

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT
DIVISION OF HOUSING POLICY DEVELOPMENT

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September 4, 2020

Chuck Beatty, Director
Amador County Planning Department
810 Court Street
Jackson, CA 95642

Dear Chuck Beatty:

RE: Final Regional Housing Need Determination

This letter provides Amador County its Final Regional Housing Need Determination and Regional Housing Need Allocation (RHNA) Plan. Pursuant to state housing element law (Gov. Code section 65584, et seq.), the California Department of Housing and Community Development (HCD) is required to provide the determination of Amador County's existing and projected housing need and a RHNA Plan to countywide regions not represented by council of governments (COGs).

Attachment 1 displays the minimum regional housing need determination of **741** total units among four income categories. Attachment 2 explains the methodology applied pursuant to Government Code section 65584.01. In determining the region's housing need, HCD considered all the information specified in state housing law (Gov. Code section 65584.01(c)). Attachment 3 displays HCD's methodology and RHNA Plan for the region, for the *projection* period beginning December 31, 2018 and ending September 15, 2029.

Government Code section 65588(f) specifies the RHNA projection period start is December 31 or June 30, whichever date most closely preceded the end date. The RHNA projection period end date is set to align with the planning period end date. The planning period end date is eight years following the Housing Element due date, which is 18 months following the Regional Transportation Plan adoption, rounded to the 15th or end of the month.

Amador County and its local governments are responsible for updating their housing elements for the *planning* period beginning September 15, 2021 and ending September 15, 2029 to accommodate their share of new housing need for each income category.

Increasing the availability of affordable homes, ending homelessness, and meeting other housing goals continues to be a priority for the State of California. To support these goals, the 2019-20 Budget Act allocated \$250 million for all regions and jurisdictions toward planning activities through the Regional Early Action Planning (REAP) and Local Early Action Planning (LEAP) grant programs. The Amador County region has up to \$444,004 available through the REAP program. Each city in Amador

Chuck Beatty, Director

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County is eligible for up to \$65,000, and the County of Amador is eligible for up to \$150,000 in LEAP funding. All jurisdictions are encouraged to apply to support meeting and exceeding sixth cycle housing element goals. For more information, please contact HCD at EarlyActionPlanning@hcd.ca.gov.

HCD commends Amador County and its local governments for their leadership in fulfilling its important role in advancing the state's housing, transportation, and environmental goals. HCD looks forward to its continued partnership with the region, and in assisting in planning efforts to accommodate Amador County and its local governments and to assisting in planning efforts to accommodate the region's share of housing need.

If HCD can provide any additional assistance, or if you, or your staff, have any questions, please contact Tom Brinkhuis, Housing Policy Specialist at (916) 263-6651 or tom.brinkhuis@hcd.ca.gov.

Sincerely,

A handwritten signature in black ink, appearing to read 'Megan Kirkeby', with a small dot at the end of the line.

Megan Kirkeby
Deputy Director

Enclosures

Cc: Susan Peters, City of Jackson
Cc: April Wooden, City of Lone
Cc: Amy Gedney, City of Sutter Creek
Cc: Erin Ventura, City of Plymouth
Cc: Dave Groth, City of Amador

ATTACHMENT 1

HCD REGIONAL HOUSING NEED DETERMINATION Amador County: December 31, 2018 through September 15, 2029

<u>Income Category</u>	<u>Percent</u>	<u>Housing Unit Need</u>
Very-Low*	25.5%	189
Low	16.6%	123
Moderate	18.9%	140
Above-Moderate	39.0%	289
Total	100.0%	741
* Extremely-Low	11.6%	Included in Very-Low Category

Income Distribution:

Income categories are prescribed by California Health and Safety Code (Section 50093, et. seq.). Percents are derived based on Census/ACS reported household income brackets and county median income.

ATTACHMENT 2

HCD REGIONAL HOUSING NEED DETERMINATION: December 31, 2018 through September 15, 2029

Methodology

AMADOR COUNTY: PROJECTION PERIOD (10.9 years) HCD Determined Population, Households, & Housing Unit Need		
Reference No.	Step Taken to Calculate Regional Housing Need	Amount
1.	Population: September 15 2029 (DOF June 30 2029 projection adjusted + 2 months to September 15 2029)	40,090
2.	<i>- Group Quarters Population: September 15 (DOF June 30 2029 projection adjusted + 2 months to September 15 2029)</i>	-4,405
3.	Household (HH) Population	35,685
4.	Projected Households	15,330
5.	+ Vacancy Adjustment (.04%)	+6
6.	+ Overcrowding Adjustment (0%)	+0
7.	+ Replacement Adjustment (.44%)	+68
8.	<i>- Occupied Units (HHs) estimated January 1, 2019</i>	-14,687
9.	+ Cost-burden Adjustment	+34
Total	6th Cycle Regional Housing Need Assessment (RHNA)	741

Detailed background data for this chart available upon request.

Explanation and Data Sources

- 1-4. Population, Group Quarters, Household Population, & Projected Households: Pursuant to Government Code Section 65584.01, projections were extrapolated from DOF projections. Population reflects total persons. Group Quarter Population reflects persons in a dormitory, group home, institute, military, etc. that do not require residential housing. Household Population reflects persons requiring residential housing. Projected Households reflect the propensity of persons within the Household Population to form households at different rates based on American Community Survey (ACS) trends.
5. Vacancy Adjustment: HCD applies a vacancy adjustment based on the difference between a standard rural 4% vacancy rate and county's current "for rent and sale" vacancy percentage to provide healthy market vacancies to facilitate housing availability and resident mobility. The adjustment is the difference between standard rural 4% vacancy rate and county's current vacancy rate (**3.96%**) is based on the 2014-2018 ACS data. For Amador County that difference is **.04%**.
6. Overcrowding Adjustment: In counties where overcrowding is greater than the U.S. overcrowding rate of 3.35%, HCD applies an adjustment based on the amount the county's overcrowding rate exceeds the U.S. overcrowding rate. Data is from the 2014-2018 ACS. For Amador County, the county overcrowding rate (**2.82%**) is lower than the national average (3.35%), resulting in no adjustment.
7. Replacement Adjustment: HCD applies a replacement adjustment up to 5% to the total housing stock based on the current 10-year average of demolitions in the county's local government annual reports to Department of Finance (DOF). For Amador County the 10-year average is **.44%**.

8. Occupied Units: This figure reflects DOF's estimate of occupied units at the start of the projection period (December 31, 2018).
9. Cost Burden Adjustment: HCD applies an adjustment to the projected need by comparing the difference in cost-burden by income group for the region to the cost-burden by income group for the nation. The cost burden rate for lower income households in Amador County is **7.23%** higher than the cost burden rate for the nation. The cost burden rate for moderate and above moderate-income households is **3.00%** higher than the cost burden rate for the nation.

ATTACHMENT 3

HCD REGIONAL HOUSING NEEDS ALLOCATION PLAN: AMADOR COUNTY LOCAL GOVERNMENTS

December 31, 2018 – September 15, 2029

Distribution of Final RHNA

This table reflects the final RHNA distribution for each local government based on the methodology discussed below:

Regional Housing Need Allocation by Income Category

Jurisdiction	Very-Low	Low	Moderate	Above-Moderate	Total
Amador County	189	123	140	289	741
Amador	1	1	1	2	5
Ione	30	20	25	42	117
Jackson	27	23	24	64	138
Plymouth	7	5	5	13	30
Sutter Creek	15	12	13	34	74
Unincorporated Amador County	109	62	72	134	377

Purpose of Regional Housing Need Allocation Plan

The purpose of the RHNA Plan is to comply with state law (Gov. Code section 65584, et. seq.) in allocating to each local government a share of regional housing need for use in updating the General Plan housing element. The housing element must accommodate the total RHNA for each of four (4) income categories (deemed very low, low, moderate, and above-moderate) over the designated planning period (December 31, 2018 through September 15, 2029). These requirements were enacted into state housing law (Article 10.6 of the Government Code) upon the California legislature determining that the provision of adequate housing is an issue of statewide concern.

HCD, pursuant to Gov. Code section 65584(a), is required to determine the existing and projected need for housing within regions of the state. In addition, HCD (per Gov. Code section 65584.06) is required to develop a plan to distribute the final determination of regional housing need to each local government not represented by a council of governments. The RHNA, per Gov. Code section 65584(d), is required to further all of the following objectives:

- (1) Increasing the housing supply and mix of housing types, tenure, and affordability.
- (2) Promoting infill development and socioeconomic equity, protecting environmental and agricultural resources, and encouraging efficient development patterns.
- (3) Promoting an improved intraregional relationship between jobs and housing.
- (4) Balancing disproportionate household income distributions.
- (5) Affirmatively furthering fair housing.

The RHNA is based on the projection of population and new household formation determined by the Demographic Research Unit of DOF. The resulting RHNA is a minimum projection of additional housing needed to accommodate household growth over the planning period; it is not a prediction, production quota, or building permit limitation for new residential construction.

To comply with state law in addressing the jurisdiction’s RHNA, the updated housing element must identify adequate sites and program actions to accommodate the total RHNA for each income category. Housing elements are required to be updated by September 15, 2021 and sent to HCD for determination of compliance with state law. In updating the housing element, jurisdictions may take credit for and subtract from their RHNA (by income category) new units permitted since the beginning of the RHNA projection period (December 31, 2018).

RHNA Plan Methodology

HCD used a three-step approach in distributing RHNA to local governments within the county.

First, DOF’s January 1, 2019 estimates (E-5 reports available on DOF’s website) were used to determine each jurisdiction’s percentage of household population in the county. The RHNA for each jurisdiction was derived by multiplying the jurisdiction’s percentage of household population against the total countywide RHNA. This approach is consistent with the first and third statutory objectives, as well as market demand, to consider in distributing RHNA to each local government.

Second, a policy adjustment of twenty percent was applied to the unincorporated RHNA total to decrease the unincorporated share and increase city shares to address the second and third statutory objectives to protect agricultural resources, encourage efficient development patterns, and improve the relationship between jobs and housing.

Below is hypothetical example of results after completing first and second steps:

Jurisdiction	HH Population	Share	RHNA	Adjustment (20%)	Total RHNA
County	50,000	100%	2,000		2,000
City A	10,000	20%	400	+320	720
Unincorporated County	40,000	80%	1,600 x (20%)	-320	1,280

The last step was the determination of RHNA by income category. To assist in meeting the first, fourth, and fifth statutory objectives (mix of housing type, affordability and income category allocation based on the countywide distribution of household incomes, affirmatively furthering fair housing), the income distributions of each jurisdiction’s households were compared to the countywide distribution. A “fair share” policy adjustment (150%) was applied to city income categories to move city percentages closer to county percentages as demonstrated in this hypothetical example.

County/ City	Very-Low Income %	Difference County-City	Fair Share Multiplier	Fair Share Adjustment	Adjusted Very-Low RHNA
County	22%	0	None	N/A	Same
City A	41%	22% - 41% = -19%	1.5	(-19%)*1.5 = -28.5%	41% - 28.5% = 12.5%

City’s Low-Income RHNA = City Total RHNA x 12.5% = 720 x 12.5% = 90 units