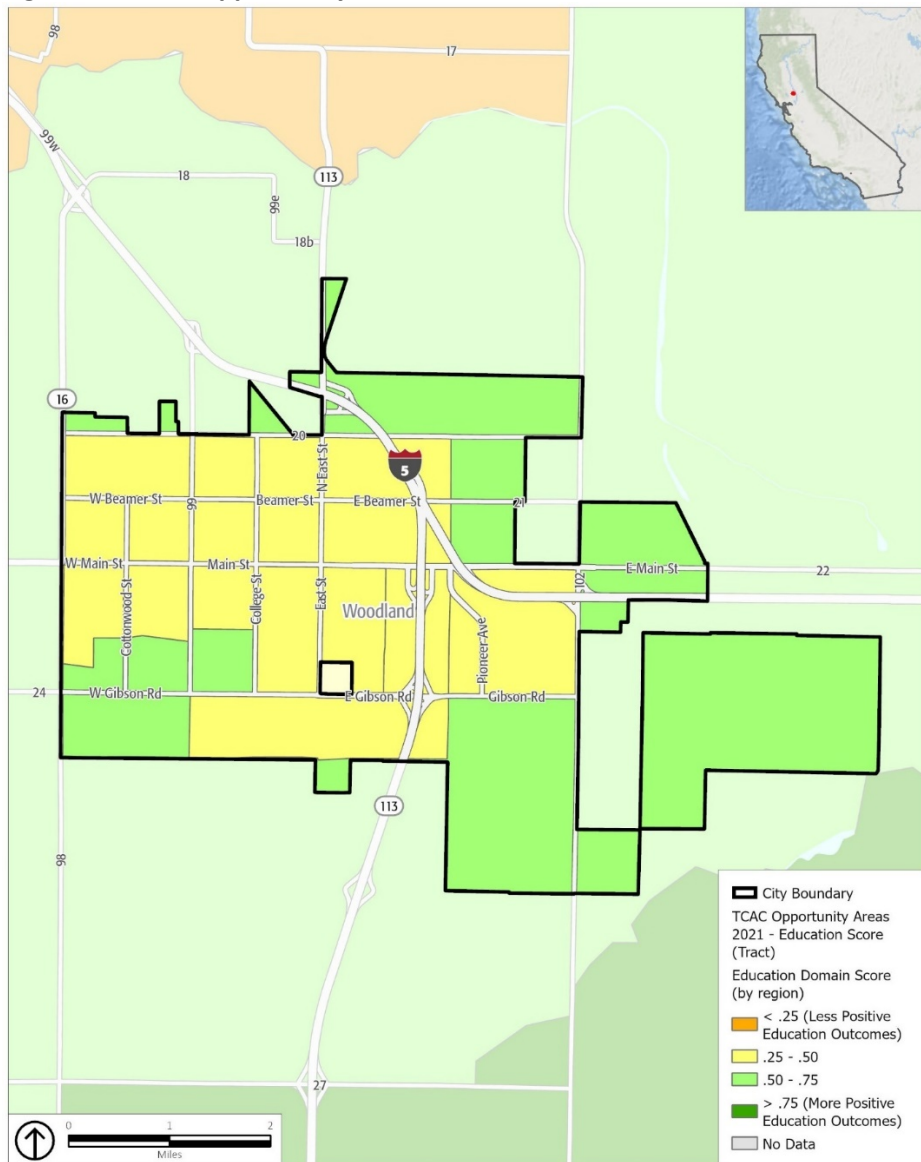
Source: HCD AFFH Data Resources and Mapping Tool, TCAC and HCD Opportunity Areas 2021.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### *Educational Opportunity*

TCAC and HCD measured educational opportunity using indicators for math proficiency, reading proficiency, high school graduation rates, and student poverty rate. Most of Woodland has low education scores. Figure 16 shows that two census tracts in the southwestern corner of the city have an education score above 0.5, which are also the only areas classified as high resource. Additionally, the Spring Lake neighborhood has an education score above 0.5, however Spring Lake's census tract also includes areas in unincorporated Yolo County. The rest of the city has a low education score (0.25-0.50), which means that children receive a less positive educational outcome. These areas with lower education scores also correlate with the areas that have higher poverty levels (see Figure 12). This finding indicates that access to proficient school opportunities throughout Woodland is not readily available throughout the city, especially for those areas with concentrated poverty. In comparison to other incorporated cities in the Sacramento region, **Woodland generally has higher education scores than Sacramento and West Sacramento, but lower education scores than Davis.**

**Figure 16: TCAC Opportunity Areas - Education Score, Tract**



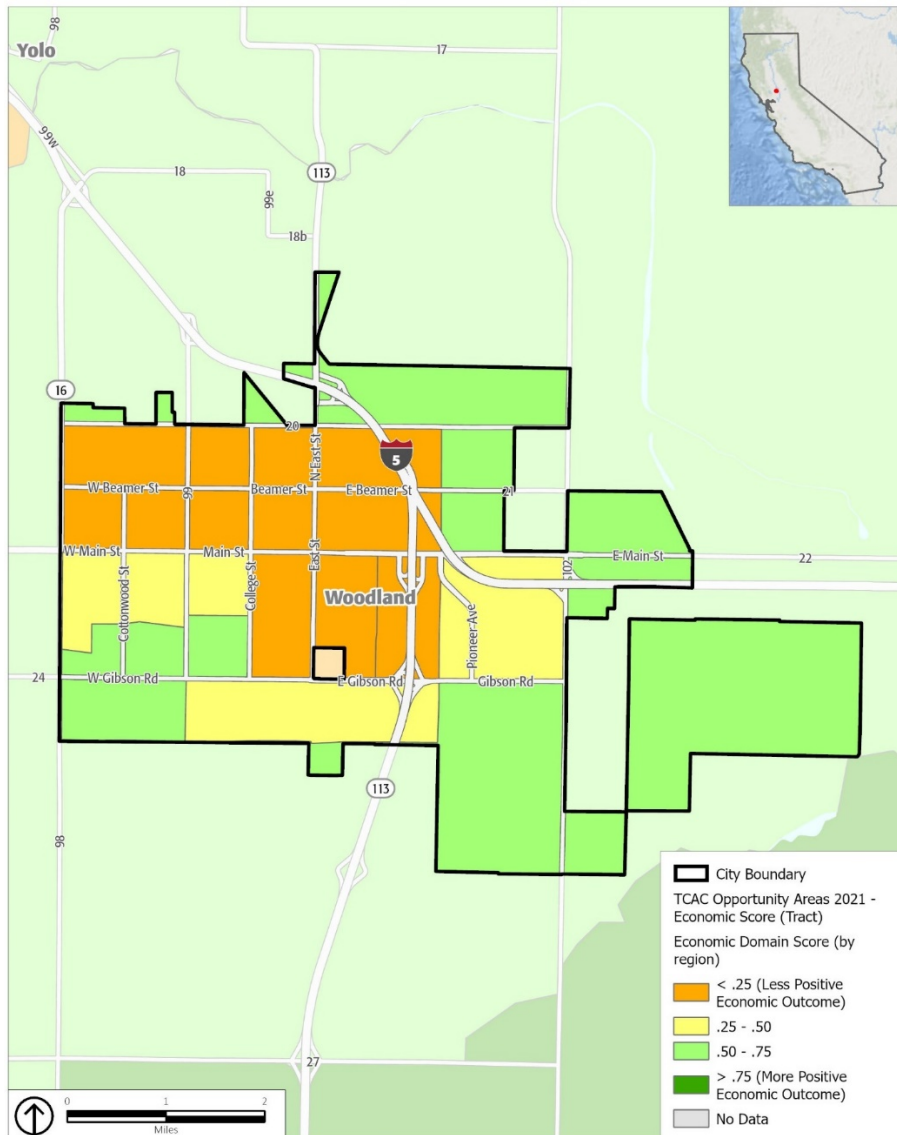
Source: HCD AFFH Data Resources and Mapping Tool, 2021.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### *Economic Opportunity*

TCAC and HCD measured economic opportunity using indicators for poverty, adult education, employment, job proximity, and median home value. In the context of economic opportunity, Woodland has mixed outcomes. The central and northwest neighborhoods of Woodland have economic opportunity scores of less than 0.25, which are areas with less positive economic outcomes. **Figure 17 shows that the areas with the least positive economic outcomes are mainly along Main Street and East Street. These areas also have the highest percentage of low and moderate-income households (see Figure 12), and the highest percentage of the population below the poverty level in the city (see Figure 13).** The rest of the city has a moderate economic score (0.25-0.5 or 0.5-0.75), indicating that there are more positive economic outcomes than the central and northwest parts of the city. This data suggests that areas in Woodland with concentrated poverty will continue to have difficulties obtaining positive economic outcomes. **In comparison to other nearby incorporated cities, Woodland's economic opportunity scores are similar to the scores of other incorporated cities in the Sacramento region.**

**Figure 17: TCAC Opportunity Areas - Economic Score, Tract**



Source: HCD AFFH Data Resources and Mapping Tool, 2021.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### Transportation Opportunity

#### Access to Transportation and the Low Transportation Cost Index

HUD has developed the Low Transportation Cost Index, which estimates the percentage of income that residents use to pay for transportation, measured at the census tract scale. The higher an area’s index score, the lower the cost of transportation. Index scores can be influenced by factors such as access to public transportation, housing density, and proximity of employment centers and other services.

Woodland has an average score of 62, meaning it has lower transportation costs than 62 percent of the nation. In comparison, costs are either the same or slightly higher in Woodland than transportation costs statewide and countywide. Yolo County has a score of 62 and the State has an average score of 66. As shown in Figure 18, the central area of the city, west of Highway 99, has the highest index score

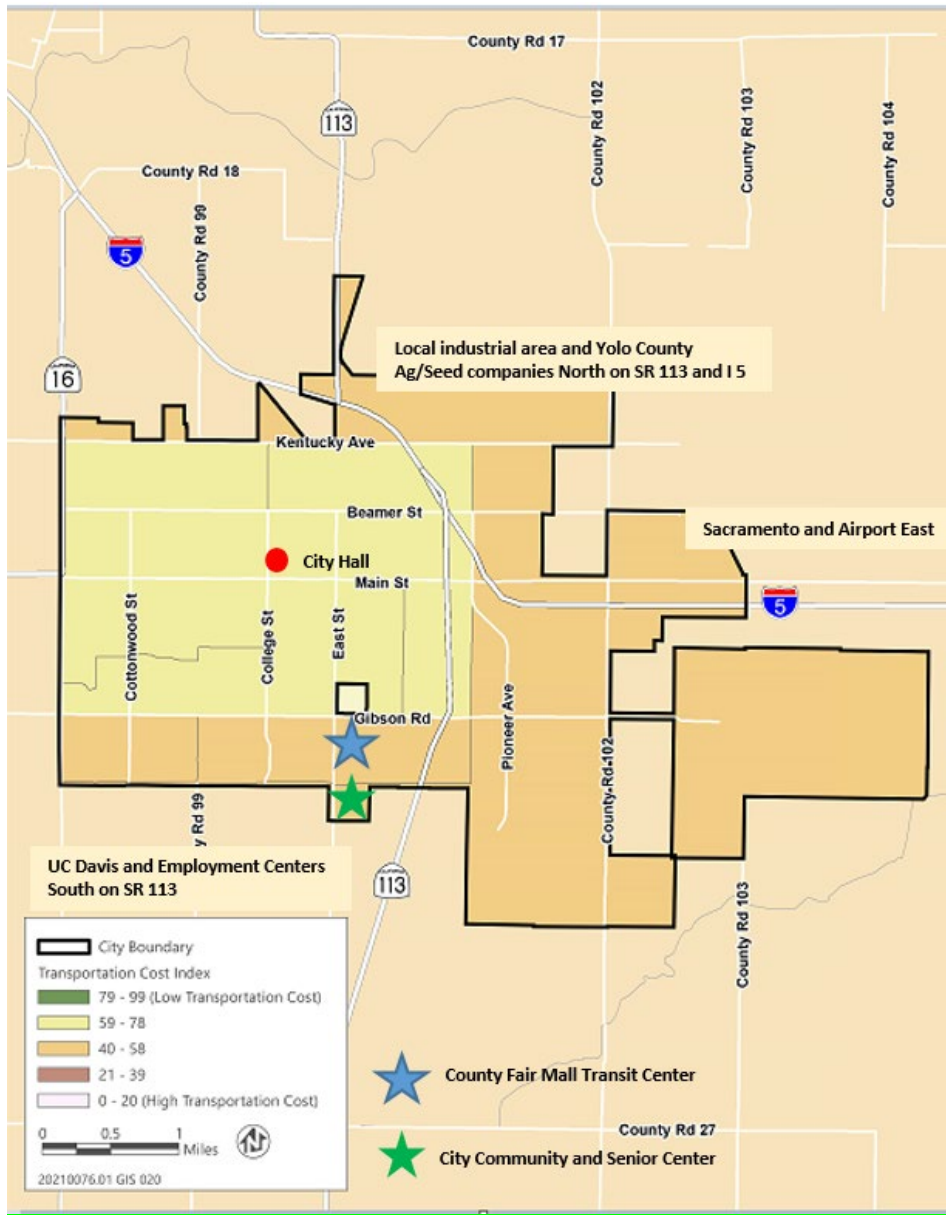
(59-78), indicating greater access and lower transportation costs than the rest of the city. This may be due to the extensive bus service available, grid street patterns and bike and walkability. These areas are also close to shopping and services. In contrast, the area east of CR 102 and the southwestern portions of the city have lower index scores (40-58), indicating higher transportation costs. The area to the southwest is mostly residential with fewer retail and service available. Areas northeast within the city are primarily industrial with no residential. To the east of CR 102 these areas are undeveloped and vacant and part of larger rural census tracts, which negatively impacts their score due to larger distances to services and employment centers. As a note, the area between Pioneer and CR 102 south of Main Street has developed in the last 15 to 10 years with two large specific plan areas. South of Gibson the area is still developing and there are limited retail and services offered.

It is noted that in comparison to the TCAC Resource Map (Figure 15), that generally the low resource areas also have lower transportation cost index.

Woodland is a medium sized city in a largely agricultural region with adjacent nodes and employment centers including Sacramento to the east, Davis and UC Davis to the South, Yolo County and the Bay area to the west, including Cache Creek Casino, and nearby rural communities and Yolo County to the North. Transit options are provided by the Yolo County Transit District (YCTD), Yolobus, private vehicles, biking, and walking. The City's primary transportation hub is located south of Gibson Road on East Street at the south end of the County Fair Mall and just north of the City's Community and Senior Center. The Center includes indoor class and activity space as well as large outdoor recreation facilities that are a regional draw. A potential new or additional transit center is being considered north of Main Street and East of East Street.



**Figure 18: HUD Low Transportation Cost Index, City of Woodland**



### Yolo County Transportation District

The Yolo County Transportation District (YCTD) administers YOLOBUS, which operates local and intercity bus service 365 days a year in Yolo County and neighboring areas. YOLOBUS serves Davis, West Sacramento, Winters, Woodland, downtown Sacramento, Sacramento International Airport, Cache Creek Casino Resort, Esparto, Madison, Dunnigan and Knights Landing. YCTD is a special district funded by the cities of Davis, Woodland, West Sacramento, Winters, and Yolo County. YOLOBUS oversees the operation of local and intercity transportation services, as well as local ADA services in Woodland and West Sacramento, inter-city ADA paratransit services and rural ADA route deviation services.

As an added convenience for riders, YoloBus makes connections with other local public transportation systems. With connections to Unitrans and Fairfield-Suisun Transit in Davis, and Regional Transit and Light Rail in Sacramento, the service offers a wide range of options.

The clean air transportation provides a safe, economical, and environmentally friendly alternative to conventional transportation. YoloBus now operates 48 CNG (compressed natural gas) buses. A CNG bus is one of the lowest emission buses available in the industry. Routes include:

Regular Bus Service:

Route 35 Southport Local: Route 35 provides hourly service, seven days a week, between West Sacramento Transit Center to southern portions of West Sacramento. Popular destinations include Southport Town Center and River City High School (Recreation Center)

Route 41 West Sacramento Local: Route 41 provides hourly service on weekdays between West Sacramento Transit Center to a loop in northern portions of West Sacramento and provides service to downtown Sacramento.

Route 138 UC Davis/ Med Center

Route 210 West Woodland Local: Route 210 provides hourly service, M-F, via a counter clockwise loop in the west portions of Woodland.

Route 211 West Woodland Local: Route 211 provides hourly service, seven days a week, via a clockwise loop in the west portions of Woodland.

Route 212 East Woodland Local: Route 212 provides hourly service, seven days a week, via a counter-clockwise loop in the east portions of Woodland.

Route 215 Cache Creek Casino/Woodland: Route 215 provides service between Woodland and Cache Creek Casino Resort. Everyday there are six round trips in the morning, six round trips in the afternoon, five roundtrips at night. Service is also provided to the towns of Madison, Esparto, and Capay.

Route 216 Knights Landing / Woodland: Route 216 provides service between Knights Landing and Woodland. M, W, and F there is one round trip in the morning and one round trip in the evening.

Route 217 Dunnigan/ Yolo/ Woodland: Route 217 provides service between Dunnigan, Zamora, Yolo, and Woodland. Tu and Th there is one round trip in the morning and one round trip in the evening.

Route 220 Davis/ Winters/Vacaville: Route 220 provides one morning, one mid-day, and one afternoon round trips, M-S.

Route 240 West Sacramento/ Sacramento Shuttle: Route 240 provides hourly service, seven days a week, between downtown Sacramento and Reed Ave/I-80 area via the West Sacramento Transit Center.

Route 42 A Intercity Loop Clockwise (Airport Service) and Route 42B Intercity Loop Counter-Clockwise (Airport Service): Route 42A and 42B both provide hourly service, seven days a week. Popular destinations and major transfer points include: Woodland County Fair Mall Transit Center, UC Davis Memorial Union Terminal (Connections with Unitrans and Solano), West Sacramento Transit Center, and Downtown Sacramento (connections with Sacramento Regional Transit and other regional agencies).

### Commute Bus Service:

Route 39 – Commute Bus/ Sacramento and Southport Commute: Route 39 provides four morning and four afternoon trips, M-F.

Route 220C – Commute Bus/ Winters/Davis Commute: Route 220C provides one morning and one afternoon trip, M-F.

Route 241 – Commute Bus/ West Sacramento/Sacramento Commute: Route 241 provides two morning and two afternoon trips, M-F.

Route 242 – Commute Bus/ Woodland/Davis Commute: Route 242 provides one morning and one afternoon trip, M-F.

Route 243 – Commute Bus/Woodland/ UC Davis Commute: Route 243 provides one morning and one afternoon trip, M-F.

### Express Bus Service:

Express Bus Service - Routes 43, 43R, 44, 45, 45X, and 46 provide express bus service to locations including UC Davis, Sacramento, Davis, one morning and one-afternoon trip, M-F.

### Paratransit Service:

Yolobus Special offers Paratransit Service via reservation.

### ADA Service:

Yolobus Special offers ADA Service via reservation. Premium Service is available 8-5 on weekdays to all residents of Yolo County exclusively for trips to Sacramento medical facilities.

Additionally, YCTD provides the opportunity for transit riders to provide input on their unmet transit needs by offering contact information and soliciting comments. All buses are lift-equipped and includes designated priority seating for persons with disabilities and seniors.

### Community Care Car:

Community Care Car serves seniors within the Woodland city-limits to appointments, shopping, and leisure activities. Reservations are required.

### Ride Share - Yolo Commute:

Yolo Commute is a service offered through SACOG, and is a non-profit organization that serves as a resource center for ridesharing information and programs. The Commuter club offers ride-matching to help find a carpool partner and will search for available vanpools.

### Bike and Pedestrian Access

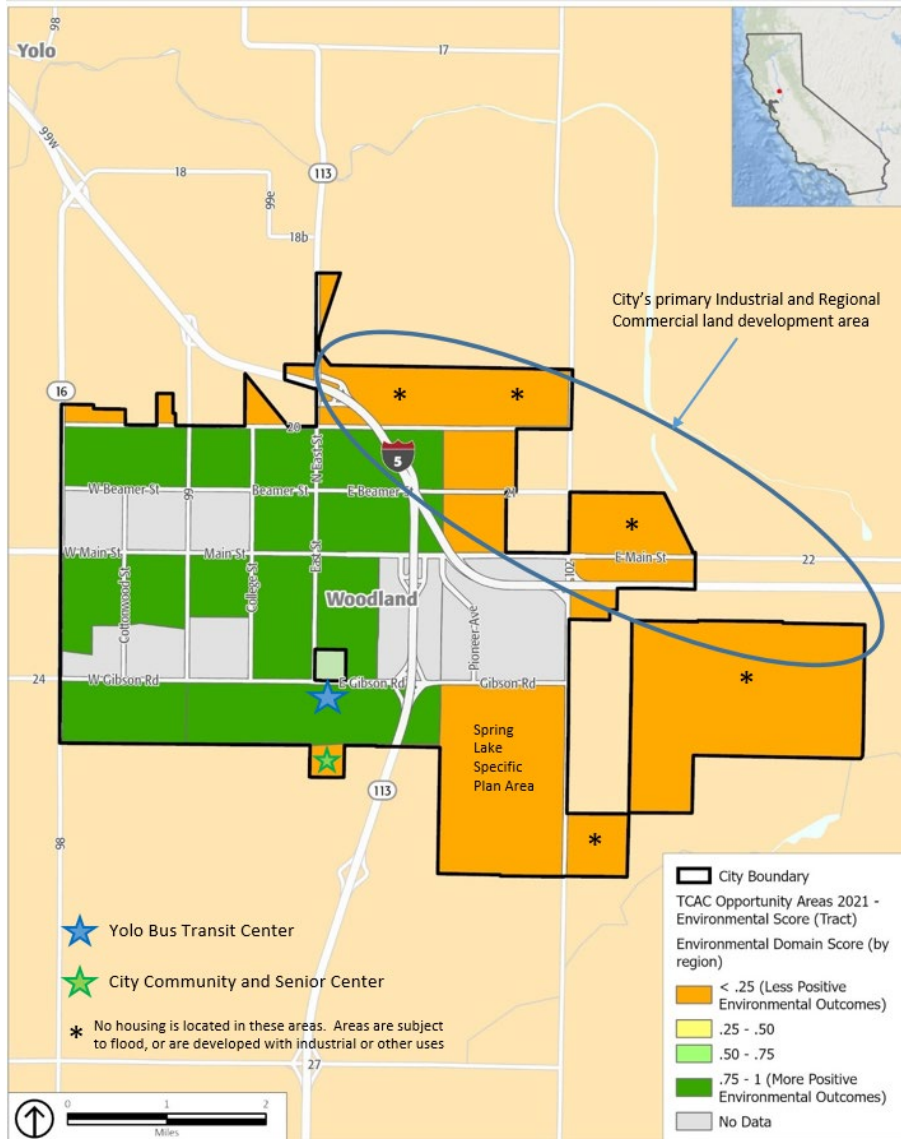
Woodland's average walk score is at 48. However, it varies widely by location. Scores are in the 80s and 90s between CR 98 and Matmor Road east and west and between W. Beamer and Cross. Areas along East Street also have higher scores due to available sidewalks and grid street patterns. These are locations that are identified as lower resource in the TCAC map (figure 15 ) Walkability scores are lower

in the industrial areas where there are limited sidewalks. These same areas are shown as very bikeable with the industrial areas shown as somewhat bikeable and more car dependent. The General Plan policies promote bike and pedestrian access and the city continues to strive to upgrade existing roadways to complete streets through CIP projects and all new roadways are fully complete streets.

### *Environmental Opportunity*

TCAC and HCD measured environmental opportunity using the exposure, pollution burden, and environmental effect indicators used in California's Office of Environmental Health Hazard Assessment CalEnviroScreen 3.0 tool. CalEnviroScreen 3.0 is a statewide risk assessment tool that measures the cumulative impacts of multiple sources of pollution. As shown in Figure 19, overall, Woodland has the highest environmental conditions. In fact, all census tracts that fall completely within the city's boundaries received an environmental opportunity score greater than 0.75, indicating the most positive environmental outcomes. Alternatively, the Spring Lake neighborhood has an environmental opportunity score of less than 0.25, indicating the least positive environmental outcomes. However, it is important to note that Spring Lake's census tract also includes areas in unincorporated Yolo County, which are primarily agricultural and have high exposure to pesticides. **In comparison to other nearby incorporated cities, Woodland generally has higher environmental scores than the rest of the Sacramento region. TCAC Maps generally show these areas as having environmental scores as noted on the map varying from 100 to 99.**

**Figure 19: TCAC Opportunity Areas - Environmental Score, Tract**



Source: HCD AFFH Data Resources and Mapping Tool, 2021.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### *Proximity to Jobs*

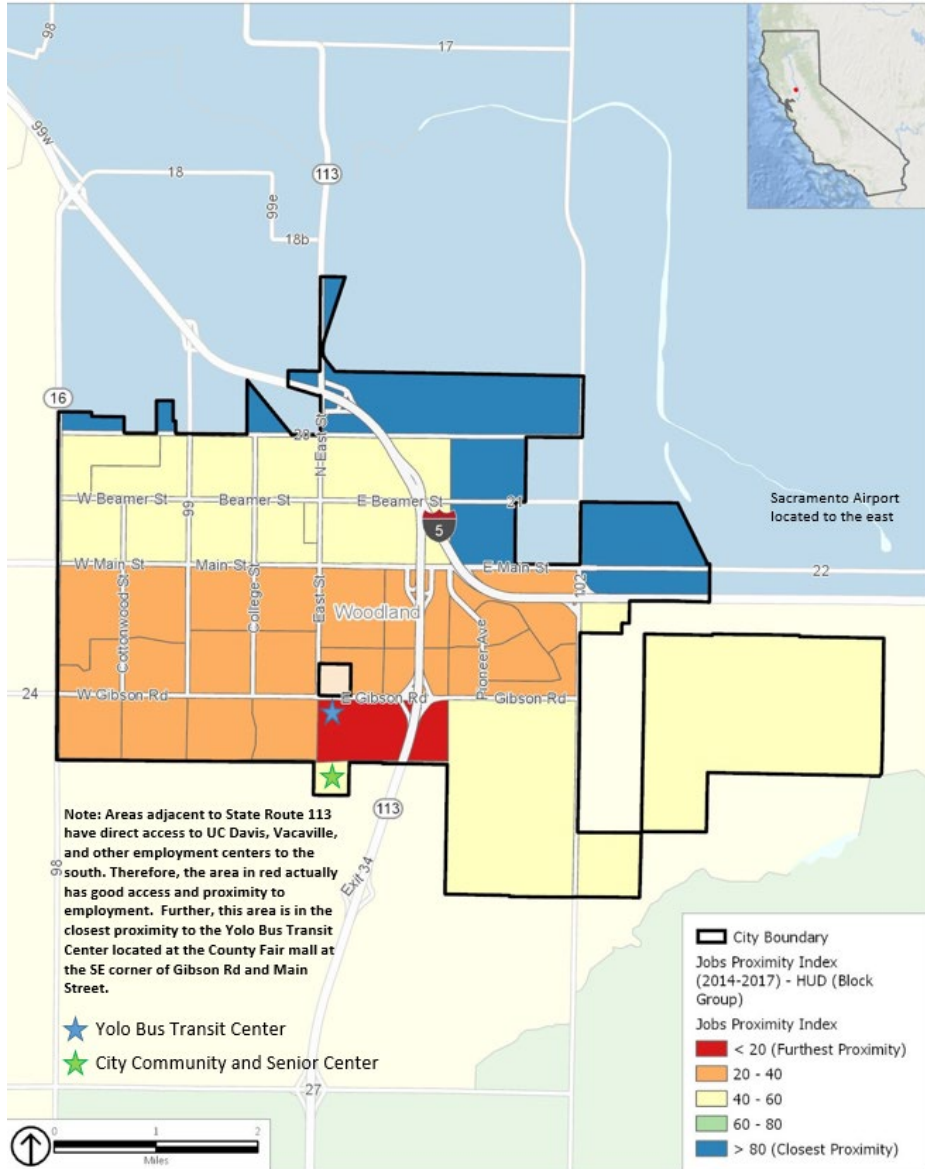
The 2014-2017 HUD job proximity index quantifies the accessibility of a given neighborhood to all jobs within a core-based statistical area (CBSA). CBSAs tend to be larger in size and do not follow city boundaries. CBSAs are anchored by at least one urban center with a population of at least 10,000 along with adjacent counties that are socioeconomically tied to the urban center by commuting. In this case, the CBSA encompasses the cities of Woodland, Davis, Roseville, Sacramento, and Folsom. Accessibility to jobs is measured by distance “as the crow flies” to employment centers and does not integrate transportation and commuter data. Moreover, this index positively weighs larger employment centers as opposed to small, neighborhood commercial centers, and it inversely weighs the labor supply or competition in a location.

The southern portion of Woodland has the lowest jobs proximity index, with most of this area having a job index between 20 and 40, and one census tract south of Gibson Road and along Highway 113 having a jobs index less than 20, meaning that those residents have the furthest proximity to jobs (see Figure 20). However, it should be noted that this lowest-scoring census tract is home to the County Fair Fashion Mall. The northern portion of the city has a slightly higher jobs index (40-60). The distribution of higher jobs proximity index scores in the north area and lower jobs proximity index scores in the south area of the city primarily stems from their distance to the Sacramento International Airport. Although the airport is not located in Yolo County, it is a 15-minute drive from Woodland. The airport is a hub for thousands of jobs and it is located just across the county line, and therefore may skew the scores of the jobs proximity index.

What is not accurately reflected in this graphic, are the jobs available to residents to the interior of the City and locally available and to the west and south of the City of Woodland. The graphic focuses on a singular job area. Further, the area shown as furthest from jobs, is actually adjacent to the SR 113 which is a direct route to UC Davis and all of the job opportunities to the south and west of Woodland including UC Davis, Davis. The Discussion provided in access to transportation opportunities (Figure 18) provides information regarding the extensive availability of transit opportunities available to all community members including those who are disabled. In addition, within the City of Woodland, most areas are conveniently accessed by both bike and pedestrian access opportunities.

Overall, the graphic, which ties to the Sacramento Airport, shows most of Woodland falls within the 20-60 jobs index indicating a moderate commute to job opportunities. **In comparison to the region, utilizing the limited analysis, the City of Woodland has a similar jobs proximity index score to Davis, and lower scores than West Sacramento and the northern neighborhoods of Sacramento.**

**Figure 20: Jobs Proximity Index, City of Woodland, 2014-2017**



Source: HCD AFFH Data Resources and Mapping Tool, 2021.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

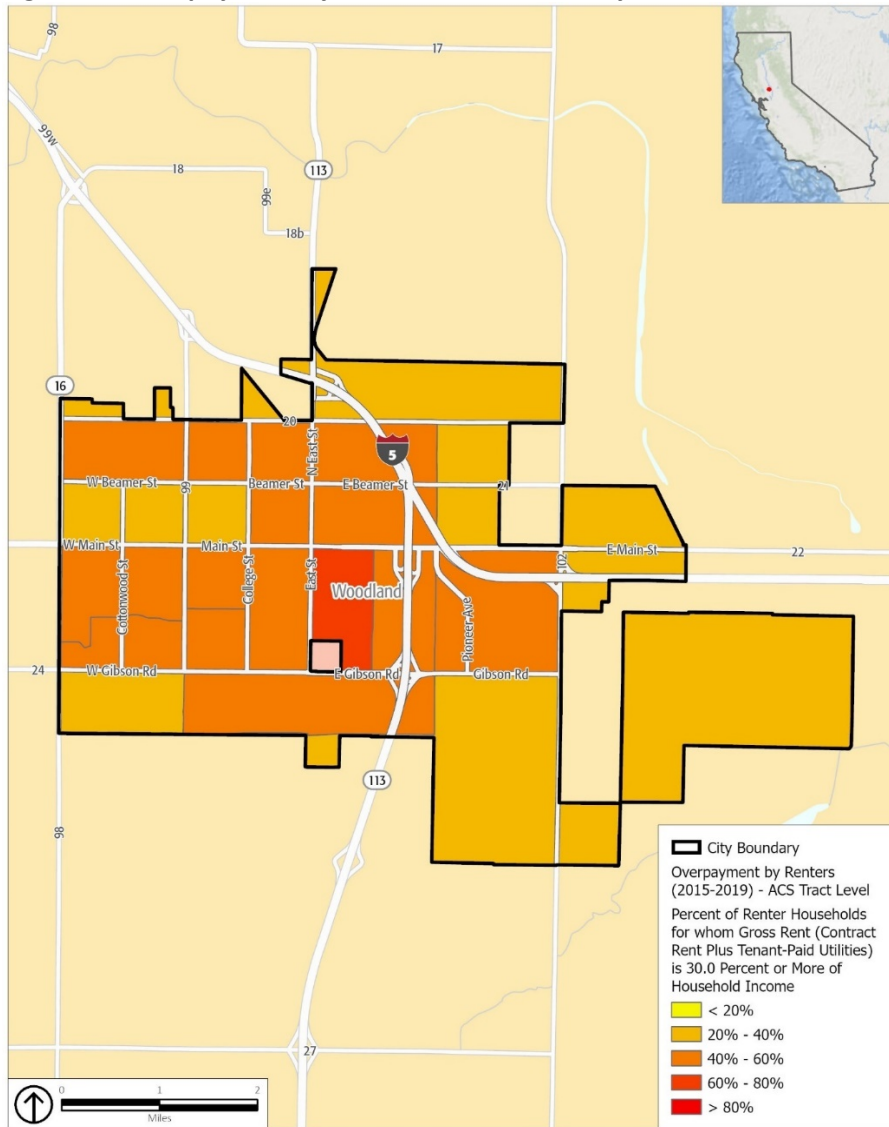
## Disproportionate Housing Needs

### *Cost Burden*

Overpayment or “housing cost burden” is defined as households paying more than 30 percent of their gross income on housing related expenses, including rent or mortgage payments and utilities. Extreme cost burden is described as paying more than 50 percent of household income on housing costs. Section B.4.2 in Appendix B discusses overpayment, cost burden and extreme cost burden by income level and tenure. Overpayment for renters is a chronic issue throughout the city and region. However, according to the ACS, overpayment among renters has decreased since 2014, mainly in neighborhoods with more resources, such as those in the southwest corner of the city around Gibson Road and Cottonwood Street. Renters who are overpaying for housing are more concentrated in the center of the city, with one census tract having 61 percent of renters overpaying for housing (Figure 21). Although overpayment among homeowners is less prominent, there are still about 34 percent of homeowners overpaying for housing in Woodland. Overpayment among homeowners is highest in the area immediately north of Main Street and west of College Street, with 58 percent of homeowners overpaying (Figure 22). **The pattern of overpayment is reflective of the Capital region as there is a disproportionate number of renters overpaying compared to homeowners.**



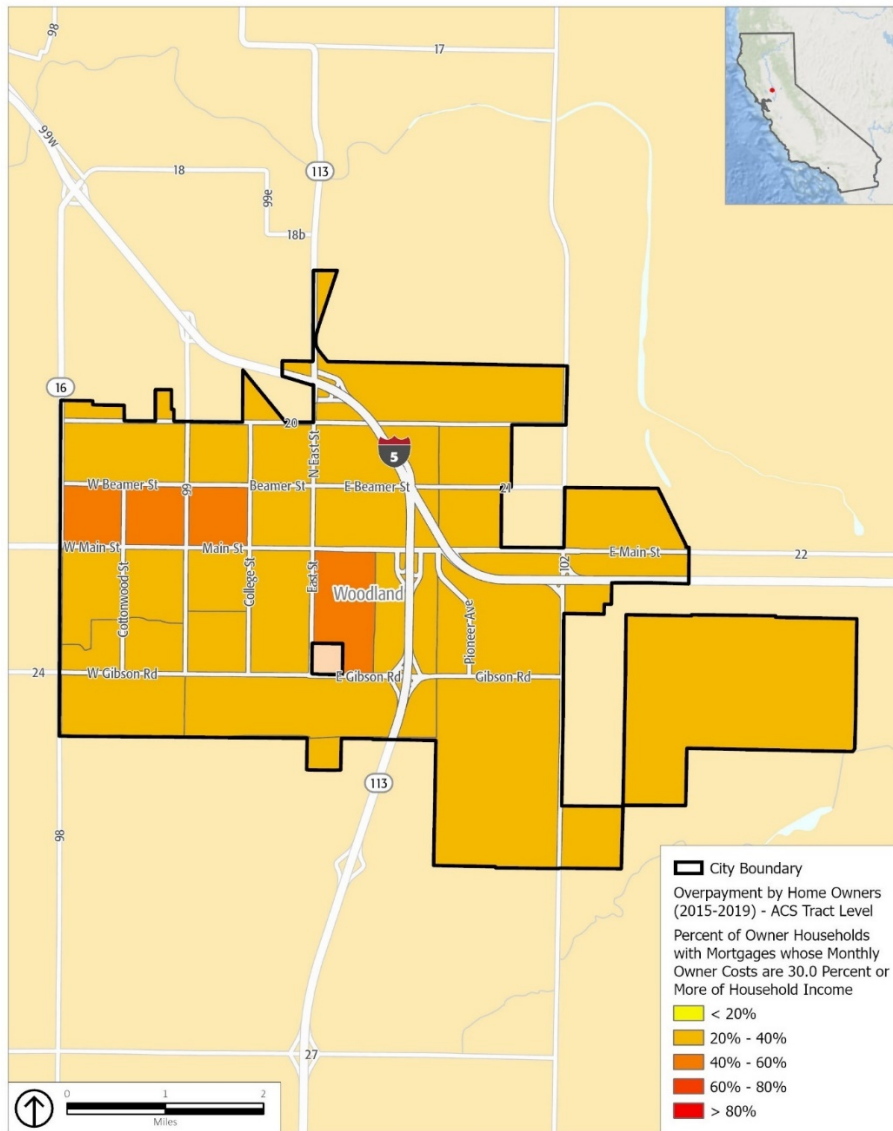
**Figure 21: Overpayment by Renters 2015-2019, City of Woodland**



Source: HCD AFFH Data Resources and Mapping Tool, 2021. U.S. Census 2015-2019 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

**Figure 22: Overpayment by Homeowners 2015-2019, City of Woodland**



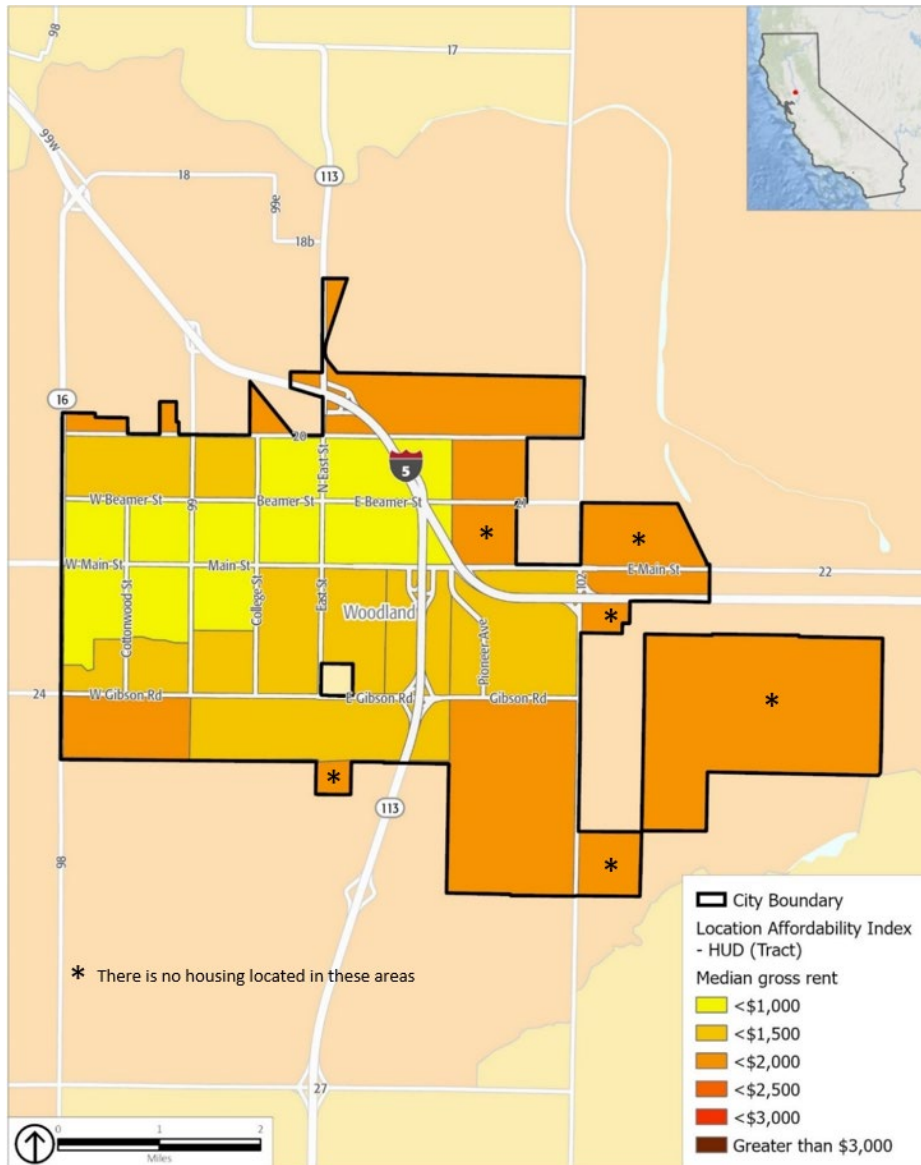
Source: HCD AFFH Data Resources and Mapping Tool, 2021. U.S. Census 2015-2019 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### *Location Affordability Matrix*

Figure 23 below shows the Location Affordability Index’s median gross rent in the City of Woodland. First launched by HUD, the index measures standardized household housing and transportation cost estimates. As shown in the figure, lower median rents are in the central portion of the city along Main Street. **In comparison to other nearby incorporated cities, Woodland’s median gross rents generally match that of the region.** Using 2012-2016 ACS data, the index ratings show that the city has median gross rents between \$1,000 and \$2,000 a month. These rents are primarily affordable to moderate-income households, but generally out of reach for lower-income households.

**Figure 23: Location Affordability Index, Tract**



Source: HCD AFFH Data Resources and Mapping Tool, 2021.

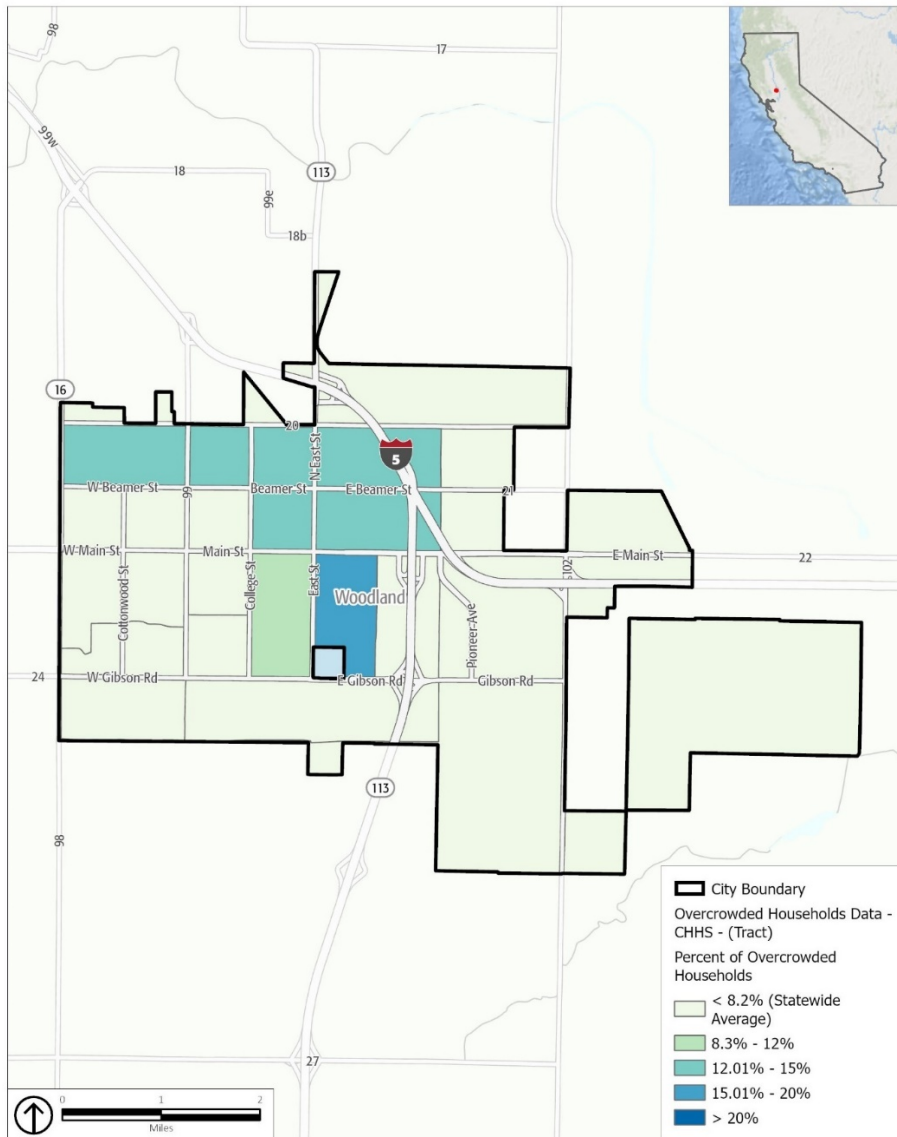
Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### Overcrowding

Overcrowding of residential units, in which there is more than one person per room, can be a potential indicator that households are experiencing economic hardship and are struggling to afford housing. **According to the ACS, in 2013-2017, at least 9.4 percent of households were overcrowded in Woodland. Overcrowding in Woodland is higher than overcrowding rates in the county (4.8 percent), and the state average (8.2 percent).** Many areas of the city are less than or equal to the statewide average of 8.2 percent, but four out of eleven tracts were significantly higher (over 10 percent) than the average. These overcrowded census tracts are generally concentrated in the central and northern portions of the city (see Figure 24). Specifically, one area located between Main Street and Gibson Road, west of East Street, had the highest overcrowding rate in the city at 19 percent. In comparison to the

rest of the region, Woodland generally has higher overcrowding rates, especially compared to the nearby cities of Davis and West Sacramento. Additional information on overcrowding is provided in Appendix B: Housing Needs, Section B.2.3 and Table B-6.

**Figure 24: Overcrowded Households 2015-2019, City of Woodland**



Source: HCD AFFH Data Resources and Mapping Tool, 2021. U.S. Census 2015-2019 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### Substandard Housing

According to 2015-2019 ACS, less than 2 percent of housing units in Woodland lacked either complete kitchen or plumbing facilities (265 units and 90 units respectively). However, as discussed in the Housing Needs Assessment (Appendix B, Section B.3.3, Housing Age and Condition), approximately 1,537 units may be dilapidated since they were built prior to 1939 and nearly 72.9 percent of the homes in the city were constructed prior to 1989 indicating potential need for repair or rehabilitation. Therefore, the Housing Element includes a program to assist homeowners to make needed home repairs. Additional

information on housing conditions is provided in Appendix B: Housing Needs Assessment, Section B.3.3. Table F-3 identifies presence of housing issues by income and tenure. The four housing related problems identified include: 1) housing unit lacks complete kitchen facilities; 2) housing unit lacks complete plumbing facilities; 3) household is overcrowded; and 4) household is cost burdened.

**Table F-3 Housing Problems by Tenure**

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
<b>NUMBER OF HOUSEHOLDS</b>										
Having 1 or more of four housing problems	1,560	785	525	255	3,125	300	385	260	125	1,070
Having none of four housing problems	490	955	1,540	910	3,895	300	670	1,310	1,250	3,530
Household has negative income, but none of the other housing problems	70	0	0	0	70	15	0	0	0	15

Source 2013-2017 CHAS, City of Woodland

In comparison with the total number of households in the analysis, 67 percent of all extremely low-income households, 42 percent of very low-income households, 22 percent of low-income households, and 15 percent of moderate income households have one or more problems. This highlights the need to continue to facilitate additional affordable housing and the preservation of existing housing. In addition, agencies such as Yolo County Housing Authority are encouraged to increase available units and to secure additional housing vouchers as possible.

### Historic Context

It is noted that Woodland has a significant stock of older well-preserved homes and that the Main Street is a National Historic Registered District. There are two recognized Honorary Historic districts one to the south of Main Street and the second north of Beamer and Woodland Avenue and between College and Sutter. Further, the City has a neighborhood preservation district that borders the downtown (Main Street) to the north and south. The neighborhoods in the historic districts bordering the downtown have many historic homes that are well maintained. The neighborhoods radiating outward from the Downtown blocks and just east of East Street may have homes in varying condition.

### Displacement Risk

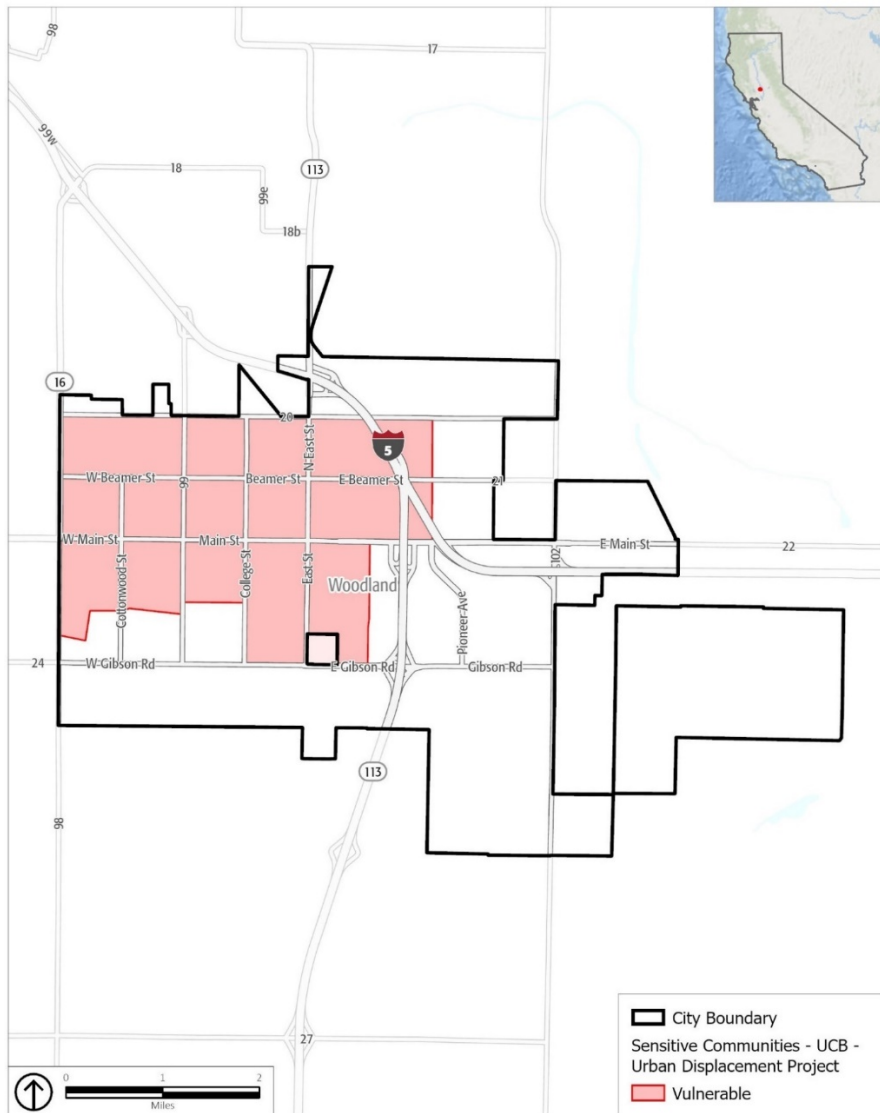
The rising cost of housing is becoming an increasingly important housing security issue in the Greater Sacramento region, especially for renters. Gentrification is the process by which the influx of capital and higher-income residents into working-class neighborhoods changes the essential character of that neighborhood and displace lower-income residents. Displacement occurs when housing costs or neighborhood conditions force people out and drive rents so high that lower-income people are excluded from moving in. Sensitive areas contain populations at the neighborhood level that could be

particularly susceptible to displacement in the face of exacerbated market-based pressures. According to the UC Berkeley Urban Displacement Project, a census tract was flagged as a sensitive community if it met the following criteria as both vulnerable and experiencing market-based displacement pressure:

1. Proportion of very low-income residents was above 20 percent in 2017; and
2. The census tract meets two of the following criteria:
  - a. Share of renters is above 40 percent in 2017;
  - b. Share of people of color is above 50 percent in 2017;
  - c. Share of very low-income households (50 percent AMI or below) that are also severely rent burdened households is above the county median in 2017; or
  - d. Nearby areas have been experiencing displacement pressures.

**According to these metrics, six out of eleven census tracts in Woodland are vulnerable to displacement because of the high proportion of households that are renters with low to moderate income (Figure 25). The census tracts at-risk of displacement in the future are the neighborhoods in the central and northern parts of the city, west of Highway 113 and north of Gibson Road.**

**Figure 25: Sensitive Communities 2013-2017, City of Woodland**





Source: HCD AFFH Data Resources and Mapping Tool, 2021. UC Berkeley Urban Displacement Project, U.S. Census 2013-2017 ACS 5 Year Estimates.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

### Displacement due to Fire or Flood

Woodland is not at risk for wildland fire.

The City of Woodland is surrounded by waterways that periodically flood. These waterways include Cache Creek to the north and northwest and the Yolo Bypass/Sacramento River system to the east. In the event of a severe storm, these water bodies can overtop creek banks and levees, or levees could fail, resulting in flooding in Woodland. While climate change could potentially impact flooding from these waterways, the extent of these impacts has not been assessed. Nonetheless, the City has identified flooding from Cache Creek which lies north of 49-50th as the City limit as the greatest flood threat for Woodland. To address this, the City has partnered with the California Department of Water Resources to identify and implement a flood risk reduction project to meet the state's urban level of flood protection requirements in a cost-effective manner. The proposed project, Woodland Flood Risk Management Project, has been formulated to be compatible with alternatives currently being evaluated by the U.S. Army Corps of Engineers as part of the ongoing Low Cache Creek Feasibility Study. Portions of three low-mod census block groups in the northern section of the City could be impacted if Cache Creek floods the City. Construction of the Woodland Flood Risk Management Project would protect these areas.

### Homelessness

The most recent homeless count for Woodland took place on January 22, 2019 and identified 238 homeless individuals (75 sheltered and 163 unsheltered) (Table F-4). A homeless count was not conducted in 2021 because of the COVID-19 pandemic. Countywide, there were 655 homeless individuals counted (258 sheltered and 397 unsheltered) in 2019. More than 67 percent of homeless are male (40 sheltered and 121 unsheltered) in Woodland. This is slightly more than the 62 percent reported Countywide. For Woodland's unsheltered homeless, 114 slept outside; 28 slept in a car, camper, or recreational vehicle with no utility hookups (water, sewer, and electric); 16 slept in someone else's home (outside, garage, or shed); 3 slept in a building not meant for habitation; and 2 slept in an abandoned building.

Almost two thirds of the homeless are white (46 sheltered and 109 unsheltered). Countywide, the number is 53 percent. African Americans made up 12 percent of the homeless population (15 sheltered and 14 unsheltered) in Woodland which is slightly less than the countywide result of 14 percent. Other racial groups combined (Hawaiian/Pacific Islander, American Indian/Alaska Native, Asian, and multiple races) (6 sheltered and 13 sheltered) accounted for 8 percent of the homeless population. The countywide result for the same groups is 10 percent.

**Table F-4: Homeless Individuals by Race and Ethnicity**

<b>Race:</b>	<b>Sheltered:</b>	<b>Unsheltered (optional)</b>
White	46	109
Black or African American	15	14
Asian	0	1
American Indian or Alaska Native	1	4
Pacific Islander	3	5
<b>Ethnicity:</b>	<b>Sheltered:</b>	<b>Unsheltered (optional)</b>
Hispanic	21	44
Not Hispanic	44	71

**Data Source** The race of 35 homeless individuals (8 sheltered and 27 unsheltered) and the ethnicity of 58 homeless individuals  
**Comments:** (10 sheltered and 48 unsheltered) was unknown.

The race of nearly 15 percent individuals counted as homeless was unknown (8 sheltered and 27 unsheltered). For ethnicity, 65 individuals representing 27.3 percent of the homeless population identified as Hispanic/Latino (21 sheltered and 44 unsheltered). Countywide, 22 percent of the homeless population identified as Hispanic/Latino. The entire homeless population of 238 individuals met the U.S. Department of Housing and Urban Development definition of chronic homelessness by experiencing frequent long-term homelessness combined with a disability (diagnoses of post-traumatic stress disorder, serious mental illness, substance use disorder, developmental disability, or a cognitive or physical illness or disability).

Facilities, services, and housing to serve the needs of homeless in Woodland include the following:

- Fourth and Hope's 100-bed emergency shelter for homeless adults,
- Empower Yolo's Wallace & Vanucci Center (31-bed emergency shelter located outside of Woodland in Yolo County that serves Woodland and jurisdictions in the county for victims of domestic violence, sexual assault, and human trafficking),
- Fourth & Hope's day services program at its emergency shelter for shelter guests and individuals not staying at the shelter (meals, showers, laundry, and other services),
- Yolo County Health & Human Services Agency's CalWorks Housing Allocation Program to temporarily shelter homeless families in local motels and assist them get into permanent housing,
- Yolo Food Bank (food distribution at various locations in Woodland),
- Walter's House (44-bed transitional housing/treatment facility), Cache Creek Lodge (22-bed transitional housing/treatment facility),
- Fourth and Hope (permanent supportive housing for families and single individuals),
- Yolo Community Care Continuum (permanent supportive housing for adults with mental illnesses),
- Empower Yolo (clothing closet that also provides hygiene products),
- Hansen Family Health Center (medical, dental, and behavioral services for lower income households and the homeless),



- Woodland Joint Unified School District (Homeless Youth Services – support with school enrollment, deciding which school is best for the child, obtaining basic school supplies, supplemental services and free school meals, resources in providing public transportation to and from school, and referrals to necessary resources in the community),
- Yolo County Office of Education (assistance for homeless children regarding school enrollment, attendance, referrals to community services, tutoring, etc.), and
- City of Woodland Homeless Coordinator (engages homeless residents, provides referrals for services, and works closely with social service agencies and Yolo County to coordinate services and whenever possible shelter/housing options).

Future resources include a 61-unit permanent supportive housing project for homeless individuals and a 60-bed residential treatment facility that will replace an existing 44-bed facility. Both resources are located on City-owned land and construction of the infrastructure necessary for the projects began in July 2021. Additional information about homeless housing needs is located in Appendix B, Section B.2.5.

## Other Relevant Factors

### *Regional Loan Denial Rates*

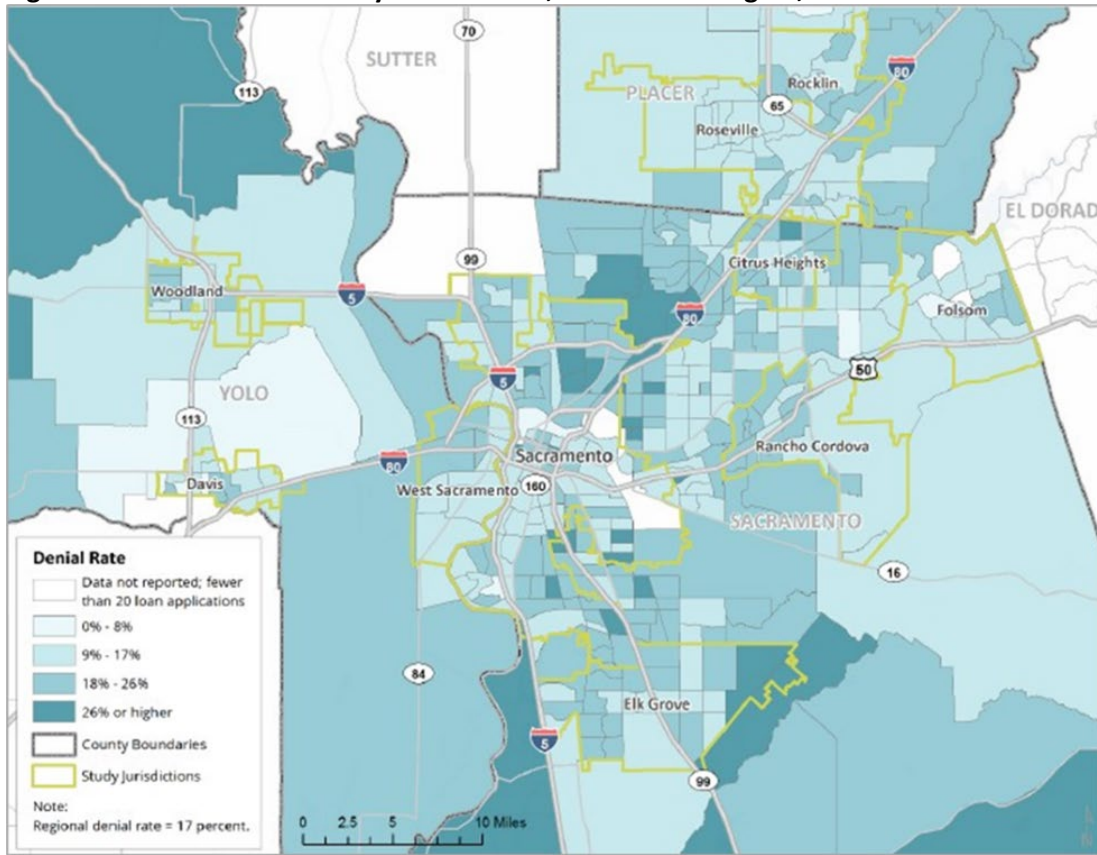
Throughout the Sacramento Valley region, homeownership rates vary widely by race and ethnicity. However, all communities of color experience higher rates of loan denial than non-Hispanic White applicants. In addition, Hispanic households are more likely than any other group to receive a subprime loan. Subprime mortgages are a type of housing loan most often given to individuals that have a weak credit history. Subprime mortgages are more expensive because there is a higher pre-determined risk of default and carry higher interest rates. A concentration of subprime mortgages in areas with concentrations of people of color is a potential consequence of historically punitive practices, such as redlining. Despite efforts to reform long-standing practices of discrimination in the housing credit system, patterns of inequality still exist. The Great Recession and housing crisis brought to light the unusually high concentration of non-White residents with subprime mortgages and property foreclosures across the country.

In 2017, there were 89,838 loan applications filed in the Sacramento region for owner-occupied homes, 4.7 percent of loans were subprime, which is slightly higher than the national rate of 4 percent. There was a regional denial rate of 17 percent. As displayed in Figure 29, these denial rates varied substantially by census tracts, with higher denial rates located in three areas of the city: 1) the northwest section of the city west of College Street and north of Southwood Drive, 2) the center of the city between East Street, College Street, Main Street, and Gibson Road, and 3) a section of the city east of Highway 113, south of Interstate I-5, and north of Gibson Road. Moreover, **these areas of higher loan denial rates correlate with higher concentrations of non-White residents, with some areas as high as 80 percent non-White and over 60 percent non-White on average (Figure 5), demonstrating that communities of color experience higher rates of loan denial in Woodland.**

According to the AI, low-income households and those receiving Section 8 housing choice vouchers were most likely to experience being denied housing to rent or buy. Black (53 percent), Native American (49 percent), and Hispanic respondents (42 percent) were more likely than non-Hispanic White (27 percent) or Asian survey respondents (21 percent) to have experienced denial of housing to rent or buy. Large families, households that include a member with a disability, and households with children under age 18 all experienced housing denial at rates higher than the region overall. Common reasons for being denied

housing among survey respondents included income (including type of income), credit, and eviction history.

Figure 29: Loan Denial Rates by Census Tract, Sacramento Region, 2017



Source: FFIEC HMDA Raw Data, 2017; Root Policy Research, 2020.

### Rates of Homeownership

Homeownership is a powerful vehicle for counteracting rising housing prices and the effects of gentrification and displacement, especially for lower-income households. Although the citywide homeownership rate was 54 percent in 2019, not all racial and ethnic groups in Woodland had the same likelihood of owning a home. As shown in Table F-5, residents who identified as non-Hispanic White, Asian, or Multiracial had much higher rates of homeownership than the citywide average. In contrast, **residents who identified as Black, American Indian and Alaskan Native, Native Hawaiian and Other Pacific Islander, Hispanic, or some other race had much lower rates of homeownership and, thus, they are more at risk of being displaced due to rising rental prices.**

**Table F-5: Housing Tenure by Race/Ethnicity, City of Woodland**

	Owner Occupied		Renter Occupied		Total Occupied Units
	Number	Percent of Total	Number	Percent of Total	Number
WHITE NON-HISPANIC	6,384	64%	3,584	36%	9,968
BLACK	86	32%	181	68%	267
ASIAN	1,122	62%	691	38%	1,813
NATIVE HAWAIIAN AND OTHER PACIFIC ISLANDER	4	20%	16	80%	20
AMERICAN INDIAN AND ALASKAN NATIVE	108	39%	171	61%	279
SOME OTHER RACE	683	47%	775	53%	1,458
MULTIRACIAL (TWO OR MORE RACES)	339	66%	177	34%	516
HISPANIC OR LATINO	2,464	39%	3,799	61%	6,263
<b>TOTAL</b>	<b>11,190</b>	<b>54%</b>	<b>9,394</b>	<b>46%</b>	<b>20,584</b>

Source: U.S. Census, 2015-2019 ACS 5 Year Estimates, Table S2502.

## Sites Inventory

A primary goal of the fair housing assessment is to ensure available sites for lower-income housing are located equitably across a region and within communities with fair access to opportunities and resources. Ensuring that sites for housing, particularly lower-income units, are in high resource areas rather than concentrated in areas of high segregation and poverty requires jurisdictions to consider the accessibility of various opportunities including jobs, transportation, good education, and health services when planning for housing. Figure 27 and Table F-6 show the location of sites in the Housing Element sites inventory compared to the distribution of low and moderate income populations by census tract and Figure 28 and Table F-7 show these same sites in comparison to the TCAC/HCD opportunity areas. Both figures highlight the location of existing affordable housing as well as vacant and underutilized sites. By comparing the sites inventory to a few of the fair housing indicators identified in this assessment, this section analyzes whether or not the sites included in the 2021-2029 Housing Element sites inventory improve or exacerbate fair housing conditions and patterns of segregation.

### *Location of Existing Affordable Housing*

According to the California Housing Partnership's affordable housing database in 2020, there are currently 1,233 lower income units distributed across 15 sites in Woodland. Figures 27 and 28 show the location of the City's existing affordable housing in relation to the percent of low to moderate income and TCAC opportunity areas. The map notes the location of 10 additional projects that have some affordability requirements. As shown in Figures 27 and 28, the City's existing affordable units are spread throughout the community, but not necessarily in the areas with highest incomes or highest resource opportunity. These units are mostly located the city's low and moderate resource areas, such as along Main Street and East Gibson Road, but none of them are located in the only high resource area in the city's southwestern neighborhood, which developed in the 1960s through 1980s as an exclusively single-family neighborhood.

Affordable units listed include:

Rochdale Grange (SL), Tarracina (SL), Mutual Housing (SL), Eaglewood Apartments, Woodmark Apartments, Sycamore Point, Leisureville Community Association mobile home park, Casa Del Sol (mobile homes), Acacia Glen Senior Apartments, Crosswood Apartments, Lincoln Gardens II, Cherry Glen Apartments, Summertree Apartments, Greenery Apartments, Hotel Woodland, 925 North (ELI homeless individuals), Donnelly Circle (public housing), Yolano Village (public housing), Greens Annex (ELI & VL), New Dimensions Apartments, Mercy Housing, Fair Plaza Senior apartments, Cottonwood Meadows, Heritage Oaks, Cache Creek Supportive Housing. In addition, two anticipated projects are identified which will result in at least 280 units, but could be higher if density bonus is utilized.

### *Potential Effect on Patterns of Segregation*

A large majority of the lower-income sites identified in the Housing Element are concentrated in the central part of the city, which already has a high concentration of individuals with low to moderate incomes (see Table F-6 and Figure 27). The geographic distribution of proposed affordable housing sites could reinforce existing patterns of segregation and be considered a barrier to affirmatively furthering fair housing.

**Table F-6: Sites Inventory Capacity (Units) in Relation to Low to Moderate Income Census Tracts**

CAPACITY BY INCOME LEVEL (UNITS)	PERCENT OF LOW TO MODERATE INCOME POPULATION BY CENSUS TRACT			
	0%-25%	25%-50%	50%-75%	75%-100%
LOWER INCOME SITES	0	562	660	0
MODERATE INCOME SITES	0	735	429	0
ABOVE MODERATE INCOME SITES	1	1,295	232	0
<b>TOTAL</b>	<b>1</b>	<b>2,592</b>	<b>1,321</b>	<b>0</b>

Note: Unit totals include Pipeline Projects, Realistic Unit Capacity, and Research and Technology Park Specific Plan.  
Source: Ascent 2021

*Potential Effect on Access to Opportunity*

Nearly all of the City’s housing sites identified in the inventory are within areas designated by TCAC/HCD as low resource or moderate resource (see Figure 28). As shown in Table 5, of the lower-income sites identified in the Housing Element’s sites inventory, 62.79 percent are located in low resource areas of the city, 38.21 percent in moderate resources areas, and none of the sites are in high resources areas. These low resource areas are considered areas that lack direct access to the good schools, jobs, and positive economic outcomes of high resource areas, therefore the sites inventory has the potential to exacerbate fair housing issues related to access to opportunity for lower-income residents. However, these areas considered “low resource” have great potential for reinvestment in the future. As illustrated in Figures 27 and 28 it would likely be beneficial for new development to occur in low resource areas in order to provide improved housing choice to residents who wish to be closer to the downtown and transit access.

Because of the City’s inclusionary ordinances, both citywide and specific to Spring Lake and the Southeast Area Specific Plans, recent affordable housing multi-family developments have been built in newly developing areas. In Spring Lake there are three newly constructed multifamily affordable projects and there is an affordable land dedication site that is held by a housing non-profit with the intent of building 112 new low-income senior units. Further, a new affordable project has been approved at 310 West Main Street that will be developed as a fully affordable housing project by Chelsea Investment Co a non-profit affordable housing builder. In addition, in the last year the city has dedicated city owned land to facilitate the development of a homeless facility with emergency, eventual transitional housing, and services on East Beamer Street. Further, the inclusionary ordinance in the Southeast Area Specific Plan and Spring Lake have resulted in single family housing that has been available to qualified lower income homeowners.

As with many older cities, Woodland’s development over time has radiated from the center downtown core outward. Several areas along key corridors were developed prior to incorporation. In addition, in some areas of the city development occurred prior to inclusionary ordinance requirements. This is the case in the Southwest portion of the City, approved in the 60s and 70s, and built out with existing single-family homes. There is no available land to facilitate development of newer affordable housing.

The city continues to utilize grant funding and other capital improvement funds to provide infrastructure improvements, including complete street features, to facilitate greater community access for walking and biking. Initial focus has been along roads with the greatest safety concerns. The city improved the roadway segment along Kentucky Avenue from East Street to College 2 years ago. Street work is

occurring along West Main Street and Court Street and will begin soon along East Main Street. A segment of Gibson Road from College to East Street will be improved this summer to add bike lanes. Incremental improvements have occurred along East Street in conjunction with new development. The City has recently received grant funding from the SACOG REAP program to work with the Yolo County Housing Authority to evaluate a larger concept plan for the area Northeast of East Street and Main Street. It is anticipated that future grant funding for improvements will follow the necessary planning. Further, the City continues to work with the Northern California Railroad to remove tracks and cars from the northeast corner of Main Street and East Street, which will benefit the area and make it more desirable for development.

It is the condition that it is along East Street and West Main Street where there are the greatest number of properties that are suitable for inclusion in the housing sites list due to size, vacancy and zoning. There are a number of additional sites in the City that are not vacant that may be suitable for future housing development. Several of these sites have existing older commercial developments. Current zoning supports new housing by allowing multi-family as a permitted use and providing objective development standards in the Interim Zoning Standards. The City is currently working on a comprehensive update to the city Zoning Ordinance that will further assist and facilitate new housing production.

The City continues to work with potential applicants and to look for new ways to encourage both affordable and market rate housing development throughout the community. The Housing Element implementation programs describe the City's commitment to investing in areas along East Street and Main Street to provide needed infrastructure updates to better connect these areas to the rest of the community. The City has just received notification of a REAP Green Means Go grant award to facilitate planning and support efforts in coordination with Yolo County Housing Authority to facilitate local development opportunities for the neighborhood located at the Northeast corner of East Street and Main Street.

In addition, the City's 2035 General Plan Public Facilities and Services Element (Chapter 5) and Healthy Community Element (Chapter 6) include numerous goals and policies relating to public and private partnerships with the School District, as well as programming activities for the economically disadvantaged. The Healthy Community Element includes goals related to Health Equity, Healthy Food, and Community Facilities and programs. Goal 5E: Educational Opportunities, and Policies 5.E.1 – 5.E.10 address various options for providing educational opportunities. The City's Implementation Program, Appendix A to the 2035 General Plan, also includes a number of programs.

The City uses Community Development Block Grant (CDBG) funds to fund both services and improvements in lower income block group and census tract areas. The City prepares a five year Consolidated Plan (CHAS) as well as an Annual Action Plan. The CHAS provides a similar analysis of housing needs and priorities as a means to help direct use of CDBG funding. The City has funded \$333,688 in FY 2020/2021 for infrastructure improvements that assist with Health Services, Housing Rehabilitation, and ADA Accessibility. An additional \$77,004 in funding is directed to Public Service agencies for Food and Shelter services, Employment Training, Health Services, and Fair Housing Services.

The City will continue to encourage and facilitate as possible additional housing opportunities provided by the Yolo County Housing Authority, both housing units and housing vouchers. Yolo County Housing

(YCH) operates two public housing developments in Woodland: Yolano Drive (60 family units) and Donnelly Circle (72 family units) which are generally fully occupied. A total of 6,711 families are on the wait list for the two developments. YCH also administers the countywide Housing Choice Voucher program (individual vouchers, project-based vouchers, and special purpose vouchers). A total of 908 families are on the wait list countywide for individual vouchers and 2,399 families are on the wait list countywide for project-based voucher units.

**Table F-7: Sites Inventory Capacity (Units) in Relation to TCAC/HCD Opportunity Areas**

CAPACITY BY INCOME LEVEL (UNITS)	TCAC/HCD OPPORTUNITY AREAS					
	Low Resource		Moderate		High	
	Units	Percent	Units	Percent	Units	Percent
LOWER INCOME SITES	762	62 %	460	38 %	0	0%
MODERATE INCOME SITES	368	32 %	776	67 %	20	2%
ABOVE MODERATE INCOME SITES	129	8 %	1,397	91 %	2	0%
<b>TOTAL</b>	<b>1,259</b>	<b>32 %</b>	<b>2,633</b>	<b>67 %</b>	<b>22</b>	<b>1%</b>

Note: Unit totals include Pipeline Projects, Realistic Unit Capacity, and Research and Technology Park Specific Plan.

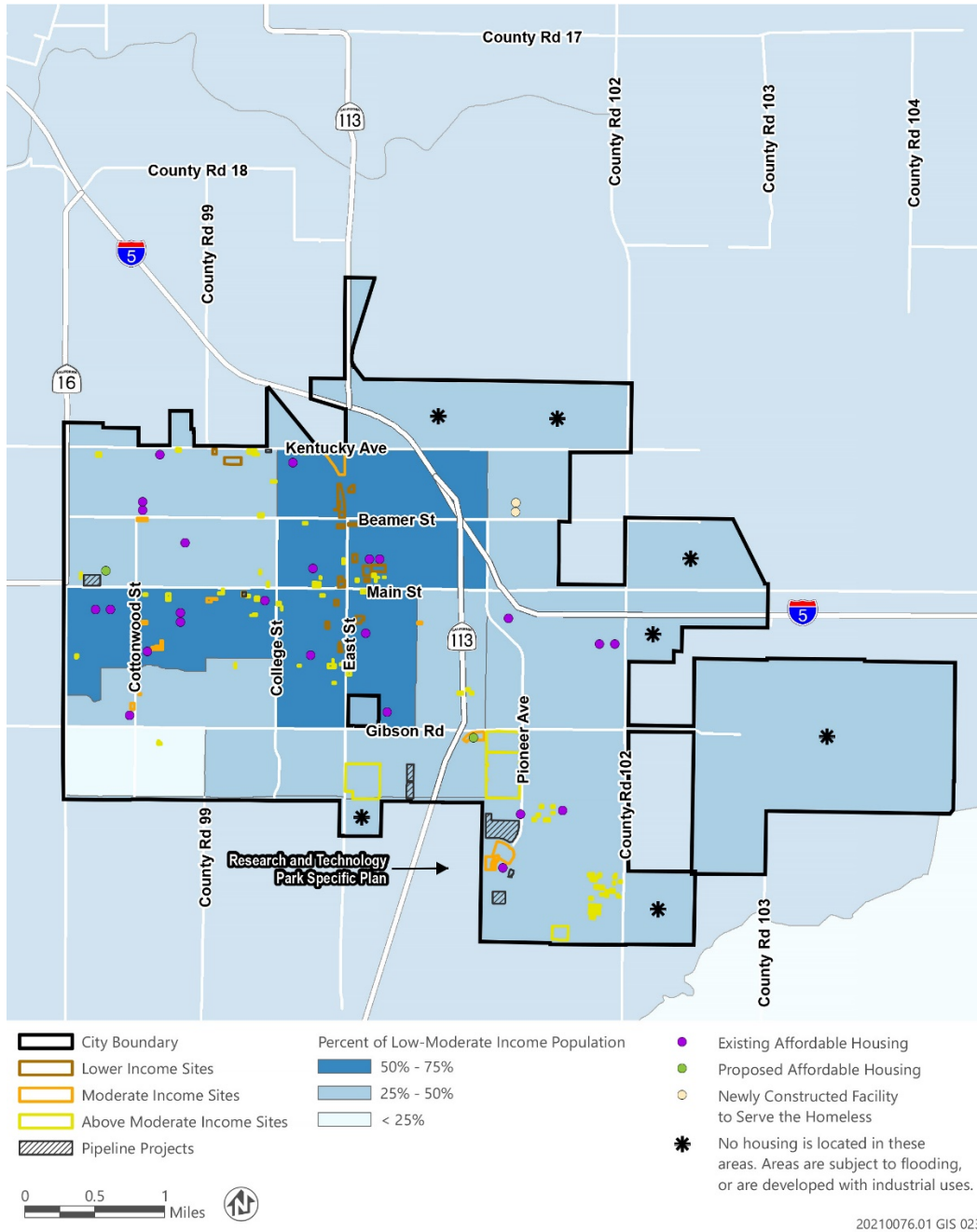
Source: Ascent 2021

### *Potential Effect on Disproportionate Housing Needs*

As described previously, six census tracts along Main Street and College Street and generally neighborhoods in the northwest and central portions of the City are vulnerable to displacement (see Figure 25), due to a higher percentage of renters who may be lower income and overpaying for housing. The majority of the lower-income sites are in these areas, which can provide stability for lower-income households susceptible to displacement.



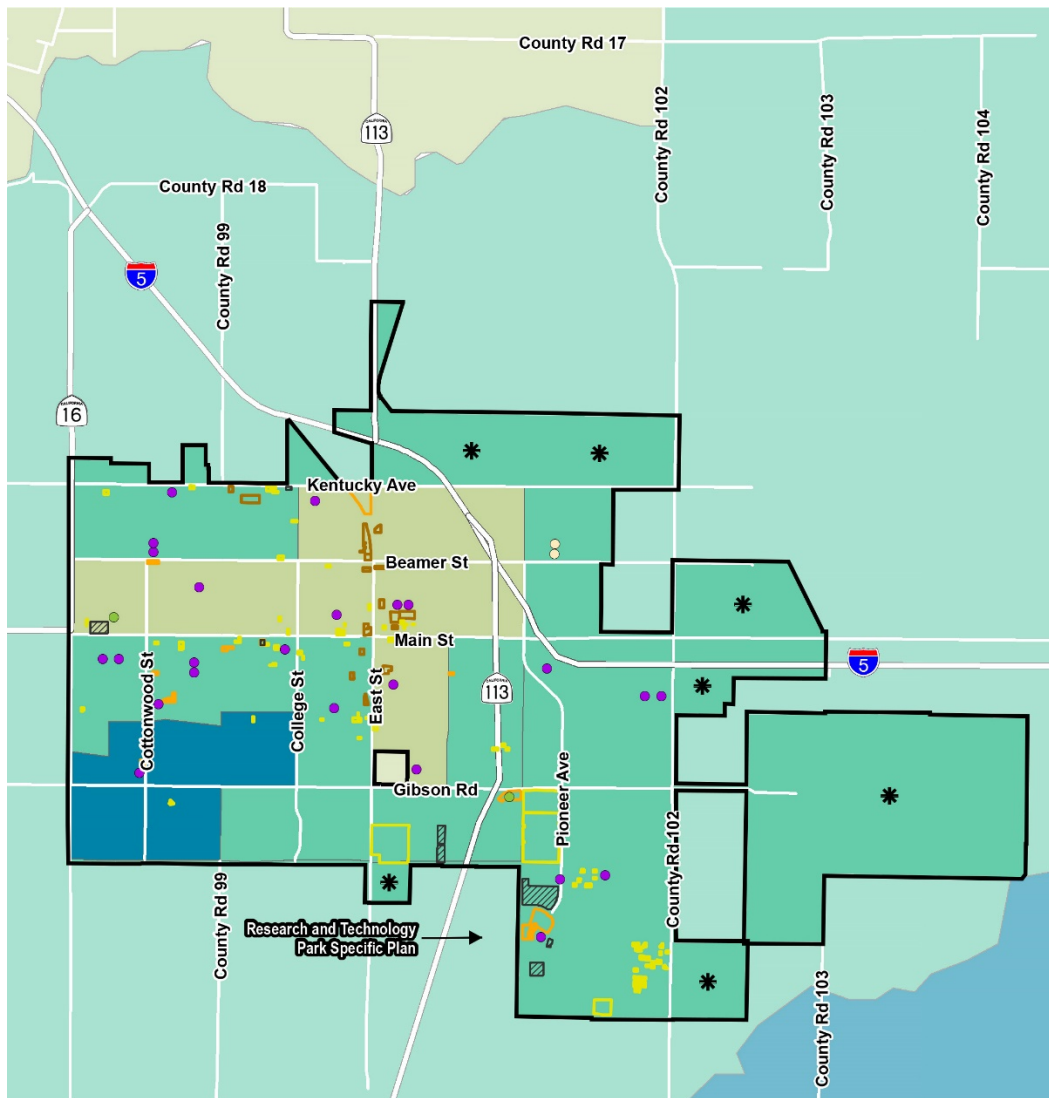
**Figure 27: Sites Inventory and Existing and Proposed Affordable Developments in Relation to Low to Moderate Income Census Tracts, Woodland**



Source: U.S. Census Bureau, 2015-2019 ACS 5-year estimates. HCD AFFH Data and Mapping Tool. California Housing Partnership, Affordable Rental Housing Benefits Map, 2020. City of Woodland, 2021. Ascent, 2021.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

**Figure 28: Sites Inventory and Existing and Proposed Affordable Developments in Relation to TCAC/HCD Opportunity Areas, Woodland**



- |                             |                        |   |
|-----------------------------|------------------------|---|
| City Boundary               | TCAC Opportunity Areas | Existing Affordable Housing   |
| Lower Income Sites          | High Resource          | Proposed Affordable Housing   |
| Moderate Income Sites       | Moderate Resource      | Newly Constructed Facility to Serve the Homeless  |
| Above Moderate Income Sites | Low Resource           | No housing is located in these areas. Areas are subject to flooding, or are developed with industrial uses. |
| Pipeline Projects           |                        |   |



20210076.01 GIS 024

Source: U.S. Census Bureau, 2015-2019 ACS 5-year estimates. HCD AFFH Data and Mapping Tool. California Housing Partnership, Affordable Rental Housing Benefits Map, 2020. City of Woodland, 2021. Ascent, 2021.

Note: The area east of Interstate-5 and north of East Main Street, and the area south of Interstate-5 and east of County Road 102 were excluded from the analysis. For further context, please refer to the section on figures and analysis found in the introduction of this assessment.

## Fair Housing Issues, Contributing Factors, and Housing Programs

Based on the findings from this assessment, there are two main fair housing issues in Woodland: risk of displacement and disparities in access to opportunity. Pursuant to Government Code Section 65583 (c)(10)(A)(v), the Housing Element includes several policies and programs to proactively address fair housing issues and replace segregated living patterns with integrated and balanced communities (see Table F-8, below).

Table F-8 Factors that Contribute to Fair Housing Issues and Implementation Programs to AFFH		
AFH Identified Fair Housing Issue	Contributing Factor	Implementation Programs
Disparities in Access to Opportunity	<ul style="list-style-type: none"> <li>- Concentration of lower-income sites in low resource areas</li> <li>- Lack of vacant land in area of the city considered “high resource”</li> </ul>	<p><b><u>Proposed Housing Element Programs That Specifically Address Identified Issues:</u></b></p> <p>Programs A1, A2, A3, and A15 – Complete the update to the Zoning Code to expand residential development opportunities and ensure adequate site choices in the near and long term. Consider allowing residential in the Community Commercial zone and implementing form-based zoning. Facilitate infill development in all areas of the City.</p> <p>Program A5 – Compile and maintain a list of non-vacant sites that are candidates for redevelopment and assess opportunities and constraints.</p> <p>Program A6- Regularly review the Affordable Housing Ordinance to identify constraints to housing production and recommend improvements.</p> <p>Program A8 – Amend the Code to further facilitate housing for farmworkers</p> <p>Program A16-Offer incentives to developers of affordable housing.</p> <p>Program A18-Pursue grant and loan funding opportunities and coordinate with other agencies and non-profits organizations to facilitate a range of sizes and types of housing.</p> <p>Program A20- Consider Zoning Code and General Plan Amendments to allow duplex/triplex/and other unit types in higher resource areas.</p>

		<p>Program A-21 – Encourage ADUs or multi-gen units to offer additional housing opportunities.</p> <p>Program B-4 encourages the construction of infill and affordable, mixed-use housing projects in the downtown area</p> <p>Program C9- Continue to support a First Time Homebuyer program to support and increase housing opportunities for first time homebuyers by providing loan assistance, utilizing local, State, Federal revenue sources.</p> <p>Program C10- Utilize REAP grant funds to work with Yolo County Housing Authority to develop a plan for the Armfield neighborhood which promotes housing opportunities and improves conditions in the area northeast of East Street and Main Street.</p> <p><u>Program C-11- Meet with stakeholders to discuss constraints to housing for persons with disabilities and the Reasonable Accommodation procedures.</u></p> <p><u>C-12 – Continue to evaluate housing needs and fund programs and services using CDBG funding with an emphasis on assisting low resource areas.</u></p>
<p>Displacement Risk</p>	<ul style="list-style-type: none"> <li>- High housing cost burden for renter households</li> <li>- Limited deed-restricted affordable housing units in central city</li> <li>- Low rates of homeownership in central city, particularly for Hispanic/Latino residents</li> </ul>	<p><b><u>Proposed Housing Element Programs That Specifically Address Identified Issues:</u></b></p> <p>Program A5 – Compile and maintain a list of non-vacant sites that are candidates for redevelopment and assess opportunities and constraints.</p> <p>Program A6- Regularly review the Affordable Housing Ordinance to identify constraints to housing production and recommend improvements.</p> <p>Program A13 – Seek funding opportunities to provide financing to assist construction of lower income and moderate income units that serve HCD identified special needs groups.</p> <p>Program A14 – City shall assist developers with the preservation and conservation of extremely low, very low and low-income units.</p> <p>Program A18-Pursue grant and loan funding opportunities and coordinate with other</p>

		<p>agencies and non-profits organizations to facilitate a range of sizes and types of housing.</p> <p>Program A-21 – Encourage ADUs or multi-gen units to offer additional housing opportunities</p> <p>Program B1-City to submit applications when funding is available to provide for rehabilitation and maintenance assistance for lower income units and special needs groups.</p> <p>Program B4- continue to encourage the preservation of existing housing in the downtown area, as well as construction of infill and mixed-use housing projects.</p> <p>Program B5-Facilitate the preservation of at-risk affordable housing. Where properties are at risk of conversion, City to work with tenants to provide education regarding tenants rights. Ensure all materials are provided in Spanish and English.</p> <p>Program B6-Continue to strive for greater energy conservation in existing residential development and use CDBG monies for energy efficiency work. Increase public awareness of self-help and rehabilitation programs through outreach.</p> <p>Programs C1, C5, C8- Continue to support Fair Housing efforts with focused on special needs population groups that might face housing discrimination, such as farmworkers or persons with disabilities.</p> <p>Program C6- Ensure that relocation assistance is provided to tenants relocated as a result of removal of housing.</p> <p>Program C7 – Affirmatively further fair housing by contracting with the Fair Housing Hot Line provided through Legal Services of Northern California.</p> <p>Program D5-Coordinate with PG&amp;E, community based organizations, other public agencies to provide public education and outreach on energy conservation. Represents a savings to renters and owners.</p>
--	--	---

	<p>The General Plan is an integrated document in which the Housing Element is a required element that must be internally consistent with goals, policies, and programs contained other Elements. Therefore, goals, policies and programs contained in other elements will also serve to address housing. Please see the listing of those programs that are aligned with the Housing Element and Affirmatively Furthering Fair Housing.</p>	<p><b><u>Related Programs Contained in the 2035 General Plan Implementation Programs</u></b></p> <p>Program 2.18-Continue to apply for grants to allow streetscape improvements to Main Street, West Main Street, East Street, Court, Street, Kentucky Avenue, and Gibson Road. Such improvements will provide updated infrastructure, improve mobility options, and reduce the cost burden on new affordable housing development.</p> <p>Program 3.1- Develop an active transportation plan to guide development and maintenance of Woodland’s bicycle and pedestrian network and promote active transportation modes.</p> <p>Program 3.3 – Assess the feasibility of repurposing abandoned rail lines and relocating existing rail lines to the east of the City. Removing tracks along East Main Street will significantly benefit areas located at the Northeast corner of Main Street and East Street.</p> <p>Program 5.1- Create and maintain a central directory of youth programs serving woodland. Ensure the directory is accessible on line.</p> <p>Program 5.2 – Complete the draft Parks Recreation and Community Services Master Plan. The plan shall include the provision for development of new parks with new development and the development of parks to address existing deficiencies. It shall also include provisions for community gardens and urban farms.</p> <p>Program 5.4- Target increased participation in existing recreation programs, and increase the number of subsidized program spots available for lower income residents.</p> <p>Program 5.13 – Develop a master plan for the city’s broadband network.</p> <p>Program 6.1 – Collaborate with Yolo County Health and Human Services Agency to review existing health and community data. Develop and implement new programs to better meet the needs of the Woodland community.</p>
--	--	--

		<p>Program 6.2 – Implement as feasible Spanish translation for all City services and materials.</p> <p>Program 6.7 – Provide information about federal food assistance programs. Maintain handouts and/or brochures.</p> <p>Program 6.9 – Partner with the Woodland Joint Unified School District, Yolo County Health and Human Services Agency, Cooperative Extension, Yolo Food Bank, and other organizations to establish higher nutrition standards, to incorporate culturally sensitive options, continue to use appropriate sites for school gardens, continue the Farm to School program.</p>
--	--	--